#### **OFFICIAL STATEMENT DATED MAY 28, 2003**

#### **NEW ISSUE, BOOK-ENTRY ONLY**

Moody's Rating: Aaa (Underlying Aa2) (See "Other Certificate Information—Rating.")

In the opinion of Orrick, Herrington & Sutcliffe LLP, Certificate Counsel, based upon an analysis of existing laws, regulations, rulings, and court decisions and assuming, among other matters, compliance with certain covenants, interest represented by the Certificates is excluded from gross income for federal income tax purposes under Section 103 of the Internal Revenue Code of 1986. In the further opinion of Certificate Counsel, interest represented by the Certificates is not a specific preference item for purposes of the federal individual or corporate alternative minimum taxes, although Certificate Counsel observes that such interest is included in adjusted current earnings when calculating corporate alternative minimum taxable income. Certificate Counsel expresses no opinion regarding any other tax consequences related to the ownership or disposition of, or the accrual or receipt of the interest represented by, the Certificates. See "Tax Matters" herein.

### STATE OF WASHINGTON CERTIFICATES OF PARTICIPATION



#### \$4,355,000

REAL ESTATE SERIES RE-2003E (UNIVERSITY OF WASHINGTON, SAND POINT BUILDING 5 AND 29 PROJECTS)

# Evidencing and Representing Undivided Proportionate Interests of the Owners Thereof in Base Rent Payments to be Made by the State of Washington Pursuant to Two State Agency Financing Leases

### DATED:DATE OF INITIAL DELIVERY (EXPECTED TO BE JUNE 10, 2003)

DUE: JULY 1, AS SHOWN ON PAGE I HEREOF

The Certificates of Participation Real Estate Series RE-2003E (University of Washington, Sand Point Building 5 and 29 Projects) (the "Certificates") will be executed and delivered in fully registered form and, when executed and delivered, will be registered initially in the name of Cede & Co., as nominee for The Depository Trust Company, New York, New York ("DTC"). DTC will act as initial securities depository for the Certificates. Individual purchases of the Certificates will be made in book-entry form only, in denominations of \$5,000 and any integral multiple thereof. Purchasers will not receive certificates representing their beneficial ownership interests in the Certificates purchased, except as described herein.

The interest component of Base Rent Payments is payable semiannually on each January 1 and July 1, beginning on January 1, 2004. Principal and interest evidenced and represented by the Certificates is payable directly to DTC by The Bank of New York, as Fiscal Agent for the Certificates (the "Fiscal Agent"). Upon receipt of payments of principal and interest represented by the Certificates, DTC in turn is obligated to remit such payments to the DTC Participants (as described herein) for subsequent disbursement to the purchasers of beneficial ownership interests in the Certificates. See Appendix F—Book-Entry System

The Certificates are subject to prepayment prior to their respective scheduled Principal Payment Dates. See "The Certificates—Prepayment."

The Certificates are being executed and delivered to finance the costs of certain improvements for the benefit of the University of Washington (the "State Agency"), to capitalize interest components relative to the Building 5 Project through July 1, 2004, and to fund issuance costs with respect to the Certificates. The Certificates are being executed and delivered by the Fiscal Agent pursuant to a Trust Agreement among the Fiscal Agent, the State Treasurer and the Washington Finance Officers Association ("WFOA"), a Washington nonprofit corporation. The Certificates represent undivided proportionate interests in Base Rent Payments to be made by the State of Washington (the "state") under two State Agency Financing Leases (the "Leases"), each between WFOA and the state

Payments by the state of Base Rent Payments are subject to appropriation by the State Legislature and Executive Order reduction by the Governor and may be terminated as provided in each Lease.

THE CERTIFICATES DO NOT CONSTITUTE A DEBT OR GENERAL OBLIGATION OF THE STATE OF WASHINGTON OR OF THE STATE AGENCY, THE CONTRACTING OF AN INDEBTEDNESS BY THE STATE OR BY THE STATE AGENCY, OR A PLEDGE OF THE FAITH AND CREDIT OR TAXING POWER OF THE STATE OR OF THE STATE AGENCY, FOR PURPOSES OF ANY CONSTITUTIONAL OR STATUTORY LIMITATION UPON DEBT OR THE CONTRACTING OF INDEBTEDNESS. THE CERTIFICATES REPRESENT AN UNDIVIDED PROPORTIONATE INTEREST IN BASE RENT PAYMENTS TO BE MADE UNDER THE LEASES. THE BASE RENT PAYMENTS TO BE MADE UNDER THE LEASES ARE PAYABLE SOLELY FROM THE SOURCES IDENTIFIED HEREIN, AND ARE SUBJECT TO TERMINATION UPON THE OCCURRENCE OF CERTAIN EVENTS SPECIFIED IN THE LEASES. NOTHING IN THE CERTIFICATES OR THE LEASES SHOULD BE CONSIDERED OR CONSTRUED TO IMPLY A MORAL OBLIGATION ON THE PART OF THE STATE OR THE STATE AGENCY TO MAKE THE PAYMENTS DUE.

Payment of the principal of and interest on the Certificates when due will be insured by a municipal bond insurance policy to be issued by MBIA Insurance Corporation simultaneously with the delivery of the Certificates. See "Other Certificate Information—The MBIA Insurance Corporation Insurance Policy" and Appendix G—Municipal Bond Insurance Policy Specimen.

#### MBIA

This cover page contains certain information for quick reference only, and is not a summary of this issue. Investors must read the entire Official Statement to obtain information essential to the making of an informed investment decision.

The Certificates are offered when, as and if executed and delivered, and are subject to receipt of the approving legal opinion of Orrick, Herrington & Sutcliffe, LLP, Seattle, Washington, Certificate Counsel to the state, and certain other conditions. It is expected that the Certificates will be available for delivery through the facilities of DTC in New York, New York, or to the Fiscal Agent on behalf of DTC by Fast Automated Securities Transfer on or about June 10, 2003.

No dealer, broker, sales representative, or other person has been authorized to give any information or make any representations other than those contained in this Official Statement, and, if given or made, such other information or representations must not be relied upon as having been authorized by the state. This Official Statement does not constitute an offer to sell or the solicitation of an offer to buy nor will there be any sale of the Certificates by any person in any jurisdiction in which it is unlawful for such person to make such offer, solicitation or sale. The information set forth herein has been obtained from sources which are believed to be current and reliable but is not guaranteed as to its accuracy or completeness. Estimates, forecasts, projections, and expressions of opinion included herein should not be interpreted as statements of fact. The statements and information herein are subject to change without notice, and neither the delivery of this Official Statement nor any sale of the securities offered hereby will under any circumstances create an implication that there has been no change in the affairs of the state, or any other party described herein, since the date hereof. Neither this Official Statement nor any statement made herein is to be construed as a contract with the purchasers of any of the Certificates.

# STATE OF WASHINGTON CERTIFICATES OF PARTICIPATION \$4,355,000

#### **REAL ESTATE SERIES RE-2003E**

#### (UNIVERSITY OF WASHINGTON, SAND POINT BUILDING 5 AND 29 PROJECTS)

Evidencing and Representing Undivided Proportionate Interests of the Owners Thereof in Base Rent Payments to be Made by the State of Washington Pursuant to Two State Agency Financing Leases

#### CERTIFICATE PAYMENT SCHEDULE

Certificate Payment Date (July 1)	Principal Component	Interest Rate	Yield	Price
2004	\$ 30,000	2.000%	1.200%	100.838%
2005	160,000	2.000	1.370	101.273
2006	160,000	2.000	1.620	101.128
2007	165,000	2.000	2.020	99.921
2008	170,000	2.300	2.350	99.762
2009	170,000	2.600	2.650	99.720
2010	180,000	2.900	2.950	99.682
2011	185,000	3.100	3.170	99.504
2012	190,000	3.250	3.300	99.609
2013	205,000	3.350	3.430	99.322
2014	210,000	3.500	3.570	99.363
2015	215,000	3.600	3.700	99.032
2016	230,000	3.750	3.830	99.182
2017	235,000	3.800	3.930	98.604
2018	245,000	3.900	4.030	98.541
2019	260,000	4.000	4.130	98.482
2020	270,000	4.125	4.230	98.730
2021	285,000	4.200	4.330	98.380
2022	300,000	4.300	4.410	98.589
2023	240,000	4.375	4.480	98.617
2024	250,000	4.450	4.550	98.651
Total	\$ 4,355,000			

i

This page left blank intentionally

## STATE FINANCE COMMITTEE of the STATE OF WASHINGTON

Gary Locke	State Treasurer and Chairman Governor and Member Lieutenant Governor and Member
Allan J. Martin	Deputy State Treasurer
Christine Gregoire	Attorney General

#### CERTIFICATE COUNSEL

Orrick, Herrington & Sutcliffe LLP 719 Second Avenue, Suite 900 Seattle, Washington 98104 Phone (206) 839-4300

#### FISCAL AGENT

The Bank of New York 101 Barclay Street, 21st Floor New York, New York 10286 Phone (800) 438-5473

#### OFFICE OF THE STATE TREASURER

Legislative Building, Second Floor PO Box 40200 Olympia, Washington 98504-0200 Phone (360) 902-9000

#### FINANCIAL ADVISOR

Susan D. Musselman, Inc. P.O. Box 2476 Mount Vernon, Washington 98273 Phone (360) 445-0138 sdminc@fidalgo.net

This publication will be available in alternative formats upon request to the Office of the State Treasurer. This publication is available in PDF format via the Internet at the Office of the State Treasurer's Home Page:

#### http://www.wa.gov/tre

The availability of this publication via the Internet will not under any circumstances create any implication that there has been no change in the affairs of the state since the date hereof, or that the statements and information herein are current as of any date after the date hereof.

This page left blank intentionally

#### TABLE OF CONTENTS

SUMMARY DESCRIPTION OF THE CERTIFICATES	vii
INTRODUCTION	1
State Finance Committee	2
THE CERTIFICATES	3
Authorization	
General Description	
Prepayment	
Book-Entry System  Defeasance	
THE PROJECT	
SOURCES AND USES OF FUNDS	
SOURCES OF PAYMENT AND SECURITY FOR THE CERTIFICATES	
Base Rent Payments	
Permitted Termination Events; Remedies	
Limited Obligations of the State and the State Agency	
Substitution and Release of Property	
Rent Payments Not Subject to Abatement	
Acceleration	
Limitation on Exercise of Remedies	
Additional Certificates	
No Title Insurance	
Payment History	
WASHINGTON FINANCE OFFICERS ASSOCIATION	
INITIATIVE AND REFERENDUM	
Initiative 776	
Initiative 790	
Future Initiative Legislation	10
LITIGATION	11
APPROVAL OF LEGAL PROCEEDINGS	12
TAX MATTERS	12
CONTINUING DISCLOSURE UNDERTAKING	14
OTHER CERTIFICATE INFORMATION	16
The MBIA Insurance Corporation Policy	
Rating	
Financial Advisor	
Underwriter of the Certificates	
Official Statement	19
GENERAL AND ECONOMIC INFORMATION	APPENDIX A
DEFINITIONS AND SUMMARY OF CERTAIN LEGAL DOCUMENTS	APPENDIX B
PROPOSED FORM OF CERTIFICATE COUNSEL OPINION	
EXCERPTS FROM THE STATE'S 2002 FINANCIAL STATEMENTS	APPENDIX D
CERTIFICATE PAYMENT SCHEDULE AND CUSIP NUMBERS	
BOOK-ENTRY SYSTEM	
MUNICIPAL BOND INSURANCE POLICY SPECIMEN	

This page left blank intentionally

Information set forth in this summary is qualified by the entire Official Statement. A full review of the entire Official Statement should be made by potential investors.

#### SUMMARY DESCRIPTION OF THE CERTIFICATES

Certificates: The State of Washington Certificates of Participation, Real Estate Series RE-

2003E (University of Washington, Sand Point Building 5 and 29 Projects) (the "Certificates"), represent undivided proportionate interests in Base Rent Payments to be made by the State of Washington (the "state") pursuant to two State Agency Financing Leases (the "Leases") between the Washington Finance Officers Association ("WFOA"), which is a Washington nonprofit corporation, and the state. WFOA has leased the real property subject to each of the Leases from the University of Washington (the "State Agency") pursuant to separate State Agency Site Leases (the "Site Leases"). The Certificates are dated their

date of initial delivery (expected to be June 10, 2003).

Interest Payments: The interest component of Base Rent Payments is payable semiannually on each

January 1 and July 1, beginning January 1, 2004.

Principal Payments: Principal evidenced and represented by the Certificates is payable annually on

July 1, beginning July 1, 2004, through and including July 1, 2024.

Prepayment: The Certificates are subject to optional and extraordinary mandatory prepayment

prior to their respective Principal Payment Dates. See "The Certificates—

Prepayment."

Form of Certificates: The Certificates will be executed and delivered in fully registered, book-entry

only form in denominations of \$5,000 or any integral multiple thereof.

Fiscal Agent: The Bank of New York will act as Fiscal Agent for the Certificates (the "Fiscal

Agent"). Payments of principal and interest represented by the Certificates will be paid to the Fiscal Agent which in turn will be obligated to remit such payments to the registered owners of the Certificates, initially Cede & Co., as nominee for The Depository Trust Company ("DTC"). DTC will be obligated to remit such payments to its Participants, who in turn will be obligated to remit such payments to the beneficial owners in accordance with the operational

arrangements then in effect at DTC.

Security: Except as otherwise described herein, Base Rent Payments are due from the state

under each Lease between WFOA and the state, acting by and through the Office of the State Treasurer and the State Agency. Payments by the state of Base Rent Payments are subject to appropriation by the State Legislature and Executive Order reduction by the Governor. Upon a failure of the State Legislature to appropriate or Executive Order reduction by the Governor, the State Agency is

permitted to terminate either Lease as provided therein.

THE CERTIFICATES DO NOT CONSTITUTE A DEBT OR GENERAL OBLIGATION OF THE STATE OF WASHINGTON OR OF THE STATE AGENCY, THE CONTRACTING OF AN INDEBTEDNESS BY THE STATE OR BY THE STATE AGENCY, OR A PLEDGE OF THE FAITH AND CREDIT OR TAXING POWER OF THE STATE OR OF THE STATE AGENCY, FOR PURPOSES OF ANY CONSTITUTIONAL OR STATUTORY LIMITATION

vii

UPON DEBT OR THE CONTRACTING OF INDEBTEDNESS. THE CERTIFICATES REPRESENT AN UNDIVIDED PROPORTIONATE INTEREST IN BASE RENT PAYMENTS TO BE MADE UNDER THE LEASES. THE BASE RENT PAYMENTS TO BE MADE UNDER THE LEASES ARE PAYABLE SOLELY FROM THE SOURCES IDENTIFIED IN THE OFFICIAL STATEMENT, AND ARE SUBJECT TO TERMINATION UPON THE OCCURRENCE OF CERTAIN EVENTS SPECIFIED IN EACH OF THE LEASES. NOTHING IN THE CERTIFICATES OR THE LEASES SHOULD BE CONSIDERED OR CONSTRUED TO IMPLY A MORAL OBLIGATION ON THE PART OF THE STATE OR THE STATE AGENCY TO MAKE THE PAYMENTS DUE.

WFOA has assigned and transferred to the Fiscal Agent all of its right, title and interest in, to and under the Leases and the Site Leases pursuant to separate Assignments between WFOA and the Fiscal Agent.

Purpose:

The Certificates are being executed and delivered to finance the costs of certain improvements for the benefit of the State Agency, to capitalize interest components relative to certain of such improvements through July 1, 2004, and to fund issuance costs with respect to the Certificates. See "The Project" and "Sources and Uses of Funds."

Legal Opinion:

The Certificates are offered when, as and if executed and delivered, subject to the approving legal opinion of Orrick, Herrington & Sutcliffe LLP, Seattle, Washington, Certificate Counsel, and certain other conditions. The proposed form of such opinion is set forth in Appendix C.

Certificate Ratings:

The Certificates have been rated "Aaa" (underlying "Aa2") by Moody's Investors Service. See "Other Certificate Information—Rating."

Continuing Disclosure: The state will enter into an undertaking for the benefit of the holders of the Certificates to provide certain financial information and operating data to certain information repositories annually and to provide notice to each of those repositories or to the Municipal Securities Rulemaking Board and to a state information depository for the state, if one is created, of certain events pursuant to the requirements of paragraph (b)(5)(i) of Securities and Exchange Commission Rule 15c2-12. See "Continuing Disclosure Undertaking."

#### OFFICIAL STATEMENT

#### STATE OF WASHINGTON CERTIFICATES OF PARTICIPATION

\$4,355,000

#### REAL ESTATE SERIES RE-2002E (UNIVERSITY OF WASHINGTON, SAND POINT BUILDING 5 AND 29 PROJECTS)

Evidencing and Representing Undivided Proportionate Interests of the Owners Thereof in Base Rent Payments to be Made by the State of Washington
Pursuant to Two State Agency Financing Leases

#### INTRODUCTION

This Official Statement, including the cover hereof and the appendices hereto, was prepared to provide certain information relating to the sale and delivery by the state of Washington (the "state") of the above-captioned certificates of participation (the "Certificates"). Capitalized terms used herein, if not specifically defined, are used as defined in Appendix I to the Trust Agreement, referred to below.

The proceeds of the Certificates will be used to (i) finance the costs of improvements to certain property of the University of Washington (the "State Agency") for the benefit of the State Agency, (ii) capitalize interest components relative to certain of such improvements through July 1, 2004, and (iii) fund issuance costs with respect to the Certificates.

The Certificates are being executed and delivered by the Fiscal Agent pursuant to a Trust Agreement with respect to the Certificates (the "Trust Agreement"), dated as of the Dated Date, among the Fiscal Agent, the State Treasurer and the Washington Finance Officers Association ("WFOA"), a Washington nonprofit corporation. The Certificates represent undivided proportionate interests in Base Rent Payments to be made by the state (i) under a State Agency Financing Lease, dated as of the Dated Date, between WFOA and the state, related to the Building 5 Project (as defined herein) (the "Building 5 Lease"), and (ii) under a State Agency Financing Lease, dated as of the Dated Date, related to the Building 29 Project (as defined herein) (the "Building 29 Lease" and together with the Building 5 Lease, the "Leases"). The Bank of New York will act as Fiscal Agent for the Certificates (the "Fiscal Agent").

The parcel of real property on which the Building 5 Project is located (the "Building 5 Site") is being leased to WFOA by the State Agency pursuant to that certain Sand Point Ground Lease, dated as of December 1, 1999 (the "Building 5 Site Lease"), between the State Agency and WFOA. Pursuant to the Building 5 Lease, the state is leasing the Building 5 Site and the Building 5 Project thereon (collectively, the "Building 5 Property") from WFOA for the benefit of the State Agency.

The parcel of real property on which the Building 29 Project is located (the "Building 29 Site" and together with the Building 5 Site, the "Sites") is being leased to WFOA by the State Agency pursuant to that certain Site Lease, dated as of February 1, 2002 (the "Building 29 Site Lease" and together with the Building 5 Site Lease, the "Site Leases"), between the State Agency and WFOA. Pursuant to the Building 29 Lease, the state is leasing the Building 29 Site and the Building 29 Project thereon (collectively, the "Building 29 Property" and together with the Building 5 Property, the "Property") from WFOA for the benefit of the State Agency.

Pursuant to separate Assignments dated as of the Dated Date (the "Assignments"), WFOA is assigning and transferring to the Fiscal Agent, without recourse, all of its rights to the Sites pursuant to the Site Leases, all of its rights to receive the Base Rent Payments from the state pursuant to the Leases; its right to take all actions, exercise all remedies and give all consents under and pursuant to the Site Leases and the Leases, and all of its remaining right, title and interest in, to and under the Site Leases and the Leases, and in and to the Property. For summaries of the Trust Agreement, the Leases, the Assignments, and the Site Leases, see Appendix B—Definitions and Summary of Certain Legal Documents.

Each Lease constitutes a special, limited obligation of the state payable solely from the sources and subject to the limitations set forth therein. Neither the Base Rent Payments nor the Certificates constitute or represent debt or general obligations of the state, and neither the full faith and credit nor the taxing power of the state is pledged to the payment of any Base Rent Payments or the principal or interest evidenced and represented by the Certificates. Payment by the state of any Base Rent Payments is subject to appropriation by the State Legislature and Executive Order reduction by the Governor. An election by the State Legislature not to appropriate, or any Executive Order reduction by the Governor, would not constitute an event of default under the Trust Agreement or the Leases.

Numerous state agencies including, in particular, the Office of the State Treasurer, the Department of Revenue, the State Attorney General, the Office of Economic and Revenue Forecast Council, the Department of Retirement Systems, and the Office of Financial Management, have assisted the State Finance Committee (the "Committee") in assembling the information contained herein.

Certain financial information regarding the state has been taken or derived from the audited financial statements and other financial reports of the state. Reference should be made to said audited financial statements and other financial reports, and their accompanying notes, for complete information. Copies thereof are available for inspection at the Office of the State Treasurer upon request.

The summaries and descriptions herein of the Certificates, the Trust Agreement, the Leases, the Assignments, the Site Leases, the Committee's authorizing resolution, and certain provisions of state law do not purport to be complete and are qualified in their entirety by reference to the complete provisions thereof, copies of which are available for inspection at the Office of the State Treasurer upon request. Any statements herein involving estimates, projections or forecasts are to be construed as such, rather than as statements of fact or representations that such estimates, projections or forecasts will be realized.

#### **State Finance Committee**

The Committee is composed of the Governor, Lieutenant Governor and State Treasurer, the latter being designated by law as Chairman. Pursuant to Chapter 3, Laws of 1981 (RCW 43.33.030), the Office of the State Treasurer provides administrative support to the Committee. By statutory provision, the Committee is delegated authority to supervise and control the issuance of all state bonds and approve all financing contracts and certificate of participation issues. A Deputy State Treasurer acts as recording officer for the Committee and is responsible for the administration of its official duties in accordance with prescribed policies of the Committee.

#### THE CERTIFICATES

#### **Authorization**

The state is authorized by chapter 39.94 RCW, as amended (the "Act"), to enter into financing contracts for the state and its agencies or on behalf of certain local agencies specified in the Act, to acquire real and personal property to be used by the state or its agencies or such local agencies, and to issue certificates of participation in those contracts. Financing contracts may include, but are not limited to, conditional sales contracts, financing leases, lease purchase contracts, and refinancing contracts that provide for payment by the state over a term of more than one year.

All financing contracts of the state must be approved by the Committee, and financing contracts for the acquisition of real property by the state must receive the prior approval of the State Legislature. The Washington Supreme Court in *State Department of Ecology v. State Finance Committee*, 116 Wn.2d 246, 804 P.2d 1241 (1991), held that a financing contract for the state's Department of Ecology did not create debt within the meaning of Article 8, Section 1, of the Washington State Constitution.

By Resolution No. 923, adopted on July 17, 2000, the Committee authorized and approved the execution and delivery of certificates of participation (including the Certificates) in series from time to time in payments to be made by the state pursuant to the state agency financing leases; provided, that the aggregate principal amount of such certificates of participation outstanding at any one time shall not exceed \$150,000,000. On July 31 2001, the Committee approved a Finance Plan under which the aggregate principal amount for certificates of participation issued for the state during the 2001-03 Biennium was set at \$189,000,000, including certificates expected to be issued to finance acquisition of equipment for state agencies and local governments.

The Committee, by Resolution No. 947, adopted on July 31, 2001, and Resolution No. 978, adopted on May 13, 2003, authorized and approved the execution and delivery of the Certificates and approved the form of the Trust Agreement, the Leases, the Assignments, and the Site Leases and the execution and delivery thereof.

#### **General Description**

The Certificates represent undivided proportionate interests in Base Rent Payments to be made by the state pursuant to the Leases. The Certificates will be dated as of their date of initial delivery. The principal components of Base Rent Payments (the "Principal Components") evidenced and represented by the Certificates will be payable on the dates (each a "Principal Payment Date") and in the amounts as shown on page i of this Official Statement. The Certificates will be executed and delivered as fully registered certificates without coupons in denominations of \$5,000 or any integral multiple thereof.

The interest component of Base Rent Payments will be payable semiannually on January 1 and July 1 of each year (each an "Interest Payment Date" and together with Principal Payment Dates, "Certificate Payment Dates"), beginning on January 1, 2004, at the rates shown on page i of this Official Statement. Such interest will be computed using a 360-day year comprised of twelve 30-day months. The interest component of the Base Rent Payments will be payable to the person whose name appears on the certificate register of the Fiscal Agent as of the close of business on the 15th day of the month immediately preceding the month in which the Interest Payment Date occurs (the "Record Date"), whether or not such day is a business day. Interest is to be paid by check or draft mailed by first class mail on each Interest Payment Date to each Owner at the address as it appears on the certificate register of the Fiscal Agent, or at the request of any Owner of at least \$1,000,000 in aggregate principal amount of Certificates, by wire transfer within the United States of America of immediately available funds to the bank account specified in writing by such Owner to the Fiscal Agent no later than the applicable Record Date.

Payment of the Principal Component or Prepayment Price evidenced and represented by each Certificate is required to be made on the Principal Payment Date upon presentation and surrender thereof at the principal corporate trust office of the Fiscal Agent.

So long as the Depository Trust Company ("DTC") book-entry system is used for the Certificates, principal and interest represented by the Certificates will be paid to DTC for distribution to its Participants and payment to the beneficial owners of the Certificates. See Appendix F—Book-Entry System.

#### **Prepayment**

Optional Prepayment. The Certificates with Principal Payment Dates on or after July 1, 2014, are subject to prepayment prior to their respective stated Principal Payment Dates, as a whole or in part in Authorized Denominations on any date on or after July 1, 2013, upon the exercise by the state of its option to prepay Principal Components evidenced and represented by such Certificates, at a Prepayment Price equal to the Principal Components prepaid, plus accrued interest, if any, evidenced and represented thereby to the Prepayment Date, without premium.

Extraordinary Mandatory Prepayment. The Certificates are subject to prepayment on any date prior to their respective Principal Payment Dates, as a whole, or in part by lot in Authorized Denominations, upon certain governmental takings, loss of title or casualty loss, from amounts deposited in the Prepayment Account in the amount of the Principal Component evidenced and represented thereby being prepaid, plus accrued interest evidenced and represented thereby to the Prepayment Date, without premium.

Selection of Certificates for Prepayment. If the Certificates are in book-entry form at the time of prepayment, and less than all of the Lease Payments are being prepaid, the Fiscal Agent will direct DTC to instruct the DTC Participants to select such Certificates for prepayment pro rata among all Owners of the Principal Payment Date being prepaid. Neither the state nor the Fiscal Agent will have responsibility to insure that DTC or its participants properly select such Certificates for prepayment. If the Certificates are not then in book-entry form at the time of mandatory prepayment, the Fiscal Agent shall select such Certificates for prepayment, pro rata among Owners, to the greatest extent possible, subject to maintaining Authorized Denominations.

Notice of Prepayment. Notice of prepayment is required to be given by the Fiscal Agent not less than thirty (30) nor more than sixty (60) days prior to the Prepayment Date, to the State Treasurer, the Owner of each Certificate affected at the address shown on the Certificate Register on the date such notice is mailed, the Securities Depositories, and one or more Information Services. Each notice of prepayment must state the date of such notice, the date of execution and delivery of the Certificates, the Prepayment Date, the Prepayment Prices, the place or places of prepayment (including the name and appropriate address or addresses of the Fiscal Agent), the CUSIP number of the Certificates being prepaid, the source of the funds to be used for such prepayment, the Principal Component due evidenced and represented by the Certificates, the distinctive certificate numbers of the Certificates or portions thereof to be prepaid, the rate or rates of interest evidenced and represented by the Certificates to be prepaid, and the Principal Payment Dates of the Certificates to be prepaid. The notice also must state that the interest evidenced and represented by the Certificates designated for prepayment will cease to accrue from and after such Prepayment Date, and that on said date there will become due and payable with respect to each of the prepaid Certificates the Prepayment Price of the Certificate to be prepaid, and interest, if any, accrued thereon to the Prepayment Date. Such notice will require that such Certificates be then surrendered at the address or addresses of the Fiscal Agent specified in the prepayment notice.

Partial Prepayment. Upon surrender of any Certificate prepaid in part only, the Fiscal Agent is required to provide a replacement Certificate or Certificates evidencing and representing a principal amount equal to the portion of the Principal Component evidenced and represented by such Certificate not prepaid, and

deliver it to the Owner thereof. The Certificate so surrendered is required to be cancelled by the Fiscal Agent.

#### **Book-Entry System**

The Certificates initially will be delivered under a book-entry only system, registered in the name of Cede & Co., as nominee of DTC, acting as depository for the Certificates. Individual purchases of the Certificates will be made in book-entry form only. Purchasers will not receive certificates representing their beneficial ownership interests in the Certificates. For information about the DTC book-entry system, see Appendix F—Book-Entry System.

#### Defeasance

If money and/or certain types of securities maturing at such times and bearing interest to be earned thereon in amounts sufficient to prepay the principal and interest evidenced and represented by any or all of the Certificates in accordance with their terms and the terms of the Trust Agreement and the Leases are set aside irrevocably in a special trust account to effect such prepayment and are pledged for such purpose, then no further payments are required to be made to pay or secure the payment of such principal and interest evidenced and represented by such Certificates, and such Certificates will be deemed thereafter not to be outstanding. See Appendix B—Definitions and Summary of Certain Legal Documents.

#### THE PROJECT

Proceeds of the Certificates will be used to finance the costs of certain improvements for the State Agency. In November 1993 a portion of the former Sand Point Naval Air Base in Seattle was acquired by the State Agency at no cost, through the U.S. Department of Education. The acquisition included a stipulation that the property be used for educational purposes for 30 years. Pursuant to agreement and the written consent of the Department of Education, the Sand Point property may not be transferred to any third party (other than the State Agency) or used for any purposes other than those approved in advance by the Department of Education. The foregoing limitation remains in effect regardless of the occurrence of any Default or Permitted Termination Event.

Proceeds of the Certificates will be used to pay the cost of improvements to Building 5 and Building 29 on the Sand Point property, to capitalize interest relative to the Building 5 Project through July 1, 2004, and to pay costs of issuance. Building 5, Phase III improvements are expected to be completed by the first quarter of 2004, and construction of the improvements to Building 29 is expected to be completed by the end of 2003.

#### **SOURCES AND USES OF FUNDS**

The following table shows the sources and uses of funds:

Sources of Funds	
Principal Component of Certificates	\$ 4,355,000
<b>Total Sources</b>	\$ 4,355,000
Uses	
Project Costs	\$ 4,062,146
Capitalized Interest	130,552
Estimated Costs of Issuance and Underwriting	 162,302
Total Uses	\$ 4,355,000

#### SOURCES OF PAYMENT AND SECURITY FOR THE CERTIFICATES

#### **Base Rent Payments**

The Certificates will evidence and represent undivided proportionate interests in the Base Rent Payments payable by the state pursuant to each Lease. Pursuant to each Lease, WFOA will lease the applicable Property to the state and in consideration thereof the state is required to make Base Rent Payments to the Fiscal Agent, as assignee of WFOA, during the term of such Lease. Base Rent Payments are composed of Principal Components and/or Interest Components represented by the Certificates. Base Rent Payments are due on each Certificate Payment Date. Base Rent Payments are payable solely from appropriated funds of the State Agency.

Each of the Leases (including any right of WFOA to receive Base Rent Payments thereunder) have been assigned to the Fiscal Agent pursuant to the Assignments.

The obligation of the state to make Base Rent Payments under each Lease is subject to appropriation from time to time by the State Legislature and does not constitute a debt of the state or the State Agency within the meaning of any constitutional or statutory debt limit or restriction, and does not constitute an obligation for which the state or the State Agency has levied or pledged any form of taxation. If at any time during the fiscal period the Governor projects a cash deficit, the Governor, by Executive Order, is authorized to make across-the-board reductions by fund source in allotments in order to prevent a cash deficit, unless the State Legislature has directed the liquidation of the cash deficit over one or more fiscal periods. The Governor may place any portion of an across-the-board reduction in reserve status and remove these amounts from reserve status if the across-the-board reduction is modified.

Upon a failure of the State Legislature to appropriate or Executive Order reduction, the State Agency is permitted to terminate the Leases as provided therein. See "Permitted Termination Events" below under this caption.

PAYMENTS BY THE STATE AND THE STATE AGENCY OF BASE RENT PAYMENTS ARE SUBJECT TO APPROPRIATION BY THE STATE LEGISLATURE AND EXECUTIVE ORDER REDUCTION BY THE GOVERNOR AND MAY BE TERMINATED AS PROVIDED IN THE LEASES.

#### **Permitted Termination Events; Remedies**

Under each Lease, each of the following constitutes a "Permitted Termination Event":

- (i) the State Legislature elects not to appropriate sufficient funds within any biennial budget for the purpose of paying the Base Rent Payments due thereunder during the next occurring biennium; or
- (ii) The Governor of the state issues an Executive Order mandating an emergency reduction in state funding; *provided*, that the State Agency delivers written notice thereof to the State Treasurer as required by the applicable Lease.

If, as of five Business Days following (i) the enactment of each biennial budget by the State Legislature, or (ii) an Executive Order reduction in funding, the State Agency determines as a result of such legislation or Executive Order that sufficient funds will not be available to make its scheduled Base Rent Payments for the applicable Property in the next occurring biennium or upon a reduction in funding in the manner as set forth above, the State Agency is required to deliver not less than 45 days' prior written notice to the State Treasurer, which notice must describe the Permitted Termination Event, state the Permitted Termination Date and state that the State Agency has determined that such Permitted Termination Event will result in the cancellation of the applicable Lease.

Upon the occurrence of a Permitted Termination Event, the State Treasurer is required to immediately deliver written notice thereof to WFOA, which notice will identify the election not to appropriate the necessary funds or the Executive Order reduction as the reason for cancellation thereof. The State Treasurer must, if practicable, request a supplemental appropriation in the event that an appropriation has not been made to the State Agency. In the event of an Executive Order reduction, the State Treasurer must determine whether or not the applicable Property and the obligations of the State Agency under the applicable Lease may be transferred to the Office of the State Treasurer or to another agency or department of the State authorized under the Act to enter into financing agreements. No Permitted Termination Event following an Executive Order reduction in funding will be effective unless or until the State Treasurer has determined that neither the State Treasurer nor any other agency or department of the state authorized under the Act to enter into financing agreements is willing and able to assume the rights and obligations of the State Agency under such Lease.

Upon the occurrence and effectiveness of a Permitted Termination Event, the State Treasurer and the State Agency must vacate the applicable Property at the beginning of the period for which funds have not been appropriated or for which funding has been reduced and deliver possession and control thereof to WFOA for the remaining term of the related Site Lease and thereupon be released of their obligations to make payments in an amount equal to the then unpaid balance of Base Rent Payments with respect to such Property; *provided*, that the state and the State Agency deliver such Property in good repair, working order and condition, ordinary wear and tear excepted, as of the end of the last month for which funding has been provided, or the end of the last month for which funding is available in the event of an Executive Order reduction in funding, and written notice is provided by the State Agency directly to the State Treasurer as set forth above. Upon the occurrence and effectiveness of a Permitted Termination Event, WFOA would be entitled to retain all sums theretofore transmitted to WFOA (or to the Fiscal Agent as assignee of WFOA) by or on behalf of the State Treasurer or the State Agency for the benefit of the Owners of the Certificates.

The occurrence of a Permitted Termination Event does not constitute an Event of Default and the remedies described above relating to the return of the Property are the sole remedies available to the State Treasurer and WFOA upon such occurrence. If the State Legislature provides a supplemental appropriation or the Executive Order is withdrawn prior to the expiration of the notice period specified above and the State Treasurer or WFOA has not yet re-let or otherwise disposed of the Property, the State Agency and the State Treasurer may, by written notice to WFOA, revoke the notice of termination and continue their obligations under the applicable Lease.

#### **Limited Obligations of the State and the State Agency**

THE CERTIFICATES DO NOT CONSTITUTE A DEBT OR GENERAL OBLIGATION OF THE STATE OF WASHINGTON OR OF THE STATE AGENCY, THE CONTRACTING OF AN INDEBTEDNESS BY THE STATE OR BY THE STATE AGENCY, OR A PLEDGE OF THE FAITH AND CREDIT OR TAXING POWER OF THE STATE OR OF THE STATE AGENCY, FOR PURPOSES OF ANY CONSTITUTIONAL OR STATUTORY LIMITATION UPON DEBT OR THE CONTRACTING OF INDEBTEDNESS. THE CERTIFICATES REPRESENT AN UNDIVIDED PROPORTIONATE INTEREST IN BASE RENT PAYMENTS TO BE MADE UNDER THE LEASES. THE BASE RENT PAYMENTS TO BE MADE UNDER THE LEASES ARE PAYABLE SOLELY FROM THE SOURCES IDENTIFIED HEREIN, AND ARE SUBJECT TO TERMINATION UPON THE OCCURRENCE OF CERTAIN EVENTS SPECIFIED IN THE LEASES. NOTHING IN THE CERTIFICATES OR THE LEASES SHOULD BE CONSIDERED OR CONSTRUED TO IMPLY A MORAL OBLIGATION ON THE PART OF THE STATE OR THE STATE AGENCY TO MAKE THE PAYMENTS DUE.

#### **Substitution and Release of Property**

Under each Lease, the State Agency is permitted to substitute or release all or a portion of the applicable Property. See Appendix B—Definitions and Summary of Certain Legal Documents.

#### **Rent Payments Not Subject to Abatement**

The Base Rent Payments payable by the state pursuant to the Leases are *not* subject to abatement upon damage to or destruction of the Projects, nor are such payments otherwise subject to diminution, reduction, postponement, counterclaim, defense, or set-off as a result of any dispute, claim or right of action by, against or among the state, WFOA, the Fiscal Agent, the State Agency, and/or any other Person, or for any other reason.

#### Acceleration

The Certificates may be subject to acceleration upon the occurrence of an Event of Default under the Leases.

#### **Limitation on Exercise of Remedies**

Upon the occurrence of an Event of Default under a Lease, the Fiscal Agent, as assignee of WFOA, may pursue any available legal or equitable remedy, which may include suing for rent as the same becomes due, re-entering and re-letting the related Project for the benefit of the owners of the Certificates, and terminating such Lease, as appropriate, and accelerating the unpaid rent or suing for damages.

However, the remedies provided in the Leases and/or the Trust Agreement may be unenforceable under certain circumstances due to the application of principles of equity, or due to state or federal laws relating to bankruptcy, moratorium, reorganization, and creditors' rights generally and to limitations on remedies against the state and its agencies under the laws of the State of Washington. Moreover, due to the essential governmental nature of the Project or portions thereof, it is not certain whether a court would permit the exercise of the remedies of repossession and re-letting with respect thereto. In addition, the enforcement of remedies provided in the Leases and the Trust Agreement could prove both expensive and time consuming. In any event, although the Fiscal Agent has the right, upon the occurrence of an Event of Default, to re-enter and re-let the applicable Project during the term of the related Site Lease, it is unknown whether any such re-entry, re-letting or other disposition would result in the collection of amounts sufficient to make the Base Rent Payments. Moreover, the Fiscal Agent would not be obligated to re-let the Project in a manner so as to preserve the tax-exempt nature of interest represented by the Certificates.

#### **Additional Certificates**

The State Agency may make additions or improvements to or alterations of either Project so long as such additional improvements are constructed and installed in accordance with applicable laws and regulations and do not diminish the value or usefulness of the Property.

Each of the Leases permit the State Agency to enter into future state agency financing leases with respect to such additions, betterments and improvements to the Property so long as such leases do not reduce the obligation of the state to perform its obligations hereunder, including without limitation its obligation to make rent payments in accordance herewith.

#### **Existing Certificates of Participation and Financing Contracts**

Pursuant to the provisions of the Building 5 Site Lease, the 1999 Financing Contract (defined herein) and additional financing contracts, the State Agency has previously subleased the Building 5 Site to WFOA and subleased additional projects thereon from WFOA. The ability of the Owners of the Certificates to enforce remedies and realize the benefits of condemnation and insurance proceeds with respect to the Building 5 Project are subject to the existing rights of the holders of such certificates of participation. Currently, \$12,235,000 of such certificates of participation are Outstanding. See Appendix B—Definitions and Summary of Certain Legal Documents—Leases.

Pursuant to the provisions of the Building 29 Site Lease and the 2002 Financing Contract (defined herein), the State Agency has previously subleased the Building 29 Site to WFOA and subleased additional projects thereon from WFOA. The ability of the Owners of the Certificates to enforce remedies and realize the benefits of condemnation and insurance proceeds with respect to the Building 29 Project are subject to the existing rights of the holders of such certificates of participation. Currently, \$4,850,000 of such certificates of participation are Outstanding. See Appendix B—Definitions and Summary of Certain Legal Documents—Leases.

#### No Title Insurance

The state has not obtained any policy or policies of title insurance with respect to the Property.

#### **Payment History**

The principal and interest represented by certificates of participation in lease or other payment obligations that are payable by the state have always been paid when due. The state has never failed to appropriate funds to meet its lease, installment sale or other payment obligations with respect to outstanding certificates of participation therein.

#### WASHINGTON FINANCE OFFICERS ASSOCIATION

The Washington Finance Officers Association is a Washington nonprofit corporation the members of which consist of state and local government finance officials in the state. WFOA was formed primarily for educational purposes, including promoting the improvement of government finance in the state. WFOA acts as the nominal purchaser, seller, lessee, and sublessor in connection with various certificate of participation financings undertaken by the State Treasurer for the benefit of state and local government agencies. In connection with the Certificates, WFOA is acting as the lessee under the Site Leases, and as lessor under the Leases. As of the closing, WFOA will irrevocably assign and transfer all of its right, title and interest in and to the Site Leases and the Leases to the Fiscal Agent, and thereafter will have no rights or interest with respect to the Certificates, the Project, the Leases, or the Site Leases. WFOA has not participated in the preparation of this Official Statement, and is not responsible for any of the statements or information herein.

#### **INITIATIVE AND REFERENDUM**

Under the State Constitution, the voters of the state have the ability to initiate legislation and to modify, approve and reject existing statutes through the powers of initiative and referendum. Initiatives and referenda are submitted to the voters upon receipt of a petition signed by at least eight percent (initiatives) and four percent (referenda) of the number of voters registered and voting for the office of Governor at the preceding regular gubernatorial election. Any law approved in this manner by a majority of the voters may not be amended or repealed by the State Legislature within a period of two years following enactment, except by a vote of two-thirds of all the members elected to each house of the State Legislature. After two years, the law is subject to amendment or repeal by the State Legislature in the same manner as other laws. The State Constitution may not be amended by initiative or referendum.

#### **Initiative 776**

Initiative Measure No. 776 ("I-776") was approved by voters on November 5, 2002. As written, I-776 reduces combined license tab fees for light trucks from between \$37 and \$55 per year, depending upon vehicle weight, to \$30 per year. I-776 also repeals certain government-imposed excise taxes and fees levied on motor vehicles, including, among others, (i) local option vehicle license fees of up to \$15 per year imposed by counties or qualified cities or towns with voter approval, and (ii) voter-approved high capacity transportation motor vehicle excise taxes ("high capacity transportation MVET") imposed by regional transit authorities (including the high capacity transportation MVET of 0.3 percent of vehicle value currently imposed by Sound Transit). The constitutionality of I-776 has been challenged by Pierce County, the City of Tacoma, King County, and several individual voters. On December 4, 2002, the superior court granted the plaintiffs' request for preliminary injunction against implementing the repeal of the \$15 local option vehicle license fees charged by King and Pierce Counties pending a summary judgment hearing or about January 31, 2003. I-776 has been challenged in court, and on December 4, 2002, a superior court judge entered a preliminary order requiring the fees to be collected pending the outcome of summary judgment motions to be argued on January 31, 2003. On February 10, 2003, the King County Superior Court voided I-776 on the grounds that it violated the State Constitution's ban on more than one subject in any legislation, including an initiative. An appeal of the decision has been filed. While the precise impact of I-776 cannot be predicted, the state does not expect the provisions of I-776 to affect adversely its ability to make payments in the amounts and at the times required under the Leases.

#### **Initiative 790**

Initiative Measure No. 790 ("I-790") was approved by voters on November 5, 2002. As written, I-790 changes the Law Enforcement Officers' and Firefighters' Retirement System Plan 2 ("LEOFF 2") by transferring program administration authority to an 11-member rule-making board to be appointed by the Governor ("LEOFF 2 Board") and institutes three levels of benefits for members, which may increase levels of contribution by local government employers and the state to the LEOFF 2 retirement system. The LEOFF 2 Board can act to (i) increase statutory contribution rates of local government employers and the state up to six percent and four percent, respectively, unless the State Legislature, in its next session, passes a bill to repeal the LEOFF 2 Board action to authorize such increase, or (ii) increase statutory contribution rates of local government employers and the state beyond six percent and four percent, respectively, with approval of the State Legislature. While the precise impact of I-790 cannot be predicted, the state does not expect the provisions of I-790 to affect adversely its ability to make payments in the amounts and at the times required under the Leases.

#### **Future Initiative Legislation**

Other tax and fee initiative measures may be filed, but it cannot be predicted whether any such initiative might gain sufficient signatures to qualify for submission to the State Legislature and/or the voters or, if submitted, would ultimately be approved.

#### **LITIGATION**

There is no litigation now pending against the state to the knowledge of the Deputy State Treasurer based on an inquiry with the Attorney General's Office in any way restraining or enjoining the sale, issuance, execution, or delivery of the Certificates or in any other manner affecting the validity of the Certificates, the Site Leases, the Leases, or the Trust Agreement, or of the proceedings or authority pursuant to which they are to be executed and delivered.

The state and its agencies are parties to numerous routine legal proceedings that normally occur in governmental operations. At any given point in time, there may be numerous lawsuits involving state agencies which could impact expenditures. There is a recurring volume of tort and other claims for compensation and damages against the state and some specific state agencies, including the Departments of Transportation, Corrections, Social and Health Services, and the University of Washington. There are risk management funds reserved by the state for these claims and insurance is available to pay a portion of damages for certain types of claims. There has been a trend over the past two years of higher jury verdicts on certain types of damage claims. The collective impact of these claims, however, is not likely to have a material impact on state revenues or expenditures.

During the reporting period, there were a number of lawsuits challenging the management and administration of state programs. Some lawsuits seek an expansion of program social services for certain constituents. In Allen v. Western State Hospital, for instance, the Washington Protection and Advocacy System has filed a class action lawsuit on behalf of patients with developmental disabilities at Western State Hospital alleging that the state programs are inadequate and the state has failed to provide community-based services when appropriate. The trial has been stayed pending further review of whether program changes and funding requests to the State Legislature by the Department of Social and Health Services will resolve claims. A similar lawsuit has been filed on behalf of patients at Eastern State Hospital. Marr v. Eastern State Hospital. Another action, Arc, et al. v. Quasim, is a class action on behalf of the persons with developmental disabilities seeking access to Medicaid funded services. The trial was stayed based on a proposed settlement agreement that was contingent on additional future funding by the State Legislature. In December 2002, the trial court denied the parties' motion requesting approval of the settlement. The denial of the settlement motion also caused the lifting of a stay in Boyle v. Braddock, a similar case seeking certification as a class action. A trial in Boyle is expected in 2003. If these claims are not resolved through settlement and the cases go to trial, it is difficult to estimate with any certainty the potential amount of damages that might be recovered. These lawsuits, however, are not expected to have a material impact on state revenues or expenditures. If relief is granted, there would be a need to reprioritize agency program expenditures in the budget process to provide program support for individuals in these classes.

Over the past ten years, the state has reported on the recurring litigation challenging the state's business and occupation tax structure (referred to as the interstate manufacturers litigation). This litigation represents the claims of approximately 115 corporate taxpayers for business and occupation tax refunds from periods from 1980 to the present. In the most recent round of this litigation, the United States Supreme Court denied certiorari review of an April 1999 decision by the State Supreme Court. W.R. Grace & Co. - Conn. and Chrysler Motors Corporation v. State of Washington, Department of Rev., and Buffelen Woodworking Co., et al. v. State of Washington, Department of Rev. The State Supreme Court denied claims for a refund except to the extent the taxpayers could demonstrate entitlement to credits against their state tax liability measured by gross receipt of taxes paid to other taxing jurisdictions outside of the state. The cases were remanded to Thurston County Superior Court, and the taxpayers have waived refunds measured by tax credits. The taxpayers continue to use other refund claims to try to re-present the issue to the United States Supreme Court. Sizeable refund awards, however, are considered remote.

In the past there has been periodic litigation involving Medicaid reimbursement issues. Over the last four years, there has been an increase in the number and types of claims. Currently, there are three lawsuits which raise issues such as eligibility for Medicaid benefits and the proper formula for cost reimbursement. In the previous cases, these types of claims have been limited and focused by courts through motion practice and eventually resolved through settlement agreements and legislative appropriation. It is difficult to predict whether the current cases might result in any significant amount of reimbursement under the theories presented. In Sacred Heart Medical Center v. DSHS for instance, the Medicaid providers allege that they provided medical care to numerous clients while they were terminated from Medicaid because their Medicaid eligibility had been improperly linked to eligibility for Temporary Assistance to Needy Families. The providers claim breach of contract and seek reimbursement for the care provided to these clients. Some of the plaintiffs who provided mental health services also allege that the improperly terminated individuals should have been included in the state's formula for captivated payments to the Regional Support Networks. The liability phase of the trial is expected to be completed in June 2003. The damage claim is likely to be in the millions of dollars, and that phase of the trial has not been scheduled. If substantial costs are recovered in any of those proceedings, there would be a need to reprioritize agency program expenditures in the budget process to cover any additional costs.

#### APPROVAL OF LEGAL PROCEEDINGS

Certain legal matters incident to the authorization, execution and delivery of the Certificates are subject to the approval of legality by Orrick, Herrington & Sutcliffe LLP, Seattle, Washington, Certificate Counsel, and certain other conditions. The proposed form of the legal opinion of Certificate Counsel is set forth in Appendix C hereto.

Certificate Counsel will deliver a legal opinion to the state to the effect that the statements in the section of the Official Statement entitled "The Certificates" and "Sources of Payment and Security for the Certificates" (except for the statements under the subsection entitled "Payment History"), but only insofar as such statements summarize or describe the terms of the Certificates, the Trust Agreement, the Site Leases, the Leases, and the Assignments, are accurate in all material aspects. Certificate Counsel does not assume any responsibility or liability for the accuracy or completeness of this Official Statement. The payment of compensation to Certificate Counsel is contingent upon the successful delivery of the Certificates to, and full payment for the Certificates by, the successful bidder.

#### TAX MATTERS

In the opinion of Orrick, Herrington & Sutcliffe LLP ("Certificate Counsel"), based upon an analysis of existing laws, regulations, rulings, and court decisions, and assuming, among other matters, compliance with certain covenants, interest represented by the Certificates is excluded from gross income for federal income tax purposes under Section 103 of the Internal Revenue Code of 1986, as amended (the "Code"). Certificate Counsel is of the further opinion that such interest is not a specific preference item for purposes of the federal individual or corporate alternative minimum taxes, although Certificate Counsel observes that such interest is included in adjusted current earnings when calculating federal corporate alternative minimum taxable income. A complete copy of the proposed form of opinion of Certificate Counsel is set forth in Appendix C hereto.

The amount (if any) by which the issue price of the Certificates of any given Principal Payment Date is less than the amount to be paid on such date (excluding amounts stated to be interest and payable at least annually over the term of such Certificates) constitutes "original issue discount," the accrual of which, to the extent properly allocable to each owner thereof, is treated as interest with respect to the Certificates which is excluded from gross income for federal income tax purposes. For this purpose the issue price of

Certificates of a particular Principal Payment Date is the first price at which a substantial amount of the Certificates of such Principal Payment Date are sold to the public (excluding bond houses, brokers, or similar persons or organizations acting in the capacity of underwriters, placement agents or wholesalers). The original issue discount with respect to Certificates of a particular Principal Payment Date accrues daily over the term to such payment date on the basis of a constant interest rate compounded semiannually (with straight-line interpolations between compounding dates). The accruing original issue discount is added to the adjusted basis of such Certificates to determine taxable gain or loss upon disposition (including sale, redemption or payment on maturity) of such Certificates. Owners of the Certificates should consult their own tax advisors with respect to the tax consequences of ownership of Certificates with original issue discount, including the treatment of purchasers who do not purchase such Certificates in the original offering to the public at the first price at which a substantial amount of such Certificates is sold to the public.

Certificates purchased, whether at original issuance or otherwise, for an amount greater than their Principal Component payable on their respective Principal Payment Dates (or, in some cases, at their earlier prepayment dates) ("Premium Certificates") will be treated as having amortizable bond premium. No deduction is allowable for the amortizable bond premium in the case of obligations, such as the Premium Certificates, the interest with respect to which is excluded from gross income for federal income tax purposes. However, a purchaser's basis in a Premium Certificate, and under Treasury Regulations, the amount of tax-exempt interest received, will be reduced by the amount of amortizable bond premium properly allocable to such purchaser. Owners of Premium Certificates should consult their own tax advisors with respect to the proper treatment of amortizable bond premium in their particular circumstances.

The Code imposes various restrictions, conditions and requirements relating to the exclusion from gross income for federal income tax purposes of interest with respect to obligations such as the Certificates. The State and the State Agency have covenanted to comply with certain restrictions designed to insure that interest with respect to the Certificates will not be included in gross income for federal income tax purposes. Failure to comply with these covenants may result in interest with respect to the Certificates being included in gross income for federal income tax purposes, possibly from the date of original delivery of the Certificates. The opinion of Certificate Counsel assumes compliance with these covenants. Certificate Counsel has not undertaken to determine (or to inform any person) whether any actions taken (or not taken) or events occurring (or not occurring) after the date of delivery of the Certificates may adversely affect the value of, or the tax status of interest with respect to, the Certificates.

Certain requirements and procedures contained or referred to in the Trust Agreement, the Leases, the Tax Certificate of the state and the State Agency dated the date of delivery of the Certificates (the "Tax Certificate"), and other relevant documents may be changed and certain actions (including, without limitation, defeasance of Certificates) may be taken or omitted under the circumstances and subject to the terms and conditions set forth in such documents. Certificate Counsel expresses no opinion as to any Certificate or the interest with respect thereto if any such change occurs or action is taken or omitted upon the advice or approval of Certificate Counsel other than Orrick, Herrington & Sutcliffe LLP.

Although Certificate Counsel is of the opinion that interest with respect to the Certificates is excluded from gross income for federal income tax purposes, the ownership or disposition of, or the accrual or receipt of interest with respect to, the Certificates may otherwise affect an owner's federal or state tax liability. The nature and extent of these other tax consequences will depend upon the particular tax status of the Certificate owner or the owner's other items of income or deduction. Certificate Counsel expresses no opinion regarding any such other tax consequences.

In addition, no assurance can be given that any future legislation, including amendments to the Code, if enacted into law, or changes in interpretation of the Code, will not cause interest with respect to the

Certificates to be subject, directly or indirectly, to federal income taxation, or otherwise prevent Owners of the Certificates from realizing the full current benefit of the tax status of such interest. Prospective purchasers of the Certificates should consult their own tax advisers regarding any pending or proposed federal tax legislation. Further, no assurance can be given that the introduction or enactment of any such future legislation, or any action of the Internal Revenue Service ("IRS"), including but not limited to regulation, ruling, or selection of the Certificates for audit examination, or the course or result of any IRS examination of the Certificates, or obligations which present similar tax issues, will not affect the market price for the Certificates.

#### CONTINUING DISCLOSURE UNDERTAKING

In accordance with paragraph (b)(5) of Securities and Exchange Commission (the "SEC") Rule 15c2-12 promulgated under the Securities Exchange Act of 1934, as amended (the "Rule"), the State Treasurer, on behalf of the Committee, has agreed in the Leases to enter into a written undertaking in the form of a Disclosure Agreement for the benefit of the holders of the Certificates (the "Undertaking").

Annual Disclosure Report. The state covenants and agrees that not later than seven months after the end of each fiscal year (the "Submission Date"), commencing January 31, 2004, for the fiscal year ending June 30, 2003, the state will provide or cause to be provided to each then existing nationally recognized municipal securities information repository ("NRMSIR") and to the state information depository for the state of Washington, if one is created ("SID"), an annual report ("Annual Disclosure Report"), which will consist of the following:

- (i) audited financial statements of the state prepared (except as noted in the financial statements) in accordance with generally accepted accounting principles as promulgated by the Governmental Accounting Standards Board, as such principles may be changed from time to time, except that if the audited financial statements are not available by the Submission Date, the Annual Disclosure Report will contain unaudited financial statements in a format similar to the audited financial statements most recently prepared for the state, and the state's audited financial statements will be filed in the same manner as the Annual Disclosure Report when and if they become available;
- (ii) financial and operating data for the state as set forth in Appendix A to this Official Statement;
- (iii) a summary of the state debt structure by revenue pledge; and
- (iv) a narrative explanation of any reasons for any amendments to the Undertaking made during the previous fiscal year and the effect of such amendments on the Annual Disclosure Report being provided.

Any or all of the items listed above may be included by specific reference to other documents, including official statements of debt issues of the state, or of any related entity, that have been submitted to each of the NRMSIRs and the SID, if any, or to the SEC. If the document included by reference is a final official statement, it must be available from the Municipal Securities Rulemaking Board ("MSRB"). The state will identify clearly each document so included by reference.

The Annual Disclosure Report may be submitted as a single document or as separate documents comprising a package and may include by reference other information as provided herein; provided, that any audited financial statements may be submitted separately from the balance of the Annual Disclosure Report and later than the Submission Date if such statements are not available by the Submission Date.

If the state's fiscal year changes, the state may adjust the Submission Date by giving notice of such change in the same manner as notice is to be given of the occurrence of a Material Event.

The state agrees to provide or cause to be provided, in a timely manner, to each NRMSIR or to the MSRB and to the SID, if any, notice of any failure to provide the Annual Disclosure Report on or prior to the Submission Date.

*Material Events*. The state agrees to provide or cause to be provided to the SID, if any, and to each NRMSIR or to the MSRB, timely notice of the occurrence of any of the following events with respect to the Certificates, if material (the "Material Events"):

- (i) principal and interest payment delinquencies;
- (ii) nonpayment-related defaults;
- (iii) unscheduled draws on debt service reserves reflecting financial difficulties;
- (iv) unscheduled draws on credit enhancements reflecting financial difficulties;
- (v) substitution of credit or liquidity providers, or their failure to perform;
- (vi) adverse tax opinions or events affecting the tax-exempt status of the Certificates;
- (vii) modifications to rights of holders of the Certificates;
- (viii) optional, contingent or unscheduled Certificate calls (other than scheduled mandatory sinking fund prepayments for which notice is given pursuant to Exchange Act Release 34-23856);
- (ix) defeasances;
- (x) release, substitution or sale of property securing the repayment of the Certificates; and
- (xi) rating changes.

Termination or Modification of Undertaking. The state's obligations under the Undertaking will terminate upon the legal defeasance, prior prepayment or payment in full of all of the Certificates. The Undertaking, or any provision thereof, will be null and void if the state:

- (i) obtains an opinion of nationally recognized bond counsel to the effect that those portions of the Rule which require the Undertaking, or any such provision, have been repealed retroactively or otherwise do not apply to the Certificates; and
- (ii) notifies each then existing NRMSIR and the SID, if any, of such opinion and the cancellation of the Undertaking.

The state may amend the Undertaking without the consent of any holder of any Certificate or any other person or entity under the circumstances and in the manner permitted by the Rule. The State Treasurer will give notice to each NRMSIR or the MSRB and the SID of the substance of any such amendment, including a brief statement of the reasons therefor.

If the amendment changes the type of Annual Disclosure Report to be provided, the Annual Disclosure Report containing the amended financial information will include a narrative explanation of the effect of that change on the type of information to be provided (or in the case of a change of accounting principles, the presentation of such information). In addition, if the amendment relates to the accounting principles to be followed in preparing financial statements:

- (i) notice of such change will be given in the same manner as for a Material Event, and
- (ii) the Annual Disclosure Report for the year in which the change is made should present a comparison (in narrative form and also, if feasible, in quantitative form) between the financial statements as prepared on the basis of the new accounting principles and those prepared on the basis of the former accounting principles.

Remedies; Beneficiaries. The right to enforce the provisions of the Undertaking will be limited to a right to obtain specific enforcement of the state's obligations thereunder, and any failure by the state to comply with the provisions of the Undertaking will not be a default with respect to the Certificates. The Undertaking inures to the benefit of the State Treasurer and any holder of the Certificates, and does not inure to the benefit of or create any rights in any other person.

Additional Information. Nothing in the Undertaking will be deemed to prevent the state from disseminating any other information, using the means of dissemination set forth in the Undertaking or any other means of communication, or including any other information in any Annual Disclosure Report or notice of occurrence of a Material Event, in addition to that which is required by the Undertaking. If the state chooses to include any information in any Annual Disclosure Report or notice of the occurrence of a Material Event in addition to that specifically required by the Undertaking, the state will have no obligation to update such information or to include it in any future Annual Disclosure Report or notice of occurrence of a Material Event.

*Prior Compliance.* The state has complied in all material respects with all prior written undertakings under the Rule.

#### OTHER CERTIFICATE INFORMATION

#### The MBIA Insurance Corporation Policy

The following information has been furnished by MBIA Insurance Corporation ("MBIA") for use in this Official Statement. Reference is made to Appendix G for a specimen of MBIA's policy.

MBIA's policy unconditionally and irrevocably guarantees the full and complete payment required to be made by or on behalf of the state to the Fiscal Agent or its successor of an amount equal to (i) the principal of (either at the stated maturity or by an advancement of maturity pursuant to a mandatory sinking fund payment) and interest on, the Certificates as such payments shall become due but shall not be so paid (except that in the event of any acceleration of the due date of such principal by reason of mandatory or optional redemption or acceleration resulting from default or otherwise, other than any advancement of maturity pursuant to a mandatory sinking fund payment, the payments guaranteed by MBIA's policy shall be made in such amounts and at such times as such payments of principal would have been due had there not been any such acceleration); and (ii) the reimbursement of any such payment which is subsequently recovered from any owner of the Certificates pursuant to a final judgment by a court of competent jurisdiction that such payment constitutes an avoidable preference to such owner within the meaning of any applicable bankruptcy law (a "Preference").

MBIA's policy does not insure against loss of any prepayment premium which may at any time be payable with respect to any Certificates. MBIA's policy does not, under any circumstance, insure against loss relating to: (i) optional or mandatory redemptions (other than mandatory sinking fund redemptions); (ii) any payments to be made on an accelerated basis; (iii) payments of the purchase price of Certificates upon tender by an owner thereof; or (iv) any Preference relating to (i) through (iii) above. MBIA's policy also does not insure against nonpayment of principal of or interest on the Certificates resulting from the insolvency, negligence or any other act or omission of the Fiscal Agent or any other paying agent for the Certificates.

Upon receipt of telephonic or telegraphic notice, such notice subsequently confirmed in writing by registered or certified mail, or upon receipt of written notice by registered or certified mail, by MBIA from the Fiscal Agent or any owner of a Certificate the payment of an insured amount for which is then due, that such required payment has not been made, MBIA on the due date of such payment or within one business day after receipt of notice of such nonpayment, whichever is later, will make a deposit of funds,

in an account with U.S. Bank Trust National Association, in New York, New York, or its successor, sufficient for the payment of any such insured amounts which are then due. Upon presentment and surrender of such Certificates or presentment of such other proof of ownership of the Certificates, together with any appropriate instruments of assignment to evidence the assignment of the insured amounts due on the Certificates as are paid by MBIA, and appropriate instruments to effect the appointment of MBIA as agent for such owners of the Certificates in any legal proceeding related to payment of insured amounts on the Certificates, such instruments being in a form satisfactory to U.S. Bank Trust National Association, U.S. Bank Trust National Association shall disburse to such owners or the Fiscal Agent payment of the insured amounts due on such Certificates, less any amount held by the Fiscal Agent for the payment of such insured amounts and legally available therefor.

MBIA. MBIA Insurance Corporation ("MBIA") is the principal operating subsidiary of MBIA Inc., a New York Stock Exchange listed company (the "Company"). The Company is not obligated to pay the debts of or claims against MBIA. MBIA is domiciled in the State of New York and licensed to do business in and subject to regulation under the laws of all 50 states, the District of Columbia, the Commonwealth of Puerto Rico, the Commonwealth of the Northern Mariana Islands, the Virgin Islands of the United States and the Territory of Guam. MBIA has three branches, one in the Republic of France, one in the Republic of Singapore and one in the Kingdom of Spain. New York has laws prescribing minimum capital requirements, limiting classes and concentrations of investments and requiring the approval of policy rates and forms. State laws also regulate the amount of both the aggregate and individual risks that may be insured, the payment of dividends by MBIA, changes in control and transactions among affiliates. Additionally, MBIA is required to maintain contingency reserves on its liabilities in certain amounts and for certain periods of time.

MBIA does not accept any responsibility for the accuracy or completeness of this Official Statement or any information or disclosure contained herein, or omitted herefrom, other than with respect to the accuracy of the information regarding the policy and MBIA set forth under this heading. Additionally, MBIA makes no representation regarding the Certificates or the advisability of investing in the Certificates.

The Financial Guarantee Insurance Policies are not covered by the Property/Casualty Insurance Security Fund specified in Article 76 of the New York Insurance Law.

MBIA Information. The following documents filed by the Company with the Securities and Exchange Commission (the "SEC") are incorporated herein by reference:

- (1) The Company's Annual Report on Form 10-K for the year ended December 31, 2002; and
- (2) The Company's Quarterly Report on Form 10-Q for the quarter ended March 31, 2003.

Any documents filed by the Company pursuant to Sections 13(a), 13(c), 14 or 15(d) of the Exchange Act of 1934, as amended, after the date of this Official Statement and prior to the termination of the offering of the Certificates offered hereby shall be deemed to be incorporated by reference in this Official Statement and to be a part hereof. Any statement contained in a document incorporated or deemed to be incorporated by reference herein, or contained in this Official Statement, shall be deemed to be modified or superseded for purposes of this Official Statement to the extent that a statement contained herein or in any other subsequently filed document which also is or is deemed to be incorporated by reference herein modifies or supersedes such statement. Any such statement so modified or superseded shall not be deemed, except as so modified or superseded, to constitute a part of this Official Statement.

The Company files annual, quarterly and special reports, information statements and other information with the SEC under File No. 1-9583. Copies of the SEC filings (including (1) the Company's Annual

Report on Form 10-K for the year ended December 31, 2002, and (2) the Company's Quarterly Report on Form 10-Q for the quarter ended March 31, 2003, are available (i) over the Internet at the SEC's web site at <a href="http://www.sec.gov">http://www.sec.gov</a>; (ii) at the SEC's public reference room in Washington D.C.; (iii) over the Internet at the Company's web site at <a href="http://www.mbia.com">http://www.mbia.com</a>; and (iv) at no cost, upon request to MBIA Insurance Corporation, 113 King Street, Armonk, New York 10504. The telephone number of MBIA is (914) 273-4545.

As of December 31, 2002, MBIA had admitted assets of \$9.2 billion (audited), total liabilities of \$6.0 billion (audited), and total capital and surplus of \$3.2 billion (audited) determined in accordance with statutory accounting practices prescribed or permitted by insurance regulatory authorities. As of March 31, 2003 MBIA had admitted assets of \$9.3 billion (unaudited), total liabilities of \$6.1 billion (unaudited), and total capital and surplus of \$3.2 billion (unaudited) determined in accordance with statutory accounting practices prescribed or permitted by insurance regulatory authorities.

Financial Strength Ratings of MBIA. Moody's Investors Service, Inc. rates the financial strength of MBIA "Aaa."

Standard & Poor's, a division of The McGraw-Hill Companies, Inc. rates the financial strength of MBIA "AAA."

Fitch Ratings rates the financial strength of MBIA "AAA."

Each rating of MBIA should be evaluated independently. The ratings reflect the respective rating agency's current assessment of the creditworthiness of MBIA and its ability to pay claims on its policies of insurance. Any further explanation as to the significance of the above ratings may be obtained only from the applicable rating agency.

The above ratings are not recommendations to buy, sell or hold the Certificates, and such ratings may be subject to revision or withdrawal at any time by the rating agencies. Any downward revision or withdrawal of any of the above ratings may have an adverse effect on the market price of the Certificates. MBIA does not guaranty the market price of the Certificates nor does it guaranty that the ratings on the Certificates will not be revised or withdrawn.

#### Rating

The Certificates have been rated "Aaa" by Moody's Investors Service ("Moody's"), as noted on the cover of this Official Statement, based on the issuance of the Bond Insurance Policy by MBIA simultaneously with the closing of the Certificates. The Certificates have been assigned an underlying rating of "Aa2" by Moody's. The state has furnished certain information and materials to Moody's regarding the Certificates and the state. Such rating reflects only the view of such rating agency and would not be a recommendation to buy, sell or hold the Certificates. Generally, rating agencies base their ratings on the information and materials furnished to them and on their own investigations, studies and assumptions. An explanation of the significance of such rating may be obtained from Moody's Investors Service, located at 99 Church Street, New York, New York 10007-2296.

There is no assurance that such rating will be maintained for any given period of time or that it may not be raised, lowered, suspended, or withdrawn entirely by the rating agency if, in its judgment, circumstances warrant. Any such downward change in or suspension or withdrawal of such rating may have an adverse effect on the market price of the Certificates. The state undertakes no responsibility to oppose any such change or withdrawal.

#### **Financial Advisor**

Susan D. Musselman, Inc. has served as financial advisor to the state relative to the preparation of the Certificates for sale, timing of the sale and other factors relating to the Certificates. The financial advisor has not audited, authenticated or otherwise verified the information set forth in this Official Statement or other information provided relative to the Certificates. Susan D. Musselman, Inc. makes no guaranty, warranty or other representation on any matter related to the information contained in the Official Statement. The financial advisor is an independent financial advisory firm and is not engaged in the business of underwriting, marketing, trading, or distributing municipal securities.

The payment of compensation to the financial advisor is contingent upon the successful delivery of the Certificates to, and full payment for the Certificates by, the successful bidder.

#### **Underwriter of the Certificates**

The Certificates are being purchased by US Bancorp Piper Jaffray, Inc. (the "Underwriter") at a price of \$4,268,249.15. The Underwriter has represented that the Certificates will be reoffered at the prices or yields set forth on pages i and ii of this Official Statement. The Underwriter may offer and sell the Certificates to certain dealers (including dealers depositing Certificates into investment trusts) and others at prices lower than the initial offering prices set forth on the cover hereof, and such initial offering prices may be changed from time to time by the Underwriter. After the initial public offering, the public offering prices may be varied from time to time.

#### **Official Statement**

Upon delivery of the Certificates to the successful bidder, the State Finance Committee by its Chairman, the State Treasurer, or his authorized representative, will approve or have approved the Official Statement, and also will deliver a certificate to the effect that the Preliminary Official Statement did not as of its date, and the Official Statement does not as of the date of such delivery, contain any untrue statement of a material fact required to be stated therein or necessary to make the statements therein, in the light of circumstances under which they were made, not misleading, and no event affecting the Certificates has occurred since the date of the Official Statement which should be disclosed in the Official Statement for the purpose for which it is to be used or which it is necessary to disclose therein in order to make the statements and information therein not misleading in any material respect (except that in no event will any representation be made with respect to information herein regarding DTC and its bookentry only system and MBIA Insurance Corporation).

Excerpts from the state's 2002 Comprehensive Annual Financial Report ("CAFR") are attached as Appendix D. Copies of the state's entire 2002 CAFR are available on the Office of Financial Management's website at <a href="http://www.ofm.wa.gov/accounting/financial.htm">http://www.ofm.wa.gov/accounting/financial.htm</a> or upon request from the Office of the State Treasurer.

This page left blank intentionally

## APPENDIX A GENERAL AND ECONOMIC INFORMATION

This page left blank intentionally

#### INTRODUCTION

#### **State Overview**

The state of Washington (the "state") is located in the northwest corner of the contiguous 48 states and is the 20th largest state by land area and the 15th largest state by population. Based on the U.S. Census Bureau's 2000 Census, the state's resident population is 5,894,121, an increase of 21.1 percent over 1990.

The state capital is Olympia, and its largest city is Seattle. Seattle is situated on Puget Sound and is part of the international trade, manufacturing, high technology, and business service corridor that extends from Everett to Tacoma. The Pacific Coast/Puget Sound region of the state includes approximately 75 percent of the population, the bulk of industrial activity and most of the state's forests, which are important to the timber and paper industries. The balance of the state includes agricultural areas primarily devoted to grain, apple and other fruit orchards and dairy operations.

In recent years the state's economy has diversified, with employment in the trade and service sectors representing an increasing percentage of total employment relative to the manufacturing sector.

For an assessment of the current economic and budgetary outlook of the state, including certain changes in forecast assumptions made for purposes of the March 2003 state revenue forecast for the 2001-03 Biennia, see "Outlook for the 2001-03 and 2003-05 Biennia." For certain economic and demographic information with respect to the state, see "Economic Information."

#### **State Finance Committee**

The State Finance Committee (the "Committee") is composed of the Governor, Lieutenant Governor and State Treasurer, the latter being designated by law as Chairman. The Office of the State Treasurer provides administrative support to the Committee. By statutory provision, the Committee is delegated authority to supervise and control the issuance of all state bonds. A Deputy State Treasurer acts as recording officer for the Committee and is responsible for the administration of official duties in accordance with prescribed policies of the Committee.

#### REVENUES, EXPENDITURES AND FISCAL CONTROLS

#### Revenues

The state's tax revenues are comprised primarily of excise and *ad valorem* taxes. By constitutional provision, the aggregate of all regular (nonvoted) tax levies upon real and personal property by the state and local taxing districts may not exceed one percent of the true and fair value of such property. Excess levies are subject to voter approval.

*Excise Taxes.* Certain select sales and gross receipts taxes accounted for approximately 54.01 percent of total state tax revenues for the fiscal year ending June 30, 2002.

The retail sales tax and its companion use tax represent the largest source of state tax revenue, accounting for 49.35 percent of total collections. The retail sales and use tax is applied to a broad base of tangible personal property and selected services purchased by consumers, including construction (labor and materials), some machinery and supplies used by businesses, services and repair of real and personal property, and other transactions not taxed in many other states. Among the various items not subject to this tax are most personal services, motor vehicle fuel, food for off-premises consumption, trade-ins, manufacturing machinery, and purchases for resale. The current state retail sales and use tax rate is 6.5 percent.

Business and occupation tax collections represented approximately 23 percent of total state taxes for the fiscal year ending June 2002. The business and occupation tax is applied to gross receipts of all business

activities conducted within the state. Business and occupation tax rates include a principal rate of 0.484 percent of gross income for manufacturing and wholesaling businesses. Retail firms pay 0.471 percent, and services pay 1.5 percent.

The motor vehicle fuel tax represented approximately 6.3 percent of all state taxes for Fiscal Year 2002. The 2002 tax rate was 23 cents per gallon.

*Property Taxes.* The state's property tax is levied against the true and fair value of property as determined by the Department of Revenue. The property tax for local taxing districts is levied against the assessed value as determined by county assessors. For property taxes payable in 2002, assessed value averaged 89.9 percent of fair market value.

The state property tax levy represented approximately 11.4 percent of all state tax revenues for Fiscal Year 2002. The state property tax levy is limited to the lesser of 101 percent or 100 percent plus the percentage change in inflation (as measured by the Implicit Price Deflator for Personal Consumption (the "IPD")) of the dollar amount of property taxes levied in the highest of the three most recent years plus an additional dollar amount calculated by multiplying the increase in assessed value resulting from new construction and improvements by the property tax rate for the preceding year. The state levy rate for taxes due in 2002 is \$3.012 per \$1,000 of true and fair property value.

By statute, all of the state's property tax levy is dedicated to the support of public schools.

*Income Tax.* The State Constitution, as interpreted by the State Supreme Court, prohibits the imposition of a graduated tax on net income.

Tax Collection. Four state agencies are responsible for administering the major state taxes: the Department of Revenue, the Department of Licensing, the Liquor Control Board, and the Office of the Insurance Commissioner. The State Treasurer receives the revenues from the collecting agencies and deposits and distributes the funds as required by law. Almost all state agencies collect some form of revenue. For state budget purposes, however, the definition of tax generally excludes such revenue sources as license fees, liquor profits, lottery receipts, charges for service such as tuition, federal grants and revenue sharing, and proceeds of bond issues.

State Expenditure and Revenue Limitation—Initiative 601. Initiative 601, passed by the voters in November 1993, places limits on state taxation and General Fund-State government expenditures and sets forth a series of guidelines for limiting revenue and expenditure increases and stabilizing long-range budget planning.

Under Initiative 601, the state generally is prohibited from increasing expenditures from the General Fund-State during any fiscal year by more than the fiscal growth factor, which is calculated annually and is defined as the average of the sum of inflation and population change for each of the three prior fiscal years. The inflation index used for the computation of the fiscal growth factor is the IPD, which is determined from the same data used to establish the U.S. gross national product. This growth factor is used to determine a state spending limit for programs and expenditures supported by the General Fund-State. The spending limit became operational on July 1, 1995, based on the population and inflation growth factor determined in November 1994, which is based upon data accumulated for Fiscal Years 1992, 1993 and 1994. Annual adjustments to the expenditure limit are made by the Expenditure Limit Committee ("ELC"), which is comprised of members from the Office of Financial Management ("OFM"), legislative fiscal committees and the Office of the Attorney General. The annual adjustment to the limit is based on the previous year's actual General Fund-State expenditure and changes in population and inflation growth. The fiscal growth factors for the 1997-99 Biennium were 4.05 percent for Fiscal Year 1998 and 4.18 percent for Fiscal Year 1999. The fiscal growth factors for the 1999-01 Biennium are 3.32 percent for Fiscal Year 2000 and 2.87 percent for Fiscal Year 2001. The fiscal growth factors for the 2001-03 Biennium are 2.79 percent for

Fiscal Year 2002 and 3.29 percent for Fiscal Year 2003. However, statutory changes to the expenditure limit adopted in the 2000 Legislative Session make it possible for the effective rate of increase in expenditures to be higher than the fiscal growth factors (Engrossed House Bill 3169 ("EHB 3169")).

Initiative 601 also directs the ELC to make downward adjustments in the expenditure limit for costs of any state program or function that is shifted from the General Fund-State to another funding source, or for moneys that are transferred from the General Fund-State to another fund or account. In the event costs of a federal, state or local government program are transferred to or from the state by court order or legislative enactment, under the Initiative the expenditure limit may be increased or decreased accordingly by the ELC. Restrictions are placed on the addition or transfer of functions to local governments unless there is reimbursement.

The statutory changes to the expenditure limit adopted in the 2000 Legislative Session (EHB 3169) now allow the spending limit to be increased when revenues from another fund or account are transferred to the General Fund-State. As a result of this change, growth in General Fund-State expenditures can exceed the Initiative 601 fiscal growth factors to the extent that surplus revenues in other accounts are available for transfer to the General Fund-State.

Initiative 601 in its original form also limited revenue increases. It required that any action by the Legislature to raise state revenues be taken only if approved by a two-thirds vote of both houses of the Legislature. In the recent 2002 Legislative Session, a change to this provision was adopted (as a part of the Supplemental Budget Bill) which allows revenues to be increased with a simple majority vote. This provision applies to actions taken through June 30, 2003.

Initiative 601 abolished the Budget Stabilization Account and created two new reserve funds (the Emergency Reserve Fund and the Education Construction Fund) for depositing revenues in excess of the spending limit. Initiative 728, adopted by voters in November 2000, added a third fund, the Student Achievement Fund, that captures a portion of revenues in excess of the spending limit. Ending balances in the Budget Stabilization Account were transferred to the General Fund-State (\$100 million) and the Pension Reserve Account (\$25 million) in the fiscal year ending June 1996.

Initiative 601 in its original form allowed the Legislature to access and appropriate money from the Emergency Reserve Fund ("ERF") based on a two-thirds majority. A measure adopted in the 2002 Legislative Session temporarily allows access to money in the ERF based on a simple majority. EHB 3169, adopted in the 2000 Legislative Session, provides the Office of the State Treasurer with the authority to transfer monies between the General Fund-State and the ERF at the conclusion of each fiscal year, to ensure that revenues deposited in the ERF for that year are exactly equal to the amount of revenues collected in excess of the expenditure limit for that year.

Most of Initiative 601, including the General Fund-State expenditure limit, became effective July 1, 1995. Two provisions of the initiative became effective on December 1, 1993: the requirement for supermajority legislative approval of fee increases beyond the fiscal year growth factor, and a restriction on new taxes being imposed without voter approval. At the beginning of Fiscal Year 1996 (July 1, 1995), the requirement for voter approval for new tax measures expired. Taxes now can be enacted with a two-thirds majority of both houses of the Legislature if resulting General Fund-State expenditures do not exceed the spending limit. Voter approval still would be required to exceed the spending limit. However, the Supplemental Budget Bill passed in the 2002 Legislative Session allows revenue increases to occur based on a simple majority vote for any action taken through June 30, 2003.

Finally, EHB 3169 changes the threshold for spillover of money from the Emergency Reserve Fund to the Education Construction Fund from five percent of biennial revenues to five percent of annual revenues and gives the State Treasurer the authority to make the appropriate end-of-year reconciliations between the funds.

*State Nontax Revenue.* The largest components of state nontax revenue include such items as revenues derived from the sale of supplies, materials and services, fines and forfeitures, income from property, transfer of lottery proceeds, and income from liquor sales.

Federal Grants. Legislative appropriations for federal programs are designated specifically from federal revenue sources. To the extent that federal funds are not received, the appropriated expenditures may not be incurred.

#### **Expenditures**

Expenditures of general state revenues are made pursuant to constitutional and statutory mandates. Most general state revenue is deposited in the General Fund-State. For a breakdown of expenditures by function, see the table titled "Washington State Expenditures" below.

State Funding of Basic Education. The state's expenditures for public schools are mandated by the state constitutional requirement for support of the common schools. In 1976, Seattle School District No. 1 brought suit against the state to require the state, under the State Constitution, to make "ample provision for common schools." The decision, upheld by the State Supreme Court in 1978, required the state to ensure that each public school district would receive the funds needed to provide a basic education. The Court ordered the Legislature to decide the level of program funding and the funding mechanism.

The Legislature has passed four major pieces of legislation to further ensure stability and predictability for school funding.

- (i) The Basic Education Act was passed in 1977, before the Supreme Court ruling, and describes course offerings, teacher contract hours, and core student/staff ratios. The Supreme Court recognized the passage of this Act in its opinion, but specifically declined to comment upon its adequacy.
- (ii) The Levy Lid Act, also passed in 1977 and last amended in 1992, addresses property tax issues affecting basic education funding by limiting local property tax levies and providing for the gradual equalization of levy capacity per student throughout the state.
- (iii) In 1981, legislation limiting local compensation increases to those authorized by the state was passed. Since personnel costs comprise over 80 percent of the public school budget, this legislation provides state financial decision-makers with an important cost containment tool.
- (iv) The School Financial Improvement Act amended the Levy Lid Act in 1987. The amended act provided for state assistance to equalize tax rates for local levies, established a state-wide salary allocation schedule with mandated minimum salaries for teachers and required school districts to maintain minimum teacher/student ratios.

Social and Health Services. The Department of Social and Health Services ("DSHS") is the primary human service agency in the state; its expenditures account for the second largest category of state budget expenditures. DSHS provides services that are essential for the physical safety, security and survival of individuals and families, including protective services for children, the aged and mentally disabled people, as well as for people in institutions and other residential care facilities.

The largest expenditure within DSHS is the Medical Assistance program. Through this program, necessary medical care is made available to recipients of cash assistance programs, beneficiaries of Supplemental Security Income and other eligible people with low incomes who do not qualify for income assistance. In addition to support from the General Fund-State, funding is received from the federal government for those people and services covered under Medicaid (Title XIX of the Social Security Act). The Medical Assistance budget has grown significantly in recent years. Growth in the number of eligible recipient groups, such as pregnant women and children, and growth in other eligible populations, such as disabled people, has resulted in increased expenditures. Rising health care costs and requirements to provide higher payments to hospitals also have added to the increase in this budget.

The Economic Services program provides support to families with limited incomes and disabled people who cannot work. The federal government is providing funds for the Temporary Assistance for Needy Families program and in several other smaller programs.

DSHS also provides other social service programs. It is responsible for supporting community mental health programs and operating state psychiatric hospitals, institutions for the developmentally disabled, nursing homes, institutions for juvenile rehabilitation, child welfare service programs, child support enforcement activities, drug and substance abuse treatment programs, and vocational rehabilitation services.

Corrections. The Department of Corrections operates 15 correctional institutions, including three prerelease facilities and 16 work-training release facilities. The rapid growth in inmate population (the primary cost driver) is, in part, the result of various crime initiatives enacted in the state. These include the Omnibus Drug Act of 1989, the Community Protection Act of 1990, Initiative 593—"Three Strikes and You're Out," approved by Washington voters in November 1993, and the Violence Prevention Act of 1994. Over the past several years the Department of Corrections has constructed nearly 5,000 new prison beds. The newest prison, Stafford Creek Corrections Center, is a 1,936-bed, multi-custody facility that opened in April 2000 near Aberdeen, approximately 50 miles west of Olympia.

### **Budgeting, Accounting and Fiscal Controls**

Budgeting. The state operates on a July 1 to June 30 fiscal year and on a biennial budget basis, the constitutionally prescribed period. Formulation of the state's operating budget is initiated by the Office of Financial Management, the Governor's budget agency, with the distribution of instructions to all state agencies establishing guidelines and information requirements. Development of agency budgets begins approximately nine months prior to the regular legislative sessions, which convene in odd-numbered years. Formal budget requests are forwarded by each agency to the Director of the OFM in the summer. The budget requests are revised and evaluated by the Director of the OFM and his or her staff, and alternative methods of delivering services are examined and evaluated. Following this evaluation, recommended budget levels are prepared for the Governor by the Director of the OFM. These recommendations, based on the goals and objectives of the administration, are the result of an examination of the relative merits of each program, projections of caseload, enrollment and population statistics, an assessment of the state's overall priorities, and the availability of revenue. The OFM has the responsibility for calculation of the expenditure limit each November.

Budget tables and statistics provided by the OFM for inclusion in this Official Statement are based on generally accepted accounting principles ("GAAP"). GAAP provides that the recognition and inclusion of revenues occur when they are measurable and earned, regardless of when the funds are received. Given the nature of the state's revenue collection, on an accrual basis revenues are available for expenditure prior to receipt. Recognizing that the expenditure of funds prior to receipt of offsetting revenue would erode the state's cash balance, the Legislature enacted laws which limited the expenditure of funds to the amount of revenue actually received or money on deposit over the course of the biennium. These limitations do not apply to the state's general obligation bonds.

The Governor reviews the OFM's operating budget recommendations and accepts or modifies them. Following final decisions by the Governor the budget document is published as the Governor's budget and presented to the Legislature for consideration in December of even-numbered years. The formal budget presentation to the Legislature is delivered by the Governor the following January during the first week of the legislative session. This presentation outlines the administration's primary goals and offers recommendations for the adoption of the budget to achieve those objectives.

Subsequent to the introduction of revenue and expenditure measures that embody the Governor's proposed operating budget, the Legislature engages in extensive budget deliberations and committee hearings. Legislative authorizations of long-term debt also are considered to finance a portion of the capital budget. Upon adoption of revenue and expenditure legislation by the House of Representatives and the Senate, the bills are transmitted to the Governor, who has constitutional authority to veto sections of the bills and append in writing the reasons therefor.

During a biennium, supplemental budget requests may be submitted to the Legislature during either the regular annual session or any extraordinary session, subject to the approval of the Governor.

Accounting. The state's accounting records are maintained in conformance with GAAP, as promulgated by the Governmental Accounting Standards Board ("GASB"). GAAP accounting is mandated by RCW 43.88.037. The state's Comprehensive Annual Financial Report ("CAFR") is accounted on a GAAP basis. The accounting system produces monthly financial statements at the state-wide combined level and at the agency level, which are used in the preparation of the state's fiscal year CAFR, including its 2002 CAFR. The state's fiscal 2002 CAFR contains Annual Financial Statements prepared in accordance with GAAP as promulgated by GASB (the "2002 Annual Financial Statements"), a copy of which has been filed with each nationally recognized municipal securities information repository ("NRMSIR"). Excerpts from the state's 2002 Comprehensive Annual Financial Report (the "CAFR") are attached as Appendix E. Copies of the state's entire 2002 CAFR are available on the Office of Financial Management's website at <a href="http://www.ofm.wa.gov/accounting/financial.htm">http://www.ofm.wa.gov/accounting/financial.htm</a> or upon request from the Office of the State Treasurer.

The Government Finance Officers Association of the United States and Canada awarded a Certificate of Achievement for Excellence in Financial Reporting to the state for its CAFR for each of the Fiscal Years 1987 through 2001. To be awarded a Certificate of Achievement, a government must publish an easily readable and efficiently organized comprehensive annual financial report, the content of which conforms to program standards. Such reports must satisfy both GAAP and applicable legal requirements.

Fiscal Controls. To ensure that the budget remains in balance, fiscal controls are exercised during the biennium through an allotment process, which requires each agency to submit a monthly expenditure plan. This expenditure plan must be approved by the OFM and provides the authority for agencies to spend funds within statutory maximums specified in the legislatively adopted budget. Reports are available that compare actual agency expenditures to estimates.

The current biennium began July 1, 2001. State law requires a balanced biennial budget. If at any time during the fiscal period the Governor projects a cash deficit because disbursements will exceed the aggregate of estimated receipts plus beginning cash surplus, the Governor is required to make across-the-board reductions in allotments in order to prevent a cash deficit, thereby reducing expenditures of appropriated funds, unless the Legislature has directed the liquidation of the cash deficit over one or more fiscal periods. Across-the-board reductions occur only in those funds estimated to have a cash deficit. For example, if the General Fund-State were projected to have a deficit, the portion of an agency's budget provided by the General Fund-State would be subject to reduction. Across-the-board reductions are placed in reserve status until needed to avert a budget deficit; if the deficit does not materialize, the across-the-board reductions are returned to the agencies.

### **Debt Issuance Policy**

All state general obligation debt and other evidence of indebtedness is authorized by the Legislature and issued under the authority granted to the Committee by the Legislature.

In May 1996, the Committee adopted a revised Debt Issuance Policy which, among other things, addresses the roles and responsibilities of the Committee and the State Treasurer, standards of conduct and appointment of professional service providers. The Debt Issuance Policy also addresses methods of sale, appointments of underwriters, pricing and allocation of negotiated sales, and refunding savings thresholds.

Under "Conditions of Sale," the Debt Issuance Policy generally calls for (i) level debt service, i.e. approximately equal amounts per year, (ii) fixed interest rates and (iii) debt life shorter than or equal to estimated useful life of the facility financed. These conditions may not apply in all cases.

### **State Investment Programs**

The State Treasurer's Office is responsible for the investment management of the state's operating funds totaling approximately \$2 billion to \$3 billion from time to time through its Treasurer's Cash Management Account (the "CMA"). The Treasurer also is responsible for administering the Washington State Local Government Investment Pool (the "LGIP"), an approximately \$5 billion fund that invests money on behalf of more than 400 cities, counties and special municipal districts.

Permissible investments for both funds include U.S. government and agency securities, bankers acceptances, high quality commercial paper, repurchase and reverse repurchase agreements, and certificates of deposits with qualified state depositories.

Treasurer's Cash Management Account. The CMA is a nonvoluntary pool of state agency funds; agencies are not permitted to make discretionary withdrawals for alternative investment purposes. The CMA may invest in securities with maturities out to ten years. The average life of the CMA generally ranges from one to two years.

In its management of the CMA pursuant to the Investment Policy adopted by the State Treasurer in January 2001, the State Treasurer sets its investment objectives pursuant to modern portfolio theory. To manage state funds more efficiently and effectively, the State Treasurer's CMA investments are separated into two portfolios, each with its own risk objectives. The policy sets forth, *inter alia*, the practices, procedures and restrictions applicable to the investment of funds and specifically denominates eligible investments and certain restrictions on portfolio composition. Internal controls and reporting requirements are mandated by the Investment Policy to allow for oversight and monitoring of performance.

Local Government Investment Pool. The LGIP, authorized by chapter 43.250 RCW, is a voluntary pool which provides its participants the opportunity to take advantage of the economies of scale inherent in pooling. It also is intended to offer participants increased safety of principal and the ability to achieve a higher investment yield than otherwise would be available to them. The LGIP is a conservatively managed, highly liquid pool comparable to a SEC Rule 2a-7 money market fund, restricted to investments with maturities of 397 days or less. The average life generally ranges from 30 to 60 days.

The LGIP adheres to the traditional principles applicable to the prudent investment of public funds, which are, in order of priority: (i) the safety of principal, (ii) the assurance of sufficient liquidity to meet cash flow demands and (iii) the attainment of the highest possible yield within the constraints of the first two goals. Historically, both the CMA and the LGIP have had sufficient liquidity to meet all cash flow demands.

#### **Asset Liability Management**

Up to ten percent of the state's total general obligation debt may be in variable rate form under a policy adopted by the Committee in July 1995. The purpose of this feature of debt management policy is to coordinate state debt and investment practices through asset liability management, which is defined as the management of the exposure to interest rate risk through active management of certain financial elements of the state's balance sheet. Coordinating the management of state debt and state investment is expected to reduce the volatility and the impact of interest rate changes in the General Fund-State.

Historically, state debt has been issued in long-term, fixed-rate form, while state investments have been made on a short-term basis. The issuance of some variable rate debt is intended to provide a closer match of interest expense to interest income.

#### **State Economic and Revenue Forecasting Process**

To assist in its financial planning, the state prepares quarterly economic forecasts derived from national econometric models. The Legislature, through enactment of Chapter 138, Laws of 1984 (RCW 82.01.130), established the Office of Forecast Council (the "Forecast Council") in the Department of Revenue, and in 1990, the Legislature established the Forecast Council as an independent body. The Forecast Council consists of six members, two appointed by the Governor and two appointed from each of the political caucuses of the Senate and House of Representatives. The Forecast Council approves the official revenue forecast for the state. The Forecast Council law requires a review of financial performance eight times during the biennium and requires action if changing economic conditions affect the budget. This "early warning" system gives policy makers time to reduce expenditures or raise taxes during economic downturns and provides the option of increasing financial reserves or dealing with emergent spending needs in periods of economic growth.

In mid-February (or March in odd-numbered years), June, September, and November, subject to the approval of the Forecast Council, the forecast supervisor uses forecasts of the U.S. economy to prepare an official state economic and revenue forecast and two unofficial forecasts, one based upon optimistic economic and revenue assumptions and one based upon pessimistic economic and revenue assumptions. The groundwork for these quarterly forecasts is undertaken in conjunction with the results of monthly state revenue collections, using a formally created economic and revenue forecast workgroup. This group consists of lead staff members representing the Department of Revenue and the OFM, as well as staff representatives of the legislative fiscal committees.

The quarterly forecast process starts with a preliminary review of the Forecast Council's findings by the workgroup. At approximately the same time, the Governor's Council of Economic Advisors is convened to provide a view of the state and national economy from outside state government. These views and cumulative and recent revenue performance are taken into account in the preparation of forecast scenarios. The Forecast Council meets to consider the economic outlook and, after a two-week interval, considers the revenue forecast and pessimistic and optimistic projections.

The state forecast by the Forecast Council that is discussed and analyzed in this Appendix A is the state forecast that was released on March 19, 2003. This forecast is the basis for the projections described under "Summary of Recent and Projected Operating Results" and "Outlook for the 2001-03 and 2003-05 Biennia." The next forecast will be released on or about June 19, 2003. Copies of the report and subsequent reports may be obtained from the Office of Economic and Revenue Forecast Council (www.wa.gov/ofc).

#### SUMMARY OF RECENT AND PROJECTED OPERATING RESULTS

The following tables display projected revenues and expenditures for the 1999-01 and the 2001-03 Biennia. Revenues for the 1999-01 Biennium are based on the State Forecast Council's February 2002 Forecast. Expenditures for the 1999-2001 Biennium include the 2000 Supplemental Budget passed by the Legislature in April 2000 and signed by the Governor on May 2, 2000, and the 2001 Supplemental Budget passed by the Legislature in April 2001 and signed by the Governor on April 27, 2001.

Revenues for the 2001-03 Biennium are based on the March 2003 Forecast; 2001-03 expenditures are based on the 2003 Supplemental Budget passed by the Legislature in April 2003 and signed by the Governor on April 9, 2003. Expenditures for the 2001-03 Biennium include the 2002 Supplemental Budget passed by the Legislature in March 2002 and signed by the Governor on April 5, 2002, and the 2003 Supplemental Budget passed by the Legislature in April 2003 and signed by the Governor on April 9, 2003. The outlook for the 2001-03 Biennium immediately follows the tables.

# WASHINGTON STATE REVENUE MODIFIED ACCRUAL BASIS (in Millions)

		1999-01 ennium <sup>(1)</sup>	В	2001-03 Siennium Stimate <sup>(1)</sup>
Beginning General Fund-State Balance	\$	462	\$	599
GENERAL FUND-STATE REVENUE				
Retail Sales and Use Taxes Real Estate Excise Business and Occupation Property Tax Other Taxes	\$	11,683 802 3,773 2,693 1,729	\$	11,779 852 3,789 2,638 1,784
Subtotal Tax Revenue	\$	20,680	\$	20,843
Other Nontax Revenue Other Financing Changes in Reserves/Other Adjustments	_	472 111 (1)		381 (61) <u>0</u>
TOTAL GENERAL FUND-STATE REVENUE (2)	<u>\$_</u>	21,724	\$_	21,761
Federal Revenue Private/Local Revenue	\$	8,211 496	\$	10,051 552
TOTAL GENERAL FUND-STATE REVENUE	\$_	30,431	<b>\$</b>	32,364

- (1) Based on the March 2003 General Fund-State Revenue Forecast.
- (2) Including balance from previous biennium.

Note: Totals may not add due to rounding.

Note: The Legislature passed its budget for 1999-01 on April 25, 1999. The Governor signed the 1999-01 Budget Bill on May 14, 1999. The 2000 Supplemental Budget was passed by the Legislature on April 27, 2000, and signed by the Governor on May 2, 2000. The 2001 Supplemental Budget was passed by the Legislature in April 2001 and signed by the Governor on April 27, 2001. The 2002 Supplemental Budget was passed by the Legislature in March 2002 and signed by the Governor on April 5, 2002. The 2003 Supplemental Budget was passed by the Legislature in April 2003 and signed by the Governor on April 9, 2003.

Source: Office of Financial Management.

# WASHINGTON STATE EXPENDITURES MODIFIED ACCRUAL BASIS (in Millions)

GENERAL FUND-STATE EXPENDITURES	1999-01 Biennium <sup>(1)</sup>	2001-03 Biennium Estimate <sup>(2)</sup>
Education		
Public Schools Higher Education Other Education Total Education	\$ 9,459 2,549 55 <b>\$ 12,063</b>	\$ 9,891 2,732 54 <b>\$ 12,677</b>
Human Services		
Department of Social and Health Services Department of Corrections Other Human Services Total Human Services	\$ 5,300 914 <u>187</u> <b>\$ 6,401</b>	\$ 6,228 1,095 162 \$ 7,485
Natural Resources and Recreation	\$ 305	\$ 333
Governmental Operations	403	382
Other Expenditures (3)		
Debt Service Other Expenditures Total Other Expenditures	\$ 1,119	\$ 1,211 507 <b>\$ 1,718</b>
TOTAL GENERAL FUND-STATE EXPENDITURES	\$ <u>21,045</u>	\$ <u>22,595</u>
Federal Private/Local	\$ 8,211 496	\$ 10,051 552
TOTAL GENERAL FUND-STATE EXPENDITURES	<b>\$</b> 29,752	\$ <u>33,198</u>
Preliminary Ending General Fund-State Balance Transfer to the Emergency Reserve Fund Account	\$ <u>677</u> (198)	\$ <u>(834)</u>
Changes in Reserves and Other Adjustments	0	56
Transfer to General Fund from Health Services Account and Other Accounts	121	1,064
<b>Ending General Fund-State Balance</b>	\$ 599	\$ 286
Emergency Reserve Fund Account Including Investment Earnings Not Reflected in the Revenue Forecast	\$ <u>460</u>	\$ <u>58</u>
Total Ending General Fund-State Balance plus Emergency Reserve Account	\$ <u>1,059</u>	\$ <u>343</u>

<sup>(1)</sup> Based on the 1999-01 Budget as amended by the 2000 and 2001 Supplemental Budgets that were passed by the Legislature and signed by the Governor.

Note: Totals may not add due to rounding.

<sup>(2)</sup> Based on the 2001-03 Budget as amended by the 2002 and 2003 Supplemental Budgets that were passed by the Legislature and signed by the Governor.

<sup>(3)</sup> Includes legislative, judicial and transportation agencies.

#### OUTLOOK FOR THE 2001-03 AND 2003-05 BIENNIA

#### The Economic Outlook

The March 2003 economic and revenue forecast incorporated the advance gross domestic product ("GDP") estimate for the fourth quarter of 2002. According to the advance estimate, real GDP grew at a 0.7 percent rate in the fourth quarter of 2002, down from 4.0 percent in the third quarter. The reduction in growth was mainly due to a 7.3 percent decline in consumer purchases of durable goods following a 22.8 percent increase in the third quarter of 2002. The national forecast assumes a short war with Iraq, ending with a decisive U.S. victory. The outbreak of hostilities causes a brief increase in oil prices and decrease in consumer confidence which are quickly reversed as the U.S. success becomes apparent. While the impact of the war on the overall U.S. forecast is assumed to be minimal, some of the downside risk has been incorporated in the state forecast. The new U.S. forecast shows an improvement in real GDP growth after the weak fourth quarter, but the recovery in employment has been delayed approximately six months.

Employment growth turned negative again in the fourth quarter of 2002, falling 0.1 percent after a 0.4 percent increase in the third quarter. At the same time the unemployment rate edged up from 5.73 percent to 5.90 percent. Inflation, as measured by the Consumer Price Index, increased from 1.9 percent in the third quarter to 2.4 percent in the fourth quarter due to rising energy costs. Core inflation (excluding food and energy) declined from 2.0 percent to 1.8 percent. Housing starts climbed 12.4 percent in the fourth quarter to 1.747 million units. The 1.709 million units started for the full year was the most since 1986. The mortgage rate declined again in the fourth quarter to 6.08 percent from 6.29 percent in the third quarter. As expected, the Federal Open Market Committee ("FOMC") left its target interest rate unchanged at 1.25 percent at its March 18th, 2003, meeting.

The U.S. economy is expected to begin recovering in earnest this year from its two-and-a-half-year bout of below-capacity growth, then accelerate into 2004, posting GDP growth of 3.0 percent and 4.6 percent, respectively, in the next two years. Near term, the unemployment rate continues to rise, though, as laborforce growth outstrips new hiring and productivity gains slow the need for new workers. Inflation accelerates slightly, to 2.0 percent this year and next, after coming in at 1.6 percent in 2002. The first Federal Reserve tightening move is not expected until the August 2003 FOMC meeting, and the federal funds target rate breaches 4.0 percent only in 2005. Bond yields anticipate the tightening, and the stock market begins a modest recovery. The dollar continues to fall slightly, but the current account deficit widens on faster economic growth in the United States than in its trading partners. For major sectors, light vehicles and housing pull back slightly from their unsustainable 2002 pace, but consumer spending on other items, which has been rising at about a 2.5 percent real rate, accelerates in the second half of 2003 as tax cuts and tax rebates begin to take effect. The export and investment recoveries get off to a slow start, but accelerate toward year-end. Nonresidential construction remains slow for most of the year, but picks up in 2004. The federal government will continue to provide a boost to the economy with its war preparations and outlays for homeland security, adding to that stimulus later this year with tax cuts. These measures more than offset the weakness in state and local government spending, which remains flat this year on a National Income and Product Accounts ("NIPA") real purchases basis, then recovers slightly to 0.8 percent growth in 2004. Corporate profits, which have been essentially flat for four years, will improve this year, but will not exceed their prior peak until 2004. Book profits continue to be distorted by the three-year provision for accelerated depreciation. Wage and salary gains slow this year as employers try to control total labor costs in the face of rising benefit costs.

On a calendar year basis, the forecast expects GDP growth to improve from 2.4 percent in 2002 to 3.0 percent in 2003 and 4.6 percent in 2004 before slowing to 3.8 percent in 2005. Though the economy is growing again, it is not creating enough jobs to keep up with labor force growth. The unemployment rate, which already increased from 3.97 percent at the end of 2000 to 5.90 percent in the fourth quarter of 2002, is expected to reach 6.30 percent in the second quarter of 2003. The unemployment rate is expected to decline through the remainder of 2003, 2004 and 2005 as the economy recovers, reaching

4.97 percent by the end of 2005. Inflation, as measured by the implicit price deflator for personal consumption expenditures, decelerated to 1.4 percent in 2002 from 2.0 percent in 2001. The improvement in 2002 was mainly the result of lower energy costs, but the slumping economy should keep inflation moderate for the next few years. The forecast expects inflation rates of 2.0 percent in 2003, 1.7 percent in 2004 and 2.0 percent in 2005. The forecast assumes that there will be no further cuts in the federal funds rate during this cycle. However, the FOMC will not begin tightening until next summer.

Washington payroll employment declined at a 0.4 percent rate in the fourth quarter of 2002 following increases of 0.7 percent in the second quarter and 1.1 percent in the third quarter. Washington's employment is now 2.4 percent below the two-year-ago level and worse than the 1.0 percent decline for the U.S. as a whole. Only twice in the last 40 years has Washington seen a steeper decline: during the recessions of 1969-71 and 1981-82. Manufacturing employment fell at an 8.0 percent annual rate in the fourth quarter of 2002, the eighteenth consecutive decline in overall manufacturing employment excluding the impact of the February 2000 aerospace labor dispute. Aerospace employment fell at an 8.8 percent annual rate in the fourth quarter. The cumulative decline since September 11, 2001, now stands at 17.3 percent. The declines in manufacturing outside of aerospace are continuing in 2002, though at a more moderate rate than in 2001. The pace of non-aerospace manufacturing employment reductions worsened in the fourth quarter to 7.7 percent from 1.3 percent in the third quarter, though. Nonmanufacturing employment growth decelerated to 0.6 percent in the fourth quarter of 2002 from 1.8 percent in the third quarter. The slowdown is believed to be due mainly to a seasonal anomaly in local education employment. Excluding this anomaly, nonmanufacturing employment would have risen at a 1.1 percent rate in the fourth quarter, similar to the 1.3 percent in the third quarter. Nonmanufacturing employment growth was a mixed bag in the fourth quarter. Some major sectors showed significant declines: transportation, communications and public utilities down 2.3 percent, trade down 2.0 percent and construction down 1.8 percent. More than offsetting these were a 4.2 percent increase in government employment (after adjusting for the local education seasonal problem,) a 3.2 percent increase in finance, insurance and real estate employment and a 2.5 percent increase in services employment.

Washington's personal income in the third quarter of 2002 was \$0.687 billion (0.3 percent) higher than expected in the November 2002 forecast. The overage was more than accounted for by software wages, which were \$0.830 billion (12.7 percent) higher. Personal income excluding software wages was \$0.143 billion (0.1 percent) below the November forecast. Total third quarter wages were \$1.076 billion (1.0 percent) higher than expected in November, but non-software wages were only \$0.246 billion (0.2 percent) higher. Nonwage personal income was \$0.389 billion (0.4 percent) lower than expected in November.

Housing has been a source of strength in Washington as well as nationally. The number of housing units authorized by building permit in Washington increased by 6,800 to 48,100 in the fourth quarter of 2002 from an already strong pace of 41,400 in the third quarter. Single family permits increased 3,100 to 36,800, which was the highest pace of single family activity since the late 1970s. The number of housing units authorized by multi-family permit also rose in the fourth quarter, by 3,700 to an annual rate of 11,400 units.

Washington wage and salary employment fell 1.6 percent in 2002 following a 0.6 percent decline in 2001. The recovery in Washington is expected to be slow. The forecast expects only a weak national recovery and no Boeing upturn is expected until 2005. Population growth has slowed, and both wage and price growth have been dampened by the prolonged contraction. The forecast calls for an employment growth rate of 0.6 percent in 2003, improving to 2.2 percent and 2.3 percent in 2004 and 2005. Washington personal income growth improved to 3.5 percent in 2002 from 2.6 percent in 2001. Declining software wages remain a drag on income growth in Washington. Excluding this volatile sector, income growth was 3.3 percent in 2001 and 4.2 percent in 2002. Personal income growth is expected to remain slow at 4.1 percent in 2003 due to the weak national economy and continued Boeing layoffs, but should improve in the next two years to 5.1 percent per year as the U.S. recovery gains momentum and the aerospace

cutbacks subside. The growth in the housing market is expected to subside. The current pace of housing activity is unsustainable, given the weak population growth, and mortgage interest rates are expected to rise. The forecast expects housing permits to decline to 39,300 units this year. Housing will be relatively flat for the next two years. Higher population growth is expected to boost multi-family activity, but higher mortgage rates will dampen the single family market. The forecast expects housing permits of 40,300 in 2004 and 39,500 in 2005.

#### **Alternative Economic Forecasts**

The Washington State Economic and Revenue Forecast Council also provided an optimistic forecast and a pessimistic forecast in March 2003.

Pessimistic Forecast. Conventional wisdom says that Saddam Hussein can be toppled and Iraq brought under control in only a few weeks. While all objective criteria support this notion, there is at least some probability that it will take several months to eliminate Saddam and subdue the country. The pessimistic scenario assumes that resistance is greater than anticipated and that the war continues for about five months before success is assured. While the uncertainty lasts, consumer confidence stays low, oil prices linger at high levels, businesses hold back on investment decisions, and the stock market drops again. At the state level, aerospace production and employment cuts are even more severe and protracted than assumed in the baseline forecast. While Seattle inflation is about the same as in the baseline, Washington wage growth is substantially less and the initial level of Washington personal income is lower than assumed in the baseline. Population growth is also slower in this scenario, and the downturn in construction employment extends through the first quarter of 2004. By the end of the 2003-05 Biennium, Washington nonagricultural employment is lower by 69,200 jobs than the baseline forecast and Washington personal income is \$11.0 billion lower. The pessimistic scenario produced \$121 million (0.6 percent) less General Fund-State revenue in the 2001-03 Biennium than did the baseline forecast and \$1,210 million (5.4 percent) less revenue in the 2003-05 Biennium.

Optimistic Forecast. Just as it did ten years ago, uncertainty over a war with Iraq is stifling consumer and business spending. The optimistic scenario assumes that the Iraq problem is resolved quickly, with Iraq avoiding a war by capitulating to all U.S. demands. This quick resolution immediately boosts consumer and business sentiment, and lowers oil prices. The simulation also assumes stronger growth abroad and a stronger response in the trade balance to the weaker dollar, which has dropped 11 percent relative to the currencies of other major industrialized countries in the past year. Locally, Washington aerospace employment bottoms out in the first quarter of 2004 and a vigorous recovery is under way by the end of the year. Washington's wages grow faster than in the baseline and the Seattle Consumer Price Index grows faster. The initial level of Washington personal income is also higher in the optimistic scenario and population growth is stronger. This scenario also assumes that construction employment will rise throughout this year, rather than continue to decline as in the baseline forecast, and assumes that growth in 2004 and 2005 will also be much stronger than the baseline forecast. By the end of the 2003-05 Biennium, Washington nonagricultural employment is higher by 51,100 jobs than in the baseline forecast and Washington personal income is \$7.2 billion higher. The optimistic scenario generated \$98 million (0.5 percent) more revenue in the 2001-03 Biennium than did the baseline forecast and \$863 million (3.8 percent) more in the 2003-05 Biennium.

# **Budgetary Outlook**

For the 2001-03 Biennium (after the 2002 Supplemental Session), General Fund-State revenues were projected to be \$21.163 billion, a decrease of less than one percent from the 1999-01 Biennium, plus a carry-forward of \$599 million. This figure includes \$25 million in tax reductions that are the result of the passage by the state's voters of Initiative 747, which limits property tax increases. Another \$9 million shift of revenue from the General Fund-State to other funds is assumed based upon the voters' passage of Initiative 773, which earmarks tobacco taxes for low-income health programs. The 2002 Supplemental Budget includes additional net revenue of \$88 million, including \$24 million for the new Big Game multi-state lottery, recovery of \$46 million of existing taxes owed to the state by hiring additional tax auditors, \$27 million in additional use taxes, and several small revenue reductions. The 2003 Supplemental Budget adds an additional \$9 million in transfers from other accounts. The balance sheet has also been updated to add \$56 million in adjustments, which are mostly prior biennium recoveries. The revenue outlook for the 2001-03 Biennium is expected to remain low at this time, and the 2002 Supplemental Budget passed by the Legislature and signed by the Governor brings General Fund-State revenue and expenditures back into balance.

With the passage of the 2003 Supplemental Budget, the operating budget for the 2001-03 Biennium calls for an overall expenditure level of \$22.6 billion for General Fund-State, which is an increase of \$1.8 billion or 8.9 percent over the 1999-01 Biennium. This is among the smallest of the biennial growth rates in the past decade, and is within the \$23.22 billion expenditure limit imposed by Initiative 601.

Fifty-five percent of the General Fund-State budget will go to support public schools and higher education. Most of the \$459 million increase in public school funding is directed toward salary improvements that will aid in retaining and recruiting quality teachers, hiring additional teachers and providing means to assist struggling students. The legislative budget for the 2001-03 Biennium includes an increase of \$48 million in General Fund-State and Other funds spending for 3,500 student enrollment increases in public universities and colleges, \$19 million for work study and financial aid and \$11 million in the Promise Scholarship program that will provide scholarships to more than 6,700 high school students from the top 15 percent of high school senior classes. Also in the budget is an increase of \$113 million for salary adjustments to university and college faculty and staff, including funding for faculty retention pay increases, and to part-time faculty at the community and technical colleges intended to address pay disparities.

The spending for human service delivery systems provided by the Department of Social and Health Services makes up approximately 27 percent of the state budget. The "Work First" program, established in 1997, has enabled more than 145,000 job placements for clients. Welfare caseloads have dropped by 44 percent since the inception of the program. A survey of people leaving the program found that their wages average \$7.80 per hour. The largest increase in the Human Services budget was made in the Medical Assistance Program, where \$625 million in funding was added to cover medical inflation and the increasing caseload and per capita costs.

The \$310 million in tobacco settlement funding that the state will receive in the 2001-03 Biennium will be used in the Health Services Account to fund the state's Basic Health Plan, which will reach 125,000 enrollees, and for other public health expenditures. An additional \$100 million in tobacco settlement dollars was used in the 1999-01 Biennium to establish an endowment fund to support public health efforts in smoking cessation, prevention and enforcement. The tobacco settlement funding is not part of the General Fund-State budget, and consequently such revenues and planned expenditures are not reflected in the General Fund-State budget figures presented herein.

The focus in criminal justice in the 2001-03 Biennium is on keeping communities safe from crime and drugs. Funding (\$48 million) is provided in the capital budget to begin construction of a Special Commitment Center for Sexual Officers.

An across-the-board salary increase of 3.7 percent in the first year for state employees accounts for \$233 million in General Fund-State spending increases in the 2001-03 Biennium. Additionally, Initiative 732 was passed by the voters and provided for annual salary increases for K-12 teacher based upon the Seattle CPI index. The 2001-03 budget provides \$369 million for a 3.7 percent increase for the first year, and a 3.6 percent increase in the second year for K-12 teachers and community college faculty.

The following table provides the General Fund-State budget for the 2001-03 Biennium.

# 2001-03 BIENNIUM GENERAL FUND-STATE BUDGET (Modified Accrual Basis) (in Millions)

Beginning Fund Balance	\$	599
Revenue		
June 2001 Forecast	\$	22,099
September 2001 Forecast Change		(96)
2001 Legislative Changes		18
November 2001 Forecast Change		(779)
Initiative 747 Limits on Property Tax Increases		(25)
Initiative 773 Tobacco Taxes for Low Income Health and Other Programs		(9)
February 2002 Forecast Update		(266)
Estate Tax, Legal Interpretation		19
2002 Legislative Changes		93
June 2002 Forecast		85
September 2002 Forecast		(34)
November 2002 Forecast		20
March 2003 Forecast		37
Total Revenue	\$	21,162
Transfers to General Fund from Health Services Account and Other Accounts		1,064
Changes in Reserves and Other Adjustments		56
Total Sources	\$	22,881
Total Expenditures	\$	22,596
<b>Ending General Fund-State Balance</b>	\$	285
<b>Emergency Reserve Fund Account Balance</b>	_	<u>58</u>
Projected 2001-03 Balance Including Emergency		
Reserve Account	<u>\$</u>	343

Source: Office of Financial Management.

### **State Transportation Budget**

The Legislature passed the state transportation budget for the 2001-03 Biennium on June 21, 2001, and the Governor signed the bill on June 26, 2001. The total \$3.8 billion budget bill contained funding for \$2.1 billion in capital expenditures, including \$1.8 billion for the Department of Transportation capital funding for roads, bridges, ferries, rail, and transit improvements. The bill also contained funding for the Washington State Patrol, the Department of Licensing and other transportation agencies.

The state gas tax, currently 23 cents per gallon, historically has been pledged for debt service retirement of transportation bonds. An increase in the state gas tax to 28 cents per gallon will go into effect on July 1, 2003.

#### CAPITAL BUDGET AND STATE DEBT

### **State Capital Budget**

The state's 2001-03 biennial capital budget adopted by the 2001 Legislature provided for \$2.5 billion expenditures in new projects. Of this total, \$887 million in expenditures were to be funded from the sale of general obligation bonds that are subject to the state's statutory debt limit.

The 2002 Supplemental Budget includes an economic stimulus package that increases the amount provided for new state projects by \$107 million.

Including the 2002 Supplemental Budget, the 2001-03 biennial capital budget provides for \$711 million for higher education projects, \$400 million for K-12 education, \$625 million for natural resource projects, and \$230 million in public works low interest loans to local governments. In addition, the budget includes \$81 million for major renovations to the state Capital Building. Other capital funds are divided across the remaining state governmental functions.

### **General Obligation Debt**

General Obligation Debt Authority. The State Constitution and enabling statutes authorize by three different means the incurrence of state general obligation debt, the payment of which is secured by a pledge of the state's full faith, credit and taxing power:

- (i) by the affirmative vote of 60 percent of both houses of the Legislature, without voter consent (in which case the amount of such debt is generally but not always subject to both constitutional and statutory limitations; see "General Obligation Debt Limitations" below);
- (ii) by the affirmative vote of 50 percent of both houses of the Legislature and a majority of the voters voting thereon (in which case the amount of the debt so approved is not subject to other constitutional limitations, but is subject to statutory limitations; see "General Obligation Debt Limitations" below); or
- (iii) by a body designated by statute (currently the Committee) without limitation as to amount, without approval of the Legislature (except as to appropriation of the sums borrowed) and without the approval of the voters; however, such debt:
  - (a) may be incurred only to meet temporary deficiencies of the State Treasury, to preserve the best interests of the state in the conduct of the various state institutions, departments, bureaus, and agencies during each fiscal year;
  - (b) must be discharged, other than by refunding, within 12 months of the date of incurrence;
  - (c) may be incurred only to provide for appropriations already made by the Legislature; or
  - (d) may be incurred to refund outstanding obligations of the state.

The State Constitution also permits the state to incur additional debt to repel invasion, suppress insurrection or to defend the state in war.

General Obligation Debt Limitations. With certain exceptions noted below, the amount of state general obligation debt which may be incurred by the means described in the section entitled "General Obligation Debt Authority" above is limited by constitutional and statutory restrictions. The limitations in both cases are imposed by prohibiting the issuance of new debt if the new debt would cause the maximum annual debt service on all thereafter outstanding general obligation debt to exceed a specified percentage of the arithmetic mean of general state revenues for the preceding three fiscal years. These are limitations on the incurrence of new debt and are not limitations on the amount of debt service which may be paid by the state in future years.

"General state revenues" is defined for purposes of the constitutional limitation as including all state money received in the State Treasury from each and every source whatsoever, with certain exceptions that include (i) fees and revenues derived from the operation of any facility; (ii) earmarked gifts, grants, donations, and aid; (iii) money for retirement system funds and performance bonds; (iv) money from trust funds, proceeds from sale of bonds or other indebtedness; and (v) taxes levied for specific purposes. For purposes of the statutory limitation, "general state revenues" also includes revenues deposited in the state general fund that are derived from the state real estate excise tax in support of the common schools and the state lottery.

The constitutional and statutory limitations, which are overlapping, are summarized as follows:

- (i) The Constitutional Limitation. Under Article VIII, Section 1 of the State Constitution, new general obligation debt may not be issued if the new debt would cause maximum annual debt service on all thereafter outstanding general obligation debt to exceed nine percent of the arithmetic mean of general state revenues for the preceding three fiscal years. Excluded from the calculation are the following types of general obligation debt:
  - (a) debt payable primarily from excise taxes levied on motor vehicle fuels, income received from the investment of the permanent common school fund and revenue received from license fees on motor vehicles;
  - (b) debt which has been refunded;
  - (c) debt issued after approval of both houses of the Legislature and a majority of those voting in a general or special election;
  - (d) debt issued to meet temporary deficiencies in the State Treasury (described in "General Obligation Debt Authority" above);
  - (e) debt issued in the form of bond anticipation notes;
  - (f) debt issued to fund or refund debt of the State Building Authority (no longer in existence);
  - (g) debt issued to pay "current expenses of [S]tate government;"
  - (h) debt payable solely from the revenues of particular public improvements (revenue debt of the state), and
  - (i) any state guarantee of voter-approved general obligation debt of school districts in the state.
- (ii) The Statutory Limitation. Under chapter 39.42 RCW, new general obligation debt may not be issued if the new debt would cause maximum annual debt service on all thereafter outstanding general obligation debt to exceed seven percent (as contrasted with the nine percent limitation in the

State Constitution) of the arithmetic mean of general state revenues for the preceding three fiscal years.

The percentage limitation and the general obligation debt excluded from calculation of the limitation under this state statute have changed from time to time. The types of general obligation debt currently excluded from the calculation are the same as those excluded from the calculation under the constitutional limitation with the following exceptions:

- (a) general obligation debt issued after approval of both houses of the Legislature and a majority of the voters, which is included rather than excluded as described above under "The Constitutional Limitation;"
- (b) general obligation debt issued prior to July 1, 1993, pursuant to statute which requires that the State Treasury be reimbursed for the full debt service on such debt from money other than general state revenues or from special excise taxes imposed under chapter 67.40 RCW ("reimbursement bonds");
- (c) general obligation debt issued after July 1, 1993, pursuant to statute which requires that the State Treasury be reimbursed for the full debt service on such debt from (1) moneys outside the State Treasury (except for higher education operation fees); (2) higher education building fees; (3) indirect cost recovered from federal grants and contracts; and (4) University of Washington hospital patient fees;
- (d) general obligation debt issued to finance certain improvements to the state capitol east plaza garage pursuant to RCW 43.99Q.070; and
- (e) general obligation debt issued to finance the rehabilitation of the state legislative building to the extent such debt is paid from the capitol building construction account pursuant to RCW 43.99Q.140(2)(b).

Current General Obligation Debt Capacity. By applying the statutory limitation on general obligation debt, which is currently the more restrictive of the constitutional and statutory limitations, the state's estimated general obligation debt capacity (excluding Committee-authorized short-term debt described above) is calculated as follows:

Estimated arithmetic mean of general state revenues for fiscal years ending June 30, 2000, 2001, and 2002 (1)	\$ 8,885,895,256
7% of such arithmetic mean (maximum annual debt service on general obligation debt to be outstanding may not exceed this sum)	\$ 622,012,668
Maximum annual debt service on outstanding general obligation debt (5/27/2003)	\$ 573,225,295
Uncommitted portion of debt service limitation (5/27/2003)	\$ 48,787,373
Remaining state general obligation principal debt capacity after sale of current and projected issues (assuming a 25-year amortization and an interest	
rate of 6.00% on future issues) (2)	\$ 623,666,370

<sup>(1)</sup> Preliminary, subject to change. The arithmetic means of general state revenues for fiscal years ending a) June 30 1999, 2000, and 2001, b) June 30 1998, 1999, and 2000, c) June 30 1997, 1998, and 1999, and d) June 30 1996, 1997, and 1998, were \$8,655,884,795, \$8,305,755,187, \$7,918,308,401, and \$7,559,859,280, respectively. Source: "Certification of the Debt Limitation of the State of Washington" for fiscal years 1999 through 2002.

Use of Short-Term General Obligation Debt Authority (Certificates of Indebtedness and Bond Anticipation Notes). Chapter 39.42 RCW and the respective bond acts of the state delegate to the Committee the authority to issue, in the name of the state, temporary notes in anticipation of the sale of bonds. Pursuant to statutory authority and resolution of the Committee, such notes are general obligations of the state. Principal of and interest on such notes are excluded from the constitutional and statutory debt limitations. The state has no bond anticipation notes currently outstanding.

Article VIII of the State Constitution and chapter 39.42 RCW provide for the issuance of certificates of indebtedness to meet temporary deficiencies in the State Treasury. Such indebtedness must be retired other than by refunding within twelve months of the date of issue. Principal and interest on certificates of indebtedness is excluded from constitutional and statutory debt limitations. The state has no certificates of indebtedness currently outstanding and does not anticipate any external short-term borrowing during the current biennium.

#### **Motor Vehicle Fuel Tax Obligations**

As of May 27, 2003, there will be outstanding \$1,723,031,935 motor vehicle fuel tax bonds secured by a pledge of, and first payable from, excise taxes levied against motor vehicle and special fuels. Additionally, these bonds are secured by the full faith, credit and taxing power of the state. Such bonds are not subject to the constitutional or statutory debt limitation.

*Motor Vehicle Fuel Tax Rates*. Chapter 49, Laws of 1983, 1st Ex. Sess., established a motor vehicle fuel tax at a fixed cents-per-gallon rate. Effective April 1, 1990, the fuel tax was raised to 22 cents per gallon from 18 cents. Effective April 1, 1991, the fuel tax was raised to 23 cents per gallon.

<sup>(2)</sup> The amount of debt that can be issued under this debt limitation calculation is subject to numerous factors, including state revenues, debt structure and interest rates, and may vary over time.

Revenue Available for Debt Service. The following table presents the state's motor vehicle fuel excise tax collection experience at various rates per gallon, including a revenue projection of the 23 cents per gallon tax effective April 1, 1991, and the allocations of excise tax pledged for bond principal and interest payments.

	Revenue Pledge	County-City Allocation (1)	State Allocation (2)
July 1, 1990 – June 30, 1991	\$573,879,233	\$78,783,798	\$281,699,313
July 1, 1991 – June 30, 1992	610,681,244	81,153,690	305,143,075
July 1, 1992 – June 30, 1993	596,015,283	79,888,937	297,161,376
July 1, 1993 – June 30, 1994	614,890,069	82,418,884	306,571,969
July 1, 1994 – June 30, 1995	615,525,077	82,503,999	306,888,571
July 1, 1995 – June 30, 1996	655,427,980	87,887,898	327,133,159
July 1, 1996 – June 30, 1997	672,095,589	89,661,476	336,186,110
July 1, 1997 – June 30, 1998	688,474,782	91,846,557	344,379,077
July 1, 1998 – June 30, 1999	712,559,355	95,059,580	356,426,320
July 1, 1999 – June 30, 2000	721,684,773	96,276,797	365,130,833
July 1, 2000 – June 30, 2001	723,945,995	96,578,457	366,272,623
July 1, 2001 – June 30, 2002	720,305,001	96,092,728	364,429,773
July 1, 2002 – June 30, 2003 <sup>(3)</sup>	731,520,486	98,093,247	372,011,183

- (1) Allocation of excise tax revenues first used for payment of debt service for county-city urban program (RCW 47.26.404, 47.26.4252, 47.26.4254, and 47.26.505).
- (2) Allocation of excise tax revenues first used for payment of debt service for ferry vessels, State Route 90 and the state highway bonds.
- (3) Department of Transportation forecast (March 2003).

Revenue Pledge and Distribution Percentages. Each legislative act authorizing the issuance and sale of motor vehicle fuel tax bonds provides that the principal of and interest on such bonds are secured by a pledge of the excise taxes levied on motor vehicle and special fuels imposed by chapters 82.36 and 82.38 RCW (formerly by chapters 82.36 and 82.40 RCW). That pledge constitutes a charge against the revenues from such motor vehicle and special fuels excise taxes equal to the charge of any other general obligation bonds of the state that have been and may hereafter be authorized that also pledge motor vehicle and special fuels excise taxes for their payment. By statutory provision the Legislature has covenanted to continue to levy that excise tax in amounts sufficient to pay, when due, the principal and interest on all of those bonds issued under the respective legislative authorizations. All motor vehicle fuel tax general obligation bonds of the state are further secured by a pledge of the full faith, credit and taxing power of the state. The act authorizing the issuance of refunding bonds requires, as to bonds to be refunded that are secured by motor vehicle fuel taxes, that the refunding bonds be secured by the same taxes in addition to the pledge of the state's full faith and credit and taxing power.

The Legislature has established a statutory scheme for the distribution and expenditure for various purposes of specified percentages of motor vehicle and special fuels excise taxes received in the motor vehicle fund. However, the Legislature has provided that nothing in those provisions may be construed to violate the terms and conditions of any highway construction bond issues authorized by statute and whose payment is by such statute pledged to be paid from any excise taxes on motor vehicle and special fuels. With the pledge of the aggregate of motor vehicle and special fuels excise taxes for payment of the principal of and interest on all motor vehicle fuel tax bonds currently authorized, that statutory scheme can be characterized as a mandate as to which portion of such excise taxes should first be used to transfer funds to the Highway and Ferry Bond Retirement Funds.

### **Sources of Repayment**

The Legislature is obligated to appropriate money for state debt service requirements. Appropriations providing for the payment of bond principal and interest requirements on each series of bonds normally are included in the omnibus appropriation act or occasionally in another appropriation act of each biennial session. In addition, it has been the practice to provide in each omnibus appropriation act an appropriation of such additional money as may be required to satisfy bond covenants and laws for reserves, surplus funds and other "set-asides."

Generally, each bond statute provides that on or before June 30 of each year the Committee shall certify to the State Treasurer the amount required for payment of bond principal and interest for the ensuing fiscal year. For bonds authorized before the First Extraordinary Session of the 1977 Legislature on July 1 (in some instances on June 30), the State Treasurer was required to transfer those funds from any state general revenues, component or dedicated revenues, depending on the revenue pledge, to the specified bond fund. For bonds authorized during the 1977 First Extraordinary Legislative Session and for all subsequent authorizations made prior to the 1989 Legislative Session, the State Treasurer must transfer the funds necessary to pay debt service to the respective bond redemption funds not less than 30 days prior to the State Treasurer must transfer the funds necessary to pay debt service to the respective bond redemption funds on the principal or interest payment date.

The statutes(s) authorizing the bonds and other general obligations of the state require the Committee to certify annually the amount needed to provide for payment of debt service and require the State Treasurer to deposit "general state revenues" in such amount into the General Obligation Bond Retirement Fund from time to time. The term "general state revenues" is defined in Article VIII in the State Constitution. Not all money deposited in the General Fund-State constitutes general state revenues.

The following table presents general state revenues for fiscal years since 1998:

# GENERAL STATE REVENUES (in Millions)

Fiscal Year	<b>General State Revenues</b>
2002	\$ 8,942.343
2001	9,049.773
2000	8,655.570
1999	8,252.312
1998	7,999.384

Some general obligation bond statutes provide that the General Fund-State will be reimbursed from discrete revenues which are not considered general state revenues. For example, tuition fees charged by institutions of higher education must reimburse the General Fund-State for payment of debt service for a number of higher education construction bonds. Other similar reimbursement requirements apply to hospital patient fees (for University of Washington Hospital Construction Bonds) and lease-rental proceeds (for Washington State University Research Center Bonds). All of these required reimbursements have been made to date.

In addition, special hotel-motel tax proceeds collected in King County are pledged to reimburse the General Fund-State debt service payments for the 1983 State Convention and Trade Center Bonds.

For motor vehicle fuel tax bonds, at least one year prior to the date any interest is due and payable on those bonds or prior to the maturity date of any bonds, the Committee estimates, subject to the provisions of the pledge of revenue, the percentage of the monthly receipts of the motor vehicle fund resulting from collection of excise taxes on motor vehicle and special fuels that will be necessary to meet interest or bond payments when due. Each month as such funds are paid into the Motor Vehicle Fund, the State Treasurer must transfer such percentage of the monthly receipts from excise taxes on motor vehicle and special fuels in the Motor

Vehicle Fund to the Highway Bond Retirement Fund and the Ferry Bond Retirement Fund, the latter of which is to be used for payment of the principal of and interest on the state ferry bonds when due. If in any month it appears that the estimated percentage of money so transferred is insufficient to meet the requirements for interest and bond retirement, the State Treasurer must notify the Committee, and the Committee must adjust its estimates so that all requirements for interest and principal of all bonds issued will be fully met at all times.

The state retains and expects to continue to retain a minimum surplus of funds in the Highway Bond Retirement Fund pending the development of clear estimates of the consequences of energy conservation measures and more definite Department of Transportation revenue projections.

With respect to state ferry bonds, concurrent with the distribution of motor vehicle and special fuel tax revenue to the Ferry Bond Retirement Fund, the State Treasurer must transfer a like amount of funds from the Puget Sound Capital Construction Account to the Motor Vehicle Fund.

# **State Bonds Outstanding**

The following table summarizes as of May 27, 2003, the state's general obligation bonds and general obligation bonds secured by motor vehicle fuel tax revenue.

General Obligation Bonds	\$ 6,841,264,728
Motor Vehicle Fuel Tax General Obligation	1,723,031,935
•	\$ 8,564,296,664

An additional \$821,548,029 principal amount of general obligation bonds and \$1,514,793,065 principal amount of motor vehicle fuel tax general obligation bonds currently will be authorized but unissued as of May 27, 2003. Issuance of additional general obligation bonds is subject to constitutional and statutory debt limitations. By statute, additional general obligation bonds (with certain exceptions) may not be issued if, after giving effect thereto, maximum annual debt service would exceed seven percent of the three-year average of general state revenues. State motor vehicle fuel tax general obligation bonds and certain other bonds are not subject to that limitation.

The maximum annual debt service on all outstanding general obligation bonds is covered 13.03 times by general state revenues of \$8.942 billion for the fiscal year ending June 30, 2002. Coverage of the projected annual debt service on all outstanding motor vehicle fuel tax general obligation bonds is 4.78 times based upon estimated gasoline tax revenues of \$720.305 million for the fiscal year ending June 30, 2003.

#### **Schedules**

Schedules Nos. 1 through 3 on the following pages show debt service on outstanding and proposed general obligation bonds and motor vehicle fuel tax bonds and analyses of the various types of revenues pledged to secure these bonds.

# SCHEDULE NO. 1 (Combined — General State Revenues and Components, Motor Vehicle Fuel Tax, and Other Revenues)

### TOTAL BONDS OUTSTANDING AND MAY 27, 2003 BOND OFFERING

Fiscal Year							
Ending	Outstanding	5/2	27/2003 (1)	May 27, 2003 Bo	nd O	ffering <sup>(2)</sup>	
June 30th	Principal		Interest (4)	Principal		Interest	Total (3)
2003	\$ 16,455,000	\$	8,655,582	\$ -	\$	-	\$ 25,110,582
2004	394,305,451		431,073,983	1,870,000		1,688,167	828,937,600
2005	407,422,976		412,463,817	775,000		2,783,806	823,445,599
2006	402,404,229		389,082,090	9,820,000		2,768,306	804,074,625
2007	416,053,126		373,075,610	10,160,000		2,535,081	801,823,817
2008	423,764,536		349,943,227	10,625,000		2,179,481	786,512,244
2009	418,895,177		331,905,097	11,155,000		1,754,481	763,709,755
2010	395,125,107		313,877,460	11,770,000		1,252,506	722,025,073
2011	369,991,872		294,668,227	12,405,000		722,856	677,787,956
2012	362,109,495		279,823,002	8,380,000		335,200	650,647,697
2013	390,289,281		256,770,417	-		-	647,059,699
2014	407,777,201		232,903,251	-		-	640,680,452
2015	431,218,042		221,579,447	-		-	652,797,489
2016	440,338,091		213,958,023	-		-	654,296,114
2017	432,755,891		212,986,146	-		-	645,742,037
2018	408,037,473		190,314,455	-		-	598,351,928
2019	384,370,445		172,851,934	-		-	557,222,379
2020	361,619,074		159,704,131	-		-	521,323,205
2021	312,931,122		115,404,370	-		-	428,335,492
2022	287,708,677		78,421,908	-		-	366,130,585
2023	259,873,571		65,591,667	-		-	325,465,238
2024	237,702,752		53,905,671	-		-	291,608,423
2025	195,878,105		43,581,849	-		-	239,459,954
2026	160,338,284		34,577,458	-		-	194,915,741
2027	108,722,131		27,855,204	-		-	136,577,335
2028	45,688,284		24,356,671	-		-	70,044,955
2029	8,121,965		24,353,035	-		-	32,475,000
2030	7,439,308		23,935,692	 <u>-</u>		-	31,375,000
	\$ 8,487,336,664	\$	5,337,619,425	\$ 76,960,000	\$	16,019,885	\$ 13,917,935,974

Note: Totals may not add due to rounding.

(1) Outstanding Bonds by Revenue Pledge	Principal	 Interest
(a) Prior Liens: Retail Sales Tax Revenues	\$ 445,000	\$ 8,900
(b) General State Revenues	6,763,859,728	4,131,979,245
(c) Motor Vehicle Fuel Tax	1,723,031,935	 1,205,631,280
Total Bonds Outstanding (after defesance of the refunded bonds)	\$ 8,487,336,664	\$ 5,337,619,425
(2) May 27, 2003 Bond Offering		 _
(a) Series R-2003C, dated 5/27/2003	\$ 76,960,000	\$ 16,019,885
Total Current Offerings	\$ 76,960,000	\$ 16,019,885
(3) Total Bonds Outstanding Following May 27, 2003 Offering	\$ 8,564,296,664	\$ 5,353,639,310

<sup>(4)</sup> Interest payments are only estimates and are subject to change from time to time as market conditions change.

# SCHEDULE NO. 2

# SUMMARY - DEBT STRUCTURE BY REVENUE PLEDGE

(thousands of dollars)

	6/30	0/1999	6/30/	/2000	6/30/	2001	6/30/2002		5/27/2003 (1)		
	General	Limited	General	Limited	General	Limited	General	Limited	General	Limited	
	Obligation	Obligation	Obligation	Obligation	Obligation	Obligation	Obligation	Obligation	Obligation	Obligation	
Outstanding General State Revenues and Comp	ionanta										
General State Revenues	\$ 5,842,971	\$	\$ 6,277,518	\$	\$ 6,540,745	\$	\$ 6,786,804	\$	\$ 6,840,820	\$	
Retail Sales Tax Revenue	4,325		3,425		2,485		1,490		445		
Subtotal	\$ 5,847,296	\$	\$ 6,280,943	\$	\$ 6,543,230	\$	\$ 6,788,294	\$	\$ 6,841,265	\$	
Motor Vehicle Fuel Tax Revenue Land Grant and Parking Revenues	\$ 1,035,315	\$ 1,170	\$ 997,215	\$	\$ 1,135,885	\$	\$ 1,395,980	\$	\$ 1,723,032	\$	
Total	\$ 6,882,611	\$ 1,170	\$ 7,278,158	\$	\$ 7,679,115	\$	\$ 8,184,274	\$	\$ 8,564,297	\$	
Grand Total - Outstanding	<u>\$6,88</u>	<u>3,781</u>	<u>\$7,27</u>	8,158	<u>\$7,67</u>	9 <u>.115</u>	\$8,18	4,274	\$8,564	.297	
Annual Debt Service Requ Fiscal Year	<u>irements</u> \$694	<u>.076</u>	<u>\$736</u>	5 <u>,210</u>	<u>\$789</u>	<u>,213</u>	<u>\$825</u>	<u>.972</u>	\$836,	<u>822</u>	
Authorized Unissued General State Revenues and Comp	onents										
General State Revenues	\$ 2,003,136	\$	\$ 1,259,883	\$	\$ 1,697,723	\$	\$ 1,196,003	\$	\$ 821,548	\$	
Retail Sales Tax Revenue											
Subtotal	\$ 2,003,136	\$	\$ 1,259,883	\$	\$ 1,697,723	\$	\$ 1,196,003	\$	\$ 821,548	\$	
Motor Vehicle Fuel Tax Revenue	2,436,820		2,409,820		2,253,275		1,915,200		1,514,793		
Total	\$ 4,439,956	\$	\$ 3,669,703	\$	\$ 3,950,998	\$	\$ 3,111,203	\$	\$ 2,336,341	\$	
Grand Total - Unissued	\$4,43	<u>9,956</u>	\$3,66	9,703	\$3,95	0,998	\$3,11	1,203	\$2,336	3.341	
Issued (New Money and R	efunding)										
Fiscal Year	\$711	.367	\$874	.563	\$1,34	5,245	\$1,01	7,470	\$1,528	.647	

<sup>(1)</sup> Includes current offering dated May 27, 2003 -- after defeasance of the Refunded Bonds.

Note: Totals may not add due to rounding

# SCHEDULE NO. 3

# TOTAL DEBT SERVICE REQUIREMENTS (1) by Pledge of Revenues

Fiscal Year Ending June 30th	General State Revenues (or Components)	Motor Vehicle Fuel Tax Revenues	Total Principal	Total Interest	Total Debt Service Requirements
2002	\$ 60 6 <b>2</b> 40 40 <b>7</b>	\$4.50.550 coo	\$ 100 TOO OOG	\$442.000.4 <b>5</b> 5	#02 C 022 000
2003	\$686,248,407	\$150,573,692	\$423,788,923	\$413,033,175	\$836,822,098
2004	681,344,586	147,593,014	396,175,451	432,762,150	828,937,600
2005	678,066,802	145,378,797	408,197,976	415,247,623	823,445,599
2006	661,591,139	142,483,486	412,224,229	391,850,396	804,074,625
2007	659,796,172	142,027,645	426,213,126	375,610,691	801,823,817
2008	650,193,591	136,318,653	434,389,536	352,122,708	786,512,244
2009	624,172,952	139,536,803	430,050,177	333,659,578	763,709,755
2010	592,148,052	129,877,021	406,895,107	315,129,966	722,025,073
2011	557,586,210	120,201,746	382,396,872	295,391,084	677,787,956
2012	535,944,876	114,702,821	370,489,495	280,158,202	650,647,697
2013	530,538,330	116,521,368	390,289,281	256,770,417	647,059,699
2014	521,376,377	119,304,075	407,777,201	232,903,251	640,680,452
2015	533,557,337	119,240,152	431,218,042	221,579,447	652,797,489
2016	532,523,787	121,772,327	440,338,091	213,958,023	654,296,114
2017	520,990,669	124,751,368	432,755,891	212,986,146	645,742,037
2018	475,034,500	123,317,428	408,037,473	190,314,455	598,351,928
2019	434,728,355	122,494,023	384,370,445	172,851,934	557,222,379
2020	400,041,444	121,281,761	361,619,074	159,704,131	521,323,205
2021	317,536,451	110,799,041	312,931,122	115,404,370	428,335,492
2022	260,100,913	106,029,673	287,708,677	78,421,908	366,130,585
2023	233,175,484	92,289,754	259,873,571	65,591,667	325,465,238
2024	205.475.091	86.133.332	237,702,752	53,905,671	291,608,423
2025	155,124,409	84,335,544	195,878,105	43,581,849	239,459,954
2026	112,741,406	82,174,335	160,338,284	34,577,458	194,915,741
2027	68,975,500	67,601,835	108,722,131	27,855,204	136,577,335
2028	26,409,125	43,635,830	45,688,284	24,356,671	70,044,955
2029	0	32,475,000	8,121,965	24,353,035	32,475,000
2030	0	31,375,000	7,439,308	23,935,692	31,375,000
Total	\$11,655,421,966	\$3,074,225,524	\$8,971,630,587	\$5,758,016,903	\$14,729,647,490

<sup>(1)</sup> Includes current offering dated May 27, 2003 -- after defeasance of the Refunded Bonds.

Note: Totals may not add due to rounding

#### SELECTED DEBT RATIOS

#### **Debt Ratios**

Year	State Debt Per Capita	State Debt/ Personal Income (Percentage)	Total Debt Service/ Personal Income (Percentage)	State Debt/ Market Value Taxable Property (Percentage)
1999	\$ 1,183.83	3.96%	0.42%	1.65%
2000	1,247.83	3.94%	0.42%	1.62%
2001	1,286.49	4.01%	0.43%	1.56%
2002*	1,389.88	4.23%	0.42%	1.58%
2003*	1,404.31	4.14%	0.40%	1.61%

#### Factors for the Debt Ratios

Year	Population <sup>(1)</sup> (000)	Personal Income <sup>(2)</sup> (000,000)	Debt Service <sup>(3)</sup> (000)	Market Value Taxable Property <sup>(4)</sup> (000)	State Debt <sup>(5)</sup> (000)
1999	5,830.80	\$ 174,322	\$ 736,210	\$ 419,424,340	\$ 6,902,685
2000	5,894.10	186,863	789,213	452,962,015	7,354,860
2001	5,974.90	191,763	825,972	492,681,068	7,686,649
2002*	6,041.70	198,490	836,822	532,296,068	8,397,260
2003*	6,098.60	206,703	828,938	532,296,068	8,564,297

- (1) Population -- Office of the Forecast Council, "Washington Economic and Revenue Forecast March 2003," Table A5.1.
- (2) Personal Income -- Office of the Forecast Council, "Washington Economic and Revenue Forecast March 2003," Table A3.3.
- (3) Debt Service -- Reported by the State Finance Committee for the ensuing fiscal year.
- (4) True and fair market value (100%) as reported by the Department of Revenue for state taxes due and payable in calendar years 1998 through 2001 -- Department of Revenue, "Tax Statistics 2001," Table 38. Under current law, business inventories are exempt from any property tax.
- (5) State Debt -- Reported by the Office of State Treasurer for December 31 each year. Outstanding as of May 27, 2003.
- Estimate.

### **State Bonded Debt by Source of Payments**

### General Obligation

Payable from General State Revenues	\$5,691,847,253 <sup>(1)</sup>	
First Payable from Other Sources	2,872,449,410 (2)	
Limited Obligation	0	\$8,564,296,664

_	General C	Obligation Debt	
	Payable From	First Payable	Total
	General State	from	State Bonded
_	Revenues	Other Sources	Debt
Debt to True Market Value	1.36%	0.68%	2.04%
Per Capita Debt	\$942.09	\$475.44	\$1,417.53

<sup>(1)</sup> Outstanding bonds as of May 27, 2003.

<sup>(2)</sup> Certain state general obligation bonds are payable first from sources other than general state revenues (\$1,149,417,475 from tuition fees, patient fees, admissions taxes, parking taxes, certain King County sales and use taxes, or hotel and motel taxes) and are additionally, full faith and credit obligations of the state.

#### OTHER OBLIGATIONS

### **Workers' Compensation Program**

The Workers' Compensation Program insures approximately 70 percent of the work force in the state, excluding self-insured employers and their employees, against work-related accidents and medical claims. The program has three main components: Accident, Medical Aid and Supplemental Pension. Accident Fund premiums are paid by employers while premiums for the Medical Aid and Supplemental Pension Funds are shared equally by employers and employees. A separate pension fund sufficient to pay future pension obligations is established in the Accident Fund and not through separate premium assessments. The Supplemental Pension component covers both state fund and self-insured employees. The Accident, Medical Aid and Pension components are designed to be self-sustaining; assets are accumulated to fund future benefits.

The Supplemental Pension Fund was adopted by the Legislature in 1973 to provide inflation adjustment payments for time lost for the temporarily disabled and pension benefits for the permanently disabled. This plan operates on a current, "pay-as-you-go" basis. GAAP formerly required those liabilities be recorded as long-term debt and allowed expected employer and employee contributions to be shown as an asset. GASB now requires the Supplemental Cost of Living Benefit to be characterized as an obligation of the Workers' Compensation Fund, a special enterprise fund, but does not permit employer and employee future contributions to be shown as an offsetting asset. This accounting change has no impact on the fund's liability to pay supplemental cost of living benefits, nor does it affect its ability to make those payments. The potential future liability of the fund to pay all claims for Supplemental Cost of Living Benefits for all employees is estimated to be \$4.5 billion; however, the state's obligation to its own employees is substantially lower, and the state anticipates contributions from the private sector will be sufficient to satisfy all liabilities for nonpublic employees.

#### **Lease Commitments**

The state has approximately ten million square feet of leased office, educational, laboratory, and warehouse space throughout the state occupied under 1,125 operating leases totaling \$65 million annually. According to the State Department of General Administration, the agency responsible for negotiating the real estate lease rental contracts, the maximum requirement for any one lease currently committed is \$3.9 million each year.

# **Certificates of Participation/Financing Contracts**

The following table displays outstanding state certificates of participation/financing contracts as of April 30, 2003.

		Outstanding		2001-2003 Debt Service Requirement	Final Maturity
	_		_		•
State Equipment Series C, 1994	\$	500,000	\$	1,038,171	2004
Master Installment Program, 1993		15,778,621		9,224,487	2016
Equipment Series, Competitive		75,969,800		42,216,870	2014
Local Real Estate		5,405,000		994,605	2017
Bellingham Technical College Classroom Additions		245,000		94,838	2008
Whatcom, Columbia Basin and Yakima CC, 2000A		5,005,000		810,930	2020
Bates Purch of Land and Improvement KBTC TV		3,730,000		646,673	2020
Edmonds Community College		3,930,000		744,921	2018
Combined CC's 2001 A		6,015,000		1,486,416	2017
Combined CC's 2001 B		7,030,000		1,125,413	2015
Central Washington Snoqualmie Hall at Edmonds		5,145,000		79,797	2023
Work/Release Financing Agreement		125,000		260,270	2003
State Department of Corrections, 1998		1,991,833		807,323	2009
Department of Correction Spokane- Brownstone		2,955,000		309,820	2021
State Department of Ecology, 1991		27,820,000		4,917,325	2016
Department of Ecology 2001 Refunding		41,490,000		7,324,762	2012
State Department of Licensing, 1998		6,205,000		1,114,840	2018
State Department of Transportation, 1999		7,820,000		5,644,385	2005
Department of Veterans Administration		3,950,000		339,770	2016
Tacoma Co-location Project, Series 1996		14,235,000		2,597,458	2020
State Department of General Administration, 1999A		9,685,000		1,418,328	2022
State Department of General Administration, 1999B		8,080,000		1,474,343	2019
Kelso Building and Land, 2000		4,365,000		860,441	2015
General Administration Isabella Bush Building		3,855,000		68,226	2018
Pierce College Classroom Building		515,000		195,694	2008
Parks and Recreation Fort Worden		0		78,400	2006
Cama Beach Historical Cabins		0		0	2016
Seattle Community College Parking Lot Refinancing		0		231,313	2002
Secretary of State Regional Archive Building		12,870,000		0	2018
South Puget Sound Community College, 1999		4,835,000		898,669	2020
The Evergreen State College, Childcare Center, 2003		1,675,000		0	2005
University of Washington, 1999		9,900,000		2,179,560	2021
University of Washington, 2001		1,555,000		193,200	2021
University of Washington, 2001B		6,030,000		458,337	2022
University of Washington, 2001C		5,170,000		714,185	2013
UW, Sandpoint Phase 2B		3,565,000		173,718	2022
UW, Sand Point Bldg 29		4,850,000		195,539	2016
UW, Sand Point Bldg 5 Phase IIC 2002E		2,685,000		0	2023
Whatcom Community College Child Care Center		695,000		162,833	2013
State Convention and Trade Center Expansion		181,590,000		21,732,519	2017
Liquor Control Board Distribution Center, 1996		13,625,000		5,590,200	2010
Port Angeles Office Building		430,000		116,748	2012
Washington State University, 1996		7,130,000		1,615,919	2017
Total Certificates of Participation/Financing Contracts	\$	518,450,255	\$	120,137,244	

The 1989 Legislature authorized financing contracts for personal and real property. The state currently has in place a program that provides for the financing of equipment and real estate projects by competitive sale of certificates of participation in master financing contracts. The state's obligations are subject to appropriation.

# **State Unemployment Compensation Fund**

Currently, unemployed workers are entitled to up to 30 weeks of regular unemployment insurance benefits, with a maximum state liability of \$14,880 per unemployed worker. The maximum and minimum weekly benefit amounts payable are defined as percentages of the state's average weekly wage in covered employment. The maximum is now \$496; the minimum is \$107.

Legislative changes in 1984 improved the revenue-generating capacity of the unemployment insurance financing provisions. Collections under prior law could only meet the average annual benefit costs of the state's benefit provisions, and the reserve fund level (fund balance as a percent of total wages) could increase only during periods of low unemployment.

The experience rating system enacted in 1984 provided for six tax schedules with average yields ranging from 2.3 percent to 4.0 percent of taxable wages, depending on the reserve fund level. Each schedule has a maximum tax rate of 5.4 percent to conform to federal requirements. The highest tax schedule is in effect when the reserve fund level is below one percent of total wages, which was the case in 1985, 1986 and 1987. Growth in the trust fund triggered tax schedules with lower yields. The lowest tax schedule was in effect from 1990 through 1993. The reserve fund level continued to increase until June 30, 1993, after which it decreased slightly from 4.4 percent to 4.2 percent.

The 1993 Legislature concluded that the trust fund level was higher than necessary. In 1993, the Legislature enacted the new, lower tax schedule AA, and the 1995 Legislature enacted lower trust fund controls.

# **UNEMPLOYMENT COMPENSATION FUND** (Dollars in Millions)

	Beginning			June 30	) Balance
	Balance	Receipts	Disbursements	Dollars	Percent*
FY 1992	\$ 1,635	\$ 676	\$ 601	\$ 1,710	4.4%
FY 1993	1,710	684	646	1,748	4.2
FY 1994	1,748	688	845	1,591	3.7
FY 1995	1,591	674	813	1,452	3.2
FY 1996	1,452	682	815	1,319	2.7
FY 1997	1,319	765	728	1,356	2.6
FY 1998	1,356	852	691	1,517	2.6
FY 1999	1,517	921	816	1,622	2.4
FY 2000	1,622	1,109	799	1,932	2.6
FY 2001	1,932	1,029	1,051	1,910	2.4

<sup>\*</sup> As a percent of total wages for the preceding calendar year.

### **State Retirement Systems**

The table below presents details regarding liabilities and assumptions of the Washington State Retirement System Funds. These retirement plans are defined benefit plans, providing monthly cash payments in accordance with a specific schedule but providing neither pre-retirement nor post-retirement medical benefits. The benefit amount may be determined by a combination of service and/or salary. The state also participates in the Judicial Retirement System and the Volunteer Fire-Fighter System, which are minor in relation to those illustrated.

The Office of the State Actuary is overseen by a special committee of the Legislature and performs all actuarial services for the Department of Retirement Systems, including all studies required by law. The tables included hereunder have been reviewed by the State Actuary and will be subject to revision at subsequent dates.

The pertinent items disclosed below are as follows:

- (i) *Contribution Rates.* These are rates of contribution developed based upon the 2001 valuations, expressed as a percentage of the active members' compensation.
- (ii) Unfunded Actuarial Present Value of Fully Projected Benefits. This is the unfunded actuarial present value of the state's total commitment to pensions, including the unfunded actuarial present value of benefits accrued to date for active, inactive and retired members, and the actuarial present

- value of projected future accruals for active members. (Contribution rates are derived from this data.)
- (iii) Unfunded Actuarial Present Value of Credited Projected Benefits. This is the amount by which liabilities exceed assets. Liabilities are calculated by the Credited Projected Benefits Method. Benefits are projected to retirement, including future salary increases but only service earned to date.
- (iv) *Funding Ratio*. The Funding Ratio is assets divided by liabilities. Liabilities are calculated by the Credited Projected Benefits Method.
- (v) Unfunded Actuarial Accrued Liability-Entry Age Cost Method. This is a portion of the unfunded actuarial present value of fully projected benefits. The only significance of this item is in developing the contribution rates for the systems. Contributions toward the Unfunded Actuarial Accrued Liability have been developed as a level percentage of expected future payrolls. The current statute, chapter 41.45 RCW, requires the existing Unfunded Actuarial Accrued Liability, as well as future gains or losses, and benefit increases to be fully funded by the dates shown in the following table.

The Public Employees' Retirement System ("PERS"), the Teachers' Retirement System ("TRS"), the School Employees' Retirement System ("SERS"), and the Law Enforcement and Firefighters' Retirement System ("LEOFF") each include more than one plan. In the table below, contribution rates are shown for members entering before October 1, 1977 (Plan 1), and after October 1, 1977 (Plan 2). Plan 3 members do not make contributions to the Defined Benefit portion of the plan. SERS Plan 2/3 is composed of school employees hired on or after October 1, 1977, who were previously included in PERS Plan 2. School employees hired before October 1, 1977, remain in PERS Plan 1. A portion of the employer contribution for Plan 2/3 employees of SERS, PERS and TRS is contributed to the respective Plan 1.

At least once every six years, the State Actuary is required to perform studies in which the demographic assumptions used in each system are evaluated. These studies were performed for the 1995-2000 period. As a result of these studies, significant changes were made in these assumptions and in the asset valuation method. The results shown below reflect the new assumptions.

The major economic assumptions used, developed and adopted by the Pension Funding Council, are as follows:

- (i) ultimate rate of assumed investment return: 8.0 percent per annum;
- (ii) general salary increases: 4.5 percent per annum;
- (iii) rate of Consumer Price Index increase: 3.5 percent (where applicable).

# CONTRIBUTION RATES AND UNFUNDED LIABILITIES—RETIREMENT SYSTEMS (Dollars in Millions)

	Public Employe		Teach	ers	Schoo Employ			Law Enforcen Officers and Firet		State	e Patrol	System Fotals
Most Recent Valuation Date					r v	Septemb	er 30,		<b>5</b>			
Contribution Rates State Employee Employer (Other than State)	(1) 2.05% 6.00% 2.05%	(2) 2.05% 1.41% 2.05%	(1) 2.22% 6.00% 2.22%	(2) 2.38% 1.29% 2.38%	(1) NA NA NA	(2) 1.74% 1.10% 1.74%		(1) 0.00% 0.00% 0.00%	(2) 2.02% 5.05% 3.03%		0.00% 2.00% 0.00%	
Unfunded Actuarial Present Value of Fully Projected Benefits	\$ 1,405		\$ 1,185		\$ 73		\$	(48)		\$	(57)	\$ 2,588
Unfunded Actuarial Present Value of Credited Projected Benefits	\$ (2,423)		\$ (1,772)		\$ (384)		\$	(2,116)		\$	(229)	\$ (6,925)
Funding Ratio (Assets/Actuarial Present Value of Credited Projected Benefits)	126%		116%		197%			136%			147%	126%
Unfunded Actuarial Accrued Liability (Entry Age Cost Method)	\$ 456		\$ 400		NA		\$	(1,216)			NA	\$ (360)
Contribution Rate <sup>(4)</sup> to Fund Unfunded Actuarial Accrued Liability (Entry Age Cost Method)	0.64%		0.72%		0.64%			NA			NA	
Remaining Funding Period for Unfunded Actuarial Accrued Liability (Entry Age Cost Method)	June 30, 2	024	June 30, 2	2024	June 30, 2	2024		NA			NA	

- (1) Contribution rate for members entering system before October 1, 1977 (Plan 1).
- (2) Contribution rate for members entering system after October 1, 1977 (applies to Plan 2 members, not Plan 3 members).
- The Public Employees Retirement System and School Employees Retirement System cover employees of the state and its political subdivisions as provided by statute. The figures shown above for Unfunded Actuarial Present Value of Fully Projected Benefits, Unfunded Actuarial Present Value of Credited Projected Benefits, and Unfunded Actuarial Accrued Liability represent the state's portion only, approximately 53 percent for PERS and SERS. The contribution rate in respect of the Unfunded Actuarial Accrued Liability is paid by all employers, and all these contributions go into the Public Employees Retirement System Plan 1, which covers both public and school employees.
- (4) Contribution rates are effective July 1, 2003 (September 1, 2003, for the Teachers Retirement System and the School Employees Retirement System).

Source: Office of State Actuary

# STATE CONTRIBUTIONS TO RETIREMENT SYSTEMS (Dollars in Thousands)

#### Law Enforcement

Fiscal Year	Public		School	Officers and	Volunteer		
<b>Ending June 30</b>	Employees (1)	Teachers (2)	Employees (2)	Firefighters (2)	Firefighters (2)(3)	State Patrol <sup>(4)</sup>	Judicial (1)(2)
1998	212,600	317,200	(4)	70,500	2,000	5,900	8,800
1999	222,300	322,700	(4)	71,000	2,500	5,900	8,800
2000	146,700	258,300	(4)	17,100	2,700	0	7,300
2001	152,200	210,900	10,600	20,900	3,300	0	7,300
2002	61,600	105,800	6,000	15,600	3,300	0	6,300

- (1) State Agency Appropriations. Contributions commingled in each agency's operations budget.
- (2) General Fund-State transfers.
- (3) Nonappropriated: volunteer firefighters receive 40 percent of state tax on fire insurance premiums.
- (4) Prior to the 2000 valuation, school employees were members of PERS 2.

Source: Office of State Actuary

#### **ECONOMIC INFORMATION**

This section provides certain information concerning the economic condition of the state. The demographic information and statistical data which are provided do not necessarily present all factors which may have a bearing on the state's fiscal and economic affairs.

#### Overview

*Population.* The 2000 U.S. census count of the state's population was 5,894,121, or 21.1 percent more than the 4,866,700 counted in 1990.

The Seattle-Bellevue-Everett Primary Metropolitan Statistical Area (the "Seattle PMSA") is the biggest single component of the state's economy, with a population of 2,414,616 in 2000, up 18.8 percent since 1990. King County and the adjacent counties to the north, Snohomish and Island Counties, comprise the Seattle PMSA, which is the fourth largest metropolitan center on the Pacific Coast. The city of Seattle, located in northwestern Washington, is the largest city in the Pacific Northwest and serves as the King County seat. The population trends of King County and the Seattle PMSA show continued growth at a higher rate than Seattle's, reflecting the stable economy of the area and the greater availability of residential construction sites outside Seattle.

In the eastern half of the state, population in the Spokane area grew to 417,939 in 2000, an increase of 15.7 percent over 1990, and the Yakima area's population increased to 222,581, growing by 17.9 percent since 1990.

*Infrastructure.* The state is the home of two full-facility sea ports, located in Seattle and Tacoma, and the Seattle-Tacoma International Airport ("Sea-Tac"). The state also is served by the federal interstate highway system and Union Pacific and Burlington Northern-Santa Fe railroads, as well as Amtrak passenger lines.

*Human Resources*. The concentration of technical, engineering, managerial, scientific, and other professional skills within the state's work force is due in part to the state's state-supported higher education system, which consists of two major universities, four regional universities and a system of community colleges. In addition, the state has 18 private colleges.

Economic Base. The economic base of the state includes manufacturing and service industries as well as agricultural and timber production. Industry sectors exhibiting growth include transportation, communication and utilities employment; finance, insurance and real estate; and services. Boeing, the state's largest private employer, is preeminent in aircraft manufacture and exerts a significant impact on overall state production, employment and labor earnings. The state ranks fourth among 12 leading states in the percentage of its work force employed in technology-related industries and ranks third among the largest software development centers. The state is the home of approximately 1,000 advanced technology firms, including Microsoft Corporation. The state's leading export industries are aerospace, forest products, agriculture, and food processing.

# **Population Characteristics**

# COMPONENTS OF POPULATION CHANGE STATE OF WASHINGTON 1990—2000 (Population Numbers in Thousands)

		Popula	tion	<b>Components of Change From Previous Period</b>						
		Chan	Change		Births		Deaths		<b>Net Migration</b>	
April 1	Population	Number	%	Number	% <sup>(1)</sup>	Number	% <sup>(1)</sup>	Increase	Number	% <sup>(1)</sup>
1990	4.866.7	138.6	2.9	76.4	15.9	36.2	7.6	40.1	98.5	20.5
1990	5,000.4	133.7	2.7	70.4 79.1	16.0	36.6	7.0 7.4	42.5	91.2	18.5
1992	5,116.7	116.3	2.3	80.2	15.9	37.2	7.3	43.1	73.2	14.5
1993	5,240.9	124.2	2.4	79.1	15.3	39.4	7.6	39.7	84.5	16.3
1994	5,334.4	93.5	1.8	78.2	14.8	39.5	7.5	38.7	54.9	10.4
1995	5,429.9	95.5	1.8	77.4	14.7	39.9	7.4	37.5	58.0	10.8
1996	5,516.8	86.9	1.6	77.2	14.4	40.9	7.5	36.3	50.6	9.2
1997	5,606.8	90.0	1.6	77.0	13.8	41.5	7.5	35.5	54.5	9.8
1998	5,685.3	78.5	1.4	78.3	13.9	42.7	7.6	35.6	42.9	7.6
1999	5,757.4	72.1	1.3	77.8	13.6	43.2	7.5	34.7	37.4	6.5
$2000^{(2)}$	5,803.4	46.0	0.8	79.9	13.8	43.9	7.6	36.0	10.0	1.7

<sup>(1)</sup> Rates are per 1,000 midpoint population and are computed on unrounded numbers.

Source: Office of Financial Management

# DISTRIBUTION OF POPULATION BY AGE (Population Numbers in Thousands)

		Washing	gton State	<b>United States</b>					
Age	1980 Number	% of Total	1990 Number	% of Total	1980 Number	% of Total	1990 Number	% of Total	
Under 5	306	7.4	374	7.7	16,348	7.2	18,354	7.4	
5 to 19	987	23.9	1,031	21.2	56,110	24.8	52,967	21.3	
20 to 24	401	9.7	353	7.2	21,319	9.4	19,020	7.6	
25 to 34	745	18.0	856	17.6	37,082	16.4	43,176	17.4	
35 to 44	487	11.8	801	16.5	25,635	11.3	37,579	15.1	
45 to 54	392	9.5	500	10.3	22,800	10.1	25,223	10.1	
55 to 64	383	9.3	381	7.8	21,703	9.6	21,148	8.5	
65 and over	432	10.5	571	11.7	25,549	11.3	31,242	12.6	

Source: Office of Financial Management and the U.S. Bureau of Census

<sup>(2)</sup> Estimates.

#### **Income Characteristics**

The following table provides a comparison of personal income for the state and the nation for the last ten years.

# PERSONAL INCOME COMPARISON WASHINGTON AND U.S. 1992-2001 (Dollars in Billions)

Current Dollars(1)

6,937.0

7,426.0

7,786.5

8,406.6

8,685.3

Washington **United States** Washington **United States** Percent<sup>(4)</sup> Percent<sup>(4)</sup> Percent<sup>(4)</sup> Percent<sup>(4)</sup> Year Amount Amount Amount Amount 1992 \$112.6 7.5% \$5,390.4 6.0% \$122.9 4.3% \$5,883.1 2.9% 1993 117.6 4.4 5,610.0 4.1 125.4 2.0 5,980.4 1.7 1994 123.3 4.9 5,888.1 5.0 128.9 2.8 2.9 6,152.2 1995 6,200.9 5.3 2.8 3.0 129.7 5.1 132.5 6,334.1 7.4 5.6 5.2 6,547.3 3.4 1996 139.3 6,547.4 139.3

147.3

158.4

166.4

174.0

175.0

1996 Chained Dollars<sup>(2)</sup>

6,804.7

7,207.5

7,435.2

7,828.1

7,927.4

3.9

5.9

3.2

5.3

1.3

5.8

7.5

(1) Current dollars: the actual price of something when it was bought, not adjusted for cost of living index (commonly called inflation).

6.0

7.0

4.9

8.0

3.3

- (2) Chained dollars: created from the geometric mean of two growth calculations; allows for a comparison of data in a time series to accurately indicate growth or decline in indicators.
- (3) As of November 2002.

150.2

163.2

174.3

186.9

191.8

7.8

8.6

6.8

7.2

2.6

1997

1998

1999

2000

 $2001^{(3)}$ 

(4) Percent change; annual rate.

Source: Washington State Office of the Forecast Council and U.S. Department of Commerce, Bureau of Economic Analysis

#### **Employment Characteristics**

Washington's wage and salary employment growth is expected to remain at 2.0 percent in 2000 after declining in 1999 from 3.2 percent in 1998 and 4.1 percent in 1997. The next three tables give summaries of employment information.

# AVERAGE ANNUAL EMPLOYMENT<sup>(1)</sup> RESIDENT CIVILIAN LABOR FORCE AND EMPLOYMENT IN WASHINGTON STATE (Employment Numbers in Thousands)

	1997	1998	1999	2000	2001
Resident Civilian Labor Force	2,983.3	3,037.9	3,074.6	3,045.3	2,995.7
Unemployment	142.1	144.6	145.4	157.8	191.6
Unemployment Rate (2)	4.8%	4.8%	4.7%	5.2%	6.4%
Total Employment	2,841.2	2,893.3	2,929.2	2,887.5	2,804.1
Nonagricultural Wage and Salary Workers Employed in Washington State					
Wage and Salary Employment	2,514.2	2,594.7	2,648.7	2,711.5	2,696.4
% Change	4.1	3.2	2.1	2.4	(0.6)
Durable Manufacturing Employment	261.3	271.0	255.8	244.5	234.6
% Change	11.2	3.7	(5.6)	(4.4)	(4.0)
Aerospace Employment	105.0	112.4	98.9	86.1	86.8
% Change	21.6	7.1	(12.0)	(12.9)	0.8
Lumber and Wood Employment	35.6	34.2	33.9	33.3	31.1
% Change	1.2	(4.1)	(0.7)	(1.8)	(6.6)
Electrical Machinery Employment	17.0	18.5	18.5	20.3	19.2
% Change	11.0	8.8	(0.3)	10.0	(5.4)
Nondurable Manufacturing Employment	108.8	108.6	108.3	108.7	103.7
% Change	(0.9)	(0.2)	(0.2)	0.3	(4.6)
Nonmanufacturing Employment	2,144.2	2,215.1	2,284.6	2,358.3	2,358.0
% Change	3.5	3.3	3.1	3.2	0.0
Construction Employment	136.3	143.7	153.8	160.2	155.4
% Change	6.6	5.4	7.1	4.1	(3.0)
Transportation, Communication, and					
Utilities Employment	132.8	135.6	139.7	146.6	146.4
% Change	6.3	2.1	3.0	4.9	(0.1)
Finance/Insurance/Real Estate	127.7	134.6	137.6	137.5	140.7
% Change	3.0	5.4	2.2	(0.1)	2.4
Services Employment	678.8	709.3	739.7	781.9	773.0
% Change	4.6	4.5	4.3	5.7	(1.1)
Retail Trade	457.4	469.6	482.0	493.9	489.6
% Change	2.4	2.7	2.6	2.5	(0.9)
Wholesale Trade	149.6	153.1	154.1	151.3	144.1
% Change	3.6	2.3	0.7	(1.8)	(4.8)
State and Local Government Employment	390.2	398.8	406.9	413.6	437.4
% Change	2.1	2.2	2.0	1.6	5.8
Federal Government Civilian	67.9	67.2	67.6	69.9	67.9
Employment					
% Change	(1.1)	(0.9)	0.5	3.4	(2.8)

Averages of monthly data. The 2001 figures are based upon the November 2002 Forecast.
 Unemployment rate as of June 2002 estimated at 7.2%.

Source: Washington State Office of the Forecast Council

COMPARISON OF EMPLOYMENT TRENDS BY INDUSTRY SECTOR (%)  $^{(1)}$ 

	St	ate	<b>United States</b>		
	1992	2001	1992	2001	
Manufacturing					
Nondurable Manufacturing					
Food and Kindred	1.7	1.5	1.5	1.3	
Pulp and Paper	0.8	0.6	0.6	0.5	
Apparel	0.4	0.3	1.7	0.8	
Printing	1.0	0.9	1.4	1.1	
Other	0.7	0.7	2.0	1.6	
Subtotal	4.6	3.8	7.2	5.4	
Durable Manufacturing					
Lumber and Wood	1.6	1.2	0.6	0.6	
Metals	1.0	0.9	1.9	1.6	
Machinery	1.4	1.6	3.2	2.8	
Transportation Equipment	5.6	3.7	1.7	1.3	
Instruments	0.6	0.5	0.9	0.6	
Other	0.8	0.8	1.3	1.1	
Subtotal	11.1	8.7	9.5	8.1	
Total Manufacturing	15.6	12.5	16.7	13.4	
Nonmanufacturing					
Mining	0.2	0.1	0.6	0.4	
Construction	5.4	5.8	4.1	5.1	
Transportation, Communication, Utilities	5.1	5.4	5.3	5.4	
Trade	24.2	23.5	23.3	23.0	
Services	25.1	28.7	26.7	31.1	
Finance, Real Estate and Insurance	5.4	5.2	6.1	5.8	
State and Local Government	15.8	16.2	14.4	13.9	
Federal Government	3.3	2.5	2.7	2.0	
Total Nonmanufacturing	84.4	87.5	83.3	86.6	
Total (2)	100.0	100.0	100.0	100.0	

<sup>(1)</sup> Figures are calculated as a percentage of total wage and salary employment.

Source: 2001 figures are based on the November 2002 Forecast of the Office of the Forecast Council.

<sup>(2)</sup> Numbers may not add due to rounding.

# ANNUAL AVERAGE CIVILIAN LABOR FORCE, UNEMPLOYMENT AND UNEMPLOYMENT RATES FOR WASHINGTON AND THE UNITED STATES 1993-2001

### (Employment Numbers in Thousands)

Wash.

Unemployment as Percent of **Civilian Labor Force Number of Unemployed Unemployment Rate** U.S. Year Wash. U.S. Wash. U.S. Wash. U.S. Rate 1993 2,701 130,479 206 9,013 7.6 6.9 110.4 1994 2,707 132,763 174 8,097 6.4 6.1 105.2 1995 2,804 134,506 179 7,521 5.6 113.9 6.4 187 1996 2,874 136,549 7,384 5.4 120.2 6.5 1997 2,983 138,957 142 4.9 6,865 4.8 96.4 1998 3,038 140,800 145 6,347 4.8 4.5 105.6 1999 3,075 142,578 145 6,024 4.7 4.2 111.9 2000 3,045 144,454 158 5,802 5.2 4.0 129.0 2001\* 2,996 145,501 192 6,973 4.8 133.6 6.4

Source: Washington State Office of the Forecast Council and the U.S. Dept. of Labor, Bureau of Labor Statistics

*Companies.* The following two tables provide information on the top companies in the state, ranked by revenues.

# WASHINGTON'S TWENTY-FIVE LARGEST PUBLIC COMPANIES, RANKED BY 2000 REVENUES (in Millions)

	Revenues	_		Revenues
The Boeing Co.	\$51,321	14.	Starbucks Coffee Co.	\$2,169
Costco Cos. Inc.	32,164	15.	VoiceStream Wireless Corp.	1,923
Microsoft Corp.	23,000	16.	Potlatch Corp.	1,809
Weyerhaeuser	15,980	17.	Expeditors International Inc.	1,700
Washington Mutual	15,760	18.	AT&T Wireless Group	1,045
Paccar Inc.	7,919	19.	Labor Ready Inc.	977
Avista	7,911	20.	Longview Fibre Co.	876.3
Safeco Corp	7,118	21.	Immunex Corp.	862
Nordstrom Inc.	5,528	22.	Western Wireless Corp.	835
Puget Sound Energy Inc.	3,442	23.	Zones Inc.	634
Airborne Express	3,276	24.	Washington Federal Savings	509
Amazon.com Inc.	2,762	25.	Esterline Technologies Corp.	491
Alaska Air Group Inc.	2,177			
	Costco Cos. Inc. Microsoft Corp. Weyerhaeuser Washington Mutual Paccar Inc. Avista Safeco Corp Nordstrom Inc. Puget Sound Energy Inc. Airborne Express Amazon.com Inc.	The Boeing Co.       \$51,321         Costco Cos. Inc.       32,164         Microsoft Corp.       23,000         Weyerhaeuser       15,980         Washington Mutual       15,760         Paccar Inc.       7,919         Avista       7,911         Safeco Corp       7,118         Nordstrom Inc.       5,528         Puget Sound Energy Inc.       3,442         Airborne Express       3,276         Amazon.com Inc.       2,762	The Boeing Co.       \$51,321       14.         Costco Cos. Inc.       32,164       15.         Microsoft Corp.       23,000       16.         Weyerhaeuser       15,980       17.         Washington Mutual       15,760       18.         Paccar Inc.       7,919       19.         Avista       7,911       20.         Safeco Corp       7,118       21.         Nordstrom Inc.       5,528       22.         Puget Sound Energy Inc.       3,442       23.         Airborne Express       3,276       24.         Amazon.com Inc.       2,762       25.	The Boeing Co. \$51,321 14. Starbucks Coffee Co. Costco Cos. Inc. 32,164 15. VoiceStream Wireless Corp. Microsoft Corp. 23,000 16. Potlatch Corp. Weyerhaeuser 15,980 17. Expeditors International Inc. Washington Mutual 15,760 18. AT&T Wireless Group Paccar Inc. 7,919 19. Labor Ready Inc. Avista 7,911 20. Longview Fibre Co. Safeco Corp 7,118 21. Immunex Corp. Nordstrom Inc. 5,528 22. Western Wireless Corp. Puget Sound Energy Inc. 3,442 23. Zones Inc. Airborne Express 3,276 24. Washington Federal Savings Amazon.com Inc. 2,762 25. Esterline Technologies Corp.

Source: Puget Sound Business Journal 2002 Book of Lists

<sup>\*</sup> The 2001 figures are based on the November 2002 forecast.

# WASHINGTON COMPANIES IN FORTUNE 500 IN 2001 (Dollars in Millions)

	Company	Rank	Revenues	Headquarters/Location
1.	The Boeing Co.	16	\$ 58,198	Seattle
2.	Costco Cos. Inc.	44	34,797	Issaquah
3.	Microsoft Corp.	72	25,296	Redmond
4.	Washington Mutual	116	17,692	Seattle
	Inc.			
5.	Weyerhaeuser Co.	140	14,545	Federal Way
6.	Safeco Corp.	267	6,953	Seattle
7.	Paccar Inc.	295	6,089	Bellevue
8.	Avista	299	6,021	Spokane
9.	Nordstrom Inc.	314	5,634	Seattle
10.	Puget Sound Energy	464	3,374	Bellevue
11.	Airborne Freight Corp.	479	3,211	Seattle

Source: Fortune Magazine Fortune 500, April 2002

#### **Annual Retail Sales Activity**

The state is home to a number of specialty retail companies that have reached national stature, including Nordstrom, Eddie Bauer, Costco, and Recreational Equipment Inc. The following table provides a history of retail sales activity in the state.

FISCAL YEAR RETAIL SALES ACTIVITY 1996-2000 (Dollars in Billions)

Fiscal Year	Washington	% Change	<b>United States</b>	% Change	
1996	62.8	1.5	2,429.0	5.2	
1997	66.7	6.2	2,555.1	5.2	
1998	72.1	8.1	2,674.5	4.7	
1999	77.2	7.1	2,856.0	6.8	
2000	83.4	8.0	3,135.0	9.8	

Source: Washington State Office of the Forecast Council and the U.S. Department of Commerce

#### **Trade**

One in six jobs in the state is related to international trade. The state, particularly the Puget Sound corridor, is a trade center for the Northwest and the state of Alaska. During the past 20 years, the state consistently has ranked number one or number two in the nation in international exports per capita.

*Ports.* The Ports of Seattle and Tacoma serve as one of the three major gateways for marine commerce into the United States from the Pacific Rim, and each rank among the top 20 ports in the world based upon volume of containerized cargo shipped. The ten largest shipping lines in the world call at these ports, and on a combined basis, these ports rank as the second-largest load center for the shipment of containerized cargo in the United States.

Approximately 70 percent of the cargo passing through the Ports of Seattle and Tacoma has an ultimate destination outside of the Pacific Northwest. Therefore, trade levels depend largely on national and world economic conditions, rather than local economic conditions.

*Airport.* The city of Seattle is the commercial center for the state and is near a major international airport, Sea-Tac, which has scheduled passenger service by 15 major/national, three regional/commuter and ten foreign flag carriers. In addition, 16 all-cargo carriers have scheduled cargo service at Sea-Tac. Sea-Tac is the 23rd busiest airport in the nation for aircraft operations and the 20th busiest cargo airport.

### Manufacturing

The state's manufacturing base includes aircraft manufacture, with the aerospace industry currently representing approximately eight percent of all taxable business income generated in the state. Boeing is the world's leading manufacturer of commercial airliners and, as of June 2002, employed approximately 65,300 people state-wide and 173,000 around the world. In September 2001, the company relocated its corporate headquarters to Chicago, Illinois, a move that affected approximately one-half of the 1,000 people who worked in the Seattle location.

The following table shows the record of sales and earnings reported by Boeing for the last five years:

Year	Sales (Billions) *	Earnings (Millions)	
1997	\$ 45.8	\$ (178)	
1998	56.2	1,120	
1999	58.0	2,309	
2000	51.3	2,128	
2001	58.2	2,827	

<sup>\*</sup> Includes firm orders; excludes options, orders without signed contracts, and orders from firms that have filed for bankruptcy.

Source: The Boeing Company

While Boeing has dominated manufacturing employment, other manufacturers also have experienced growth, thus reducing Boeing's percentage of total manufacturing jobs in the state.

### **Technology-Related Industries**

The most significant growth in manufacturing jobs, exclusive of aerospace, has occurred in high technology-based companies. The state ranks fourth among all states in the percentage of its work force employed in technology-related industries and ranks third among the largest software development centers. The state is the home of approximately 1,000 advanced technology firms; nearly 50 percent of these firms are computer-related businesses. Microsoft, which is headquartered in Redmond, Washington, is the largest microcomputer software company in the world. Microsoft's fiscal year 2002 revenues were \$28.4 billion, compared to \$25.3 billion in fiscal year 2001.

#### Services/Tourism

As the business, legal and financial center of the state, Seattle ranks ninth in the country in the number of downtown hotel rooms (7,600 rooms in 50 hotels and motels). The Washington State Convention and Trade Center opened in June 1988, with the capacity for events involving as many as 11,000 people. An expansion of the Convention and Trade Center that doubled the exhibition space and added a private office tower, hotel and museum was completed in 2001.

#### **Timber**

Natural forests cover more than 40 percent of the state's land area. Forest products rank second behind aerospace in value of total production. The Weyerhaeuser Company is the state's largest forest products employer.

A continued decline in overall production during the next few years is expected due to federally imposed limitations on the harvest of old-growth timber and the inability to maintain the recent record levels of production increases. The decline is not expected to have a significant effect on the state's overall economic performance.

#### **Agriculture and Food Processing**

Agriculture, combined with food processing, is the state's most important industry. The state's major products—wheat, apples, milk, and cattle—comprise more than half of total production. The values and uses of farmland in the state are expected to change in the future, with the listing of local salmon runs as endangered by the U.S. Environmental Protection Agency.

#### Finance/Insurance/Real Estate

Employment in the finance, insurance and real estate areas is estimated to represent 5.4 percent of the state's wage and salary employment for 2002.

#### Construction

Construction employment experienced positive growth through 1998, but has declined in recent years. Commercial building remains stable.

In 2000-2001, residential housing permits decreased by about two percent. Forecasts for 2002 indicate a decrease of about two percent from 2001, as indicated in the following table.

HOUSING UNITS AUTHORIZED IN WASHINGTON AND THE UNITED STATES 1993—2002

Calendar Year	Washington	United States (1)
1993	41,342	1,291,583
1994	44,034	1,446,000
1995	38,160	1,361,000
1996	39,597	1,468,667
1997	41,089	1,474,583
1998	45,727	1,621,167
1999	42,752	1,647,250
2000	39,021	1,573,333
2001	38,345	1,602,750
$2002^{(2)}$	39,928	1,636,614

- (1) Actual housing starts prior to current year.
- (2) 2002 figures are based on the November 2002 forecast.

Source: Washington State Office of the Forecast Council and the Department of Commerce

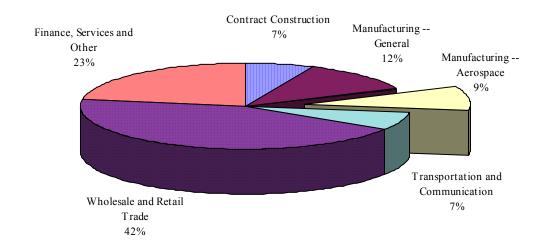
#### Federal, State and Local Government

On a combined basis, employment in the government sector represents approximately 18.7 percent of all wage and salary employment in the state. Seattle is the regional headquarters of a number of federal government agencies, and the state receives an above-average share of defense expenditures.

#### **Summary**

The following diagram provides an overall description of business income by industry sector for 2001.

### **Gross Business Income by Industry Sector 2001**



 $Source:\ Department\ of\ Revenue,\ "Quarterly\ Business\ Review\ Calendar\ Year\ 2001",\ Table\ 1.$ 

# APPENDIX B DEFINITIONS AND SUMMARY OF CERTAIN LEGAL DOCUMENTS

This page left blank intentionally

#### APPENDIX B

#### **DEFINITIONS AND SUMMARY OF CERTAIN LEGAL DOCUMENTS**

The following is a summary of certain provisions of the Leases, Trust Agreement, and Assignments, including certain defined terms used within this Official Statement. Reference is directed to such documents for the complete text thereof. Copies of such documents are available from the Office of the State Treasurer.

#### **CERTAIN DEFINITIONS**

The following are definitions of certain terms used in this Appendix B and in elsewhere in this Official Statement.

- "Act" means Chapter 365 of the Laws of Washington, 1989, codified as chapter 39.94 RCW, as supplemented and amended.
- "Additional Financing Contract" has the meaning given such term in the 1999 Contract.
- "Additional Rent" means all reasonable costs, expenses, insurance premiums, Impositions and other payments, including Administrative Fees and Expenses, that are the obligations of the State Treasurer or the State Agency pursuant to the terms of each Lease.
- "Administrative Fees and Expenses" means all application, commitment, financing or similar fees charged, or administrative or other expenses incurred, with respect to the administration and maintenance of the Certificates and the Certificate Agreements.
- "Assignments" means the Building 5 Assignment and the Building 29 Assignment, as applicable.
- "Authorized Agency Representative" means the natural person (a) designated on the certificate of the State Agency in the Lease and (b) whose signature is on file with the Fiscal Agent and the Treasurer Representative.
- "Authorized Denomination" means \$5,000 and any integral multiple thereof.
- "Base Rent Payment" means a rent payment to be made by the State Agency as set forth in the applicable Lease.
- "Base Rent Payment Date" means each January 1 and July 1, commencing July 1, 2004, as specified in the Trust Agreement, on which a Base Rent Payment evidenced and represented by the Certificates is due; <u>provided</u>, however, that each such Base Rent payment shall be payable on the December 1 and June 1, respectively, prior to its respective due date, as set forth in the applicable Lease.
- "Beneficial Owner" means any Person that has or shares the power, directly or indirectly, to make investment decisions concerning ownership of any Certificates (including Persons holding Certificates through nominees, depositories or other intermediaries).
- **"Building 5 Assignment"** means the assignment from the WFOA to the Fiscal Agent dated as of the Dated Date, executed and delivered in connection with the Certificates and the Building 5 Property.

- "Building 5 Lease" means the State Agency Financing Lease (Building 5), dated as of the Dated Date, by and between WFOA and the State, acting by and through the State Agency and the State Treasurer, as supplemented and amended.
- "Building 5 Project" means the improvements financed or refinanced on the Building 5 Site with a portion of the proceeds of the Certificates.
- "Building 5 Property" means the Building 5 Site and the Building 5 Project
- "Building 5 Site" means the Building 5 Site, leased to the State Agency pursuant to the Building 5 Site Lease.
- "Building 5 Site Lease" means the Sand Point Ground Lease, dated as of December 1, 1999, by and between the State Agency and WFOA for the lease of the Building 5 Site by the State Agency to WFOA, as amended.
- "Building 29 Assignment" means the assignment from the WFOA to the Fiscal Agent dated as of the Dated Date, executed and delivered in connection with the Certificates and the Building 29 Property.
- "Building 29 Lease" means the State Agency Financing Lease (Building 29), dated as of the Dated Date, by and between WFOA and the State, acting by and through the State Agency and the State Treasurer, as supplemented and amended.
- "Building 29 Project" means the improvements financed or refinanced on the Building 29 Site with a portion of the proceeds of the Certificates.
- "Building 29 Property" means the Building 29 Site and the Building 29 Project
- "Building 29 Site" means the Building 29 Site, leased to the State Agency pursuant to the Building 29 Site Lease.
- "Building 29 Site Lease" means the Site Lease, dated as of February 1, 2002, by and between the State Agency and WFOA for the lease of the Building 29 Site by the State Agency to WFOA, as amended.
- "Business Day" means any day other than (i) a Saturday, (ii) a Sunday, (iii) a day on which banking institutions located in the state of Washington are authorized or required by law to remain closed, or (iv) a day on which the Principal Office of the Fiscal Agent or the New York Stock Exchange is closed.
- "Certificate Agreement" means, as the context requires, the Trust Agreement, either Site Lease, either Lease, the 1999 Contract, either Assignment or the Disclosure Agreement, and collectively means all such agreements in connection with the Certificates.
- "Certificate Counsel" means a firm of attorneys appointed by the State Treasurer of recognized national standing in the field of law relating to the issuance of certificates of participation, bonds and other obligations by states and their political subdivisions, and the exclusion of interest thereon from gross income for federal income tax purposes.
- "Certificate Fund" means the "State of Washington Certificates of Participation, University of Washington, Series 2003E Certificate Fund" established pursuant to the Trust Agreement.

- "Certificate of the State Treasurer, Written Request of the State Treasurer and Written Order of the State Treasurer" each mean an instrument in writing signed by a Treasurer Representative.
- "1999 Certificates" means the \$11,250,000 initial aggregate principal amount of certificates of participation with the series designation "Certificates of Participation (University of Washington, 1999)."
- **"2001A Certificates"** means the \$1,605,000 initial aggregate principal amount of certificates of participation with the series designation designated as the "State of Washington Certificates of Participation, University of Washington (Sand Point Project, Phase IIA), Series 2001A."
- **"2001D Certificates"** means the \$3,565,000 initial aggregate principal amount of certificates of participation with the series designation designated as the "State of Washington Certificates of Participation, University of Washington (Sand Point Project, Phase IIB), Series 2001D."
- "2002A Certificates" means the certificates of participation with the series designation designated as the "State of Washington Certificates of Participation, University of Washington (Sand Point Project, Building 29 Project), Series 2002A."
- **"2002E Certificates"** means the \$2,685,000 initial aggregate principal amount of certificates of participation with the series designation designated as the "State of Washington Certificates of Participation, University of Washington (Sand Point Project, Phase IIC), Series 2002E."
- "Closing Date" means the date on which the Certificates are delivered to the Underwriter in exchange for payment therefor.
- "1999 Contract" means the Sand Point Financing Contract, dated as of December 1, 1999, between the WFOA and the University of Washington.
- "2001A Contract" means the State Agency Financing Lease, dated as of January 1, 2001, between the WFOA and the State.
- **"2001D Contract"** means the State Agency Financing Lease, dated as of December 1, 2001, between the WFOA and the State.
- "2002A Contract" means that certain state agency financing lease by and between the State and WFOA, dated as of February 1, 2002, providing for the lease of the Building 29 Site and the project provided for therein to the State.
- **2002E Contract** means the State Agency Financing Lease, dated as of September 15, 2002, between the WFOA and the State.
- "Costs of Issuance" means administrative expenses, legal, accounting, financial and printing expenses, and all other expenses incurred in connection with the preparation, execution and delivery of the Certificate Agreements and the Certificates.
- "Dated Date" means the date if initial issuance and delivery of the Certificates.
- "Disclosure Agreement" means an agreement for ongoing disclosure in compliance with the Rule, dated as of the Dated Date, executed and delivered by the Treasurer Representative with respect to the Certificates.

- "Event of Default" means an Event of Default as set forth in the Lease.
- "Executive Order", for purposes of the Lease, means an order issued by the Governor of the State pursuant to RCW 43.88.050 and 43.88.110, as amended or re-enacted.
- "Fiscal Agent" means The Bank of New York, a banking corporation duly organized and existing under and by virtue of the laws of the State of New York, and its successors and assigns, or any other bank or trust company which may at any time be substituted in its place pursuant to the Trust Agreement.
- "Fitch" means Fitch IBCA, Inc., and its successors and assigns, and, if such organization shall be dissolved or liquidated or shall no longer perform the functions of a securities rating agency, "Fitch" shall be deemed to refer to any other nationally recognized securities rating agency (other than Moody's and S&P) designated by the Treasurer Representative with the consent of the Fiscal Agent.
- "Government Obligations" means obligations described in paragraph (i) of the definition of Qualified Investments below.
- "Impositions" means all federal, State and local real and personal property taxes and assessments (including assessments for public improvements), license and permit fees, charges for public utilities, leasehold excise taxes, other excise taxes, levies, use and occupancy taxes, privilege taxes, business and occupation taxes and all other governmental impositions and charges of every kind and nature, general and special, ordinary and extraordinary, foreseen and unforeseen, which are imposed, levied upon or assessed against or which arise with respect to the applicable Property (or any portion thereof), any Base Rent Payments or Additional Rent or other sums payable under the applicable Lease or Site Lease, the leasehold estate created by the respective Site Lease or Lease, or the operation, use or possession of the applicable Property, and all income, gross receipts or similar taxes imposed, levied upon, assessed against or measured by any Base Rent Payments or Additional Rent or other sums payable under a Site Lease or Lease, and all sales, value added, ad valorem, use and similar taxes levied, assessed or payable on account of the leasing, use, possession, control or operation of the applicable Property, and all charges, fees and assessments for utilities, communications and similar services provided to the applicable Property.
- "Information Services" means Financial Information, Inc.'s "Daily Bond Service," 30 Montgomery Street, 10th Floor, Jersey City, New Jersey 07302, Attention: Editor; Kenny Information Services "Called Bond Service," 55 Broad Street, 28th Floor, New York, New York 10004; Moody's "Municipal and Government," 99 Church Street, 8th Floor, New York, New York 10007, Attention: Municipal News Reports; and Standard and Poor's "Called Bond Record," 25 Broadway, 3rd Floor, New York, New York 10004; or, in accordance with then-current guidelines of the SEC, such other addresses and/or such other services providing information with respect to called bonds, as the State Treasurer may designate in a Certificate of the State Treasurer delivered to the Fiscal Agent.
- "Initial Principal Amount" means the aggregate initial Principal Components evidenced and represented by the Certificates as set forth in the Trust Agreement.
- "Interest Account" means the account by that name established pursuant to the Trust Agreement.
- "Interest Component" means that portion of each Base Rent Payment denominated as and comprising interest as set forth in the Lease.
- "Interest Payment Date" means each January I and July 1 on which an Interest Component is due as set forth in the Lease.

- "Leases" means the Building 5 Lease and the Building 29 Lease, as applicable.
- "Lease Termination Date" has the meaning given such term in each of the Leases.
- "Letter of Representation" means the blanket issuer letter of representations from the State Treasurer to DTC
- "LGIP" means the Local Government Investment Pool administered by the Office of the State Treasurer.
- "Moody's" means Moody's Investors Service, and its successors and assigns, and, if such organization shall be dissolved or liquidated or shall no longer perform the functions of a securities rating agency, "Moody's" shall be deemed to refer to any other nationally recognized securities rating agency (other than Fitch and S&P) designated by the Treasurer Representative with the consent of the Fiscal Agent.
- "MSRB" means the Municipal Securities Rulemaking Board or any successor to its functions.
- "NRMSIR" means a nationally recognized municipal securities information repository as designated by the SEC.
- "OFM" means the State Office of Financial Management established in the Office of the Governor of the State pursuant to chapter 43.41 RCW, or any successor to the functions of the OFM, charged with responsibility of submitting budgets to the State Legislature.
- "Opinion of Counsel" means a written opinion of Certificate Counsel satisfactory to the State Treasurer and the Fiscal Agent.
- "Outstanding" means all Certificates executed and delivered pursuant to the Trust Agreement, except: (i) Certificates theretofore canceled by the Fiscal Agent, or delivered to the Fiscal Agent for cancellation; (ii) Certificates for which the payment or prepayment of the Base Rent Payments evidenced and represented thereby has been made or duly provided for pursuant to the Lease and the Trust Agreement; and (iii) Certificates in lieu of or in substitution for which other Certificates have been executed and delivered pursuant to the Trust Agreement.
- "Owner" means the registered owner of a Certificate as set forth on the Certificate Register.
- "Parties" means, as the context requires, the State, the WFOA, the State Agency, and/or the Fiscal Agent.
- "Paying Agent" means any paying agent for the Certificates appointed pursuant to the Trust Agreement.
- "Permitted Encumbrances" means as of any particular time: (i) Liens for general ad valorem taxes and assessments, if any, that are not then delinquent; (ii) The Trust Agreement and the applicable Site Lease, Lease and Assignment; (iii) The consent or similar instrument executed by the United States of America relating to the use of the applicable Site by the State Agency; (iv) Any right or claim of any mechanic, laborer, materialmen, supplier or vendor filed or perfected in the manner provided by law; (v) easements, rights of way, mineral rights, drilling rights, and other rights, reservations, covenants, conditions or restrictions which (a) exist of record as of the Dated Date and which the State Agency certifies in writing will not materially impair the use of the applicable Property by such State Agency, and (b) arise thereafter and to which the State Treasurer and the WFOA consent in writing; (vi) Any Additional Financing Contract; (vii) With respect to the Building 5 Property, The 1999 Contract; the 2001A Contract, the 2001D Contract and the 2002E Contract; and (vii) With respect to the Building 29 Property, the 2002A Contract.

"Person" or "person" means an individual, corporation, firm, association, partnership, trust, or other legal entity or group of entities, including a governmental entity or any agency or political subdivision thereof.

"Prepayment Date" means each date, other than a Principal Payment Date, on which Principal Component evidenced and represented by the Certificates is to be prepaid.

"Prepayment Price" means the price payable pursuant to the applicable Lease upon any optional or mandatory prepayment of Principal Components evidenced and represented by the Certificates.

"Principal Account" means the account by that name established pursuant to the Trust Agreement.

"Principal Component" means that portion of each Base Rent Payment denominated as and comprising principal as set forth in the applicable Lease.

"Principal Office" means, with respect to the State Treasurer, the office in Olympia, Washington, designated in writing by the State Treasurer to the Fiscal Agent, and, with respect to the Fiscal Agent, the corporate trust office of the Fiscal Agent located in New York, New York, designated in writing by the Fiscal Agent to the State Treasurer.

"Principal Payment Date" means each January 1 and July 1 on which a Principal Component is due as set forth in the applicable Lease.

"Project Costs" means all costs incurred by or on behalf of the WFOA, the State or the State Agency, as agent of the WFOA, on, prior to or after the effective date of the applicable Lease in connection with the acquisition or construction of the related Property or Project, as applicable, and shall include, but not be limited to, (a) the cost of such Property or Project (including, but not limited to, charges for design, testing and similar charges); (b) the expenses of the State Treasurer and the State Agency in connection with the acquisition or construction of such Property or Project, including but not limited to the Costs of Issuance; (c) any taxes, assessments and other charges, if any, payable in connection with the acquisition or construction of such Property or Project; and (d) any amounts required to reimburse the State Treasurer or the State Agency for advances or payments made prior to the effective date of the applicable Lease for any of the above costs.

"Project Fund" means the "State of Washington Certificates of Participation, University of Washington, Series 2002E Project Fund" established by the State Treasurer pursuant to the Trust Agreement and the Leases.

"Projects" means the Building 5 Project and the Building 29 Project, as applicable.

"Property" means Building 5 Property and the Building 29 Property, as applicable.

"Qualified Investments" shall include the following:

- (i) Any securities (including obligations held or issued in book-entry form on the books of the Department of the Treasury of the United States of America) which constitute direct obligations of, or the timely payment of the principal of and interest on which is unconditionally guaranteed by, the United States of America;
- (ii) Federal Home Loan Bank Bonds and Discount Notes; Federal National Mortgage Association Bonds and Discount Notes; Federal Farm Credit Banks Consolidated System-Wide Bonds and

Discount Notes; Federal Home Loan Mortgage Corporation Bonds and Discount Notes; Government National Mortgage Association Bonds; Student Loan Marketing Association Bonds and Discount Notes; Small Business Administration Bonds; Export-Import Bank Bonds; Maritime Administration Bonds; and Obligations of any other Government Sponsored Corporation whose obligations are or may become eligible as collateral for advances to member banks as determined by the Board of Governors of the Federal Reserve System;

- (iii) Bankers acceptances, which are eligible for purchase by the Federal Reserve System, drawn on and accepted by a commercial bank (which may include the Fiscal Agent) having a combined capital and surplus of not less than \$100,000,000, which bank has at the time of investment one of the two highest ratings of a Rating Agency;
- (iv) Commercial paper having original maturities of not more than 365 days which has at the time of investment one of the two highest ratings of a Rating Agency, which is issued by a corporation organized and operating in the United States with total assets in excess of \$100,000,000;
- (v) Bonds of the State and any local government in the State, which bonds have at the time of investment one of the three highest credit ratings of a Rating Agency;
- (vi) General obligation bonds of a state other than the State and general obligation bonds of a local government of a state other than the State, which bonds have at the time of investment one of the three highest credit ratings of a Rating Agency;
- (vii) Any investments authorized by law for the State Treasurer or any local government of the State;
- (viii) Shares of money market funds with portfolios consisting of only U.S. Treasury and agency securities or repurchase agreements, which have at the time of investment one of the three highest ratings of a Rating Agency;
- (ix) Any repurchase agreement with any bank or trust company organized under the laws of any state of the United States or any national banking association (including the Fiscal Agent) or government bond dealer reporting to, trading with, and recognized as a primary dealer by the Federal Reserve Bank of New York, which agreement is secured by any one or more of the securities described in clauses (a) or (b) above;
- (x) The LGIP; and
- (xi) Any other legal investment for funds held by the State Treasurer.

"Securities Depositories" means: The Depository Trust Company, 711 Stewart Avenue, Garden City, New York 11530, Fax-(516) 227-4039 or 4190; Midwest Securities Trust Company, Capital Structures-Call Notification, 440 South LaSalle Street, Chicago, Illinois 60605, Fax-(312) 663-2343; Philadelphia Depository Trust Company, Reorganization Division, 1900 Market Street, Philadelphia, Pennsylvania 19103, Attention: Bond Department, Fax-(215) 496-5058; or, in accordance with then-current guidelines of the SEC, such other addresses and/or such other securities depositories as the State Treasurer may designate in a Certificate of the State Treasurer delivered to the Fiscal Agent.

"Sites" means the Building 5 Site and the Building 29 Site, as applicable.

<sup>&</sup>quot;Rating Agency" means Fitch, Moody's or S&P.

- "Site Leases" means the Building 5 Site Lease and the Building 29 Site Lease, as applicable.
- "State" means the State of Washington.
- "State Agency" means the University of Washington.
- "State Finance Committee" means the state finance committee as constituted from time to time pursuant to chapter 43.33 RCW.
- "State Legislature" means the Legislature of the State of Washington.
- "State Treasurer" means the Treasurer of the State of Washington.
- "Supplemental Agreement" means any agreement duly authorized and entered into following the Closing Date between or among the State Treasurer, the State Agency, the WFOA, and the Fiscal Agent supplementing, modifying or amending the Trust Agreement, the Site Leases, the Leases or the Assignments.
- "Tax Certificate" means the Tax Certificate and Agreement executed and delivered by the Treasurer Representative and/or Authorized Agency Representatives regarding compliance with applicable provisions of the Code in connection with the Certificate Agreement.
- "Treasurer Representative" means the State Treasurer, the Assistant State Treasurer or the Deputy State Treasurer of the State, and shall include any other natural person who at the time and from time to time may be designated by a Certificate of the State Treasurer delivered to the Party relying thereon. Such Certificate shall contain the specimen signature of such person, and shall be signed on behalf of the State by the State Treasurer, the Assistant State Treasurer or the Deputy State Treasurer.
- "Trust Agreement" means the Trust Agreement, dated as of the Dated Date, by and among the State Treasurer, the WFOA and the Fiscal Agent, as supplemented and amended in accordance therewith.
- "Underwriter" means the original purchaser of the Certificates.
- "WFOA" means the Washington Finance Officers Association, a Washington nonprofit corporation, and any successors and permitted assigns thereof, including without limitation the Fiscal Agent as assignee pursuant to the Assignment.

#### **LEASES**

#### **Sublease of Property**

Financing Leases. The Leases constitute "financing leases," and "financing contracts," both within the meaning of the Act.

Prior Lease; Sublease of Property. With regard to the Building 5 Project, the State Agency and WFOA ratify and confirm the Building 5 Site Lease, the 1999 Contract, the 2001A Contract, the 2001D Contract and the 2002E Contract in all respects. The WFOA subleases to the State for the benefit of the State, and the State hires from the WFOA, upon the terms and conditions set forth in the Lease and in accordance with Section 12 of the 1999 Contract, the real property and all improvements thereon, including but not limited to the Project, described in the Lease (collectively, the "Property"), subject to all easements,

covenants, conditions and restrictions existing as of the date thereof. The State Treasurer agrees to pay, on behalf of the State Agency, in consideration thereof the Base Rent Payments and Additional Rent therefor in accordance with the Lease, and all other amounts required to be paid by the State Agency thereunder.

With regard to the Building 29 Project, the State Agency and WFOA ratify and confirm the Building 29 Site Lease and the 2002A Contract in all respects. The WFOA subleases to the State for the benefit of the State, and the State hires from the WFOA, upon the terms and conditions set forth in the Lease, the real property and all improvements thereon, including but not limited to the Project, described in the Lease (collectively, the "Property"), subject to all easements, covenants, conditions and restrictions existing as of the date thereof. The State Treasurer agrees to pay, on behalf of the State Agency, in consideration thereof the Base Rent Payments and Additional Rent therefor in accordance with the Lease, and all other amounts required to be paid by the State Agency thereunder.

Right of Entry. Under the Leases, the WFOA reserves the right for any of its duly authorized representatives to enter upon the Property at any reasonable time (or in an emergency at any time) to inspect the same, or to make any repairs, improvements or changes necessary for the preservation thereof, or otherwise in connection with the WFOA's rights and obligations thereunder.

*Quiet Enjoyment.* The State and its authorized assignees and sublessees at all times during the term of each Lease, subject to the provisions thereof, shall peaceably and quietly have, hold and enjoy all of the Property leased thereunder without suit, trouble or hindrance from the WFOA.

## Appointment of Agents; Acquisition and Construction of the Projects; Substitution and Release of Property

Appointment of Agents. The WFOA appoints the State Treasurer and the State Agency, respectively, as its agents in connection with the disbursement of the proceeds of the Certificates and the design, acquisition and/or construction and financing or refinancing of the Projects, and the State Treasurer and the State Agency each accept and agree to such designation and appointment.

Acquisition and Construction of Project. The State Treasurer and the State Agency, respectively, as agents of the WFOA, agree that they have caused or will cause the Projects to be designed, acquired and/or constructed and financed or refinanced with all reasonable dispatch, in accordance with the plans, specifications, bidding documents, and construction and other contracts theretofore or thereafter approved by the State Agency, and in accordance with applicable laws and regulations. This appointment of the State Treasurer and the State Agency to act as the respective agent of the WFOA in connection with the disbursement of the proceeds of the Certificates and the design, acquisition and/or construction and financing or refinancing of the Projects, respectively, and all authority conferred is made and conferred irrevocably by the WFOA, and shall not be terminated by any act of the State, the State Agency, the WFOA or otherwise.

The State Agency shall negotiate or call for bids for the design, acquisition and/or construction of the Property and/or the Projects in accordance with the requirements and limitations, if any, imposed by State law. It is intended by the Parties thereto that the WFOA shall not have any responsibility, liability or obligation with respect thereto.

Changes to Projects; Additions to Property; Additional Financing Contracts. The State Agency may revise the Projects or description thereof; provided, that (i) the Projects as so revised shall satisfy the requirements under the Leases with respect to the substitution of Property previously acquired, constructed, financed or refinanced; (ii) the Project Costs shall not be materially reduced thereby; and

(iii) any such revision shall not relieve the State Treasurer or the State Agency of their obligation to design, acquire, construct, finance or refinance the Projects in accordance therewith.

The State Agency shall have the right during the term of the Leases, at its own cost and expense, to make or permit additions, betterments and improvements to the Property, and to attach fixtures, structures and signs thereto; *provided*, that such additions, betterments and improvements and fixtures, structures and signs (i) shall be constructed and installed in accordance with applicable laws and regulations, and not in violation of any easements, restrictions, conditions or covenants affecting title to the Property; and (ii) shall not diminish the value, capacity or usefulness of the Property. The State and WFOA may enter into future State Agency Financing Leases with respect to such additions, betterments and improvements to the Property so long as such Leases do not reduce the obligation of the State to perform its obligations thereunder, including without limitation its obligation to make rent payments in accordance therewith.

Substitution of Property. After acquisition, construction, financing or refinancing of the Projects, the State Agency, with prior written consent of the State Treasurer, may substitute the Property, for another parcel or parcels of real property by first filing with the Fiscal Agent, as assignee of the WFOA, (i) an Opinion of Counsel to the effect that such substitution (a) is permitted under the Leases, and (b) in and of itself, will not adversely effect the exclusion from gross income for federal income tax purposes of the Interest Component of the Certificates; (ii) an appraisal or other written evidence from an independent, disinterested real property appraiser acceptable to the State Treasurer and the Fiscal Agent to the effect that such substitute Property has an estimated fair rental value for the remaining term of the Leases equal to or greater than the Base Rent Payments due thereunder from time to time thereafter: (iii) a certificate of the State Agency to the effect that such substitute Property (1) is free and clear of any mortgages, deeds of trust, liens or other similar encumbrances, other than Permitted Encumbrances, and (2) is essential to the State Agency's ability to carry out its governmental functions and responsibilities; and (iv) written evidence from each Rating Agency then rating the Certificates that such substitution, in and of itself, will not result in the suspension, reduction or withdrawal of any ratings on the Certificates by such Rating Agency. The State Treasurer, the Fiscal Agent, as assignee of the WFOA, and the State Agency shall execute, deliver and record such amendments and modifications to the Site Lease, the Leases, and the Assignments, and such other documents, agreements and instruments, as the State Treasurer or the Fiscal Agent shall deem necessary or desirable in connection with such substitution.

Release of Property. After acquisition, construction, financing or refinancing of the Projects, the State Agency, with prior written consent of the State Treasurer, may release and consent to the release of a portion of the Property leased under the Site Lease, and subleased under and pursuant to the Leases, by first filing with the Fiscal Agent, as assignee of the WFOA, (a) an Opinion of Counsel to the effect that such release (1) is permitted under the Leases, and (2) in and of itself, will not adversely affect the exclusion from gross income for federal income tax purposes of the Interest Component of the Certificates; (b) an appraisal or other written evidence from an independent, disinterested real property appraiser acceptable to the State Treasurer and the Fiscal Agent to the effect that the remaining portion of the Property has an estimated fair rental value for the remaining term of the Leases equal to or greater than the Base Rent Payments due from time to time thereunder; (c) provision by the State Agency of any necessary easements, reciprocal agreements or other rights as may be necessary to provide comparable pedestrian and vehicular access, and other uses and amenities (including but not limited to water, sewer, electrical, gas, telephone and other utilities) as existed prior to such release; and (d) written evidence from each Rating Agency then rating the Certificates that such release, in and of itself, will not result in the suspension, reduction or withdrawal of any ratings on the Certificates by such Rating Agency. The State Treasurer, the Fiscal Agent, as assignee of the WFOA, and the State Agency shall execute, deliver and record such amendments and modifications to the Site Lease, the Leases and the Assignments, and such other documents, agreements and instruments, as the State Treasurer or the Fiscal Agent shall deem necessary or desirable in connection with such release.

*Title to the Property.* Fee title to the Building 5 Property, subject to Permitted Encumbrances, and all additions, modifications, repairs and improvements thereto, shall remain and vest in the State Agency, subject to the respective leasehold estates under the Site Lease, the 1999 Contract, the 2001A Contract, the 2001D Contract, the 2002E Contract and the Lease without any further action by the State or the WFOA.

Fee title to the Building 29 Property, subject to Permitted Encumbrances, and all additions, modifications, repairs and improvements thereto, shall remain and vest in the State Agency, subject to the respective leasehold estates under the Site Lease, the 2002A Contract and the Lease without any further action by the State or the WFOA.

Disclaimer of Warranties. The State acknowledges and agrees that it has had adequate opportunity to inspect the Property, and that such Property, including but not limited to the structures and improvements thereon, is acceptable to the State in its present condition. The State subleases the Property in its present condition, "as is." THE WFOA MAKES NO WARRANTY OR REPRESENTATION, EITHER EXPRESS OR IMPLIED, AND ASSUMES NO RESPONSIBILITY, LIABILITY OR OBLIGATION, AS TO THE VALUE, DESIGN, STRUCTURAL OR OTHER CONDITION, USE, USABILITY, SUITABILITY, OCCUPANCY OR MANAGEMENT OF THE PROPERTY, AS TO THE INCOME FROM OR EXPENSE OF THE USE OR OPERATION THEREOF, AS TO TITLE TO THE PROPERTY, AS TO COMPLIANCE WITH APPLICABLE ZONING, SUBDIVISION, PLANNING, SAFETY, FIRE, HEALTH OR ENVIRONMENTAL LAWS, REGULATIONS, ORDINANCES, CODES OR REQUIREMENTS, OR AS TO COMPLIANCE WITH APPLICABLE COVENANTS, CONDITIONS OR RESTRICTIONS, OR ANY OTHER REPRESENTATION OR WARRANTY WITH RESPECT TO THE PROPERTY.

#### **Rent Payments**

The State Treasurer on behalf of the State Agency, promises to pay to the WFOA, as rental for the use and occupancy of the Property, the following amounts at the following times:

Base Rent. On each Base Rent Payment Date, the Base Rent Payment set forth in the Leases, consisting of a Principal Component and/or an Interest Component as set forth in the Leases; and

Additional Rent. All Additional Rent incurred by the WFOA in connection with the lease of the Site from the State Agency, the sublease of the Property to the State Agency, the execution and delivery of the Certificates, and the observance and performance of the Certificate Agreements, within thirty (30) days following receipt of an invoice from the WFOA with respect thereto which includes (a) a brief description of each item of such Additional Rent, (b) the party to whom payment is due, (c) the amount thereof, and (d) such additional information as the State Agency or the State Treasurer may reasonably request.

Such payments of Base Rent Payments and Additional Rent for each rental payment period during the term of the Leases shall constitute the total rental due for such period, and shall be paid for and in consideration of the use and occupancy and continued quiet enjoyment of the Property for such period. The Parties thereto have determined and agreed that such total rental does not exceed the fair rental value of the Property for each such rental period, given the purposes, terms and provisions of the Leases. Anything in the Leases to the contrary notwithstanding, the State waives any right that it may have under the laws of the State to a rebate or repayment of any portion of such rental in the event that there is substantial interference with the use or right to possession by the State of the Property or any portion thereof as a result of material damage, destruction or condemnation.

Each Base Rent Payment shall consist of a Principal Component and/or an Interest Component as set forth in the Leases. Interest shall accrue and be calculated as provided in the Trust Agreement. Each Base Rent Payment shall consist of the aggregate of the Agency Rent Payments payable by each Local Agency pursuant to its Local Agency Financing Contract. Each Base Rent Payment payable under the Leases shall be paid by electronic funds transfer in lawful money of the United States of America. Payments of Additional Rent shall be made to or upon the order of WFOA. Each Base Rent Payment shall be applied first to the Interest Component due hereunder, and then to the Principal Component due hereunder. Payment shall be applied first to the Interest Component due, and then to the Principal Component due.

The WFOA directs the State Treasurer, and the State Treasurer agrees, to make all Base Rent Payments directly to the Fiscal Agent, as assignee of the WFOA.

#### **Source of Base Rent Payments**

The obligation of the State Treasurer to make Base Rent Payments shall be subject to appropriation by the State Legislature and to Executive Order reduction. The State Treasurer shall not be obligated to make Base Rent Payments other than from appropriated funds of the State Agency.

#### **Net Lease**

Each Lease shall be deemed and construed to be a "triple net lease," and the State shall pay absolutely net during the term of the Leases the Base Rent Payments, Additional Rent and all other amounts due thereunder, without notice or demand, and free of any charges, assessments, Impositions or deductions whatsoever, and without any diminution, reduction, postponement, abatement, counterclaim, defense or set-off as a result of any dispute, claim or right of action by, against or among the State, the WFOA, the Fiscal Agent, any State Agency, and/or any other Person, or for any other reason; *provided*, that nothing in the Leases shall be construed to release or excuse the WFOA from the observance or performance of its obligations thereunder. If the WFOA shall fail to observe or perform any such obligation, the State may institute such legal action and pursue such other remedies against the WFOA as the State deems necessary or desirable, including, but not limited to actions for specific performance, injunction and/or the recovery of damages.

#### **Limited Obligation**

THE LEASES SHALL CONSTITUTE A SPECIAL, LIMITED OBLIGATION OF THE STATE PAYABLE SOLELY FROM THE SOURCES AND SUBJECT TO THE LIMITATIONS SET FORTH THEREIN. THE LEASES SHALL NOT CONSTITUTE DEBT OR GENERAL OBLIGATION OF THE STATE OR OF THE STATE AGENCY, THE CONTRACTING OF AN INDEBTEDNESS BY THE STATE OR THE STATE AGENCY, OR A PLEDGE OF THE FAITH AND CREDIT OR TAXING POWER OF THE STATE OR THE STATE AGENCY, FOR PURPOSES OF ANY CONSTITUTIONAL OR STATUTORY LIMITATION UPON DEBT OR THE CONTRACTING OF INDEBTEDNESS. THE OBLIGATION OF THE STATE TO MAKE BASE RENT PAYMENTS IS SUBJECT TO APPROPRIATION AND TO EMERGENCY REDUCTION IN FUNDING UNDER CERTAIN CIRCUMSTANCES, ALL AS SET FORTH IN THE LEASES. NOTHING IN THE LEASES SHOULD BE CONSIDERED AS OR CONSTRUED TO IMPLY A MORAL OBLIGATION ON THE PART OF THE STATE OR THE STATE AGENCY TO MAKE THE BASE RENT PAYMENTS DUE THEREUNDER.

#### Assignment

The State Treasurer, the State Agency and the WFOA acknowledge and agree that the grant, sale, assignment, transfer and conveyance by the WFOA is intended to be a true sale of the WFOA's right, title and interest, and that upon such grant, sale, assignment, transfer and conveyance, the WFOA shall cease to have any rights, duties or obligations under the Site Lease or the Leases, or with respect to the Property, and the Fiscal Agent shall thereafter have all of the rights, duties and obligations of the WFOA thereunder as if the Fiscal Agent had been the original party thereto, and, except where the context otherwise requires, every reference in the Leases to the WFOA shall be deemed and construed to refer to the Fiscal Agent. Anything in the Leases to the contrary notwithstanding, such grant, sale, assignment, transfer and conveyance shall not confer any rights or impose any duties or obligations on the Fiscal Agent other than as expressly set forth in the Trust Agreement and the Assignments.

#### **Mandatory Prepayment; Special Prepayment**

Eminent Domain; Loss of Title. The State shall prepay or cause to be prepaid, from eminent domain awards or sale proceeds received pursuant to the Leases and from the net proceeds of title insurance pursuant thereof, the Principal Components of Base Rent Payments then unpaid, in whole or in part (and if in part, within Principal Payment Dates and from Principal Components that will result in approximately equal aggregate annual Base Rent Payments from the related Prepayment Date) on any date, in Authorized Denominations, at a Prepayment Price equal to the sum of the Principal Components so prepaid, without premium, plus accrued interest evidenced and represented thereby to the Prepayment Date

Insurance Proceeds. The State shall prepay or cause to be prepaid from net insurance proceeds received pursuant to the Leases, the Principal Components of Base Rent Payments then unpaid, in whole or in part (and if in part, within Principal Payment Dates and from Principal Components that will result in approximately equal aggregate annual Base Rent Payments from the related Prepayment Date), on any date, in Authorized Denominations, at a Prepayment Price equal to the sum of the Principal Components so prepaid, without premium, plus accrued interest evidenced and represented thereby to the Prepayment Date.

To the extent such award, sale proceeds or net proceeds are not sufficient, in whole or in part, to prepay or cause the prepayment of Principal Components of Base Rent Payments in Authorized Denominations, such amounts shall be deposited by the State Treasurer with the Trustee to provide for Base Rent Payment next due as provided in the Trust Agreement.

#### **Notice to Fiscal Agent**

The State Treasurer shall provide the Fiscal Agent, as assignee of the WFOA, with not less than 45 days' prior written notice of its intention (i) to prepay any Principal Components, which notice shall specify the reason for such prepayment, the Prepayment Date, and the amount and the Principal Payment Dates of the Principal Components to be prepaid; or (ii) to provide for the payment of any Base Rent Payments pursuant to the Leases.

#### **Revision of Base Rent Payments upon Prepayment**

The Principal Components and Interest Components due on each Base Rent Payment Date after a Prepayment Date pursuant to the Leases, shall be reduced by the Fiscal Agent, as assignee of the WFOA, to reflect such prepayment; *provided*, that the aggregate reduction in such Principal Components shall be equal to the aggregate Principal Components prepaid by the State Treasurer.

#### **Discharge of Leases**

All right, title and interest of the WFOA under the Leases and all obligations of the State under the Leases shall cease, terminate, become void and be completely discharged and satisfied (except for the right of the Fiscal Agent, as assignee of the WFOA, and the obligation of the State to have the moneys and Government Obligations so set aside applied to make the remaining Base Rent Payments) when either:

- (i) all Base Rent Payments and all Additional Rent and other amounts due thereunder have been paid in accordance therewith; or
- (ii) (a) the State Treasurer shall have delivered a written notice to the WFOA and the Fiscal Agent of its intention to prepay all of the Base Rent Payments remaining unpaid; (b) the State Treasurer shall cause to be deposited with the Fiscal Agent, as assignee of the WFOA, (1) moneys and/or Government Obligations in accordance with the Trust Agreement; and (2) an Opinion of Counsel to the effect that such actions are permitted hereunder and will not cause interest evidenced and represented by the Certificates to be includable in gross income for federal income tax purposes under the Code; and (c) for so long as any Base Rent Payments remain unpaid, provision shall have been made satisfactory to WFOA and the Fiscal Agent for payment of all Additional Rent, including but not limited to the fees and expenses of the Fiscal Agent.

#### **Eminent Domain**

If all of the Property subleased to the State and the State Agency pursuant thereto, or so much thereof so as to render the remainder unsuitable for the purposes for which it was used by the State Agency at the time of such taking, shall be taken under the power of eminent domain (or sold under threat of condemnation), the sublease of such Property pursuant to the Leases shall cease as of the day that the State and the State Agency are required to vacate such Property. If less than all of the Property is taken under the power of eminent domain (or sold under threat of condemnation), and the remainder is suitable for the purposes for which it was used by the State Agency at the time of such taking, as reasonably determined by the State Treasurer, then the sublease thereof pursuant to the Leases shall continue in full force and effect as to such remainder, and the Parties waive any benefits of the law to the contrary. In such event, there shall be no abatement of the rental due thereunder. So long as any Base Rent Payments remain unpaid, any eminent domain award and any proceeds of sale under threat of condemnation for (i) all or any part of the Building 5 Property that are available after the prepayment of the 1999 Certificates pursuant to the 1999 Contract, after the prepayment of the 2001A Certificates pursuant to the 2001A Contract, after the prepayment of the 2001D Certificates pursuant to the 2001D Contract and after the prepayment of the 2002E Certificates pursuant to the 2002E Contract, and (ii) all or any part of the Building 29 Property that are available after the prepayment of the 2002A Certificates pursuant to the 2002A Contract shall be applied to the prepayment of Base Rent Payments as provided in the Leases. Any award or proceeds in excess of the amount necessary to prepay such Base Rent Payments due under the Leases, shall be paid to the WFOA and the State Agency as their respective interests may appear.

#### **Loss of Title**

If there is a loss of title to the Property which is insured under a policy or policies of title insurance, if any, or so much thereof so as to render the remainder unsuitable for the purposes for which it was used by the State and State Agency at the time of such loss, the sublease of such Property pursuant to the Leases shall cease as of the day that the State and the State Agency are required to vacate such Property. If there is a loss of title to less than all of such Property, and the remainder is suitable for the purposes for which it was used by the State Agency at the time of such loss, as reasonably determined by the State Treasurer, then the sublease thereof pursuant to the Leases shall continue in full force and effect as to such

remainder, and the Parties waive any benefits of the law to the contrary. In such event, there shall be no abatement of the rental due pursuant to the Leases. So long as any Base Rent Payments under the Leases remain unpaid, any payments under such title insurance policy or policies, if any, with respect to (i) the Building 5 Property that are available after the prepayment of the 1999 Certificates pursuant to the 1999 Contract after the prepayment of the 2001A Certificates pursuant to the 2001A Contract, after the prepayment of the 2001D Certificates pursuant to the 2001D Contract and after the prepayment of the 2002E Certificates pursuant to the 2002E Contract, and (ii) the Building 29 Property that are available after the prepayment of the 2002A Certificates pursuant to the 2002A Contract shall be applied to the prepayment of Base Rent Payments as provided in the Leases. Any payment in excess of the amount necessary to prepay such Base Rent Payments, shall be paid to the WFOA, the State and the State Agency as their respective interests may appear.

#### **Damage or Destruction**

If all or any portion of the Property subleased to the State and the State Agency pursuant thereto shall be damaged or destroyed by fire or other casualty, the sublease thereof pursuant to the Leases shall not terminate, nor shall there be any abatement of the rent payable thereunder. So long as any Base Rent Payments remain unpaid, any payments under the property insurance policy or policies with respect to (i) the Building 5 Property that are available after the prepayment of the 1999 Certificates pursuant to the 1999 Contract, after the prepayment of the 2001A Certificates pursuant to the 2001A Contract, after the prepayment of the 2001D Certificates pursuant to the 2001D Contract and after the prepayment of the 2002E Certificates pursuant to the 2002A Certificates pursuant to the 2002A Contract, may be applied to the prepayment of Base Rent Payments as provided in the Leases, or may be paid to the State Treasurer and applied as provided in the Trust Agreement.

#### **Permitted Termination Event**

As described in the forepart of this Official Statement, the Leases are subject to termination under certain circumstances.

#### **Covenants and Agreements of the State**

Budget. The State Agency shall (a) include in its biennial budget any scheduled Base Rent Payments that may be required to be made by the State Agency and the State Treasurer during such Biennium under the Leases; (b) submit such budget to OFM at such times and in such manner as required by law; (c) use its best efforts to obtain general appropriations by the State Legislature in amounts sufficient to make any such payments; (d) include all such payments in its statements of proposed expenditures for each fiscal period required by law to be submitted to OFM; and (e) use its best efforts to obtain allotments by OFM of generally appropriated funds sufficient to make all such payments.

Application of Lawfully Available Amounts. To the extent permitted by law, the State Agency agrees that, to the extent that any amounts are included in its budget for purposes or facilities served, or functions or operations supported or provided by the Property, the State Agency will allocate a sufficient portion of such amounts to the payment of the Base Rent Payments and Additional Rent due under the Leases.

*Tax-Exemption*. Neither the State nor the State Agency shall make any use of the proceeds of the Leases or the Certificates or of any other amounts, regardless of the source, or of any property, nor shall they take or refrain from taking any action, that would cause the Leases or the Certificates to be "arbitrage bonds" within the meaning of Section 148 of the Code. Neither the State nor the State Agency shall use or permit the use of the Property or any part thereof by any Person other than a "governmental unit" as that term is

defined in Section 141 of the Code, in such manner or to such extent as would result in the loss of the exclusion from gross income for federal income tax purposes of the Interest Component of the Base Rent Payments under Section 103 of the Code. Neither the State nor the State Agency shall make any use of the proceeds of the Leases or the Certificates or of any other amounts, nor shall they take or refrain from taking any action, that would cause the Leases or the Certificates to be "federally guaranteed" within the meaning of Section 149(b) of the Code, or "private activity bonds" within the meaning of Section 141 of the Code, or "hedge bonds" within the meaning of Section 149 of the Code. To that end, for so long as any Base Rent Payments remain unpaid, the State and the State Agency, with respect to such proceeds and other amounts, will comply with all requirements under such Sections and all applicable regulations of the United States Department of the Treasury promulgated thereunder. The State and the State Agency will at all times do and perform all acts and things permitted by law which are necessary or desirable in order to assure that the Interest Components of the Base Rent Payments will not be included in gross income of the Owners of the Certificates for federal income tax purposes under the Code, and will take no action that would result in such interest being so included. The State and the State Agency shall comply with the provisions of the Tax Certificate.

The State Treasurer shall establish and maintain a separate account designated as the "State of Washington Certificates of Participation, University of Washington (Sand Point Project), Series 2003E Rebate Fund" (the "Rebate Fund"). The State shall deposit in the Rebate Fund the Rebate Requirement as provided in the Tax Certificate. Subject to the other provisions of the Leases relating to the tax-exempt status of interest with respect to the Certificates, moneys held in the Rebate Fund are pledged to secure the rebate payments to the United States, and the State, the State Agency, the WFOA, the Fiscal Agent and the Owners shall have no rights in or claim to such moneys.

Without limiting the generality of the foregoing, the State agrees that there shall be paid from time to time all amounts required to be rebated to the United States pursuant to Section 148(t) of the Code. This covenant shall survive the discharge of the Leases and the payment in full or defeasance of the Certificates. The State specifically covenants to pay or cause to be paid to the United States at the times and in the amounts determined under the Leases, the Rebate Requirement as provided by the Tax Certificate

Notwithstanding any provision of the Leases relating to the tax-exempt status of interest with respect to the Certificates, if the State or the State Agency shall provide to the Fiscal Agent an Opinion of Counsel to the effect that any specified action required under this subsection is no longer required or that some further or different action is required to maintain the tax-exempt status of interest evidenced and represented by the Certificates, the Fiscal Agent may conclusively rely on such opinion, and the related covenants of the State or State Agency under the Leases shall be deemed to be modified to that extent.

Liens; Assignments and Subleases. Neither the State nor the State Agency shall create, incur, assume or suffer to exist any mortgage, pledge, lien, charge, encumbrance or claim on or with respect to the Property or any part thereof, except for Permitted Encumbrances. The State Agency shall promptly, at its own expense, take such action as may be necessary to duly discharge any such mortgage, pledge, lien, charge, encumbrance or claim if the same shall arise at any time. Neither the State nor the State Agency shall grant, sell, assign, pledge, transfer, convey, mortgage, sublet or otherwise dispose any of its right, title or interest in, to or under the Leases or the Property except as otherwise provided in the Leases, and any such attempted grant, sale, assignment, pledge, transfer, conveyance, mortgage, sublease or disposal shall be void.

Performance. The State Agency shall punctually pay the Base Rent Payments and Additional Rent in strict conformity with the terms and provisions of the Leases, and the State and the State Agency will faithfully observe and perform all the covenants, agreements, terms, conditions and other obligations

which are therein contained required to be observed and performed by the State or the State Agency. Except for a Permitted Termination Event, neither the State nor the State Agency will suffer or permit any default to occur under the Leases, or do or permit anything to be done, or omit or refrain from doing anything, in any case where any such act done or permitted to be done, or any such omission or refraining from doing anything, would or might be ground for cancellation or termination of the Leases.

WFOA Not Liable. WFOA and its directors, officers and employees shall not be liable to the State, the State Agency or to any other Person whomsoever for any death, injury or damage that may result to any Person or property by or from any cause whatsoever in, on, about or relating to the Property.

Accounting Records and Report. The State Treasurer will keep or cause to be kept proper accounting records in which complete and correct entries shall be made of all transactions relating to the receipt, investment, deposit, application and disbursement of the Base Rent Payments, and such accounting records shall be available for inspection by the Fiscal Agent, as assignee of the WFOA, or its agent duly authorized in writing at reasonable hours and under reasonable conditions.

Further Assurances. The State will preserve and protect the rights of the WFOA and the Fiscal Agent, as assignee of the WFOA, and will warrant and defend such rights against all claims and demands of all Persons. The State Treasurer will promptly execute, make, deliver, file and record any and all further assurances, instruments and agreements, and do or cause to be done such other and further things, as may be necessary or proper to carry out the intention or to facilitate the performance thereof and for the better assuring and confirming to the WFOA the rights and benefits provided to it under the Leases.

Disclosure Agreement. Concurrently with the execution and delivery thereof, the State Treasurer will execute and deliver the Disclosure Agreement in order to assist the Underwriter in complying with the requirements under the Rule. The State Treasurer shall comply with the requirements of the Disclosure Agreement; provided, that failure to so comply shall not constitute a default under the Leases.

#### **Events of Default**

Each of the following shall constitute an "Event of Default" under the Lease for the Building 5 Project:

- (a) Failure by the State and the State Agency to pay or cause to be paid any Base Rent Payment required to be paid thereunder at the time set forth therein;
- (b) Failure by the State and the State Agency to pay or cause to be paid any payment of its financial obligations under the 1999 Contract or under any Additional Financing Contract (including the 2001A Contract, the 2001D Contract and 2002E Contract);
- (c) Failure by the State or the State Agency to observe or perform any covenant, agreement, term or condition on its part to be observed or performed thereunder, other than as set forth in paragraphs (a) or (b) above, for a period of thirty (30) days after written notice specifying such failure and requesting that it be remedied is given to the State Agency;
- (d) If an Agency Default Event (as that term is defined in the 1999 Contract) occurs; or
- (e) If an Event of Default (as that term is defined in the 2001A Contract, the 2001D Contract and the 2002E Contract) occurs.

Each of the following shall constitute an "Event of Default" under the Lease for the Building 29 Project:

- (a) Failure by the State and the State Agency to pay or cause to be paid (i) any Base Rent Payment required to be paid thereunder at the time set forth therein or (ii) any payment or financial obligation under the 2002A Lease;
- (b) Failure by the State or the State Agency to observe or perform any covenant, agreement, term or condition on its part to be observed or performed thereunder, other than as set forth in paragraph (a) above, for a period of thirty (30) days after written notice from WFOA, or from the Owners of not less than 25% in aggregate Principal Component evidenced and represented by the Certificates then Outstanding, to the State Treasurer specifying such failure and requesting that it be remedied; provided, however, that such period shall be extended for not more than sixty (60) days if such failure cannot be corrected within such period, and corrective action is commenced by the State within such period and diligently pursued until the failure is corrected;
- (c) If the State's interest under the Lease or any part thereof shall be assigned, sublet or transferred other than as provided therein, either voluntarily or by operation of law;
- (d) If the State shall abandon or vacate the Property;
- (e) If an Agency Default Event (as that term is defined in the 1999 Contract) occurs; or
- (f) If an Event of Default (as that term is defined in the 2001A Contract and the 2001D Contract) occurs.

Notwithstanding the foregoing provisions on Events of Default, if by reason of *force majeure* the State is unable in whole or in part to carry out the covenants, agreements, terms and conditions on its part contained in the Leases, other than its obligation to pay any Base Rent Payment due and payable thereunder the State shall not be deemed in default during the continuance of such inability. The term "force majeure" means, without limitation, the following: acts of God; strikes; lockouts or other industrial disturbances; acts of public enemies; orders or restraints of any kind of the government of the United States of America or the State or their respective departments, agencies or officials, or any civil or military authority; insurrections; riots; landslides; volcanoes; earthquakes; fires; storms; droughts; floods; explosions; breakage or accident to machinery, transmission pipes or canals or any other cause or event not reasonably within the control of the State and not resulting from its negligence. The State agrees, however, to remedy with all reasonable dispatch the cause or causes preventing the State from carrying out its agreements under the Leases; provided that the settlement of strikes, lockouts and other industrial disturbances shall be entirely within the discretion of the State and the State shall not be required to make settlement of strikes, lockouts and other industrial disturbances by acceding to the demands of the opposing party or parties when such course is in the judgment of the State unfavorable to the State.

ANYTHING IN THE LEASES TO THE CONTRARY NOTWITHSTANDING, A PERMITTED TERMINATION EVENT SHALL NOT CONSTITUTE AN EVENT OF DEFAULT UNDER THE LEASES.

#### Remedies

Whenever an Event of Default under the Leases shall have occurred and be continuing, the WFOA shall have the following rights and remedies:

(i) Continuation; Reentry and Reletting. WFOA may continue the Leases in full force and effect, and (a) collect rent and other amounts as they become due thereunder, (b) enforce every other term and provision thereof to be observed or performed by the State or the State Agency, and

(c) exercise any and all rights of entry and reentry upon the Property. In the event that the WFOA does not elect to terminate the Leases in the manner provided pursuant to the Leases, the State agrees to observe and perform all terms and provisions therein to be observed or performed by it, and, if the Property is not relet, to pay the full amount of the rent and other amounts due thereunder for the term of the Leases, or, if the Property or any part thereof is relet, to pay any deficiency that results therefrom, in each case at the same time and in the same manner as otherwise provided therein, and notwithstanding any reentry or reletting by the WFOA, or suit in unlawful detainer or otherwise brought by the WFOA for the purpose of effecting such re-entry or obtaining possession of all or any part of the Property. Should the WFOA elect to re-enter or obtain possession of all or any part of the Property, the State and the State Agency irrevocably appoint the WFOA as their agent and attorney-in-fact (a) to relet the Property, or any part thereof, from time to time, either in the name of the WFOA or otherwise, upon such terms and conditions and for such use and period as the WFOA may determine in its discretion, (b) to remove all persons in possession thereof and all personal property whatsoever situated upon the Property, and (c) to place such personal property in storage in any warehouse or other suitable place for the State in the county in which such personal property is located, for the account of and at the expense of the State. The State shall be liable for, and agrees to pay to the WFOA, the WFOA's costs and expenses in connection with reentry of the Property, removal and storage of any personal property, and reletting of the Property. The State agrees that the terms of the Leases constitute full and sufficient notice of the right of the WFOA to reenter and relet the Property or any part thereof without effecting a surrender or termination of the Leases. Termination of the Leases upon an Event of Default shall be effected solely as provided in the Leases. The State further waives any right to, and releases, any rental obtained by the WFOA upon reletting in excess of the rental and other amounts otherwise due under the Leases.

(ii)Termination. WFOA may terminate the Leases, but solely upon written notice by the WFOA to the State Treasurer of such election. No notice to pay rent, notice of default, or notice to deliver possession of the Property or of any part thereof, nor any entry or reentry upon the Property or any part thereof by the WFOA, nor any proceeding in unlawful detainer or otherwise brought by the WFOA for the purpose of effecting such reentry or obtaining possession, nor any other act shall operate to terminate the Leases, and no termination of the Leases on an account of an Event of Default shall be or become effective by operation of law or acts of the Parties thereto or otherwise, unless and until such notice of termination shall have been given by the WFOA. The State agrees that no surrender of the Property or any part thereof, nor any termination of the Leases by the State shall be valid or effective in any manner or for any purpose whatsoever unless such notice of termination shall have been given by the WFOA. Upon such termination, the WFOA may (a) reenter the Property or any part thereof and remove all persons in possession thereof and all personal property whatsoever situated upon the Property, and (b) to place such personal property in storage in any warehouse or other suitable place for the State in the county in which such personal property is located, for the account of and at the expense of the State. Upon such termination, the State's right to possession of the Property shall terminate, and the State shall surrender possession thereof to the WFOA. In the event of such termination, the State shall remain liable to the WFOA for damages in an amount equal to the rent and other amounts that would have been due under the Leases for the balance of the term thereof, less the net proceeds, if any, of any reletting of the Property or any part thereof by the WFOA subsequent to such termination, after deducting the expenses incurred by the WFOA in connection with any such reentry, removal and storage of personal property, and reletting. The WFOA shall be entitled to collect damages from the State on the respective Base Rent Payment Dates, or alternatively, the WFOA may accelerate the State's obligations under the Leases and recover from the State (a) the worth at the time of award of the unpaid rental which had been earned at the time of termination, (b) the worth at the time of award of the amount by which the unpaid rental which would have been earned after the termination until the time of award exceeds the amount of such rental loss that the State proves could have been reasonably avoided, (c) the worth at the time of award by which the unpaid rental for the balance of the term of the Leases after the time of award exceeds the amount of rental loss that the State proves could reasonably have been avoided, and (d) any other amount necessary to compensate the WFOA for all the detriment proximately caused by the State's failure to perform its obligations under the Leases, or which in the ordinary course would be likely to result therefrom, including but not limited to the WFOA's expenses in connection with reentry of the Property, removal and storage of any personal property, and reletting of the Property. The worth at the time of award shall be computed using a discount rate equal to the composite Interest Component evidenced and represented by the Certificates.

- (iii) Other Remedies. In addition to the other remedies set forth in the Leases, upon the occurrence and continuance of an Event of Default, the WFOA shall be entitled to proceed to protect and enforce the rights vested in them by the Leases or by law. The terms and provisions of the Leases and the duties and obligations of the State thereunder, and the officers and employees thereof, shall be enforceable by the WFOA by an action at law or in equity, for damages or for specific performance, or for writ of mandate, or by other appropriate action, suit or proceeding in any court of competent jurisdiction. Without limiting the generality of the foregoing, the WFOA shall have the right to bring the following actions:
  - (a) <u>Accounting</u>. By action or suit in equity to require the State or any State Agency and its officers and employees to account as the trustee of an express trust;
  - (b) <u>Injunction</u>. By action or suit in equity to enjoin the violation of the rights of the WFOA.
  - (c) <u>Mandate</u>. By writ of mandate or other action, suit or proceeding at law or in equity to enforce the WFOA's rights against the State or the State Agency and its officers and employees, and to compel the State to perform and carry out its duties and obligations under the law and its covenants and agreements with the WFOA as provided therein.

In the event that the WFOA shall prevail in any action, suit or proceeding brought to enforce any of the terms or provisions of the Leases, the State shall be liable for the reasonable attorneys' fees of the WFOA in connection therewith.

The State waives any and all claims for damages caused or which may be caused by the WFOA in reentering and taking possession of the Property or any part thereof as provided in the Leases, and all claims for damages that may result from the destruction of or injury to the Property or any part thereof, and all claims for damages to or loss of any personal property that may be in or upon the Property.

(iv) Application of Funds Upon an Event of Default. With regard to the Building 5 Project, in accordance with the 1999 Contract, the Owners of the Certificates are secured pari passu with the registered owners of the 1999 Certificates, the 2001A Certificates, the 2001D Certificates, the 2002E Certificates and any additional Certificates executed in connection with an Additional Financing Contract with respect to any payments received by the Trustee with respect to the Property following the occurrence of an Event of Default.

With regard to the Building 29 Project, any payments received by the Trustee with respect to the Property following the occurrence of an Event of Default to be applied to the payment of base rent payments shall be applied first, to the payment of 2002A Base Rent Payments and second, to the payment of Base Rent Payments.

#### No Remedy Exclusive; Non-Waiver

No remedy conferred upon or reserved to the WFOA under the Leases or under applicable law is intended to or shall be exclusive, and every such remedy shall be cumulative and shall be in addition to every other remedy given under the Leases or now or thereafter existing at law or in equity. No delay or omission to exercise any right or remedy accruing upon a default or an Event of Default shall impair any such right or remedy or shall be construed to be a waiver of such default or Event of Default, but any such right or remedy may be exercised from time to time and as often as may be deemed necessary or expedient. In order to exercise any remedy reserved to the WFOA, it shall not be necessary to give any notice, other than such notice as may be required under the Leases. A waiver by the WFOA of any default or Event of Default shall not constitute a waiver of any subsequent default or Event of Default under the Leases, and shall not affect or impair the rights or remedies of the WFOA in connection with any such subsequent default or Event of Default.

No acceptance of less than the full amount of a rental payment due shall constitute an accord and satisfaction or compromise of any such payment unless the WFOA specifically agrees to such accord and satisfaction or compromise in writing.

#### **Default by WFOA**

Anything in the Leases to the contrary notwithstanding, the WFOA shall not be in default in the observance or performance of any of the covenants, agreements, terms or conditions to be observed or performed by it thereunder unless and until the WFOA shall have failed to observe or perform such covenant, agreement, term or condition for a period of sixty (60) days after written notice by the State Treasurer to the WFOA specifying such failure and requesting that it be remedied; *provided, however*, that such period shall be extended for such additional time as shall be reasonably required to correct such failure if corrective action is commenced by the WFOA within such period and diligently pursued until the failure is corrected.

#### **Term**

The term of the Building 5 Lease shall commence on the Dated Date, and shall end on \_\_\_\_\_\_\_, 202\_, unless such term is extended or sooner terminated as provided in the Lease. If on such date, all amounts due shall not have been paid or the payment thereof duly provided for pursuant to the Lease, then the term of the Lease shall be extended until ten (10) days after all amounts due thereunder shall have been paid or the payment thereof so provided for, except that the term of the Lease shall in no event be extended beyond \_\_\_\_\_\_ 10, 202\_. If prior to \_\_\_\_\_\_ 1, 202\_, all amounts due under the Lease shall have been paid or the payment thereof so provided for, the term of the Lease shall end ten (10) days thereafter or ten (10) days after written notice by the State Treasurer to the WFOA, whichever is earlier.

The term of the Building 29 Lease shall commence on the Dated Date, and shall end on July 1, 2022, unless such term is extended or sooner terminated as provided in the Lease. If on such date, all amounts due shall not have been paid or the payment thereof duly provided for pursuant to the Lease, then the term of the Lease shall be extended until ten (10) days after all amounts due thereunder shall have been paid or the payment thereof so provided for, except that the term of the Lease shall in no event be extended beyond July 11, 2027. If prior to July 1, 2022, all amounts due under the Lease shall have been paid or the payment thereof so provided for, the term of the Lease shall end ten (10) days thereafter or ten (10) days after written notice by the State Treasurer to the WFOA, whichever is earlier.

#### **Termination**

The State agrees, upon the termination or expiration of the Leases as to any parcel of Property, to quit and surrender such Property in the same good order, condition and repair as the same was in at the time of commencement of the term of the Leases, except for acts of God, reasonable wear and tear, and any actions by the State Agency in accordance herewith that affect the condition of the Property. The State agrees that any permanent improvements and structures existing upon the Property at the time of such termination or expiration of the Leases shall remain thereon. The State shall thereafter execute, acknowledge and deliver to the WFOA such instruments of further assurance as in the reasonable opinion of the WFOA are necessary or desirable to confirm the WFOA's leasehold right, title and interest in and to such Property.

#### TRUST AGREEMENT

#### **Project Fund**

#### **Base Rent Payments; Funds and Accounts; Investments**

Base Rent Payments Held in Trust. The Base Rent Payments are irrevocably pledged and shall be applied to pay the Principal Component and Interest Component evidenced and represented by the Certificates when due, and shall not be used or applied for any other purpose while any of the Certificates remain Outstanding. This pledge shall constitute a first and exclusive lien on and security interest in the Base Rent Payments for the benefit of the Owners of the Certificates.

All Base Rent Payments shall be paid directly by the State Treasurer to the Fiscal Agent, as assignee of the WFOA, and if received by the WFOA at any time shall be deposited by the WFOA with the Fiscal Agent within one (1) Business Day after the receipt thereof. All Base Rent Payments shall be immediately deposited by the Fiscal Agent in the appropriate funds provided in the Trust Agreement, whereupon they shall be applied immediately to the payment or prepayment, as appropriate, of Certificates except as otherwise expressly provided in the Trust Agreement, but if for any reason not so applied, held in trust by the Fiscal Agent in such fund for the benefit of the Owners from time to time.

Deposit of Base Rent Payments. The Fiscal Agent agrees to establish, maintain and hold in trust "State of Washington Certificates of Participation, University of Washington (Sand Point Project), Series 2003E Certificate Fund" (the "Certificate Fund") for so long as any Certificates remain Outstanding. The Fiscal Agent shall deposit all Base Rent Payments, including prepayments, in the following Accounts within the Certificate Fund, each of which the Fiscal Agent agrees to establish and maintain, at the times, in the

manner and in the order of priority as set forth below, and the moneys in each of such Accounts shall be disbursed only for the purposes and uses authorized in the Leases.

- (i) <u>Interest Account</u>. On each Interest Payment Date, the Fiscal Agent shall deposit in the Interest Account that amount of moneys evidencing the Interest Components due on such Interest Payment Date. Moneys in the Interest Account shall be withdrawn and used by the Fiscal Agent solely for the purpose of paying the interest evidenced and represented by the Certificates due and payable on such Interest Payment Date.
- (ii) <u>Principal Account</u>. On each Principal Payment Date, the Fiscal Agent shall deposit in the Principal Account that amount of moneys evidencing the Principal Components due on such Principal Payment Date. Moneys in the Principal Account shall be withdrawn and used by the Fiscal Agent solely for the purpose of paying the principal evidenced and represented by the Certificates due and payable on such Principal Payment Date.
- (iii) Prepayment Account. On each date on which the State Treasurer makes a prepayment of Principal Components at the Prepayment Price therefor (and related payments of Interest Components, if any) pursuant to the Lease, the Fiscal Agent shall deposit in the Prepayment Account the amount of such prepayment and related payments. Moneys in the Prepayment Account shall be withdrawn and used by the Fiscal Agent solely for the purpose of paying the Prepayment Price evidenced and represented by Certificates prepaid on such date pursuant to the Trust agreement and the accrued interest, if any, evidenced and represented by the Certificates so prepaid.

Application of Insurance Proceeds and Eminent Domain Awards. The proceeds of any casualty insurance with respect to any of the Property, if received by the State or the State Agency, shall immediately be paid to the Fiscal Agent. Within ninety (90) days of payment of such proceeds to the Fiscal Agent, the State Agency shall notify the Fiscal Agent in writing as to whether it elects to repair or replace such Property. In the event that the State Agency elects to repair or replace such Property, such amounts shall be disbursed by the Fiscal Agent to pay the costs of such repair or replacement. In the event that the State Agency elects not to repair or replace the property damaged, destroyed or taken, the Fiscal Agent shall transfer all such amounts to the Prepayment Account and apply such amounts to the prepayment of Outstanding Certificates pursuant to the Trust Agreement at the earliest possible Prepayment Date. Any eminent domain award, the proceeds of any sale under threat of condemnation, and the net proceeds of any title insurance in connection with a loss of title with respect to any Property, if received by the State or the State Agency, shall immediately be paid to the Fiscal Agent. The Fiscal Agent shall transfer all such amounts to the Prepayment Account and apply such amounts to the prepayment of Outstanding Certificates pursuant to the Trust Agreement at the earliest possible Prepayment Date. To the extent that such amounts are not sufficient, in whole or in part, to prepay Principal Components evidenced and represented by the Certificates in Authorized Denominations, such amounts shall be deposited in the Certificate Fund and applied on the next Base Rent Payment Dates in the manner set forth in the Trust Agreement.

Investment of Moneys. All moneys in any of the funds or accounts established and maintained by the Fiscal Agent pursuant to the Trust Agreement shall be invested by the Fiscal Agent, at the Written Direction of the State Treasurer, solely in Qualified Investments. The written investment instruction to the Fiscal Agent shall contain a statement that such investments are Qualified Investments as required by the Trust Agreement. Notwithstanding anything to the contrary contained in the Trust Agreement, in the absence of written investment instructions directing the Fiscal Agent by noon of the Business Day preceding the day when investments are to be made, the Fiscal Agent is directed to invest available funds

in Qualified Investments described in the Trust Agreement, until such written instruction is received by the Fiscal Agent.

Qualified Investments may be purchased at such prices as the Fiscal Agent may in its discretion determine or as may be directed by the State Treasurer. All investment instructions to the Fiscal Agent shall be subject to the limitations set forth in the Trust Agreement, the limitations as to maturities set forth in the Trust Agreement and such additional limitations or requirements consistent with the foregoing as may be established by the State Treasurer.

Moneys in all funds and accounts maintained by the Fiscal Agent shall be invested in Qualified Investments maturing not later than the date on which such moneys will be required for the purposes specified in the Trust Agreement. Notwithstanding anything else in the Trust Agreement, any moneys held for the payment of Certificates pursuant to the Trust Agreement, shall be invested only at the Written Direction of the State Treasurer and only in Government Obligations (or in shares of a taxable government money market fund restricted to Government Obligations rated in the highest rating category applicable to such funds by at least one Rating Agency) which mature not later than the date on which it is estimated that such moneys will be required to pay such Certificates (but in any event maturing in not more than thirty days).

All interest, profits and other income received from the investment of moneys in any fund or account established pursuant to the Trust Agreement shall be deposited in the fund or account which gave rise to the investment earnings. For the purpose of determining the amount in any fund or account, all Qualified Investments credited to such fund or account shall be valued at the lesser of cost or par value.

Subject to any written instruction from the State Treasurer pursuant to the Trust Agreement, moneys in any and all funds and accounts may be commingled for investment purposes; *provided*, that the Fiscal Agent shall at all times account for such investments strictly in accordance with the funds and accounts to which they are credited and otherwise as provided in the Trust Agreement. The Fiscal Agent and its affiliates may act as principal or agent in the making or disposing of any investment. The Fiscal Agent may sell or present for redemption any Qualified Investments so purchased whenever it shall be necessary to provide moneys to meet any required payment, transfer, withdrawal or disbursement from the fund or account to which such Qualified Investment is credited, and the Fiscal Agent shall not be liable or responsible for any loss resulting from such investment or disposition. The Fiscal Agent and its affiliates may act as sponsor, advisor or depository with regard to any Qualified Investments.

Non-Presentment of Certificates. In the event that any Certificates shall not be presented for payment when the principal or Prepayment Price evidenced and represented thereby becomes due, either at a Principal Payment Date, Prepayment Date or otherwise, if moneys sufficient to pay such principal or Prepayment Price shall have been deposited in the Principal Account or the Prepayment Account, as applicable, all liability of the Fiscal Agent and the State to the Owner thereof for payment with respect to such Certificate shall forthwith cease, terminate and be completely discharged, and thereupon it shall be the duty of the Fiscal Agent to hold such moneys (subject to the Trust Agreement), without liability for interest thereon, for the benefit of the Owner of such Certificate who shall thereafter be restricted exclusively to such moneys, for any claim of whatever nature on his or her part under the Trust Agreement or on or with respect to such Certificate.

Repayment to State Treasurer. When there are no longer any Certificates Outstanding, and all fees, charges and expenses of the Fiscal Agent and any Paying Agents have been paid or provided for, and all expenses of the WFOA and the State Treasurer relating to the Lease and the Trust Agreement have been paid or provided for, and all other amounts payable thereunder have been paid, and the Trust Agreement

has been discharged and satisfied, the Fiscal Agent shall pay to the State Treasurer any amounts remaining in any fund or account established and held thereunder for the benefit of the State Agency.

#### Covenants of the WFOA, the State and the Fiscal Agent

Compliance with Trust Agreement. The Fiscal Agent will not execute or deliver any Certificates in any manner other than in accordance with the provisions of the Trust Agreement. The WFOA, the State and the Fiscal Agent will faithfully comply with, keep, observe and perform all the agreements, conditions, covenants and terms thereof required to be complied with, kept, observed and performed by each of them.

Compliance with and Amendment of Leases. The WFOA, the State and the Fiscal Agent, as assignee of the WFOA, will faithfully comply with, keep, observe and perform all the agreements, conditions, covenants and terms contained in each Lease required to be complied with, kept, observed and performed by each of them, and the Fiscal Agent will, to the extent required under the Trust Agreement, enforce such agreement against the State in accordance with its terms.

Neither the State nor the WFOA will alter, amend or modify either Lease without the prior written consent of the Fiscal Agent. Such consent of the Fiscal Agent shall be given only (i) if the Fiscal Agent receives an Opinion of Counsel to the effect that such alterations, amendments or modifications will not have a material adverse effect on the interests of the Owners of the Certificates, or (ii) if the Fiscal Agent first obtains the written consent of the Owners of a majority in aggregate Principal Component evidenced and represented by the Certificates then Outstanding to such alterations, amendments or modifications; provided, that no such alteration, amendment or modification shall reduce the amount or extend the time for payment of any Base Rent Payment without the prior written consent of the Owners of the Certificates evidencing and representing any portion thereof.

*Other Liens*. So long as any Certificates are Outstanding, the WFOA, the State and the Fiscal Agent will not create or suffer to be created any pledge of, lien on or security interest in the Base Rent Payments other than the pledge and lien thereof and security interest under the Trust Agreement.

Prosecution and Defense of Suits. The State will defend against every action, suit or other proceeding at any time brought against the WFOA, the Fiscal Agent or any Owner upon any claim arising out of the receipt, deposit or disbursement of any of the Base Rent Payments or involving the rights or obligations of the WFOA, the Fiscal Agent or any Owner; provided, however, that the WFOA, the Fiscal Agent or any Owner, at its election and at its sole cost and expense, may appear in and defend any such action, suit or other proceeding.

Accounting Records and Statements. The Fiscal Agent will keep proper accounting records in accordance with corporate trust accounting standards in which complete and correct entries shall be made of all transactions relating to the receipt, investment, deposit, application and disbursement of the Base Rent Payments, and such accounting records shall be available for inspection by the State Treasurer or any Owner or agent duly authorized in writing at reasonable hours and under reasonable conditions. Not later than December 1 in each year, commencing on \_\_\_\_\_\_\_, 2004, and continuing for so long as any Certificates are Outstanding, the Fiscal Agent will furnish, or cause to be furnished to the State Treasurer and any Owner who may so request (at the expense of such Owner) a complete statement covering the receipts, investment, deposits, application and disbursements of the Base Rent Payments for the twelvemonth period ending on the preceding July 1.

Such records shall specify the fund or account to which each investment (or portion thereof) held pursuant to the Trust Agreement is to be allocated and shall set forth, in the case of each Qualified Investment, (i) its purchase price, (ii) identifying information, including par amount, coupon rate, and payment dates,

(iii) the amount received at maturity or its sale price, as the case may be, (iv) the amounts and dates of any payments made with respect thereto, and (v) such other documentation as is required by the State Treasurer in writing.

Recording and Filing. The Fiscal Agent, upon receipt of a Written Request of the State Treasurer, shall file, record, register, renew, refile and rerecord all such documents, including but not limited to the Site Lease, the Leases and the Assignments, as may be required by law in order to maintain a security interest in the Base Rent Payments, all in such manner, at such times and in such places as may be required and to the extent permitted by law in order to fully perfect, preserve and protect the security of the Owners and the rights and interests of the Fiscal Agent; provided, however, that the Fiscal Agent will not be required to execute a special or general consent to service of process,, or to qualify as a foreign corporation in connection with any such filing, recording, registration, refiling or rerecording in any jurisdiction in which it is not now so subject.

Further Assurances. Whenever and so often as requested to do so by the Fiscal Agent or any Owner, the WFOA and the State Treasurer will promptly execute and deliver or cause to be executed and delivered all such other and Ruther assurances, documents or instruments and promptly do or cause to be done all such other and further things as may be necessary or desirable in order to further and more fully vest in the Fiscal Agent and the Owners all advantages, benefits, interests, powers, privileges and rights conferred upon them hereby and by the Lease.

#### **Events of Default; Remedies**

Events of Default; Remedies; Waiver. If an Event of Default shall occur and be continuing, then such Event of Default shall constitute a default under the Trust Agreement, and in each and every such case during the continuance of such Event of Default, the Fiscal Agent may, and upon the written request of the Owners of not less than a majority in aggregate Principal Component evidenced and represented by the Certificates then Outstanding and receipt of indemnity satisfactory to it shall, exercise the remedies provided to the WFOA and the Fiscal Agent, as assignee of the WFOA, under the Trust Agreement and under the Lease.

The Fiscal Agent may, in its discretion, waive any default or Event of Default and its consequences under the Trust Agreement and annul any notice thereof by written notice to the State Treasurer to such effect, and thereupon the respective rights of the Parties shall be as they would have been if such default or Event of Default had not occurred.

Other Remedies of the Fiscal Agent. Under the Trust Agreement, the Fiscal Agent may, and upon the written request of the Owners of not less than a majority in aggregate Principal Component evidenced and represented by the Certificates then Outstanding and receipt of indemnity satisfactory to it, shall:

- (i) by mandamus or other action or proceeding or suit, action or proceeding at law or in equity enforce its rights against the State or the State Agency or any officer or employee thereof, and to compel the State or the State Agency or any such officer or employee to perform or carry out its duties under law and the agreements and covenants required to be performed by it or him or her contained therein and in the Leases;
- (ii) by suit in equity to enjoin any acts or things which are unlawful or violate the rights of the Fiscal Agent; or

(iii) by suit in equity upon the happening of any default under the Trust Agreement to require the State or the State Agency and its officers and employees to account as the trustee of an express trust.

Application of Moneys. If an Event of Default shall have occurred and be continuing, all moneys received by the Fiscal Agent shall be applied, <u>first</u>, to the payment of the reasonable costs and expenses incurred by the Fiscal Agent and the Owners to declare such default (including but not limited to the reasonable fees and expenses of their counsel and agents); <u>second</u>, to the payment of the Interest Components evidenced and represented by the Certificates accrued to the date of application thereof *pro rata* among the Owners entitled thereto; <u>third</u>, to the payment of the Principal Components evidenced and represented by the Certificates and the Prepayment Price, if any, then due *pro rata* among the Owners entitled thereto; and <u>fourth</u>, when no Certificates remain Outstanding, to pay or reimburse the State for its costs and expenses, including reasonable attorneys' fees, incurred in connection with the Certificates, the Leases, the Financing Contracts and the Trust Agreement.

*Non-Waiver*. A waiver of any default or breach of duty or contract by the Fiscal Agent shall not affect any subsequent default or breach of duty or contract or impair any rights or remedies on any such subsequent default or breach of duty or contract. No delay or omission by the Fiscal Agent to exercise any right or remedy accruing upon any default or breach of duty or contract shall impair any such right or remedy or shall be construed to be a waiver of any such default or breach of duty or contract or an acquiescence therein, and every right or remedy conferred upon the Fiscal Agent by law or by this article may be enforced and exercised from time to time and as often as shall be deemed expedient by the Fiscal Agent.

If any action, proceeding or suit to enforce any right or to exercise any remedy is abandoned or determined adversely to the Fiscal Agent, the Fiscal Agent, the WFOA and the State Treasurer shall be restored to their former positions, rights and remedies as if such action, proceeding or suit had not been brought or taken.

Remedies Not Exclusive. No remedy under the Trust Agreement conferred upon or reserved to the Fiscal Agent is intended to be exclusive of any other remedy, and each such remedy shall be cumulative and shall be in addition to every other remedy given thereunder or now or thereafter existing in law or in equity or by statute or otherwise and may be exercised without exhausting and without regard to any other remedy conferred by any law.

Fiscal Agent May Enforce Claims Without Possession of Certificates. All rights of action and claims under the Trust Agreement or the Certificates may be prosecuted and enforced by the Fiscal Agent without the possession of any of the Certificates or the production thereof in any proceeding relating thereto, and any such proceeding instituted by the Fiscal Agent shall be brought in its own name as trustee of an express trust, and any recovery of judgment shall, after provision for the payment of the reasonable compensation, expenses, disbursements and advances of the Fiscal Agent, its agents and counsel, be for the ratable benefit of the Owners of the Certificates in respect of which such judgment has been recovered.

Limitation on Actions by Owners. The Owners of not less than a majority in aggregate Principal Component evidenced and represented by the Certificates then Outstanding shall have the right to direct the method and place of conducting any proceeding or remedy available to the Fiscal Agent, or exercising any trust or power conferred on the Fiscal Agent under the Trust Agreement or under the Lease in connection with the enforcement of the covenants, agreement, terms and conditions thereof; provided, that any such direction shall not be contrary to law, the Trust Agreement or the Lease, and is not unduly prejudicial to the interest of the Owners not joining in such direction; and provided further, that the Fiscal

Agent may take any other action which it deems necessary or appropriate and not inconsistent with such direction.

No Owner shall have the right to institute any action, suit or proceeding for the enforcement thereof or of the Lease, or to pursue any remedy available under the Trust Agreement or under the Lease unless:

- (i) the Fiscal Agent shall have been given written notice of an Event of Default by such Owner;
- (ii) the Owners of at least a majority in aggregate Principal Component evidenced and represented by the Certificates then Outstanding respecting which there has been an Event of Default shall have requested the Trustee, in writing, to exercise the powers granted by the Trust Agreement or the Lease, or to institute such action, suit or proceeding, or to pursue such remedy in it or their name or names;
- (iii) the Fiscal Agent shall have been offered indemnity satisfactory to it against its costs, expenses and liabilities in connection therewith; and
- (iv) the Fiscal Agent shall have failed to comply with such request within sixty (60) days, or such shorter period as shall be reasonable under the circumstances.

No Liability by the WFOA to the Owners. Except for the observance and performance of the agreements and covenants required to be observed and performed by it contained in the Trust Agreement, the WFOA shall not have any obligation or liability to the Owners with respect to the Trust Agreement, or the payment when due of the Base Rent Payments by the State Agency, or with respect to the observance or performance by the State of the other agreements and covenants required to be observed and performed by the State contained in the Lease or therein, or with respect to preparation, execution, delivery or transfer of the Certificates or the disbursement of the Base Rent Payments by the Fiscal Agent to the Owners, or with respect to the observance or performance by the Fiscal Agent of any agreements, covenants, terms or obligations required to be performed or observed by it contained in the Trust Agreement.

No Liability by the State to the Owners. Except for the payment when due of the Base Rent Payments and the observance and performance of the other agreements and covenants required to be observed and performed by it contained in the Lease and the Trust Agreement, the State shall not have any obligation or liability to the Owners with respect to the Trust Agreement, or the preparation, execution, delivery or transfer of the Certificates or the disbursement of the Base Rent Payments by the Fiscal Agent to the Owners, or with respect to the observance or performance by the Fiscal Agent of any agreements, covenants, terms or obligations required to be observed or performed by it contained in the Trust Agreement.

No Liability by the Fiscal Agent to the Owners. Except as expressly provided in the Trust Agreement, the Fiscal Agent shall not have any obligation or liability to the Owners with respect to the payment when due of the Base Rent Payments by the State, or with respect to the observance or performance by the State or the WFOA of the other agreements and covenants required to be observed and performed by the them contained in the Lease or the Trust Agreement.

#### **Amendment or Supplement of Trust Agreement**

Amendment or Supplement; Consents. The Trust Agreement and the rights and obligations of the State, the Owners, the Fiscal Agent or any Paying Agent thereunder may be amended or supplemented at any time as provided in the Trust Agreement. No such amendment or supplement shall (i) extend the stated

Principal Payment Date of any Certificate, or reduce the rate of interest evidenced and represented thereby, or extend the time of payment of such interest, or reduce the amount of the Principal Component evidenced and represented thereby, or reduce any Prepayment Price evidenced and represented thereby, without the prior written consent of the Owner of the Certificate so affected; or (ii) reduce the percentage of Owners whose consent is required for the execution of any amendment thereof or supplement thereto; or (iii) modify any of the rights or obligations of the Fiscal Agent or any Paying Agent without its prior written consent thereto.

Disqualified Certificates. Certificates owned or held by or for the account of the State (but excluding Certificates held in any pension or retirement fund of the State) or any State Agency shall not be deemed Outstanding for the purpose of any consent or other action or any calculation of Outstanding Certificates provided in the Trust Agreement, and shall not be entitled to consent to or take any other action provided therein, and the Fiscal Agent may adopt appropriate regulations to require each Owner, before consent provided for therein shall be deemed effective, to reveal if the Certificates as to which such consent is given are disqualified as provided in the Trust Agreement.

Endorsement or Replacement of Certificates After Amendment or Supplement. After the effective date of any action taken as provided above, the Fiscal Agent may determine that the Certificates may bear a notation by endorsement in a form approved by the Fiscal Agent as to such action, and in that case upon demand of the Owner of any Outstanding Certificate and presentation of such Owner's Certificate for such purpose at the Principal Office of the Fiscal Agent a suitable notation as to such action shall be made on such Certificate. If the Fiscal Agent shall so determine, new Certificates so modified as in the opinion of the Fiscal Agent shall be necessary to conform to such action shall be prepared, and in that case upon demand of the Owner of any Outstanding Certificates such new Certificates shall be exchanged at the Principal Office of the Fiscal Agent without cost to each Owner for Certificates then Outstanding upon surrender of such Outstanding Certificates.

Amendment by Mutual Consent. The provisions of this Article shall not prevent any Owner from accepting any amendment to the particular Certificates held by it; provided, that due notation thereof is made on such Certificates.

#### **Defeasance of Certificates; Discharge of Trust Agreement**

Discharge of Trust Agreement. When the obligations of the State under the Leases shall cease pursuant to the Leases (except for the right of the Fiscal Agent and the obligation of the State to have the money and Qualified Investments applied to the payment of Base Rent Payments), then and in that case the obligations created by the Trust Agreement shall thereupon cease, terminate, become void and be completely discharged except for the right of the Owners and the obligation of the Fiscal Agent to apply such moneys and Qualified Investments to the payment of the Certificates as therein set forth and the right of the Fiscal Agent to collect any fees or expenses due thereunder. The Fiscal Agent shall turn over to the State Treasurer, as an overpayment of Base Rent Payments, any surplus in the Certificate Fund and all balances remaining in any other funds or accounts other than moneys and Qualified Investments held for the payment of the Certificates on the Principal Payment Dates or Prepayment Dates thereof, which moneys and Qualified Investments shall continue to be held by the Fiscal Agent in trust for the benefit of the Owners and shall be applied by the Fiscal Agent to the payment, when due, of the principal, Prepayment Price and interest evidenced and represented by the Certificates, and after such payment, the Trust Agreement shall become void. The Fiscal Agent shall thereafter execute and deliver to the State such other documents and instruments as may be necessary or desirable to evidence such discharge and satisfaction of the Trust Agreement.

Defeasance of Certificates. Any Outstanding Certificates shall be deemed to have been paid with the meaning and effect expressed in the preceding paragraph if there shall be irrevocably deposited and held in trust by the Fiscal Agent moneys or Qualified Investments in the amount necessary to pay or prepay the principal or Prepayment Price and interest evidenced and represented thereby as provided in the Trust Agreement.

If moneys or Qualified Investments are so deposited with and held by the Fiscal Agent, the Fiscal Agent shall within thirty (30) days after such moneys or Qualified Investments shall have been deposited with it, mail a notice, first class postage prepaid, to the Owners of the Certificates that have been defeased at the addresses listed on the registration books kept by the Fiscal Agent pursuant to the Trust Agreement, setting forth (i) the date or dates fixed for payment or prepayment of the Certificates, (ii) a description of the moneys or Qualified Investments so held by it, and (iii) that such Certificates have been defeased and are no longer deemed to be Outstanding under the Trust Agreement, and/or that The Trust Agreement has been released and discharged in accordance with the provisions thereof.

Deposit of Money or Securities with Fiscal Agent. Whenever in the Trust Agreement or the Lease it is provided or permitted that there be deposited with or held in trust by the Fiscal Agent money or securities (certified to be sufficient by a report of an independent certified public accountant or firm of accountants, or an independent financial advisor or consultant or firm of such advisors or consultants) in the necessary amount to pay or prepay the principal and interest evidenced and represented by all or a portion of the Certificates, the money or securities to be so deposited or held may include money or securities held by the Fiscal Agent in the funds and accounts established pursuant to the Trust Agreement and shall be:

- (i) lawful money of the United States of America in an amount equal to the principal amount evidenced and represented by such Certificates and all unpaid interest evidenced and represented thereby to the respective Principal Payment Dates thereof, except that, in the case of Certificates which are to be prepaid prior to their respective Principal Payment Dates and in respect of which notice of such prepayment shall have been given as in the Trust Agreement provided or provision satisfactory to the Fiscal Agent shall have been made for the giving of such notice, the amount to be deposited or held shall be the Prepayment Price plus accrued interest to such date of prepayment, if any, evidenced and represented by such Certificates; or
- (ii) Government Obligations, the principal of and interest on which when due will provide money sufficient, without reinvestment, to pay the principal or Prepayment Price, and accrued interest to the Principal Payment Date or to the Prepayment Date, as the case may be, evidenced and represented by the Certificates to be paid or prepaid, as such amounts become due; provided that, in the case of Certificates which are to be prepaid prior to the Principal Payment Date thereof, notice of such prepayment shall have been given as in the Trust Agreement provided or provision satisfactory to the Fiscal Agent shall have been made for the giving of such notice;

further provided, in each case, that the Fiscal Agent shall have been irrevocably instructed (by the terms of the Trust Agreement and the Lease or by Written Request of the State Treasurer) to apply such money to the payment of such principal, Prepayment Price and interest, if any, evidenced and represented by such Certificates.

Unclaimed Moneys. Anything contained in the Trust Agreement to the contrary notwithstanding, any moneys held by the Fiscal Agent in trust for the payment and discharge of the principal, Prepayment Price or interest evidenced and represented by any of the Certificates which remain unclaimed for two (2) years after the date when the principal, Prepayment Price or interest evidenced and represented by such Certificates have become payable, shall at the Written Request of the State Treasurer be repaid by the Fiscal Agent to the State Treasurer as its property free from trust, and the Fiscal Agent shall thereupon be

released and discharged with respect thereto and the Owners shall look only to the State Treasurer for the payment of the principal, Prepayment Price or interest evidenced and represented by such Certificates.

#### Miscellaneous

Funds and Accounts. Any fund required to be established and maintained herein by the Fiscal Agent or the State Treasurer may be established and maintained in the accounting records of the Fiscal Agent or the State Treasurer, respectively, either as an account or a fund, and may, for the purposes of such accounting records, any audits thereof, and any reports or statements with respect thereto, be treated either as an account or a fund; but all such records with respect to all such funds shall at all times be maintained in accordance with prudent accounting practice and with due regard for the protection of the security of the Certificates and the right of the Owners.

Notices to Rating Agencies. The Fiscal Agent shall provide to each Rating Agency then rating the Certificates prompt written notice of (i) the appointment of any successor Fiscal Agent or Paying Agent; (ii) any material amendment to The Trust Agreement or the Lease; (iii) any prepayment of the Certificates; and (iv) any defeasance or discharge of the Certificates or the Trust Agreement.

#### **ASSIGNMENTS**

Assignment. The WFOA, for good and valuable consideration, unconditionally grants, sells, assigns, transfers and conveys to the Fiscal Agent without recourse (i) all of its rights to the Site pursuant to the Site Lease, (ii) all of its rights to receive the Base Rent Payments and any Additional Rent under and pursuant to the Leases; (iii) its right to take all actions, exercise all remedies, and give all consents under and pursuant to the Site Lease and the Leases; (iv) all of its remaining right, title and interest in, to and under the Site Lease and the Leases and in and to the Property and any rents or profits generated therefrom; and (v) its right of access more particularly described in the Leases.

Acceptance. The Fiscal Agent accepts the foregoing grant, sale, assignment, transfer and conveyance for the benefit of the Owners of the Certificates, subject to the conditions and terms of the Trust Agreement, and all such Base Rent Payments and Additional Rent shall be applied and all of such right, title and interest shall be exercised by the Fiscal Agent as provided in the Trust Agreement. The Fiscal Agent agrees to keep, perform and observe all of the terms, conditions, covenants and agreements under the Site Lease and the Leases from and after the date thereof.

Acknowledgement. The Fiscal Agent and the WFOA acknowledge and agree that (i) the foregoing grant, sale, assignment, transfer and conveyance by the WFOA is intended to be a true sale of WFOA's right, title and interest in, to and under the Site Lease, the Leases and in and to the Property; (ii) the WFOA shall thereafter cease to have any rights, duties or obligations under the Site Lease, the Leases or with respect to the Property; (iii) the Fiscal Agent shall thereafter have all the rights, duties and obligations of the WFOA thereunder as if the Fiscal Agent had been the original party thereto; and (iv) except where the context otherwise requires, every reference in the Site Lease and the Leases to the WFOA shall be deemed and construed to refer to the Fiscal Agent.

This page left blank intentionally

# APPENDIX C PROPOSED FORM OF CERTIFICATE COUNSEL OPINION

This page left blank intentionally

### PROPOSED FORM OF CERTIFICATE COUNSEL OPINION

### [TO BE DATED THE CLOSING DATE]

State of Washington
Office of the State Treasurer

\$4,355,000 State of Washington, Certificates of Participation Real Estate Series RE-2003E (University of Washington, Sand Point Building 5 and 29 Projects)

(Final Opinion)

#### Ladies and Gentlemen:

We have acted as certificate counsel in connection with the execution and delivery of \$4,355,000 aggregate principal amount of State of Washington Certificates of Participation, Real Estate Series RE-2003E (University of Washington, Sand Point Building 5 and 29 Projects) (the "Certificates") pursuant to Chapter 39.94 of the Revised Code of Washington. In such connection, we have reviewed a State Agency Financing Lease (Building 5), dated as of June 10, 2003 (the "Building 5 Lease"), between the Washington Finance Officers Association ("WFOA") and the State of Washington (the "State"), acting by and through the University of Washington (the "State Agency") and the office of the State Treasurer (the "State Treasurer"), a State Agency Financing Lease (Building 29), dated as of June 10, 2003 (the "Building 29 Lease" and together with the Building 5 Lease, the "Leases"), between WFOA and the State, acting by and through the State Agency and the office of the State Treasurer, the Sand Point Ground Lease, dated as of December 1, 1999, by and between the State Agency and WFOA (the "Building 5 Site Lease"), a Site Lease, dated as of February 1, 2002 (the "Building 29 Site Lease" and together with the Building 5 Site Lease, the "Site Leases") between WFOA and the State, a Trust Agreement, dated as of June 10, 2003 (the "Trust Agreement"), among WFOA, the State and The Bank of New York, as trustee and fiscal agent thereunder (the "Fiscal Agent"), an Assignment (Building 5), dated as of June 10, 2003 (the "Building 5 Assignment") between WFOA and the Fiscal Agent, an Assignment (Building 29), dated as of June 10, 2003 (the "Building 29 Assignment" and together with the Building 5 Assignment, the "Assignments") between WFOA and the Fiscal Agent, a tax certificate of the State, dated as of the date hereof (the "Tax Certificate"), certificates of the State (including certificates of the State Agency and the State Treasurer), WFOA, the Fiscal Agent and others, an opinion of counsel to WFOA and such other documents, opinions and matters to the extent we deemed necessary to render the opinions set forth herein. Capitalized terms not otherwise defined herein shall have the meanings ascribed thereto in the Lease.

Certain agreements, requirements and procedures contained or referred to in the Leases, the Site Leases, the Trust Agreement, the Tax Certificate and other relevant documents may be changed and certain actions (including, without limitation, defeasance of the Certificates) may be taken or omitted under the circumstances and subject to the terms and conditions set forth in such documents. No opinion is expressed herein as to any Certificate or the interest components of any Base Rent Payment if any such change occurs or action is taken or omitted upon the advice or approval of counsel other than ourselves.

The opinions expressed herein are based on an analysis of existing laws, regulations, rulings and court decisions and cover certain matters not directly addressed by such authorities. Such opinions may be affected by actions taken or omitted or events occurring after the date hereof. We have not undertaken to determine, or to inform any person, whether any such actions are taken or omitted or events do occur or any other matters come to our attention after the date hereof. Our engagement with respect to the Certificates has concluded with their execution and delivery, and we disclaim any obligation to update this letter. We have assumed the genuineness of all documents and signatures presented to us (whether as originals or as copies) and the due and legal execution and delivery thereof by, and validity against, any parties other than the State. We have assumed, without undertaking to verify, the accuracy of the factual matters represented, warranted or certified in the documents, and of the legal conclusions contained in the opinions referred to in the first paragraph hereof. Furthermore, we have assumed compliance with all covenants and agreements contained in the Leases, the Site Leases, the Trust Agreement, the Tax Certificate and the Assignments including (without limitation) covenants and agreements, compliance with which is necessary to assure that future actions, omissions or events will not cause the interest component of Base Rent Payments to be included in gross income for federal income tax purposes.

In addition, we call attention to the fact that the rights and obligations under the Certificates, the Leases, the Trust Agreement, the Tax Certificate and the Assignments and their enforceability are subject to bankruptcy, insolvency, reorganization, arrangement, fraudulent conveyance, moratorium and other laws relating to or affecting creditors' rights, to the application of equitable principles, to the exercise of judicial discretion in appropriate cases, and to the limitations on legal remedies against the State and its agencies. We express no opinion with respect to any indemnification, contribution, penalty, choice of law, choice of forum, waiver or non-substitution provisions contained in the foregoing documents, nor do we express any opinion with respect to the state or quality of title to or interest in any of the real or personal property described in or subject to the Site Leases, the Leases or the Trust Agreement or the accuracy or sufficiency of the description contained therein of, or scope of remedies available with respect to the lease of, any such property. Finally, we undertake no responsibility for the accuracy, completeness or fairness of the Official Statement or other offering material relating to the Certificates and express no opinion with respect thereto.

Based on and subject to the foregoing, and in reliance thereon, as of the date hereof, we are of the following opinions:

- 1. The Leases, the Building 29 Site Lease and the Trust Agreement have been duly executed and delivered by, and constitute valid and binding obligations of, the State.
- 2. The obligation of the State to make the Base Rent Payments during the term of the Leases constitutes a valid and binding limited obligation of the State and is subject to appropriation by the State Legislature and to Executive Order reduction by the Governor of the State. Such obligation does not constitute a general obligation of the State, and neither the full faith and credit nor taxing power of the State is pledged to the payment thereof.
- 3. Assuming due authorization, execution and delivery of the Trust Agreement and the Certificates by the Fiscal Agent, the Certificates are entitled to the benefits of the Trust Agreement.
- 4. The portion of each Base Rent Payment designated as and constituting interest paid by the State under the Leases and received by the registered owners of the Certificates is excluded from gross income for federal income tax purposes under Section 103 of the Internal Revenue Code of 1986. Such interest is not a specific preference item for purposes of the federal individual or corporate alternative minimum taxes, although we observe that it is included in adjusted current earnings when calculating corporate alternative minimum taxable income. We express no opinion regarding other tax consequences related to the accrual or receipt of such interest or the ownership or disposition of the Certificates.

Faithfully yours,

ORRICK, HERRINGTON & SUTCLIFFE LLP

per

This page left blank intentionally

### APPENDIX D

### EXCERPTS FROM THE STATE'S 2002 FINANCIAL STATEMENTS

This page left blank intentionally



Legislative Building PO Box 40021 Olympia, Washington 98504-0021

### Washington State Auditor Brian Sonntag

(360) 902-0370 FAX (360) 753-0646 TDD Relay 1-800-833-6388 http://www.sao.wa.gov/

#### INDEPENDENT AUDITOR'S REPORT

December 17, 2002

The Honorable Gary Locke Governor, State of Washington

#### Dear Governor Locke:

We have audited the accompanying basic financial statements of the State of Washington as of and for the fiscal year ended June 30, 2002, as listed in the table of contents. These financial statements are the responsibility of the state's management. Our responsibility is to express an opinion on these financial statements based on our audit. We did not audit the financial statements of the Department of Retirement Systems and the Local Government Investment Pool. Those financial statements were audited by other auditors whose reports have been furnished to us, and our opinion, insofar as it relates to the amounts audited by others, is based upon their reports. Those fiduciary financial statements do not affect the assets and revenues of the state's government-wide financial statements but are included in total assets and additions of the state's fund financial statements as follows:

Fiduciary Fund Financial Statements:	Percent	Percent
Fiduciary Funds – Local Government Investment Pool	<u>of Assets</u> 100.0%	of Revenues 100.0%
Fiduciary Funds – Pension and Other Employee Benefit Plans	2.6%	9.2%

We conducted our audit in accordance with governmental auditing standards generally accepted in the United States of America, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit and the report of other auditors provide a reasonable basis for our opinion.

In our opinion, based on our report and the report of other auditors, the basic financial statements referred to above present fairly, in all material respects, the financial position of the State of Washington as of June 30, 2002, and the results of its operations and cash flows of its proprietary funds and discretely presented component units for the fiscal year then ended, in conformity with accounting principles generally accepted in the Unites States of America.

As discussed in Note 2 to the basic financial statements, the state adopted Governmental Accounting Standards Board Statement No. 34, Basic Financial Statements – and Management's Discussion and Analysis – for State and Local Governments; Statement No. 37, Basic Financial Statements – and Management's Discussion and Analysis – for State and Local Governments: Omnibus; and Statement No. 38, Certain Financial Statement Note Disclosures.

In accordance with *Government Auditing Standards* in the United States of America, we will issue our report on our consideration of the State of Washington's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grants. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be read in conjunction with this report in considering the results of our audit.

Management's discussion and analysis and the required supplementary information are not a required part of the basic financial statements, but are supplementary information the Governmental Accounting Standards Board requires. We applied limited procedures, consisting principally of inquiries of management regarding the methods of measurement and presentation of the supplementary information. We did not audit the information and express no opinion thereon.

Our audit was made for the purpose of forming an opinion on the basic financial statements taken as a whole. The combining and individual fund statements and schedules listed in the table of contents, and the budgetary reports (MFS1054) referenced in Note 1.D are for purposes of additional analysis, and are not a required part of the basic financial statements of the State of Washington. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

The other data included in this report, designated as the introductory and statistical sections in the table of contents, has not been audited by us and, accordingly, we express no opinion on such data.

Sincerely,

**BRIAN SONNTAG, CGFM** 

State Auditor

### **Basic Financial Statements**

State	o f	Washington	

### **Government-wide Financial Statements**

State	o f	Washington	

## State of Washington Statement of Net Assets

June 30, 2002 (expressed in thousands)

	F	Primary Government			
	Governmental	Business-Type			
	Activities	Activities	Total	Component units	
ASSETS				_	
Cash and pooled investments	\$ 3,817,503	\$ 2,895,638	\$ 6,713,141	\$ 43,253	
Taxes receivable (net of allowance)	2,435,837	4,101	2,439,938	-	
Other receivables (net of allowance)	458,064	896,444	1,354,508	3,001	
Internal balances (net)	17,715	(17,715)	-	-	
Due from other governments	1,943,015	96,637	2,039,652	-	
Inventories	74,210	67,662	141,872	-	
Investments, noncurrent	2,795,920	9,383,020	12,178,940	16,216	
Other assets	139,751	78,890	218,641	15,488	
Capital assets (Note 6):					
Non-depreciable assets	13,402,912	324,962	13,727,874	420,035	
Depreciable assets, net of depreciation	5,553,690	789,740	6,343,430	70,234	
Total capital assets, net of depreciation	18,956,602	1,114,702	20,071,304	490,269	
Total Assets	30,638,617	14,519,379	45,157,996	568,227	
				_	
LIABILITIES					
Accounts payable	875,171	102,054	977,225	1,353	
Contracts and retainage payable	66,845	26,281	93,126	19,190	
Accrued liabilities	390,636	228,005	618,641	146	
Obligations under securities lending	850,522	830,357	1,680,879	-	
Due to other governments	690,181	3,248	693,429	-	
Deferred revenue	131,335	44,058	175,393	191	
Long-term liabilities (Note 7):					
Due within one year	684,429	1,561,163	2,245,592	-	
Due in more than one year	8,806,654	14,898,684	23,705,338	39,073	
Total Liabilities	12,495,773	17,693,850	30,189,623	59,953	
NET ASSETS					
Invested in capital assets, net of related debt	8,253,041	355,099	8,608,140	436,045	
Restricted for:					
Unemployment compensation	-	1,883,659	1,883,659	-	
Other purposes	126,755	-	126,755	14,939	
Capital projects	172,671	-	172,671	-	
Expendable permanent fund principal	575,999	-	575,999	-	
Nonexpendable permanent endowments	1,277,718	-	1,277,718	-	
Unrestricted (deficit)	7,736,660	(5,413,229)	2,323,431	57,290	
Total Net Assets	\$ 18,142,844	\$ (3,174,471)	\$ 14,968,373	\$ 508,274	

## State of Washington Statement of Activities

For the Fiscal Year Ended June 30, 2002 (expressed in thousands)

	_	Program Revenues				
		Charges for	Operating Grants	Capital Grants		
Functions/Programs	Expenses	Services	and Contributions	and Contributions		
Primary Government:						
Governmental Activities:						
General government	\$ 997,323	\$ 439,379	\$ 211,725	\$ 12,506		
Educationelementary and secondary (K-12)	5,747,105	6,345	516,188	-		
Educationhigher education	3,920,238	986,369	1,027,898	7,002		
Human services	8,903,527	523,313	4,704,368	-		
Adult corrections	600,331	12,960	6,260	5,379		
Natural resources and recreation	563,687	361,866	121,626	16,876		
Transportation	1,263,740	576,129	44,101	507,828		
Intergovernmental-grants	349,620	-	-	-		
Interest on long term debt	578,339	-	-	-		
Total governmental activities	22,923,910	2,906,361	6,632,166	549,591		
Business-type Activities:						
Workers' compensation	2,146,567	1,069,592	7,432	-		
Unemployment compensation	1,871,784	1,161,009	248,395	-		
Health insurance programs	809,910	823,482	-	-		
Higher education student services	994,047	982,200	12,870	-		
Other	923,783	950,334	79	-		
Total business-type activities	6,746,091	4,986,617	268,776	-		
Total Primary Government	\$ 29,670,001	\$ 7,892,978	\$ 6,900,942	\$ 549,591		
Total Component Units	\$ 11,311	\$ 10,054	\$ 55,297	\$ -		

#### General revenues:

Taxes - sales and use taxes

Taxes - business and occupation taxes

Taxes - property

Taxes - other

Contributions to endowments

Interest and investment earnings

Total general revenues

Excess (deficiency) of revenues over expenses before transfers

Transfers

Change in net assets

Net assets -- beginning

Net assets -- ending

Net (Expense) Revenue and Changes in Net Assets

	Primary Government		
Governmental	Business-type	_	Component
Activities	Activities	Total	Units
\$ (333,713)	\$ -	\$ (333,713)	
(5,224,572)	· -	(5,224,572)	
(1,898,969)	_	(1,898,969)	
(3,675,846)	_	(3,675,846)	
(575,732)	_	(575,732)	
(63,319)	_	(63,319)	
(135,682)	_	(135,682)	
(349,620)	_	(349,620)	
(578,339)	_	(578,339)	
(12,835,792)	-	(12,835,792)	
(12,000,102)		(12,000,102)	
<u>-</u>	(1,069,543)	(1,069,543)	
-	(462,380)	(462,380)	
-	13,572	13,572	
-	1,023	1,023	
-	26,630	26,630	
-	(1,490,698)	(1,490,698)	
(12,835,792)	(1,490,698)	(14,326,490)	
, , , ,	, ,	, , ,	\$ 54,04
			<b>4</b> 01,011
5,879,288	-	5,879,288	1,26
1,934,013	-	1,934,013	-
1,426,242	-	1,426,242	-
2,790,789	82,703	2,873,492	-
29,309	-	29,309	-
189,260	613,213	802,473	3,47
12,248,901	695,916	12,944,817	4,73
(586,891)	(794,782)	(1,381,673)	58,77
147,826	(147,826)	<u>-</u>	
(439,065)	(942,608)	(1,381,673)	58,77
18,581,909	(2,231,863)	16,350,046	449,50
\$ 18,142,844	\$ (3,174,471)	\$ 14,968,373	\$ 508,27

Otato or waonington		State	o f	Washington	
---------------------	--	-------	-----	------------	--

### **Fund Financial Statements**

### **GOVERNMENTAL FUNDS** Balance Sheet June 30, 2002

(expressed in thousands)

	General	Higher Education Special Revenue	Higher Education Endowment	Nonmajor Governmental Funds	Total	
Assets:						
Cash and pooled investments Investments	\$ 355,538	\$ 50,675 755,032	\$ 238,587 1,807,740	\$ 3,049,781 199,395	\$ 3,694,581 2,762,167	
Taxes receivable (net of allowance) Other receivables (net of allowance) Due from other funds	2,348,486 216,462 665,164	120,132 81,728	31,580 10	87,351 225,229 335,091	2,435,837 593,403 1,081,993	
Due from other governments Inventories	710,243 18,682	84,111 8,023	-	1,109,175 28,448	1,903,529 55,153	
Total Assets	\$ 4,314,575	\$ 1,099,701	\$ 2,077,917	\$ 5,034,470	\$ 12,526,663	
Liabilities and Fund Balances						
Liabilities:			•			
Accounts payable Contracts and retainages payable	\$ 627,181	\$ 32,567 464	\$ -	\$ 184,359	\$ 844,107	
Accrued liabilities	11,054 112,228	124,355	1,484 11,105	53,021 70,506	66,023 318,194	
Obligations under security lending agreements	244,455	99,272	191,884	312,818	848,429	
Due to other funds	694,731	20,919	174,041	689,000	1,578,691	
Due to other governments	74,009	15,908	-	79,604	169,521	
Deferred revenues	1,198,682	110,228	9,236	235,826	1,553,972	
Claims and judgments payable, current	14,677	-	-	1,059	15,736	
Total Liabilities	2,977,017	403,713	387,750	1,626,193	5,394,673	
Found Balances						
Fund Balances: Reserved for:						
Encumbrances	38,881	128,812	_	641,639	809,332	
Inventories	14,913	8,023	_	28,448	51,384	
Permanent funds	14,510	0,020	1,690,167	163,550	1,853,717	
Other specific purposes	37,237	118,273	-	1,095,815	1,251,325	
Unreserved, designated for:	,	,		1,000,000	.,,	
Working capital	848,153	-	-	-	848,153	
Unrealized gains	· -	328	-	2,015	2,343	
Debt service	-	-	-	101,557	101,557	
Other specific purposes	-	155,679	-	137	155,816	
Unreserved, undesignated	398,374	284,873	-	-	683,247	
Unreserved, undesignated reported in nonmajor:						
Special Revenue Funds	-	-	-	1,343,467	1,343,467	
Capital Projects Funds		-	-	31,649	31,649	
Total Fund Balances	1,337,558	695,988	1,690,167	3,408,277	7,131,990	
Total Liabilities and Fund Balances	\$ 4,314,575	\$ 1,099,701	\$ 2,077,917	\$ 5,034,470		
	statement of Capital asset resources Some of the but are not expenditure	rted for government net assets are diffe s used in governme and, therefore, are State's revenues w t available soon end es, and, therefore, a	rent because: ental activities are n not reported in the ill be collected afte bugh to pay for the of the deferred in the for	funds. ryear-end, current period's unds.	18,643,417 1,423,077	
	Internal service funds are used by management to charge the costs of certain activities to individual funds. The assets and liabilities of the internal service funds are included in governmental activities in the statement of net assets.  Long-term liabilities, including bonds payable and interest,					
		and payable in the ere, not reported in t		_	(9,018,427)	
	Net assets of governmental activities					

# **GOVERNMENTAL FUNDS** Statement of Revenues, Expenditures, and Changes in Fund Balances For the Fiscal Year Ended June 30, 2002 (expressed in thousands)

	General	Higher Education Special Revenue	Higher Education Endowment	Nonmajor Governmental Funds	Total
Revenues:					
Retail sales and use taxes	\$ 5.843.202	\$ -	\$ -	\$ 36.087	\$ 5,879,289
Business and occupation taxes	1,889,325	φ -	φ -	44,687	1,934,012
Property taxes	1,293,130	•	-	133,112	1,426,242
Excise taxes	431,073		_	70,725	501,798
Motor vehicle and fuel taxes	431,073	•	-	742,699	742,699
Other taxes	885,437	_	_	544,965	1,430,402
Licenses, permits, and fees	75,478	481	_	536,353	612,312
Timber sales	3,646	-	9,071	92,308	105,025
Other contracts and grants	217,351	376,653	3,071	17,825	611,829
Federal grants-in-aid	5,130,946	659,125	_	784,224	6,574,295
Charges for services	35.060	848.106	_	386.746	1.269.912
Investment income	19,628	32,941	5,211	131,405	189,185
Miscellaneous revenue	81,709	69,057	4,126	591,069	745,961
Contribution and donations	01,703	09,037	36,611	331,003	36,611
	45,005,005	4,000,000		4 440 005	
Total Revenues	15,905,985	1,986,363	55,019	4,112,205	22,059,572
Expenditures: Current:					
General government	526.599	_	_	343.535	870.134
Human services	8,303,812	_	_	1,035,253	9,339,065
Natural resources and recreation	262.934	_	_	377,058	639.992
Transportation	28,628	630	_	1,253,840	1,283,098
Education	6,777,776	1,776,133	_	447,854	9,001,763
Intergovernmental	23.103	1,770,100	_	326,517	349.620
Capital outlays	57,470	74,070	_	1,074,060	1,205,600
Debt service:	07,470	14,010		1,074,000	1,200,000
Principal	10,525	6,446	_	411,946	428,917
Interest	1,640	4,060	_	395,865	401,565
Total Expenditures	15,992,487	1,861,339		5,665,928	23,519,754
·	10,002,401	1,001,000		3,000,320	20,010,704
Excess of Revenues Over (Under) Expenditures	(86,502)	125,024	55,019	(1,553,723)	(1,460,182)
Other Financing Sources (Uses):	. , ,				
Bonds issued				929,495	929.495
Refunding bonds issued	-	-	-	87,975	87,975
Payment to refunded bond escrow agent	-	•	-	(92,003)	(92,003)
Notes issued	7,039	2,298	_	605	9,942
Bond issue premium (discount)	7,000	2,230	_	12,268	12,268
Transfers in	675,759	148.964	208,318	1,725,310	2,758,351
Transfers (out)	(740,324)	(365,074)	(92,199)	(1,416,078)	(2,613,675)
,		, , ,	· · /	,	<u> </u>
Total Other Financing Sources (Uses)	(57,526)	(213,812)	116,119	1,247,572	1,092,353
Net change in fund balances	(144,028)	(88,788)	171,138	(306,151)	(367,829)
Fund Balances - Beginning, as restated	1,481,586	784,776	1,519,029	3,714,428	7,499,819
Fund Balances - Ending	\$ 1,337,558	\$ 695,988	\$ 1,690,167	\$ 3,408,277	\$ 7,131,990

### **State of Washington**

# Reconciliation of Statement of Revenues, Expenditures and Change in Fund Balances of Governmental Funds to the Statement of Activities

For the Fiscal Year Ended June 30, 2002 (expressed in thousands)

Amounts reported for governmental activities in the statement of activities are different because:  Capital outlays are reported as expenditures in governmental funds. However, in the statement of activities, the cost of capital assets is allocated over their estimated useful lives as depreciation expense. In the current period, these amounts are:  Capital outlay  Depreciation expense  Excess of capital outlay over depreciation expense  Bond proceeds provide current financial resources to governmental funds, however, issuing debt increases long-term liabilities in the statement of net assets. In the current period, proceeds were received from:  Bonds and bond anticipation notes issued  Refunding bonds issued  Total bond proceeds  Come capital additions were financed through capital leases. In governmental funds, a capital lease arrangement is considered a source of financing, but in the statement of net assets, the lease obligation is reported as a liability.  Repayment of long-term debt is reported as an expenditure in governmental funds, but the repayment reduces long-term liabilities in the statement of net assets. In the current year, these amounts consist of:  Bond principal retirement  Capital lease payments  Payments to the bond refunding agent  Total long-term debt repayment  Total long-term debt repayment  Total long-term debt repayment  Total long-term debt repayment  Secusial service funds are used by management to charge the costs of certain activities to individual funds. The net revenue of the internal service funds is reported with governmental activities.  Resource funds is reported with governmental activities.  Resource funds is reported with governmental activities.  Capital lease payments  Payments to the bond refunding agent  Total long-term debt repayment  Secuses some revenues will not be collected for several months after the State's fiscal year ends, they are not considered "available" revenues in the governmental funds.  Deferred revenues increased by this amount this year.  Some items	Net change in fund balancestotal governmental funds		\$ (367,829)
the statement of activities, the cost of capital assels is allocated over their estimated useful lives as depreciation expense. In the current period, these amounts are:  Capital outlay 964,967 Depreciation expense (412,304) Excess of capital outlay over depreciation expense  Bond proceeds provide current financial resources to governmental funds, however, issuing debt increases long-term liabilities in the statement of net assets. In the current period, proceeds were received from:  Bonds and bond anticipation notes issued (929,495) Refunding bonds issued (87,975) Total bond proceeds (87,975) Total bond proceeds (929,495) Refunding bonds issued (929,495) Refunding bonds issued (929,495) Refunding bonds issued (929,495) Repayment of long-term debt is reported as a liability. (22,850)  Repayment of long-term debt is reported as an expenditure in governmental funds, but the repayment reduces long-term liabilities in the statement of net assets. In the current year, these amounts consistered as a liability. (22,850)  Repayment of long-term debt is reported as an expenditure in governmental funds, but the repayment reduces long-term liabilities in the statement of net assets. In the current year, these amounts consist of:  Bond principal retirement 428,917 Capital lease payments 5,488 Payments to the bond refunding agent 7 total long-term debt repayment to charge the costs of certain activities to individual funds. The net revenue of the internal service funds are used by management to charge the costs of certain activities to individual funds. The net revenue of the internal service funds is reported with governmental activities.  Because some revenues will not be collected for several months after the State's fiscal year ends, they are not considered "available" revenues in the governmental funds. Deferred revenues increased by this amount this year.  Some items reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in governmen	· · · · · · · · · · · · · · · · · · ·		
Excess of capital outlay over depreciation expense  Excess of capital outlay over depreciation expense  Bond proceeds provide current financial resources to governmental funds, however, issuing debt increases long-term liabilities in the statement of net assets. In the current period, proceeds were received from:  Bonds and bond anticipation notes issued Refunding bonds issued Repayment of index proceeds  Repayment of long-term debt is reported as a nexpenditure in governmental funds, but the repayment reduces long-term liabilities in the statement of net assets. In the current year, these amounts  Consist of:  Bond principal retirement Capital lease payments Capital lease payments Payments to the bond refunding agent Total long-term debt repayment  Internal service funds are used by management to charge the costs of certain activities to individual funds. The net revenue of the internal service funds is reported with governmental activities.  Recause some revenues will not be collected for several months after the State's fiscal year ends, they are not considered "available" revenues in the governmental funds.  Deferred revenues increased by this amount this year.  Some items reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds. These activities consist of:  Net increase in accrued interest Interest accreted on capital appreciation debt Increase in compensated absences Increase in compensated absences Increase in claims and judgments Total additional expenditures  Total additional expenditures	the statement of activities, the cost of capital assets is allocated over their estimated useful lives as depreciation expense. In the current period, these amounts are:	964 967	
Excess of capital outlay over depreciation expense  Bond proceeds provide current financial resources to governmental funds, however, issuing debt increases long-term liabilities in the statement of net assets. In the current period, proceeds were received from:  Bonds and bond anticipation notes issued  Refunding bonds issued  Total bond proceeds  Total bond proceeds  Some capital additions were financed through capital leases. In governmental funds, a capital lease arrangement is considered a source of financing, but in the statement of net assets, the lease obligation is reported as a liability.  Repayment of long-term debt is reported as an expenditure in governmental funds, but the repayment reduces long-term liabilities in the statement of net assets. In the current year, these amounts consist of:  Bond principal retirement  Capital lease payments  Some intermedebt repayment  Total long-term debt repayment  Total long-term debt repayment  Deferred revenues will not be collected for several months after the State's fiscal year ends, they are not considered "available" revenues in the governmental funds.  Deferred revenues will not be collected for several months after the State's fiscal year ends, they are not considered "available" revenues in the governmental funds.  Deferred revenues increased by this amount this year.  Some items reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds. These activities consist of:  Net increase in accrued interest  Net increase in cacrued interest  Net increase in calms and judgments  Net increase in claims and judgments  Net increase in claims and judgments  Net	·		
funds, however, issuing debt increases long-term liabilities in the statement of net assets. In the current period, proceeds were received from:  Bonds and bond anticipation notes issued (929,495) Refunding bonds issued (67,975) Total bond proceeds (67,975)  Some capital additions were financed through capital leases. In governmental funds, a capital lease arrangement is considered a source of financing, but in the statement of net assets, the lease obligation is reported as a liability. (22,850)  Repayment of long-term debt is reported as an expenditure in governmental funds, but the repayment reduces long-term liabilities in the statement of net assets. In the current year, these amounts consist of:  Bond principal retirement Capital lease payments 5,468 Payments to the bond refunding agent Total long-term debt repayment to charge the costs of certain activities to individual funds. The net revenue of the internal service funds are used by management to charge the costs of certain activities to individual funds. The net revenue of the internal service funds is reported with governmental activities. (119,282)  Because some revenues will not be collected for several months after the State's fiscal year ends, they are not considered "available" revenues in the governmental funds.  Deferred revenues increased by this amount this year.  Some items reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds. These activities consist of:  Net increase in accrued interest (178,417) Interest accreted on capital appreciation debt 9,214 Increase in miscellaneous liabilities (1,55,109) Increase in compensated absences (21,711) Increase in claims and judgments (11,531) (237,554)	Excess of capital outlay over depreciation expense		552,663
Bonds and bond anticipation notes issued Refunding bonds issued Total bond proceeds  Total bond proceeds  Some capital additions were financed through capital leases. In governmental funds, a capital lease arrangement is considered a source of financing, but in the statement of net assets, the lease obligation is reported as a liability.  Repayment of long-term debt is reported as an expenditure in governmental funds, but the repayment reduces long-term liabilities in the statement of net assets. In the current year, these amounts consist of:  Bond principal retirement Capital lease payments Payments to the bond refunding agent Total long-term debt repayment Total long-term debt repayment to charge the costs of certain activities to individual funds. The net revenue of the internal service funds are used by management to charge the costs of certain activities to individual funds. The net revenue of the internal service funds is reported with governmental activities.  Because some revenues will not be collected for several months after the State's fiscal year ends, they are not considered "available" revenues in the governmental funds.  Deferred revenues increased by this amount this year.  Some items reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds. These activities consist of:  Net increase in accrued interest  Net increase in accrued interest Interest accreted on capital appreciation debt Increase in miscellaneous liabilities (35,109) Increase in compensated absences (21,711) Increase in colaims and judgments Total additional expenditures (237,554)	funds, however, issuing debt increases long-term liabilities in the statement of net assets. In the current period, proceeds were		
Refunding bonds issued Total bond proceeds  Repayment of net assets, the lease obligation is reported as a liability.  Repayment of long-term debt is reported as an expenditure in governmental funds, but the repayment reduces long-term liabilities in the statement of net assets. In the current year, these amounts consist of:  Bond principal retirement Capital lease payments Total long-term debt repayment  Total long-term debt repayment  Total long-term debt repayment  Total long-term debt repayment  Defermed the treatment of net assets. In the current year, these amounts on the bond refunding agent Total long-term debt repayment  Total long-term debt repayment  Seasonal Internal service funds are used by management to charge the costs of certain activities to individual funds. The net revenue of the internal service funds is reported with governmental activities.  Because some revenues will not be collected for several months after the State's fiscal year ends, they are not considered "available" revenues in the governmental funds.  Deferred revenues increased by this amount this year.  Some items reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds. These activities consist of:  Net increase in accrued interest Interest accreted on capital appreciation debt Increase in miscellaneous liabilities (35,109) Increase in compensated absences (21,711) Increase in claims and judgments (11,531) Total additional expenditures		(929,495)	
Some capital additions were financed through capital leases. In governmental funds, a capital lease arrangement is considered a source of financing, but in the statement of net assets, the lease obligation is reported as a liability.  Repayment of long-term debt is reported as an expenditure in governmental funds, but the repayment reduces long-term liabilities in the statement of net assets. In the current year, these amounts consist of:  Bond principal retirement 428,917 Capital lease payments 5,468 Payments to the bond refunding agent 7 Total long-term debt repayment 526,388  Internal service funds are used by management to charge the costs of certain activities to individual funds. The net revenue of the internal service funds is reported with governmental activities. (119,282)  Because some revenues will not be collected for several months after the State's fiscal year ends, they are not considered "available" revenues in the governmental funds. Deferred revenues increased by this amount this year. 246,869  Some items reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds. These activities consist of:  Net increase in accrued interest (178,417) Interest accreted on capital appreciation debt 9,214 Increase in miscellaneous liabilities (35,109) Increase in compensated absences (21,711) Increase in claims and judgments (11,531)  Total additional expenditures	Refunding bonds issued		
a capital lease arrangement is considered a source of financing, but in the statement of net assets, the lease obligation is reported as a liability.  Repayment of long-term debt is reported as an expenditure in governmental funds, but the repayment reduces long-term liabilities in the statement of net assets. In the current year, these amounts consist of:  Bond principal retirement 428,917 Capital lease payments 5,468 Payments to the bond refunding agent 92,003 Total long-term debt repayment 92,003 Total long-term debt repayment 526,388  Internal service funds are used by management to charge the costs of certain activities to individual funds. The net revenue of the internal service funds is reported with governmental activities. (119,282)  Because some revenues will not be collected for several months after the State's fiscal year ends, they are not considered "available" revenues in the governmental funds. Deferred revenues increased by this amount this year. 246,869  Some items reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds. These activities consist of:  Net increase in accrued interest (178,417) Interest accreted on capital appreciation debt 9,214 Increase in miscellaneous liabilities (35,109) Increase in compensated absences (21,711) Increase in claims and judgments (11,531) Total additional expenditures	Total bond proceeds		(1,017,470)
Repayment of long-term debt is reported as an expenditure in governmental funds, but the repayment reduces long-term liabilities in the statement of net assets. In the current year, these amounts consist of:  Bond principal retirement 428,917 Capital lease payments 5,468 Payments to the bond refunding agent 92,003 Total long-term debt repayment 526,388  Internal service funds are used by management to charge the costs of certain activities to individual funds. The net revenue of the internal service funds is reported with governmental activities. (119,282)  Because some revenues will not be collected for several months after the State's fiscal year ends, they are not considered "available" revenues in the governmental funds. Deferred revenues increased by this amount this year. 246,869  Some items reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds. These activities consist of:  Net increase in accrued interest (178,417) Interest accreted on capital appreciation debt 9,214 Increase in miscellaneous liabilities (35,109) Increase in claims and judgments (21,711) Increase in claims and judgments (11,531) Total additional expenditures	a capital lease arrangement is considered a source of financing, but in the		(22.950)
governmental funds, but the repayment reduces long-term liabilities in the statement of net assets. In the current year, these amounts consist of:  Bond principal retirement 428,917 Capital lease payments 5,468 Payments to the bond refunding agent 92,003 Total long-term debt repayment 526,388  Internal service funds are used by management to charge the costs of certain activities to individual funds. The net revenue of the internal service funds is reported with governmental activities. (119,282)  Because some revenues will not be collected for several months after the State's fiscal year ends, they are not considered "available" revenues in the governmental funds. Deferred revenues increased by this amount this year. 246,869  Some items reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds. These activities consist of:  Net increase in accrued interest (178,417) Interest accreted on capital appreciation debt 9,214 Increase in miscellaneous liabilities (35,109) Increase in compensated absences (21,711) Increase in claims and judgments (11,531) Total additional expenditures (237,554)	statement of het assets, the lease obligation is reported as a hability.		(22,650)
Bond principal retirement Capital lease payments Payments to the bond refunding agent Total long-term debt repayment  Internal service funds are used by management to charge the costs of certain activities to individual funds. The net revenue of the internal service funds is reported with governmental activities.  Because some revenues will not be collected for several months after the State's fiscal year ends, they are not considered "available" revenues in the governmental funds.  Deferred revenues increased by this amount this year.  Some items reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds. These activities consist of:  Net increase in accrued interest Net increase in accrued interest Interest accreted on capital appreciation debt Increase in miscellaneous liabilities Increase in compensated absences (21,711) Increase in claims and judgments Total additional expenditures (237,554)	governmental funds, but the repayment reduces long-term liabilities in the statement of net assets. In the current year, these amounts		
Payments to the bond refunding agent Total long-term debt repayment  Internal service funds are used by management to charge the costs of certain activities to individual funds. The net revenue of the internal service funds is reported with governmental activities.  Because some revenues will not be collected for several months after the State's fiscal year ends, they are not considered "available" revenues in the governmental funds.  Deferred revenues increased by this amount this year.  246,869  Some items reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds. These activities consist of:  Net increase in accrued interest Interest accreted on capital appreciation debt Increase in miscellaneous liabilities Increase in compensated absences Increase in claims and judgments Total additional expenditures  (237,554)		428,917	
Internal service funds are used by management to charge the costs of certain activities to individual funds. The net revenue of the internal service funds is reported with governmental activities.  Because some revenues will not be collected for several months after the State's fiscal year ends, they are not considered "available" revenues in the governmental funds.  Deferred revenues increased by this amount this year.  246,869  Some items reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds. These activities consist of:  Net increase in accrued interest Net increase in accrued interest Interest accreted on capital appreciation debt Increase in miscellaneous liabilities Increase in compensated absences Increase in compensated absences Increase in claims and judgments Total additional expenditures  (237,554)		-	
certain activities to individual funds. The net revenue of the internal service funds is reported with governmental activities.  Because some revenues will not be collected for several months after the State's fiscal year ends, they are not considered "available" revenues in the governmental funds.  Deferred revenues increased by this amount this year.  246,869  Some items reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds. These activities consist of:  Net increase in accrued interest Interest accreted on capital appreciation debt Increase in miscellaneous liabilities Increase in compensated absences Increase in claims and judgments Total additional expenditures  (118,417) (237,554)	_*	92,003	526,388
Because some revenues will not be collected for several months after the State's fiscal year ends, they are not considered "available" revenues in the governmental funds.  Deferred revenues increased by this amount this year.  246,869  Some items reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds. These activities consist of:  Net increase in accrued interest Increase in miscellaneous liabilities Increase in miscellaneous liabilities Increase in compensated absences Increase in claims and judgments Total additional expenditures  (237,554)	, and the second se		
year ends, they are not considered "available" revenues in the governmental funds.  Deferred revenues increased by this amount this year.  246,869  Some items reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds. These activities consist of:  Net increase in accrued interest (178,417) Interest accreted on capital appreciation debt 9,214 Increase in miscellaneous liabilities (35,109) Increase in compensated absences (21,711) Increase in claims and judgments (11,531) Total additional expenditures (237,554)	service funds is reported with governmental activities.		(119,282)
Deferred revenues increased by this amount this year.  246,869  Some items reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds. These activities consist of:  Net increase in accrued interest Interest accreted on capital appreciation debt Increase in miscellaneous liabilities Increase in compensated absences Increase in claims and judgments Total additional expenditures  246,869  (178,417) (17			
of current financial resources and therefore are not reported as expenditures in governmental funds. These activities consist of:  Net increase in accrued interest Interest accreted on capital appreciation debt Increase in miscellaneous liabilities Increase in compensated absences Increase in claims and judgments Total additional expenditures  (178,417) (37,109) (21,711) (237,554)	· · · · · · · · · · · · · · · · · · ·		246,869
expenditures in governmental funds. These activities consist of:  Net increase in accrued interest Interest accreted on capital appreciation debt Increase in miscellaneous liabilities Increase in compensated absences Increase in claims and judgments Total additional expenditures  (178,417) (35,109) (21,711) (21,711) (237,554)	·		
Net increase in accrued interest (178,417) Interest accreted on capital appreciation debt 9,214 Increase in miscellaneous liabilities (35,109) Increase in compensated absences (21,711) Increase in claims and judgments (11,531) Total additional expenditures (237,554)	·		
Interest accreted on capital appreciation debt Increase in miscellaneous liabilities Increase in compensated absences Increase in claims and judgments Total additional expenditures  9,214 (35,109) (21,711) (11,531) (237,554)		(470 447)	
Increase in miscellaneous liabilities (35,109) Increase in compensated absences (21,711) Increase in claims and judgments (11,531) Total additional expenditures (237,554)			
Increase in compensated absences (21,711) Increase in claims and judgments (11,531) Total additional expenditures (237,554)			
Increase in claims and judgments Total additional expenditures  (11,531) (237,554)		. , ,	
Total additional expenditures (237,554)	•	, ,	
Change in net assets of governmental activities \$ (430.065)	e e e	(11,001)	(237,554)
Onlings in first assets of governmental activities (439,003)	Change in net assets of governmental activities		\$ (439,065)

### **PROPRIETARY FUNDS Statement of Fund Net Assets** June 30, 2002

June 30, 2002 (expressed in thousands)		iness-Type Activit Enterprise Funds		Governmental Activities	
		•	Nonmajor		Internal
	Workers'	Unemployment	Enterprise		Service
	Compensation	Compensation	Funds	Total	Funds
Assets					
Current Assets:					
Cash and pooled investments	\$ 3,316	\$ 1,495,373	\$ 494,245	\$ 1,992,934	\$ 117,018
Investments	817,368	-	85,337	902,705	2,202
Taxes receivable (net of allowance)	-	-	4,101	4,101	
Other receivables (net of allowance)	424,093	342,367	129,984	896,444	2,522
Due from other funds	1,365	4,249	41,599	47,213	53,396
Due from other governments	449	45,954	49,950	96,353	6,112
Inventories	193	-	67,468	67,661	19,056
Prepaid expenses	1 242 725	- 4 007 040	7,699	7,700	1,893
Total Current Assets	1,246,785	1,887,943	880,383	4,015,111	202,199
Noncurrent Assets:					
Investments, noncurrent	8,535,515	-	847,504	9,383,019	37,457
Other noncurrent assets	-	-	71,192	71,192	-
Capital Assets:	2212		04.044	0.4.0=4	4 4-0
Land	3,240	-	21,014	24,254	1,458
Buildings Other improvements and misselleneous	62,446	-	968,945	1,031,391	69,116
Other improvements and miscellaneous	1,288	-	59,592 259,722	60,880	23,727
Furnishings and equipment Accumulated depreciation	25,838 (31,687)	-	,	285,560 (588,091)	526,668 (214,171)
Construction in progress	(31,007)	-	(556,404) 300,708	300,708	(314,171) 6,386
Total Noncurrent Assets	8,596,640		1,972,273	10,568,913	350,641
Total Assets	\$ 9,843,425	\$ 1,887,943	\$ 2,852,656	\$ 14,584,024	\$ 552,840
Total Assets	ŷ 9,043,423	Ψ 1,007,943	\$ 2,002,000	ŷ 14,304,024	φ 332,040
Liabilities					
Current Liabilities:					
Accounts payable	\$ 5,090	\$ -	\$ 96,964	\$ 102,054	\$ 31,065
Contracts and retainages payable	2,054	-	24,226	26,280	815
Accrued liabilities	122,434	-	168,294	290,728	16,651
Obligations under security lending agreements	817,368	-	12,989	830,357	2,095
Bonds and notes payable	2,581	-	54,670	57,251	5,470
Due to other funds	4,315	3	61,027	65,345	28,019
Due to other governments	45 200	34	2,514	2,548	219
Deferred revenues	15,368	-	28,690	44,058	440
Claims and judgments payable, current	1,357,766	-	47,980	1,405,746	68,049
Total Current Liabilities	2,326,976	37	497,354	2,824,367	152,823
Non-Current Liabilities:					
Claims and judgments payable, long-term	13,525,333	-	2,016	13,527,349	366,861
Bonds and notes payable	45,496	-	656,858	702,354	54,215
Other long-term liabilities	10,105	-	694,320	704,425	16,154
Total Non-Current Liabilities	13,580,934	-	1,353,194	14,934,128	437,230
Total Liabilities	15,907,910	37	1,850,548	17,758,495	590,053
Net Assets:					
Invested in capital assets, net of related debt	13,048	-	356,858	369,906	253,500
Restricted for:	•		•	•	•
Unemployment compensation	-	1,887,906	-	1,887,906	-
Unrestricted	(6,077,533)	-	645,250	(5,432,283)	(290,713)
Total Net (Deficit) Assets	\$ (6,064,485)	\$ 1,887,906	\$ 1,002,108	\$ (3,174,471)	\$ (37,213)

## **PROPRIETARY FUNDS** Statement of Revenues, Expenses, and Changes in Fund Net Assets For the Fiscal Year Ended June 30, 2002

(expressed in thousands)

	Business-Type Activities Enterprise Funds					
		interprise i unide	Nonmajor	-	Activities Internal	
	Workers'	Unemployment	Enterprise		Service	
	Compensation	Compensation	Funds	Total	Funds	
Operating Revenues:						
Sales	\$ -	\$ -	\$ 507,420	\$ 507,420	\$ 128,461	
Less: Cost of goods sold		-	355,787	355,787	112,391	
Gross profit	-	-	151,633	151,633	16,070	
Charges for services	37	-	875,336	875,373	497,420	
Premiums and assessments	1,042,909	972,849	823,441	2,839,199	69,505	
Lottery ticket proceeds	-	-	438,600	438,600	-	
Miscellaneous revenue	26,944	188,160	88,244	303,348	25,781	
Total Operating Revenues	1,069,890	1,161,009	2,377,254	4,608,153	608,776	
Operating Expenses:						
Salaries and wages	106,964	-	453,440	560,404	205,989	
Employee benefits	25,169	-	79,933	105,102	44,862	
Personal services	2,507	-	38,650	41,157	17,485	
Goods and services	60,783	-	447,410	508,193	248,650	
Travel Premiums and claims	2,828 1,939,151	1,871,783	14,950 786,548	17,778 4,597,482	3,056 167,383	
Lottery prize payments	1,939,131	1,071,703	282,246	282,246	107,303	
Depreciation and amortization	970		52,563	53,533	53,498	
Miscellaneous expenses	5,538	_	110,650	116,188	10,397	
Total Operating Expenses	2,143,910	1,871,783	2,266,390	6,282,083	751,320	
Operating Income (Loss)	(1,074,020)		110,864	(1,673,930)	(142,544)	
oporating moome (2000)	(1,011,020)	(110,111)	110,001	(1,070,000)	(112,011)	
Nonoperating Revenues (Expenses):						
Earnings (loss) on investments	435,356	112,794	65,063	613,213	2,582	
Interest expense	(2,657)	-	(76,529)	(79,186)	(3,030)	
Distributions to other governments		-	(29,033)	(29,033)		
Other revenue (expenses)	7,134	248,395	118,625	374,154	4,711	
Total Nonoperating Revenues (Expenses)	439,833	361,189	78,126	879,148	4,263	
Income (Loss) Before Contributions and Transfers	(634,187)	(349,585)	188,990	(794,782)	(138,281)	
Capital Contributions	-	-	-	-	3,488	
Transfers in	235,340	-	153,992	389,332	34,709	
Transfers (out)	(239,462)	-	(297,696)	(537,158)	(19,198)	
Net Contributions and Transfers	(4,122)	-	(143,704)	(147,826)	18,999	
Change in Net Assets	(638,309)	(349,585)	45,286	(942,608)	(119,282)	
Net Assets - Beginning, as restated	(5,426,176)	2,237,491	956,822	(2,231,863)	82,069	
Net Assets - Ending	\$ (6,064,485)	\$ 1,887,906	\$ 1,002,108	\$ (3,174,471)	\$ (37,213)	

## PROPRIETARY FUNDS Statement of Cash Flows

Continued

For the Fiscal Year Ended June 30, 2002 (expressed in thousands)

(44	Bus		Governmental		
		Enterprise Funds		-	Activities
			Nonmajor		Internal
	Workers'	Unemployment	Enterprise		Service
	Compensation	Compensation	Funds	Total	Funds
Cash Flows from Operating Activities:	<b>A</b> 40-0044		<b>A A A A B B B B B B B B B B</b>		
Receipts from customers	\$ 1,056,314	\$ 947,817	\$ 2,635,398	\$ 4,639,529	\$ 697,898
Payments to suppliers	(1,394,495)	(1,881,650)	(2,001,784)	(5,277,929)	(427,172)
Payments to employees	(131,786)	-	(528,505)	(660,291)	(250,763)
Other receipts (payments)	26,945	188,160	88,245	303,350	25,780
Net Cash Provided (Used) by Operating Activities	(443,022)	(745,673)	193,354	(995,341)	45,743
Cash Flows from Noncapital Financing Activities:					
Transfers in	235,340	-	153,992	389,332	34,709
Transfers out	(239,462)	-	(297,696)	(537,158)	(19,198)
Operating grants and donations received	7,952	223,924	10,256	242,132	52
Taxes and license fees collected	6	-	101,370	101,376	-
Distributions to other governments	-	-	(29,033)	(29,033)	-
Other noncapital financing activity	4	-	220	224	(104)
Net Cash Provided (Used) by Noncapital Financing Activities	3,840	223,924	(60,891)	166,873	15,459
Cash Flows from Capital and Related Financing Activities:					
Interest paid	(2,656)	_	(35,264)	(37,920)	(3,074)
Principal payments on long-term capital financing	(2,451)	_	(39,120)	(41,571)	(5,716)
Proceeds from long-term capital financing	29	_	90,701	90,730	13,037
Proceeds from sale of capital assets	19	_	2,183	2,202	9,983
Acquisitions of capital assets	(1,090)	_	(115,276)	(116,366)	(51,641)
Net Cash or Pooled Investments Provided by	(1,000)		(1.0,2.0)	(1.0,000)	(0.,0)
(Used in) Capital and Related Financing Activities	(6,149)	-	(96,776)	(102,925)	(37,411)
Cash Flows from Investing Activities:					
Receipt of interest	436,288	113,123	25,814	575,225	2,710
Proceeds from sale of investment securities	(4,639,769)	-	1,155,464	(3,484,305)	2,503
Purchases of investment securities	4,637,329	_	(1,166,461)	3,470,868	(41)
Net Cash Provided by (Used in) Investing Activities	433,848	113,123	14,817	561,788	5,172
Net Increase (Decrease) in Cash and Pooled Investments	(11,483)	(408,626)	50,504	(369,605)	28,963
Cash and Pooled Investments, July 1	14,799	1,903,999	443,741	2,362,539	20,903 88,055
Cash and Pooled Investments, June 30	\$ 3,316	\$ 1,495,373	\$ 494,245	\$ 1,992,934	\$ 117,018
Castrala i Colca integrational, cane co	Ψ 0,010	ψ 1,400,070	Ψ 101,210	Ψ 1,002,004	Ψ 117,010
Cash Flows from Operating Activities:					
Operating Income (Loss)	\$ (1,074,020)	\$ (710,774)	\$ 110,864	\$ (1,673,930)	\$ (142,544)
Adjustments to Reconcile Operating Income					
(Loss) to Net Cash Provided by Operations:					
Depreciation	970	-	52,563	53,533	53,498
Provision for uncollectible accounts	5,318	2,276	4,719	12,313	5
Change in Assets: Decrease (Increase)					
Receivables (net of allowance)	8,913	(27,309)	(9,781)	(28,177)	2,520
Inventories	(15)	-	(1,563)	(1,578)	539
Prepaid expenses	8	_	(1,263)	(1,255)	112
Change in Liabilities: Increase (Decrease)	-		( ) - 9/	(,, 3-)	
Payables	615,804	(9,866)	37,815	643,753	131,613
Net Cash or Cash Equivalents Provided	3.3,301	(5,550)	3.,5.3	3 .5,. 50	,
by (Used in) Operating Activities	\$ (443,022)	\$ (745,673)	\$ 193,354	\$ (995,341)	\$ 45,743
7 7 - Pro 1 1 0 - 1 - 1 - 1	7 (, ULL)	+ (0,0.0)	+ .00,001	+ (000,071)	7 .0,. 10

# PROPRIETARY FUNDS Statement of Cash Flows

For the Fiscal Year Ended June 30, 2002 (expressed in thousands)

Concluded

	Business Type Activities Enterprise Funds								Governmental Activities	
					Nonmajor Enterprise Funds		Total		Intern	
									Servic	
									Funds	
Noncash Investing, Capital and Financing Activities:										
Contributions of capital assets	\$	-	\$	-	\$	-	\$	-	\$	3,488
Noncash portion of prior period adjustments		-		-	(3	2,116)	(32	,116)		(32,534)
Amortization of long-term lotto prize liability		-		-	3	7,001	37	,001		-
Increase (decrease) in fair value of investments		(932)		(329)	3	8,976	37	,715		100
Refunding bonds issued		-		-	3	2,260	32	,260		-
Refunded bonds redeemed		-		-	(3	1,590)	(31	,590)		-
Net change in deferred gain on refunding activity		-		-		(490)		(490)		-
Accretion of interest on zero coupon bonds		-		-		2,858	2	,858		-

## **FIDUCIARY FUNDS Statement of Fiduciary Net Assets** June 30, 2002

(expressed in thousands)

——	Private- Purpose Trust	Local Government Investment Pool	Pension and Other Employee Benefit Plans	Agency Funds
Assets:				
Cash and pooled investments	\$ 72,602	\$ 4,442,148	\$ 32,952	\$ 142,629
Investments	392	919,117	-	1,519
Other receivables (net of allowance)	298,916	105,753	209,915	53,845
Due from other funds	12,652	-	7,725	518,774
Due from other governments	2,261	-	22,969	25,868
Prepaid expenses	8	-	<u>-</u>	
Total Current Assets	386,831	5,467,018	273,561	742,635
Noncurrent Assets:				
Investments, noncurrent	28,285	683,155	44,202,839	21,363
Other noncurrent assets	146	-	-	75,139
Capital Assets:				
Land	776	-	-	-
Buildings	7,949	-	-	-
Furnishings and equipment	7,730	-	-	-
Accumulated depreciation	(7,917)	-	-	-
Construction in progress	2,267	-	<u>-</u>	
Total Noncurrent Assets	39,236	683,155	44,202,839	96,502
Total Assets	\$ 426,067	\$ 6,150,173	\$ 44,476,400	\$ 839,137
Liabilities:				
Accounts payable	\$ 1,225	\$ -	\$ -	\$ 8,504
Contracts and retainages payable	3	-	-	15,771
Accrued liabilities	17,316	51,549	65,812	290,769
Obligations under security lending agreements	211	683,156	3,041,737	15,052
Due to other funds	2,177	53	10,159	37,309
Due to other governments	161	-	-	391,223
Deferred revenues	179,856	-	-	-
Other long-term liabilities	22,705	-	-	80,509
Total Liabilities	223,654	734,758	3,117,708	\$ 839,137
Net Assets:				
Net assets held in trust for:				
Pension benefits	-	-	40,005,772	
Deferred compensation participants	-	-	1,352,920	
Local government pool participants	-	5,415,415	-	
Individuals, organizations & other governments	202,413	-	-	
Total Net Assets	\$ 202,413	\$ 5,415,415	\$ 41,358,692	

## **FIDUCIARY FUNDS** Statement of Changes in Fiduciary Net Assets For the Fiscal Year Ended June 30, 2002

(expressed in thousands)

(expressed in triododrido)	Local				
	Private- Government		Pension and		
	Purpose Investment		Other Employee		
	Trust	Pool	Benefit Plans		
Additions:					
Contributions:					
Employers	\$ -	\$ -	\$ 262,314		
Members	-	-	409,882		
State	-	-	25,071		
Pool participants	-	12,182,766	119,078		
Total Contributions	-	12,182,766	816,345		
Investment Income:					
Net appreciation (depreciation) in fair value	-	-	(4,077,559)		
Interest and dividends	24,626	142,706	1,177,984		
Less: Investment expenses	-	-	(93,139)		
Net Investment Income	24,626	142,706	(2,992,714)		
Tanadan fara alkan anasisa alam			40.740		
Transfers from other pension plans Other additions:	-	-	49,749		
Charges for services	41,152	_	12,062		
Federal grants-in-aid	161,602	-	-		
Other contracts, grants and miscellaneous	119,660	-	1,014		
Total other additions	322,414	-	13,076		
Total Additions	347,040	12,325,472	(2,113,544)		
			<u> </u>		
Deductions:					
Pension benefits	-	-	1,763,046		
Pension refunds	-	-	97,475		
Transfers to other pension plans	-		49,749		
Administrative expenses	28,042	6,982	16,505		
Distributions to pool participants	-	11,893,642	77,602		
Payments to or on behalf of individuals, organizations and					
other governments in accordance with trust agreements	306,736	-			
Total Deductions	334.778	11,900,624	2,004,377		
Net Increase (Decrease) Before Transfers	12,262	424,848	(4,117,921)		
Not moreuse (Bearcuse) Barara Translata	12,202	424,040	(4,117,321)		
Transfers in	50,620	-	-		
Transfers (out)	(62,981)	-	-		
Net Increase (Decrease)	(99)	424,848	(4,117,921)		
Net Assets - Beginning, as restated	202,512	4,990,567	45,476,613		
_					

## **COMPONENT UNITS Statement of Fund Net Assets**

June 30, 2002 (expressed in thousands)

	Public Stadium	Nonmajor Component Units	Totals
		'	
Assets			
Current Assets:	<b>A</b>		<b>A</b> 0047
Cash and pooled investments	\$ 7,567	\$ 2,380	\$ 9,947
Investments	- 440	33,306	33,306
Other receivables (net of allowance)	143	2,858	3,001
Prepaid expenses	48	218	266
Total Current Assets	7,758	38,762	46,520
Noncurrent Assets:			
Investments, noncurrent	14,939	1,277	16,216
Other noncurrent assets	-	15,222	15,222
Capital Assets:			
Land	34,677	-	34,677
Buildings	73,726	-	73,726
Furnishings and equipment	3,086	1,041	4,127
Accumulated depreciation	(6,957)	(662)	(7,619)
Construction in Process	385,358	-	385,358
Total Noncurrent Assets	504,829	16,878	521,707
Total Assets	\$ 512,587	\$ 55,640	\$ 568,227
Liabilities			
Current Liabilities:			
Accounts payable	\$ 171	\$ 1,182	\$ 1,353
Contracts and retainages payable	19,190	Ψ 1,102	19,190
Accrued liabilities	83	63	146
Deferred revenues	-	191	191
Total Current Liabilities	19,444	1,436	20,880
Non-Current Liabilities:			
Other long-term liabilities	35,034	4,039	39,073
Total Non-Current Liabilities	35,034	4,039	39,073
Total Liabilities	54,478	5,475	59,953
Net Assets:			
Invested in capital assets, net of related debt	435,666	379	436,045
Restricted for deferred sales tax	14,939	-	14,939
Unrestricted	7,504	49.786	57.290
Total Net (Deficit) Assets	\$ 458,109	\$ 50,165	\$ 508,274

# **COMPONENT UNITS** Statement of Revenues, Expenses, and Changes in Fund Net Assets For the Fiscal Year Ended June 30, 2002 (expressed in thousands)

Operating Revenues: Charges for services \$ 450 \$ 9,604  Total Operating Revenues 450 9,604  Operating Expenses: Salaries and wages 647 3,309	\$ 10,054 10,054
Charges for services \$ 450 \$ 9,604  Total Operating Revenues 450 9,604  Operating Expenses:	10,054
Total Operating Revenues 450 9,604  Operating Expenses:	10,054
Operating Expenses:	<u> </u>
. • .	3.956
. • .	3.956
Salaries and wages 647 3,309	3.956
	-,
Employee benefits 90 804	894
Personal services - 428	428
Goods and services 621 2,804	3,425
Travel - 16	16
Depreciation and amortization 2,374 134	2,508
Miscellaneous expenses - 84	84
Total Operating Expenses 3,732 7,579	11,311
Operating Income (Loss) (3,282) 2,025	(1,257)
Nonoperating Revenues (Expenses):	
Earnings (loss) on investments 1,340 2,581	3,921
Sales tax 1,264 -	1,264
Interest expense - (451)	(451)
Total Nonoperating Revenues (Expenses) 2,604 2,130	4,734
Net Income (Loss) before Contributions (678) 4,155	3,477
Contributions of capital 55,260 37	55,297
Change in Net Assets         54,582         4,192	58,774
Net Assets - Beginning, as restated 403,527 45,973	449,500
<b>Net Assets - Ending</b> \$ 458,109 \$ 50,165	\$ 508,274

# **COMPONENT UNITS Statement of Cash Flows**

For the Fiscal Year Ended June 30, 2002 (expressed in thousands)

(expressed in thousands)	Nonmajor			
	Public	Component		
	Stadium	Units	Total	
Cash Flows from Operating Activities:	Φ 200	Φ 0.040	<b>A</b> 0.077	
Receipts from customers	\$ 329	\$ 8,948	\$ 9,277	
Payments to suppliers	(601)	(4,044)	(4,645)	
Payments to employees	(752)	(4,116)	(4,868)	
Net Cash and Pooled Investments Provided	(1.004)	700	(226)	
(Used) in Operating Activities	(1,024)	788	(236)	
Cash Flows from Noncapital Financing Activities:				
Taxes and license fees collected	1,264	-	1,264	
Other noncapital financing activity	-	(2,004)	(2,004)	
Net Cash and Pooled Investments Provided		( , ,	,	
(Used) in Noncapital Financing Activities	1,264	(2,004)	(740)	
Cash Flows from Capital and Related Financing Activities:	40	/AEA\	(444)	
Interest paid	10	(451)	(441)	
Capital contributions	55,260	37	55,297	
Proceeds from long-term capital financing Acquisitions of capital assets	3,743	- (E12)	3,743	
Net Cash and Pooled Investments Provided	(126,789)	(513)	(127,302)	
(Used) in Capital and Related Financing Activities	(67,776)	(927)	(68,703)	
(Osed) in Supital and Related I mancing Activities	(01,110)	(321)	(00,703)	
Cash Flows from Investing Activities:				
Investment income	1,340	2,481	3,821	
Proceeds from sale of investment securities	-	463	463	
Purchases of investment securities	(1,353)	(3,010)	(4,363)	
Net Cash Provided (Used) in Investing Activities	(13)	(66)	(79)	
Net Increase (Decrease) in Cash and Pooled Investments	(67,549)	(2,209)	(69,758)	
Cash and Pooled Investments, July 1	75,116	4,589	79,705	
Cash and Pooled Investments, June 30	\$ 7,567	\$ 2,380	\$ 9,947	
	Ţ -,	+ -,	<del>, ,,,,,,</del>	
Reconciliation of operating income (loss) to net				
cash provided (used) by operating activities:				
Operating Income (Loss)	\$ (3,282)	\$ 2,025	\$ (1,257)	
Adjustments to Reconcile Operating Income				
(Loss) to Net Cash Provided by Operations:	0.074	404	0.500	
Depreciation	2,374	134	2,508	
Change in Assets: Decrease (Increase)	(101)	(611)	(722)	
Receivables (net of allowance)	(121)	(611)	(732)	
Prepaid expenses  Change in Liabilities: Increase (Decrease)	(30)	(189)	(219)	
Payables	35	(571)	(536)	
Net Cash or Cash Equivalents Provided	JJ	(37.1)	(550)	
by (Used in) Operating Activities	\$ (1,024)	\$ 788	\$ (236)	
-, () openaning	Ψ (1,021)	<b>4</b> 100	ψ (200)	
Noncash investing, capital, and financing activities:				
Noncash activity included increase (decrease) in fair value of investm	ents.	\$ (25)	\$ (25)	
			· .	

### **Notes to the Financial Statements**

For the Fiscal Year Ended June 30, 2002

### **Index to the Notes to the Combined Financial Statements**

	Pag	je
1.	Summary of Significant Accounting Policies	
	AReporting Entity53	}
	B. Government-wide and Fund Financial Statements54	
	C. Measurement Focus and Basis of Accounting56	
	D. General Budgetary Policies and Procedures57	
	E. Cash and Investments	
	F. Receivables	
	G. Inventories	
	H. Capital Assets58	
	I. Compensated Absences59	
	J. Long-Term Liabilities59	
	K. Fund Equity60	
	L. Insurance Activities	
	M. Interfund/Interagency Activities	L
	N. Donor-restricted Endowments	
2.	Accounting and Reporting Changes62	2
3.	Deposits and Investments 63	
4.	Receivables and Deferred Revenues67	7
5.	Interfund Balances and Transfers70	)
6.	Capital Assets71	
7.	Long-Term Liabilities	j
8.	No Commitment Debt84	ŀ
9.	Fund Balances Reserved or Designated for	
	Other Specific Purposes84	ŀ
10.	Deficit Net Assets85	
11.	Retirement Plans86	)
12.	Commitments and Contingencies	1
13.	Subsequent Events	5

### Note 1 - Summary of Significant Accounting Policies

The accompanying financial statements of the state of Washington have been prepared in conformity with generally accepted accounting principles (GAAP). The Office of Financial Management (OFM) is the primary authority for the state's accounting and reporting requirements. OFM has adopted the pronouncements of the Governmental Accounting Standards Board (GASB), which is the accepted standard-setting body for establishing governmental accounting and financial reporting principles nationally. For government-wide and enterprise fund reporting, the state follows only those private-sector standards issued on or before November 30, 1989, unless those pronouncements conflict with or contradict the pronouncements of the GASB. The more significant of the state's accounting policies follow.

### A. Reporting Entity

In evaluating how to define the state of Washington, for financial reporting purposes, management has considered: all funds, organizations, institutions, agencies, departments, and offices that are legally part of the state (the primary government); organizations for which the state is financially accountable; and other organizations for which the nature and significance of their relationship with the state are such that exclusion would cause the state's financial statements to be misleading or incomplete.

Financial accountability is manifest when the primary government appoints a voting majority of an organization's governing body and is able to impose its will on that organization or there is a potential for the organization to provide specific financial benefits to or impose specific financial burdens on the primary government. The primary government may be financially accountable if an organization is fiscally dependent on the primary government regardless of whether the organization has a separately elected governing board, a governing board appointed by a higher level of government, or a jointly appointed board. An organization is fiscally dependent if it is unable to determine its budget without another government having the substantive authority to approve or modify that budget, to levy taxes or set rates or charges without substantive approval by another government, or to issue bonded debt without substantive approval by another government.

Based on this criteria, the following are included in the financial statements of the primary government:

STATE AGENCIES - Except as otherwise described herein, all state elected offices, departments, agencies, commissions, boards, committees, authorities, and councils (agencies) and all funds and account groups of the state are included in the primary government. Executives of these agencies are either elected, directly appointed by the Governor, appointed by a board which is appointed by the Governor, or appointed by a board which is in part appointed by the Governor.

Additionally, a small number of board positions are established by statute or independently elected. The state Legislature creates these agencies, assigns their programs, approves operational funding, and requires financial accountability. The Legislature also authorizes all bond issuances for capital construction projects for the benefit of state agencies. The legal liability for these bonds and the ownership of agency assets reside with the state

COLLEGES AND UNIVERSITIES - The governing boards of the five state universities, the state college, and the 33 state community and technical colleges are appointed by the Governor. Each college's governing board appoints a president to function as chief administrator. The state Legislature approves budgets and budget amendments for the colleges' appropriated funds, which include the state's General Fund as well as certain capital projects funds. The state Treasurer issues general obligation debt for major campus construction projects. However, the colleges are authorized to issue revenue bonds for construction of facilities for certain revenue generating activities such as housing, dining, and parking. These revenue bonds are payable solely from and secured by fees and revenues derived from the operation of constructed facilities; the legal liability for the bonds and the ownership of the college assets reside with the state. Colleges do not have separate corporate powers and sue and are sued as part of the state with legal representation provided through the state Attorney General's Office. Since the colleges are legally part of the state, their financial operations, including their blended component units, are reported in the primary government financial statements using the fund structure prescribed by GASB, not discretely reported according to the fund structure of the American Institute of Certified Public Accountants college and university reporting model.

RETIREMENT SYSTEMS - The state of Washington, through the Department of Retirement Systems, administers eight retirement systems for public employees of the state and political subdivisions: the Public Employees' Retirement System, the Teachers' Retirement System, the School Employees' Retirement System, the Law Enforcement Officers' and Fire Fighters' Retirement System, the Washington State Patrol Retirement System, the Judicial Retirement System, and the Judges Retirement Fund. The director of the Department of Retirement Systems is appointed by the Governor.

There are two additional retirement systems administered outside of the Department of Retirement Systems. The Volunteer Fire Fighters' Relief and Pension Fund is administered through the Board for Volunteer Fire Fighters, which is appointed by the Governor. The Judicial Retirement Account is administered through the Administrator for the Courts under the direction of the Board for Judicial Administration.

The state Legislature establishes laws pertaining to the creation and administration of all public retirement systems. The participants of the public retirement systems together with the state provide funding for all costs of the systems based upon actuarial valuations. The state establishes benefit levels and approves the actuarial assumptions used in determining contribution levels.

All ten of the aforementioned retirement systems are included in the primary government's financial statements.

COMPONENT UNITS - Discrete component units are entities which are legally separate from the state but which are financially accountable to the state. The following are discretely presented in the financial statements of the state in the component units column:

The WASHINGTON STATE HOUSING FINANCE WASHINGTON COMMISSION, the HIGHER EDUCATION **FACILITIES** AUTHORITY, WASHINGTON HEALTH CARE FACILITIES AUTHORITY, and the WASHINGTON ECONOMIC DEVELOPMENT FINANCE AUTHORITY (financing authorities) were created by the Legislature in a way that specifically prevents them from causing the state to be liable or responsible for their acts and obligations, including, but not limited to, any obligation to pay principal and interest on financing authority bonds. The financing authorities cannot obligate the state, either legally or morally, and the state has not assumed any obligation of, or with respect to, the financing authorities.

The financing authorities are reported as discrete component units because state officials either serve on or appoint the members of the governing bodies of the authorities. The state also has the ability to influence the operations of the authorities through legislation.

Financial reports of these financing authorities may be obtained from each authority at the following addresses:

Washington Health Care Facilities Authority 410 - 11th Avenue SE, Suite 201 PO Box 40935 Olympia, WA 98504-0935

Washington State Housing Finance Commission Washington Higher Education Facilities Authority Washington Economic Development Finance Authority 1000 Second Avenue, Suite 2700 Seattle, WA 98104-1046

The WASHINGTON STATE PUBLIC STADIUM AUTHORITY (PSA) was created by the Legislature to acquire, construct, own, and operate a stadium, exhibition center, and parking garage. The state has budget approval authority over a majority of PSA's funding sources. Further, conditioned upon certain events occurring, the state is authorized to issue and has issued general obligation bonds to participate in the funding of project construction costs. Under statute, the state's share of the total project cost is capped at \$300 million. Project costs in excess of \$300 million are the responsibility of the project's private partner, First & Goal, Inc. The bonds will be repaid through new state lottery games, a state sales tax credit, extension of the local hotel/motel tax, and parking and admissions taxes at the new facility. Financial reports of the PSA may be obtained at the following address:

Washington State Public Stadium Authority 401 Second Avenue South, Suite 520 Seattle, WA 98104-0280

## B. Government-wide and Fund Financial Statements

#### **Government-wide Financial Statements**

The state presents two basic government-wide financial statements: the Statement of Net Assets and the Statement of Activities. These government-wide financial statements report information on all nonfiduciary activities of the primary government and its component units. The financial information for the primary government is distinguished between governmental and business-type activities. Governmental activities generally are financed through taxes, intergovernmental revenues, and other nonexchange revenues. Business-type activities are financed

in whole or in part by fees charged to external parties for goods and services.

**Statement of Net Assets** – The Statement of Net Assets presents the state's non-fiduciary assets and liabilities. As a general rule, balances between governmental and business-type activities are eliminated.

Assets and liabilities are presented in a net assets format in order of liquidity. Net assets are classified into three categories:

- Invested in capital assets, net of related debt consists of capital assets, net of accumulated depreciation and reduced by outstanding balances of bonds, notes and other debt that are attributed to the acquisition, construction, or improvement of those assets.
- Restricted net assets results when constraints are placed on net asset use either by external parties or by law through constitutional provision or enabling legislation.
- Unrestricted net assets consist of net assets that do not meet the definition of the two preceding categories.

**Statement of Activities** - The Statement of Activities reports the extent to which each major state program is supported by general state revenues or is self-financed through fees and intergovernmental aid. For governmental activities, a major program is defined as a function. For business-type activities, a major program is an identifiable activity.

Program revenues offset the direct expenses of major programs. Direct expenses are those that are clearly identifiable within a specific function or activity. Program revenues are identified using the following criteria:

- Charges to customers for goods and services of the program. A customer is one who directly benefits from the goods or services or is otherwise directly affected by the program, such as a state citizen or taxpayer, or other governments or nongovernmental entities.
- Amounts received from outside entities that are restricted to one or more specific program.
   These amounts can be operating or capital in nature.
- Earnings on investments that are restricted to a specific program are also considered program revenues.

General revenues consist of taxes and other items not meeting the definition of program revenues.

Generally the effect of internal activities is eliminated. Exceptions to this rule include charges between the health insurance and workers' compensation insurance programs and various other state programs and functions. Elimination of these charges would distort the direct costs and revenues reported for the various activities involved.

#### **Fund Financial Statements**

The State uses 501 accounts that are combined into 55 rollup funds. The State presents separate financial statements for governmental funds, proprietary funds, and fiduciary funds. Major individual governmental funds and major individual proprietary funds are reported in separate columns in the fund financial statements, with nonmajor funds being combined into a single column regardless of fund type. Internal service and fiduciary funds are reported by fund type. Major funds include:

#### **Major Governmental Funds:**

- **General Fund** is the state's primary operating fund. This fund is used to account for all financial resources and transactions not required to be accounted for in other funds.
- Higher Education Special Revenue Fund primarily accounts for grants and contracts received for research and other educational purposes. This fund also accounts for charges for services by state institutions of higher education.
- Higher Education Endowment Fund is used by the state to account for gifts and bequests that the donors have specified must remain intact. Each gift is governed by various restrictions on the investment and use of the funds.

#### **Major Enterprise Funds:**

- Workers' Compensation Fund is used to account for the workers' compensation program that provides medical, time-loss, and disability benefit payments to qualifying individuals sustaining work-related injuries.
- Unemployment Compensation Fund is used to account for the unemployment compensation program. It accounts for the deposit of funds requisitioned from the Federal Unemployment Trust Fund, to provide services to eligible participants within the state, and to pay unemployment benefits.

The state includes the following governmental and proprietary fund types within nonmajor funds:

#### **Nonmajor Governmental Funds:**

- Special Revenue Funds are used to account for a variety of state programs including public safety and health assistance programs; natural resource and wildlife protection and management programs; the state's transportation programs which include the operation of the state's ferry system and maintenance and preservation of non-interstate highway system; K-12 school construction; and construction and loan programs for local public works projects.
- **Debt Service Funds** are used by the state to account for the accumulation of resources for, and the payment of, principal and interest on the state's general obligation bonds.
- Capital Projects Funds are used to account for the acquisition, construction, and remodeling of public buildings including higher education facilities.
- Common School Permanent Fund accounts for the principal derived from the sale of timber.
   Interest earned is used for the benefit of common schools.

#### **Nonmajor Proprietary Funds:**

- Enterprise Funds are used to account for the state's business type operations including: the health insurance program; student housing and dining, parking and bookstore operations; the state lottery; state liquor stores; the guaranteed tuition and college savings program; and the convention and trade center.
- Internal Service Funds are used to account for the provision of legal, motor pool, data processing, risk management, and other services by one department or agency to other departments or agencies of the state on a costreimbursement basis.

The state reports the following fiduciary funds:

- Pension (and other employee benefit) Trust
   Funds are used to report resources that are required to be held in trust by the state for the members and beneficiaries of defined benefit pension plans, defined contribution pension plans, and other employee benefit plans.
- Local Government Investment Pool (LGIP) is used to report the external portion of LGIP, which is reported, by the state as the sponsoring government.

- **Private-Purpose Trust Funds** are used to report trust arrangements, other than pension and investment trusts, under which principal and income benefit individuals, private organizations, or other governments. Examples include administration of student grant and loan programs and unclaimed property.
- **Agency Funds** are used to account for resources held by the state in a purely custodial capacity for other governments, private organizations or individuals.

Operating and Non-operating Revenues and Expenses – The state's proprietary funds make a distinction between operating and nonoperating revenues and expenses. Operating revenues and expenses generally result from providing goods and services directly related to the principal operations of the funds. For example, operating revenues for the state's workers' compensation and health insurance funds consist of premiums collected and investment earnings. Operating expenses consist of the claims paid to covered individuals, claims adjustment expenses, costs of commercial insurance coverage and administrative expenses. All revenues and expenses not meeting this definition are reported as nonoperating, including interest expense and investment gains and losses.

#### Application of Restricted/Unrestricted Resources -

When both restricted and unrestricted resources are available for use, it is the state's policy to use restricted resources first, then unrestricted resources as they are needed.

## C. Measurement Focus and Basis of Accounting

For government-wide reporting purposes, the state uses the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of the related cash flows. Property taxes are recognized as revenue in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

For fund statement reporting purposes, the state uses the current financial resources measurement focus and modified accrual basis of accounting for governmental funds. With the current financial resources measurement focus, generally only current assets and current liabilities are included on the balance sheet. Operating statements for these funds present increases (i.e., revenues and other financing sources) and decreases (i.e., expenditures and other financing uses) in net current assets.

Under the modified accrual basis of accounting, revenues are recognized when susceptible to accrual (i.e., when they become both measurable and available). "Measurable" means the amount of the transaction can be reasonably estimated. "Available" means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period. Primary revenues that are determined to be susceptible to accrual include sales taxes, business and occupation taxes, motor fuel taxes, federal grants-in-aid, and charges for services.

Revenues from property taxes are determined to be available if collected within 60 days. Revenue for timber cutting contracts is accrued when the timber is harvested. Revenues from licenses, permits, and fees are recognized when received in cash. Revenues related to expenditure driven grant agreements are recognized when the qualifying expenditures are made. All other accrued revenue sources are determined to be available if collectible within 12 months.

Property taxes are levied in December for the following calendar year. The first half-year collections are due by April 30, and the second half-year collections are due by October 31. Since the state is on a fiscal year ending June 30, the first half-year collections are recognized as revenue, if collected within 60 days of the fiscal year end. The second half-year collections are recognized as receivables offset by deferred revenue. The lien date on property taxes is January 1 of the tax levy year.

Under modified accrual accounting, expenditures are recognized when the related fund liability is incurred. Exceptions to the general modified accrual expenditure recognition criteria include unmatured interest on general long-term obligations which is recognized when due, and certain compensated absences and claims and judgments which are recognized when the obligations are expected to be liquidated with expendable available financial resources.

The state reports deferred revenues on its governmental fund balance sheet. Deferred revenues arise when a potential revenue does not meet both the "measurable" and the "available" criteria for revenue recognition in the current period. Deferred revenues also arise when resources are received by the state before it has a legal claim to them, such as when grant monies are received prior to the incurrence of qualifying expenditures.

All proprietary and trust funds are accounted for on a flow of economic resources measurement focus. With this measurement focus, all assets and liabilities associated with the operations of these funds are included on the statement of net assets. Operating statements present increases (i.e., revenues) and decreases (i.e., expenses) in net assets. Net assets are

presented as 1) invested in capital assets, net of related debt, 2) restricted and 3) unrestricted.

All proprietary and trust funds are reported using the accrual basis of accounting. Under the accrual basis of accounting, revenues are recognized when earned and expenses are recognized when incurred.

# D. General Budgetary Policies and Procedures

The legal level of budgetary control is at the fund/account, agency, and appropriation level, with administrative controls established at lower levels of detail in certain instances. The accompanying budgetary schedules presented as Required Supplementary Information (RSI) are not presented at the legal level of budgetary control. This is due to the large number of appropriations within individual agencies that would make such a presentation in the accompanying financial schedules extremely cumbersome. Section 2400.112 of the GASB Codification of Governmental Accounting and Financial Reporting Standards provides for the preparation of a separate report in these extreme cases. For the state of Washington, a separate report has been prepared for the 2001-2003 Biennium to illustrate legal budgetary compliance. Appropriated budget versus actual expenditures, and estimated versus actual revenues and other financing sources (uses) for appropriated funds at agency and appropriation level are presented in Report MFS1054 for governmental funds. A copy of this report is available at the Office of Financial Management, 6639 Capitol Boulevard, PO Box 43113, Olympia, Washington 98504-3113. For additional budgetary information, please refer to the notes to RSI presented later in this report.

#### E. Cash and Investments

Investments of surplus or pooled cash balances are reported on the accompanying Statements of Net Assets, Balance Sheets and Statements of Cash Flows as "Cash and Pooled Investments." The Office of the State Treasurer invests state treasury cash surpluses where funds can be disbursed at any time without prior notice or penalty. As a result, the cash balances of funds with surplus pooled balances are not reduced for these investments. For reporting purposes, pooled cash is stated at fair value or amortized cost, which approximates fair value. For the purposes of the Statement of Cash Flows, the state considers cash and short-term, highly-liquid investments, that are both readily convertible to cash and are so near their maturity dates that they present insignificant risk of changes in value because of changes in interest rates, to be cash equivalents.

The method of accounting for noncurrent investments varies depending upon the fund classification. Investments in the state's Local Government Investment Pool (LGIP), an external investment pool operated in a manner consistent with the SEC's Rule 2a-7 of the Investment Company Act of 1940, are reported at amortized cost. The Office of the State Treasurer prepares a stand-alone LGIP financial report. A copy of the report is available from the Office of the State Treasurer, PO Box 40200, Olympia, Washington 98504-0200, phone number (360) 902-9000 or TDD (360) 902-8963.

All other noncurrent investments are reported at fair value. The fair value of investments is based on published market prices and quotations from major investment brokers at current exchange rates, as available. Privately held mortgages have been valued at cost which approximates fair market value. The fair value of real estate investments has been estimated based on independent appraisals. Venture capital and leveraged buy-out investments are determined by independent investment advisors based on analysis of the audited financial statements of the underlying partnerships. For information on derivative financial instruments utilized by the state, refer to Note 3.

#### F. Receivables

Receivables in the state's governmental funds consist primarily of tax and federal revenues. Receivables in all other funds have arisen in the ordinary course of business. Receivables are recorded when either the asset or revenue recognition criteria (refer to Note 1.C) have been met. All receivables are reported net of an allowance for accounts estimated to be uncollectible.

For government-wide reporting purposes, amounts recorded as interfund/interagency receivables and payables are eliminated in the governmental and business-type activities columns on the Statement of Net Assets, except for the net residual balance that is reported as "internal balances." Amounts recorded in governmental and business-type activities as due to or from fiduciary funds have been reported as due to or from other governments.

#### G. Inventories

Consumable inventories, consisting of expendable materials and supplies held for consumption, are reported in the state's financial statements if the annual balance on hand within an agency is estimated to be \$25,000 or more. Consumable inventories are generally valued at cost using the first-in, first-out method. All merchandise inventories are considered reportable for financial statement purposes. Merchandise inventories are generally valued at cost using the first-in, first-out method. Donated consumable inventories are recorded

at fair market value. Food stamps on hand are recorded at face value.

For governmental activities, inventories are recorded using the consumption method. For business-type activities, inventories are expensed when used or sold.

For governmental fund reporting, inventory balances are also recorded as a reservation of fund balance indicating that they do not constitute "available spendable resources" except for \$70 thousand in food stamps and \$3.7 million in federally donated consumable inventories, both of which are offset by deferred revenues because they do not constitute a fund resource until issued or consumed.

### **H. Capital Assets**

Except as noted below, it is the state's policy to capitalize all land; all additions and improvements to the state highway system; infrastructure, other than the state highway system, with a cost of \$100,000 or greater; and all other capital assets with a unit cost of \$5,000 or greater.

Art collections, library reserve collections, and museum and historical collections, that are considered inexhaustible in that their value does not diminish over time, are not capitalized by the state if all of the following conditions are met:

- The collection is held for public exhibition, education or research in furtherance of public service, rather than financial gain.
- The collection is protected, kept unencumbered, cared for, and preserved.
- The collection is subject to policy requirements that the proceeds from sales of collection items be used to acquire other items for the collection.

Capital assets acquired by capital leases with a net present value or fair market value, whichever is less, of less than \$10,000 are not capitalized.

Purchased capital assets are valued at cost where historical records are available and at estimated historical cost where no historical records exist. Capital asset costs include the purchase price plus those costs necessary to place the asset in its intended location and condition for use. Normal maintenance and repair costs that do not materially add to the value or extend the life of the state's capital assets are not capitalized.

Donated capital assets are valued at their estimated fair market value on the date of donation, plus all appropriate ancillary costs. When the fair market value is not practically determinable due to lack of sufficient records, estimated cost is used. Where necessary, estimates of original cost and fair market value are derived by factoring price levels from the current period to the time of acquisition.

The value of assets constructed by agencies for their own use includes all direct construction costs and indirect costs that are related to the construction. In proprietary and trust fund type accounts, net interest costs (if material) incurred during the period of construction are capitalized.

Depreciation is computed using the straight-line method over the estimated useful lives of the assets. Generally, estimated useful lives are as follows:

Buildings & building components	5-50 years
Furnishings, equipment & collections	5-50 years
Other improvements	3-50 years
Infrastructure	20-50 years

The cost and related accumulated depreciation of capital assets retired from service, or disposed of, are removed from the accounting records.

The state capitalizes the state highway system as a network but does not depreciate it since the system is being preserved approximately at or above a condition level established by the state. That condition level is documented and disclosed. Additionally, the highway system is managed using an asset management system that includes:

- Maintenance of an up-to-date inventory of system assets,
- Performance of condition assessments of the assets at least every three years with summarization of the results using a measurement scale, and
- Annual estimation of the amount to maintain and preserve the assets at the condition level established and disclosed.

All state highway system expenditures that preserve the useful life of the system are expensed in the period incurred. Additions and improvements that increase the capacity or efficiency of the system are capitalized. This approach of reporting condition instead of depreciating the highway system is called the Modified Approach.

For government-wide financial reporting purposes, capital assets of the state are reported as assets in the applicable governmental or business-type activities column on the Statement of Net Assets. Depreciation expense related to capital assets is also reported in the Statement of Activities. Capital assets and the related depreciation expense are also reported in the proprietary fund financial statements.

For governmental fund reporting, capital assets are not reported on the balance sheet. Instead, capital acquisitions and construction are reflected as expenditures in the year acquired. No depreciation is reported.

#### I. Compensated Absences

State employees accrue vested annual leave at a variable rate based on years of service. In general, accrued annual leave cannot exceed 30 days at the employee's anniversary date.

Employees accrue sick leave at the rate of one day per month without limitation on the amount that can be accumulated. Sick leave is not vested; i.e., the state does not pay employees for unused sick leave upon termination except upon employee death or retirement. At death or retirement, the state is liable for 25 percent of the employee's accumulated sick leave. In addition, the state has a "sick leave buyout option" in which each January, employees who accumulate sick leave in excess of 60 days may redeem sick leave earned but not taken during the previous year at the rate of one day's pay in exchange for each four days of sick leave.

It is the state's policy to liquidate unpaid compensated absence leave outstanding at June 30 with future resources rather than advance funding it with currently available expendable financial resources.

For government-wide reporting purposes, the state reports compensated absence obligations as liabilities in the applicable governmental or business-type activities columns on the Statement of Net Assets.

For fund statement reporting purposes, governmental funds recognize an expenditure for annual and sick leave when it is paid. Proprietary and trust funds recognize the expense and accrue a liability for annual leave and estimated sick leave buyout, including related payroll taxes and benefits as applicable, as the leave is earned.

# J. Long-Term Liabilities

In the government-wide and proprietary fund financial statements, long-term obligations of the state are reported as liabilities on the Statement of Net Assets. Bonds payable are reported net of applicable premium or discount. When material, bond premiums, discounts, and issue costs are deferred and amortized over the life of the bonds.

For governmental fund financial statements, the face amount of debt issued is reported as other financing sources. Premiums and discounts on debt issuance are also reported as other financing sources and uses respectively. Issue costs are reported as debt service expenditures.

# K. Fund Equity

In the fund financial statements, governmental funds report the difference between fund assets and fund liabilities as "Fund Balance." Reserved fund balance represents that portion of fund balance that is: (1) not available for appropriation or expenditure, and/or (2) legally segregated for a specific future use. Unreserved, designated fund balance indicates tentative plans for future use of financial resources. Unreserved, undesignated fund balance represents the amount available for appropriation.

#### L. Insurance Activities

#### Workers' Compensation

The state of Washington's workers' compensation program is established by Title 51 RCW. The statute requires all employers to insure payment of benefits for job related injuries and diseases through the Workers' Compensation Fund or through self-insurance. Direct private insurance is not authorized, although self-insurers are permitted to reinsure up to 80 percent of their obligations through private insurers.

The Workers' Compensation Fund, an enterprise fund, is used to account for the workers' compensation program which provides time-loss, medical, disability, and pension payments to qualifying individuals sustaining work-related injuries. The main benefit plans of the workers' compensation program are funded based on rates that will keep these plans solvent in accordance with recognized actuarial principles. The supplemental pension cost-of-living adjustments (COLA) granted for time-loss and disability payments, however, are funded on a pay-as-you-go basis. By statute, the state is only allowed to collect enough revenue to fund the current COLA payments.

Premiums are based on individual employers' reported payroll hours and insurance rates based on each employer's risk classification(s) and past experience. In addition to its regular premium plans, the Workers' Compensation Fund offers a retrospective premium rating plan under which premiums are adjusted annually for up to four years following the plan year based on individual employers' loss experience. Initial adjustments to the standard premiums are paid to or collected from the employers approximately ten months after the end of each plan year.

The Workers' Compensation Fund establishes claims liabilities based on estimates of the ultimate cost of claims (including future claims adjustment expenses) that have been reported but not settled, and of claims that have been incurred but not reported (IBNR). The length of time for which such costs must be estimated varies depending on the coverage involved. Because actual claims costs depend on such complex factors as inflation,

changes in doctrines of legal liabilities, claims adjudication, and judgments, the process used in computing claims liabilities does not necessarily result in an exact amount. Claims liabilities are recomputed periodically using a variety of actuarial and statistical techniques to produce current estimates that reflect recent settlements, claim frequency, and other economic, legal, and social factors. A provision for inflation in the calculation of estimated future claim costs is implicit in the calculation because reliance is placed both on actual historical data that reflect past inflation and on other factors that are considered to be appropriate modifiers of past experience. Adjustments to claims liabilities are charged or credited to expense in the periods in which they are made.

#### Risk Management

Washington State operates a risk management liability program pursuant to RCW 4.92.130. The state manages its tort claims as an insurance business activity rather than a general governmental activity. The state's policy is generally not to purchase commercial insurance for the risk of losses to which it is exposed. Instead, the state management believes it is more economical to manage its risks internally and set aside assets for claims settlement in the Risk Management Fund, an internal service fund. A limited amount of commercial insurance is purchased for employee bonds and to limit the exposure to catastrophic losses. Otherwise, the risk management liability program services all claims against the state for injuries and property damage to third parties. The majority of state funds and agencies participate in the risk management liability program in proportion to the anticipated exposure to liability losses.

#### **Health Insurance**

The state of Washington administers and provides medical, dental, basic life, and long-term disability insurance coverage for eligible state employees. In addition, the state offers coverage to K-12 school districts, educational service districts, political subdivisions and employee organizations representing state civil service workers. The state establishes eligibility requirements and approves plan benefits of all participating health care organizations.

The state's share of the cost of coverage for state employees is based on a per capita amount determined annually by the Legislature and allocated to state agencies. The Health Care Authority, as administrator of the health care benefits program, collects this monthly "premium" from agencies for each active employee enrolled in the program. State employees self-pay for coverage beyond the state's contribution. Cost of coverage for non-state employees is paid by their respective employers. Most coverage is also available on a self-paid basis to eligible retirees, former employees, and employees who are temporarily not in pay status.

The state secures commercial insurance for certain coverage offered, but self-insures the risk of loss for the Uniform Medical Plan. Twenty-nine percent of eligible subscribers were enrolled in the Uniform Medical Plan in Fiscal Year 2002. Claims are paid from premiums collected, and claims adjudication is contracted through a third-party administrator. Considerations in calculating liabilities include frequency of claims, administrative costs, industry inflation trends, advances in medical technology, and other social and economic factors. Liabilities include an amount for claims incurred but not reported.

# M. Interfund/Interagency Activities

The state engages in two major categories of interfund/interagency activity: reciprocal and nonreciprocal.

Reciprocal interfund/interagency activity is the internal counterpart to exchange and exchange-like transactions and includes both interfund loans and services provided and used. Nonreciprocal activity is nonexchange in nature and includes both transfers and reimbursements.

#### N. Donor-restricted Endowments

The state reports endowments in higher education endowment permanent accounts. These accounts are established outside of the state treasury for use by the higher education institutions.

Generally, the institutions use a 5% spending rate policy for authorizing and spending investment income.

The net appreciation available for authorization for expenditure by the governing board totaled \$113.9 million and is reported in the nonexpendable portion of the reserve for permanent funds.

# Note 2 - Accounting and Reporting Changes

Fund equity at July 1, 2001, has been restated as follows (expressed in thousands):

	Fund equity at				Fund equity
	June 30, 2001, as	Fund	Accounting	Prior Period	as restated,
-	previously reported	Reclassification	Policy Changes	Adjustment	July 1, 2001
Governmental Funds:					
General	\$ 1,481,586	-	-	_	\$ 1,481,586
Higher Education Special Revenue	696,585	88,191	-	-	784,776
Higher Education Endowment	· -	1,531,192	(12,163)	_	1,519,029
Nonmajor Governmental	2,899,195	818,014	- '	(2,781)	3,714,428
Proprietary Funds:					
Enterprise Funds:					
Workers' Compensation	(5,426,175)	(1)	-	-	(5,426,176)
Unemployment Compensation	- '	2,237,491	-	-	2,237,491
Nonmajor Enterprise Funds	968,284	20,653	-	(32,115)	956,822
Internal Service Funds:					
Nonmajor Internal Service Funds	100,481	14,121	(32,533)	-	82,069
Fiduciary Funds:					
Expendable Trust	4,676,184	(4,676,184)	-	-	-
Nonexpendable Trust	1,691,211	(1,691,211)	-	-	-
Private Purpose Trust	-	193,815	8,697	-	202,512
Local Government Investment Pool	4,990,566	1	-	-	4,990,567
Pension and Other Employee Benefit Plans	44,012,695	1,463,918	-	-	45,476,613
Component Units:					
Public Stadium	368,849	-	-	34,678	403,527
Nonmajor Component Units	45,945	-	28	-	45,973

# **Changes Affecting Equity**

Effective for Fiscal Year 2002 reporting, the state implemented several new accounting standards issued by GASB:

Statement No. 34, Basic Financial Statements – and Management's Discussion and Analysis – for State and Local Governments,

No. 37, Basic Financial Statements – and Management's Discussion and Analysis – for State and Local Governments: Omnibus, and

No. 38, Certain Financial Statement Note Disclosures.

<u>Fund Reclassification</u> - Statement No. 34, as amended by Statement No. 37, establishes new financial reporting standards for state and local governments. The requirements of these statements represent a significant change in the financial reporting model used by state governments, most significantly new government-wide financial statements. In addition to government-wide financial statements, they require changes to statement formats, changes in fund types, and the elimination of account groups. As a result, certain beginning fund

balances were required to be restated for fund reclassifications.

Accounting Policy Changes – GASB Statement No. 34 required the reclassification of most nonexpendable trust funds, which were accounted for as proprietary funds, to permanent funds, which are accounted for as governmental funds. Due to this change, deferred revenue was recorded for amounts not available.

For funds that were reclassified from governmental to proprietary, the following accounting policy changes were needed:

- accrue long-term liabilities;
- record capital assets;
- recognize revenue that was previously deferred; and
- recognize prepaids that were previously expended.

<u>Prior period adjustments</u> – A prior period adjustment was recorded in the Motor Vehicle Account, which is a non-major special revenue fund. This adjustment of \$2.8 million properly reflects the accrual of local tax distribution, which was collected in June and distributed in July.

A prior period adjustment was recorded in the Certificates of Participation and Other Financing Fund, which is a non-major enterprise fund. The \$3.4 million adjustment is a net reduction to receivables. A \$28.7 million prior period adjustment was recorded in the Higher Education Student Services Fund, also a non-major enterprise fund, to reflect a correction of application of an accounting principle.

The Washington State Public Stadium Authority, a discrete component unit, recorded a prior period adjustment of \$34.7 million to reflect land that was conveyed from King County last year.

# **Note 3 - Deposits and Investments**

As of June 30, 2002, the carrying amount of Washington's cash and investments was \$69.4 billion. Total cash and investments at fiscal year-end amounted to \$69.7 billion, including cash from outstanding checks and warrants. Of this amount, cash on hand amounted to

\$57.2 million, deposits with financial institutions amounted to \$766 million, and deposits in the federal Unemployment Trust Fund amounted to \$1.5 billion. The remaining \$67.3 billion represented the total carrying amount of investments.

Deposits by type, at June 30, 2002, are as follows (expressed in thousands):

Type of Deposit	Carrying	Bank	Insured/	Uninsured/
	Amount	Balance	Collateralized	Uncollateralized
Demand deposits Certificates of deposit Cash with fiscal and escrow agents	\$ 66,985	\$ 208,993	\$ 207,823	\$ 1,170
	485,974	485,974	485,219	755
	71,159	71,069	52,172	18,897
Total Deposits	\$ 624,118	\$ 766,036	\$ 745,214	\$ 20,822

DEPOSITS - At fiscal year end, 97.3 percent of the state's deposits with financial institutions were either insured or collateralized, the remaining 2.7 percent were uninsured/uncollateralized. The Federal Deposit Insurance Corporation (FDIC) covers the state's insured deposits. The Washington Public Deposit Protection Commission (PDPC) provides collateral protection. The PDPC (established under Chapter 39.58 of the Revised Code of Washington) constitutes a multiple financial institution collateral pool. Pledged securities under the PDPC collateral pool are held by the PDPC's agent in the name of the collateral pool.

INVESTMENTS - The State Investment Board, the Office of the State Treasurer, and the University of Washington manage approximately 95 percent of the state's investing activity. Management responsibilities and investment instruments as authorized by statute follow.

STATE INVESTMENT BOARD (SIB) - Statute designates SIB as having investment management responsibility for pension funds, the Workers' Compensation Fund, permanent funds (established at statehood), and other specific funds. Pursuant to statute (Chapter 43.33A RCW) and SIB policy, SIB is authorized and invests in the following: Treasury Bills;

discount notes; repurchase agreements; reverse agreements: repurchase banker's acceptances; commercial paper; guaranteed investment contracts; U.S. government and agency (government sponsored corporations eligible for collateral purposes at the Federal Reserve) securities; nondollar bonds; investment grade corporate bonds; publicly traded mortgage-backed privately placed mortgages; private securities: placements of corporate debt; U.S. and foreign common stock; U.S. preferred stock; convertible securities; private equity including but not limited to investment corporations, partnerships, and limited liability companies for venture capital, leveraged buy-outs, real estate, or other forms of private equity; asset backed securities; and derivative securities including futures, options, options on futures, forward contracts, and swap transactions.

The SIB is authorized to utilize various derivative financial instruments, including mortgage-backed securities, financial futures, forward contracts, interest rate and equity swaps, and options, to manage its exposure to fluctuations in interest and currency rates while increasing portfolio returns. Derivative transactions involve, to varying degrees, market and credit risk. SIB mitigates market risks arising from derivative transactions by requiring collateral in cash and investments to be maintained equal to the securities

positions outstanding, and thereby prohibiting the use of leverage or speculation. Credit risks arising from derivative transactions are mitigated by selecting and monitoring creditworthy counterparties and collateral issuers.

Consistent with the SIB authority to invest in derivatives, international active equity managers may make limited investment in financial futures, forward contracts, or other derivative securities to manage exposure to currency rate risk and equitize excess cash holdings. No such derivative securities were held as of June 30, 2002. Domestic and foreign passive equity index fund managers may also utilize various derivative securities to manage exposure to risk and increase portfolio returns. Information on the extent of the use, and holdings of derivative securities by passive equity index fund managers is unavailable. At June 30, 2002, the only derivative securities held directly by SIB were collateralized mortgage obligations (CMO's) of \$2.1 billion.

State law and Board policy permit the SIB to participate in securities lending transactions. The Board has entered into agreements with State Street Bank and Trust Company (SSB) to act as agent for the SIB in securities lending transactions. As SSB is the custodian bank for the SIB, it is a counterparty to securities lending transactions. Therefore, all cash collateral reinvested by SSB is reflected as Category 3 for custodial credit risk disclosure purposes.

Securities were loaned and collateralized by the SIB's agents with cash and U.S. government securities (exclusive of mortgage backed securities and letters of credit), and irrevocable letters of credit. When the loaned securities were denominated in United States dollars, or were securities whose primary trading market was located in the United States, or were sovereign debt that was issued by foreign governments, the collateral requirement was 102 percent of the market value of the securities loaned. When the loaned securities were not denominated in United States dollars or were securities whose primary trading market was not located in the United States, the collateral requirement was 105 percent of the market value of the loaned securities. collateral held and market value of securities on loan at June 30, 2002 approximated \$3.9 and \$3.8 billion, respectively.

During Fiscal Year 2002, securities lending transactions could be terminated on demand by either the SIB or the borrower. The average term of overall loans was 49 days.

Cash collateral was invested by the SIBs agents in securities issued or guaranteed by the U.S. government, the SIBs short-term investment pool (average weighted maturity of 162 days), or term loans. Because the securities lending agreements were terminable at will,

their duration did not generally match the duration of the investments made with the cash collateral. Noncash collateral could not be pledged or sold absent borrower default. There are no restrictions on the amount of securities that can be lent.

Securities were loaned with the agreement that they could be returned in the future for exchange of the SSB indemnified the SIB by agreeing to purchase replacement securities or return the cash collateral in the event a borrower failed to return the loaned securities or pay distributions thereon. responsibilities included performing borrower and collateral investment credit analyses, demanding adequate types and levels of collateral, and complying with applicable federal regulations concerning securities lending.

During Fiscal Year 2002, there were no significant violations of legal or contractual provisions nor failures by any borrower to return loaned securities or to pay distributions thereon. Further, the SIB incurred no losses during Fiscal Year 2002 resulting from a default by either the borrowers or the securities lending agents.

The SIB has entered into a number of agreements that commit the state, upon request, to make additional investment purchases up to a stated amount. As of June 30, 2002, the state had the following unfunded investment commitments (expressed in thousands):

Private equity partnerships \$ 5,743,629 Real estate \$ 917,495

OFFICE OF THE STATE TREASURER (OST) - The OST operates the state's Cash Management Account for investing cash in excess of daily requirements. Statute authorizes the OST to buy and sell the following types of instruments: U.S. government and agency securities, banker's acceptances, commercial paper, and certificates of deposit with qualified public depositories. Securities underlying repurchase and reverse repurchase agreements are limited to those stated above.

State statutes permit the OST to lend its securities to broker-dealers and other entities with a simultaneous agreement to return the collateral for the same securities in the future. The OST, which has contracted with a lending agent to lend securities, earns a fee for this activity. The lending agent lends securities and receives collateral, which can be in the form of cash or other securities. The collateral, which must be valued at 102 percent of the fair value of the loaned securities, is priced daily and, if necessary, action is taken to maintain the collateralization level at 102 percent. The cash is invested by the lending agent in repurchase agreements or money market instruments, in accordance with investment guidelines approved by the OST. securities held as collateral and the securities underlying the cash collateral are held by the custodian. At June 30, 2002, all OST securities on loan were collateralized by cash and other securities and are classified in the schedule of custodial credit risk according to the category for the collateral received on the securities lent. On June 30, 2002, the average life of both the loans and the investment of cash received as collateral was one day.

The OST investment policy requires that any securities on loan be made available by the lending agent for next day liquidity at the option of the OST. During Fiscal Year 2002, the OST had no credit risk exposure to borrowers because the amounts owed to the borrowers exceeded the amounts the borrowers owed the OST. Furthermore, the contract with the lending agent requires them to indemnify the OST if the borrowers fail to return the securities (and if collateral is inadequate to replace the securities lent) or if the borrower fails to pay the OST for income distribution by the securities' issuers while the securities are on loan. The OST cannot pledge or sell collateral securities received unless the borrower defaults. There were no violations of legal or contractual provisions or any losses resulting from a default of a borrower or lending agent during the fiscal year.

Repurchase agreements are collateralized at 102 percent. The collateral is priced daily and held by the OST's custodian in the state's name. Collateral for mortgage-backed repurchase agreements with a maturity date longer than seven days will be priced at 105 percent of fair value, plus accrued interest. Collateralized Mortgage Obligations (CMO) used as collateral for repurchase agreements must pass the Federal Financial Institutions Examination Council (FFIEC) test, or not exceed a volatility rating of V-5 by Fitch Investor Services, or a similar rating of a nationally recognized rating agency.

State law also permits the OST to enter into reverse repurchase agreements, which are, by contract, sales of securities with a simultaneous agreement to repurchase them in the future at the same price plus a contract rate of interest. The fair value of the securities pledged as collateral by the OST underlying the reverse repurchase agreements normally exceeds the cash received, providing the dealers a margin against a decline in the fair value of the securities. If the dealers default on their obligations to resell these securities to the OST or to provide equal value in securities or cash, the OST would suffer an economic loss equal to the differences between the fair value plus accrued interest of the underlying securities and the agreement obligation, including accrued interest. There were no losses during the fiscal year due to defaults. The OST investment policy limits the amount of reverse repurchase agreements to 30 percent of the total portfolio. At fiscal year end, the 30 percent limitation of the policy applies to a combination of securities lending and reverse repurchase agreements. During the fiscal year, the maturities of reverse repurchase agreements were matched to anticipated cash flows adequate to liquidate the agreements. On June 30,

2002, there were no obligations under reverse repurchase agreements.

UNIVERSITY OF WASHINGTON - The University's investment policies permit it to lend its securities to broker-dealers and other entities with a simultaneous agreement to return the collateral for the same securities in the future. The University's custodian lends securities of the type on loan at year-end for collateral in the form of cash or other securities. U.S. securities are loaned verses collateral valued at 102% of the fair value of the securities plus any accrued interest. Non-U.S. securities are loaned versus collateral valued at 105% of the fair value of the securities plus any accrued interest. At yearend, the University has no credit risk exposure to borrowers because the amounts the University owes the borrowers exceed the amounts the borrowers owe the University. The contract with the custodian requires it to indemnify the University if the borrowers fail to return the securities (and if the collateral is inadequate to replace the securities lent) or fail to pay the University for income distributions by the securities' issuers while the securities are on loan. Either the University or the borrower can terminate all securities loans on demand, although the average term of overall loans is ten days. Cash collateral is invested in a short-term investment pool. The relationship between the maturities of the investment pool and the University's loans is affected by the maturities of the securities loans made by other entities that use the custodian's pool, which the University cannot determine. Non-cash collateral cannot be sold unless the borrower defaults. Securities on loan at June 30, 2002, totaled \$353 million.

The University's investments include certain derivative instruments and structured notes that derive their value from a security, asset, or index. Such investments are governed by the University's Investment Policies and Guidelines, which effectively constrain their use by establishing (a) duration parameters which limit price sensitivity to interest rate fluctuations (market risk), (b) minimum quality ratings at both the security and portfolio level, and (c) a market index as a performance benchmark.

INVESTMENT ACTIVITY - The state's investments are categorized below per GASB Statement No. 3 to give an indication of the level of risk assumed at year-end. Category 1 includes investments that are insured, registered, or held by the state or its agent in the state's name. Category 2 includes uninsured and unregistered investments which are held by the counterparties' trust departments or agents in the state's name. Category 3 includes uninsured and unregistered investments held by counterparties, or their trust departments or agents, but not in the state's name.

Investments at June 30, 2002, by investment type, are listed below (expressed in thousands):

	Carry	ing Amount l	by		
	GAS	SB Categories		Carrying	Fair
Investment Type	1	2	3	Amount	Value
Corporate bonds	\$ 8,933,901	\$ 498	\$ -	\$ 8,934,399	\$ 8,934,399
Corporate stocks	2,621,629	563	-	2,622,192	2,622,192
U.S. government securities	2,905,091	-	-	2,905,091	2,905,108
Government securities	1,642,556	-	-	1,642,556	1,642,556
Collateralized mortgage obligations	3,826,993	-	-	3,826,993	3,826,991
Repurchase agreements	2,260,733	1,982	800,000	3,062,715	3,062,718
Asset backed securities	359,209	-	454,889	814,098	814,098
Commercial paper	5,964	-	248,555	254,519	254,519
Discount notes	4,185,552	-	-	4,185,552	4,185,562
Bankers' acceptances	7,608	-	-	7,608	7,608
Municipal bonds	33,001	119	-	33,120	33,135
Variable rate notes	-	-	1,057,807	1,057,807	1,057,807
Negotiable certificates of deposit	-	-	1,300,279	1,300,279	1,300,279
Other	1,315	-	-	1,315	1,315
	\$ 26,783,552	\$ 3,162	\$ 3,861,530	30,648,244	30,648,287
Mutual funds				3,387,353	3,387,353
Mortgages				649,185	649,185
Real estate				3,681,581	3,681,581
Private equity				5,345,585	5,345,585
Guaranteed investment contracts				467,556	467,556
Investments held by broker-dealers					
under securities lending programs:					
U.S. government securities				4,347,750	4,347,750
U.S. agency securities				163,181	163,181
Other investments				575,383	575,383
Investments held by broker-dealers					
under reverse repurchase agreemen	ts:				
U.S. government securities				3,800	3,800
U.S. instrumentality securities				2,000	2,000
Commingled investment Funds					
Foreign				3,479,364	3,479,364
Domestic				14,123,982	14,123,982
Other investment types				509,088	509,088
Total Investments				\$ 67,384,052	\$ 67,384,095

# Note 4 - Receivables and Deferred Revenues

#### A. Governmental Funds

#### **Taxes Receivable**

Taxes receivable at June 30, 2002, consisted of the following (expressed in thousands):

		Higher Education	•		
Taxes Receivable	General	Special Revenue	Endowment	Funds	Total
Property	\$ 772,281	\$ -	\$ -	\$ 1,491	\$ 773,772
Sales	1,137,348	-	-	17,815	1,155,163
Business and occupation	412,746	-	-	-	412,746
Estate	15,729	-	-	-	15,729
Fuel	-	-	-	64,810	64,810
Other	41,724	-	-	3,530	45,254
Subtotals	2,379,828	-	-	87,646	2,467,474
Less: Allowance for uncollectible receivables	31,342	-	-	295	31,637
Total Taxes Receivable	\$ 2,348,486	\$ -	\$ -	\$ 87,351	\$ 2,435,837

#### **Other Receivables**

Other receivables at June 30, 2002, consisted of the following (expressed in thousands):

Other Receivables	General	Higher Education Special Revenue	Higher Education Endowment	Nonmajor Governmental Funds	Total
Public assistance	\$ 1,123,129	\$ -	\$ -	\$ 1,242	\$ 1,124,371
Accounts receivable	12,935	76,234	2,730	52,491	144,390
Interest	-	1,134	9,906	6,858	17,898
Loans	4,504	2,074	-	57,804	64,382
Long-term contracts	6,186	-	9,011	111,955	127,152
Miscellaneous	6,454	45,003	9,996	12,833	74,286
Subtotals	1,153,208	124,445	31,643	243,183	1,552,479
Less: Allowance for					
uncollectible receivables	936,746	4,313	63	17,954	959,076
Total Other Receivables	\$ 216,462	\$ 120,132	\$ 31,580	\$ 225,229	\$ 593,403

Note: Public assistance receivables mainly represent amounts owed the state as a part of the Support Enforcement Program at the Department of Social and Health Services for the amounts due from persons required to pay support for individuals currently on state assistance, and have a low realization expectation. Accordingly, the receivable is offset by a large allowance for uncollectible receivables.

#### **Deferred Revenues**

Deferred revenues at June 30, 2002, consisted of the following (expressed in thousands):

Deferred Revenues	General Fund	Higher Education Special Revenue	Higher Education Endowment	Nonmajor Governmental Funds	Total
Property taxes	\$ 751,661	\$ -	\$ -	\$ 525	\$ 752,186
Other taxes	379,512	-	-	16	379,528
Timber sales	3,093	-	9,010	102,530	114,633
Charges for services	12,331	12,437	-	17,375	42,143
Food stamps	70	-	-	-	70
Donable goods	3,699	-	-	-	3,699
Miscellaneous	48,316	97,791	226	115,380	261,713
Total Deferred Revenues	\$ 1,198,682	\$ 110,228	\$ 9,236	\$ 235,826	\$ 1,553,972

# **B. Proprietary Funds**

# **Taxes Receivable**

Taxes receivable at June 30, 2002, consisted of \$4.1 million in liquor taxes reported in Nonmajor Enterprise Funds.

# **Other Receivables**

Other receivables at June 30, 2002, consisted of the following (expressed in thousands):

	Bus	siness-Type Activ	vities		Governmental	
		<b>Enterprise Fund</b>	s		Activities	
			Nonmajor		Internal	
	Workers'	Unemployment	Enterprise		Service	
Other Receivables	Compensation	Compensation	Funds	Total	Funds	
Accounts receivable	\$ 32,860	\$ -	\$ 188,804	\$ 221,664	\$ 2,201	
Interest	102,458	-	1,892	104,350	337	
Loans	-	-	1	1	-	
Miscellaneous	307,559	391,295	6,850	705,704	237	
Subtotals	442,877	391,295	197,547	1,031,719	2,775	
Less: Allowance for						
uncollectible receivables	18,784	48,928	67,563	135,275	253	
Total Other Receivables	\$ 424,093	\$ 342,367	\$ 129,984	\$ 896,444	\$ 2,522	

# **Deferred Revenues**

Deferred revenues at June 30, 2002, consisted of the following (expressed in thousands):

	В	usin	ess-Type	Activ	/ities		Governmental
		Er	nterprise	Fund	s		Activities
		Nonmajor			Internal		
	Workers'	U	nemploym	nent	Enterprise		Service
Deferred Revenues	Compensation Compensation			Funds	Total	Funds	
Charges for services	\$	-	\$	-	\$ 25,095	\$ 25,095	\$ 439
Donable goods		-		-	32	32	-
Miscellaneous	15,36	8		-	3,563	18,931	1
Total Deferred Revenues	\$ 15,36	8	\$	-	\$ 28,690	\$ 44,058	\$ 440

# C. Fiduciary Funds

# **Other Receivables**

Other receivables at June 30, 2002, consisted of the following (expressed in thousands):

	Private- Purpose	Agency		
Other Receivables	Trust	Pool	Benefit Plans	Funds
Public assistance Accounts receivable Interest Loans Miscellaneous	\$ 4,236 31 1,574 302,315 1,141	\$ - 5,753 - 100,000	\$ - 2,963 165,384 - 41,682	\$ - 8,716 18,575 22 26,780
Subtotals	309,297	105,753	210,029	54,093
Less: Allowance for uncollectible receivables	10,381	-	114	248
Total Other Receivables	\$ 298,916	\$ 105,753	\$ 209,915	\$ 53,845

#### **Deferred Revenues**

Deferred revenues recorded in Private-Purpose Trust funds at June 30, 2002, consisted of \$490 thousand related to charges for services and \$179.4 million related to other miscellaneous revenues.

# Note 5 - Interfund Balances and Transfers

#### A. Interfund Balances

The following balances at June 30, 2002, represent due from and due to balances among all funds and state agencies (expressed in thousands):

	Due From												
Due To	General	Higher Education Special Revenue	Higher Education Endowment	Nonmajor Governmental Funds	Workers' Compensation	Unemployment Compensation	Nonmajor Enterprise Funds	Internal Service Funds	Fiduciary Funds	Totals			
General	\$ 68,708	\$ 5,189	\$ -	\$ 574,867	\$ 5	\$ -	\$ 1,466	\$ 324	\$ 14,605	\$ 665,164			
Higher Educ. Special Revenue	36,526	10,194	19	2,056	33	-	15,905	15,408	1,587	81,728			
Higher Education Endowment	-	-	-	-	-	-	-	-	10	10			
Nonmajor Governmental Funds	217,940	521	2,534	87,637	52	-	10,714	918	14,775	335,091			
Workers' Compensation	64	-	-	286	975	-	-	6	34	1,365			
Unemployment Compensation	2,019	2,157	-	73	-	-	-	-	-	4,249			
Nonmajor Enterprise Funds	7,897	1,858	-	72	-	-	31,159	364	249	41,599			
Internal Service Funds	23,605	10	-	14,165	3,250	3	1,083	10,850	430	53,396			
Fiduciary Funds	337,972	990	171,488	9,844	-	-	700	149	18,008	539,151			
Totals	\$ 694,731	\$ 20,919	\$ 174,041	\$ 689,000	\$ 4,315	\$ 3	\$ 61,027	\$ 28,019	\$ 49,698	\$ 1,721,753			

All interfund balances are expected to be paid within one year from the date of the financial statements. These balances resulted from the time lag between the dates

that (1) interfund goods and services were provided and when the payments occurred, and (2) interfund transfers were accrued and when the liquidations occurred.

#### **B.** Interfund Transfers

Interfund transfers as reported in the financial statements reflect transfers between agencies and accounts reported within the same fund.

Net transfers between funds for the year ended June 30, 2002, consisted of the following (expressed in thousands):

				Trans	ferred To					
		Higher								
		Education	Higher	Nonmajor	Nonmajor	Internal	Private			
	General	Special	Education	Governmental	Enterprise	Service	Purpose			
Transferred From	Fund	Revenue	Endowment	Funds	Funds	Funds	Funds	Total		
General Fund	\$ -	\$ 9,851	\$ -	\$ 703,732	\$ -	\$ 11,897	\$ 14,785	\$ 740,265		
Higher Educ. Special Revenue	-	-	149,698	55,526	4,511	5,948	11,520	227,203		
Higher Education Endowment	-	87	-	33,482	-	-	302	33,871		
Nonmajor Governmental Funds	606,673	1,153	293	-	387	-	4	608,510		
Workers' Compensation Fund	-	-	-	4,122	-	-	-	4,122		
Nonmajor Enterprise Funds	31,273	2	-	118,279	-	-	1,101	150,655		
Internal Service Funds	-	-	-	2,334	-	-	-	2,334		
Private Purpose Funds	37,754	-	-	267	2,052	-	-	40,073		
Total	\$ 675,700	\$ 11,093	\$ 149,991	\$ 917,742	\$ 6,950	\$ 17,845	\$ 27,712	\$ 1,807,033		

Transfers are used to 1) move revenues from the fund that statute requires to collect them to the fund that statute requires to expend them, 2) move receipts designated for debt service from the funds collecting the receipts to the debt service fund as debt service payments become due, 3) move unrestricted revenues collected in the General Fund to finance various programs accounted for in other funds in accordance with budgetary authorizations, 4) move profits from the Liquor Revolving Account and the State Lottery Account as required by law, and 5) transfer amounts to and from the General Fund as required by law.

In the Fiscal Year ended June 30, 2002, the State recorded transfers for \$334.9 million from the Emergency Reserve Account to the General Fund. These transfers were made in accordance with budgetary authority granted by the Legislature. The Legislature also directed transfer of \$255.7 million from various nonmajor governmental funds to the General Fund to subsidize lower than expected revenues. The net transfers from the Higher Education Special Revenue Fund to the Higher Education Endowment Fund includes a transfer by the University of Washington (UW) to establish an endowment of approximately \$200 million as approved by the UW Board of Regents.

# Note 6 - Capital Assets

# A. Governmental Capital Assets

The following is a summary of governmental capital asset activity for the year ended June 30, 2002 (expressed in thousands):

	Balances			Balances
Capital Assets	July 1, 2001*	Additions	Deletions	June 30, 2002
Capital assets, not being depreciated:				
Land	\$ 943,914	176,718	(32,346)	\$ 1,088,286
Highway System Infrastructure	10,492,546	607,323	-	11,099,869
Construction in Progress	1,101,573	315,998	(276,854)	1,140,717
Art Collections, Library Reserves,				
Museum, and Historical Collections	72,240	3,171	(1,371)	74,040
Total capital assets, not being depreciated	12,610,273			13,402,912
Capital assets, being depreciated:				
Buildings	5,272,307	370,515	(60,758)	5,582,064
Accumulated depreciation	(1,724,813)	(145,843)	4,289	(1,866,367)
Net buildings	3,547,494	, , ,	•	3,715,697
Furnishings, equipment, and collections	2,714,916	304,362	(219,957)	2,799,321
Accumulated depreciation	(1,367,646)	(261,235)	79,195	(1,549,686)
Net furnishings and equipment	1,347,270		•	1,249,635
Other improvements	639,872	69,275	(44,543)	664,604
Accumulated depreciation	(202,647)	(47,438)	2,862	(247,223)
Net other improvements and miscellaneous	437,225		•	417,381
Infrastructure (other)	217,999	26,138	-	244,137
Accumulated depreciation	(61,874)	(11,286)	-	(73,160)
Net other improvements and miscellaneous	156,125		-	170,977
Total capital assets, being depreciated, net	5,488,114			5,553,690
Governmental activities capital assets, net	\$ 18,098,387			\$ 18,956,602

<sup>\*</sup>Beginning balances have been adjusted during implementation of GASB Statement No. 34 to reflect accounting for infrastructure and collection/library reserves.

# **B.** Business-type Capital Assets

The following is a summary of business-type capital asset activity for the year ended June 30, 2002, (expressed in thousands):

Balances Balances					
Capital Assets	July 1, 2001*	Additions	Deletions	June 30, 2002	
Capital assets, not being depreciated:					
Land	\$ 24,055	164	-	\$ 24,219	
Art Collections, Library Reserves	35	-	-	35	
Construction in Progress	302,487	114,352	(116,131)	300,708	
Total capital assets, not being depreciated	326,577		•	324,962	
Capital assets, being depreciated:					
Buildings	937,735	99,359	(5,703)	1,031,391	
Accumulated depreciation	(344,362)	(26,008)	793	(369,577)	
Net buildings	593,373		-	661,814	
Furnishings, equipment, and collections	262,318	31,425	(8,183)	285,560	
Accumulated depreciation	(181,198)	(21,486)	1,969	(200,715)	
Net furnishings and equipment	81,120		-	84,845	
Other Improvements	50,260	7,819	(21,418)	36,661	
Accumulated depreciation	(9,150)	(2,744)	722	(11,172)	
Net other improvements and miscellaneous	41,110		-	25,489	
Infrastructure (other)	20,340	4,618	(738)	24,220	
Accumulated depreciation	(4,042)	(3,294)	708	(6,628)	
Net other improvements and miscellaneous	16,298	, ,	-	17,592	
Total capital assets, being depreciated, net	731,901			789,740	
Business-type activities capital assets, net	\$ 1,058,478			\$ 1,114,702	

<sup>\*</sup>Beginning balances have been adjusted during implementation of GASB Statement No. 34 to reflect accounting for infrastructure and collection/library reserves.

# C. Construction in Progress

Major construction commitments of the state at June 30, 2002, are as follows (expressed in thousands):

Agency/Project Commitments	Construction In Progress June 30, 2002	Remaining Project Commitments
Department of General Administration:		
Various projects	\$ 98,716	\$ 473,097
Liquor Control Board:		
Distribution center	28,538	-
Washington State Patrol:		
Seattle crime laboratory and other projects	10,421	8,153
Military Department:		
Emergency operation center and other projects	35,275	6,110
Department of Social and Health Services:		
State hospital and juvenile rehabilitation renovations, and other projects	125,610	90,125
Department of Corrections:		
Correctional centers construction, improvements, and other projects	236,442	387,750
Eastern Washington State Historical Society		
Museum Addition	20,842	2
Department of Transportation:		
Maintenance facilities, ferry vessels, and terminals	177,341	898,607
Department of Fish and Wildlife:		
Hatchery renovations, site improvements, and other projects	7,555	18,434
State Convention and Trade Center:		
Center Expansion	181,666	-
Higher Education Facilities:		
University of Washington	300,514	354,540
Washington State University	80,564	174,945
Eastern Washington University	9,473	1,059
Central Washington University	25,031	18,439
The Evergreen State College	57	71
Western Washington University	35,329	53,006
Community and Technical Colleges	63,449	134,966
Other Agency Miscellaneous Projects	4,602	17,689
Total Construction in Progress	\$ 1,441,425	\$ 2,636,993

Depreciation expense was charged to functions of the primary government as follows (in thousands):

	Amount
Governmental Activities:	
General Government	\$ 48,699
Education - elementary and secondary (K-12)	92
Education - higher education	280,608
Human services	20,678
Adult corrections	25,954
Natural resources and recreation	20,388
Transportation	69,383
Total Depreciation Expense - Governmental Activities	\$ 465,802
Business-Type Activities:	
Workers' Compensation	\$ 970
Unemployment Compensation	-
Health Insurance Programs	147
Higher Education Student Services	45,259
Other	7,157
Total Depreciation Expense - Business-type Activities	\$ 53,533

<sup>\*</sup>Includes \$53,498 million internal service fund depreciation that was allocated to functions as a part of the net internal service fund activity.

# Note 7 - Long-Term Liabilities

# A. Bonds Payable

Bonds payable at June 30, 2002, are reported by the State of Washington within Governmental Activities and Business-Type Activities, as applicable.

The State Constitution and enabling statutes authorize the incurrence of State general obligation debt, to which the State's full faith, credit, and taxing power are pledged, either by the State Legislature or by a body designated by statute (presently the State Finance Committee). Legislative authorization arises from an affirmative vote of 60 percent of both legislative houses without voter consent, or from an affirmative vote of more than 50 percent of both legislative houses and a majority of the voters voting thereon. The State Finance Committee debt authorization does not require voter approval; however, it is limited to providing for: (1) temporary deficiencies in the State treasury (must be discharged within 12 months of the date of incurrence): (2) appropriations already made by the legislature: or (3) refunding of outstanding obligations of the State.

# **Legal Debt Limitation**

The State Constitution and current statutes generally limit debt authorized in the preceding procedures. The limitations prohibit the issuance of new debt if it would cause the maximum annual debt service, on all thereafter-outstanding general obligation debt, to exceed a specified percentage of the arithmetic mean of general state revenues for the preceding three fiscal years. These limitations are on the incurrence of new debt, not on the amount of debt service that may be paid by the State in future years.

As certified by the State Treasurer, the maximum debt authorization subject to limitation for Fiscal Year 2002 was \$5.9 billion, under the then current constitutional and statutory limitation. This computation excludes specific bond issues and types, which are not secured by general state revenues. Based on the debt limitation calculation, the debt service requirements as of June 30, 2002, did not exceed the authorized debt service limitation.

omputation of Legal Debt Limitation (expressed in millions)	
Three year mean, general state revenues	\$ 8,656
Legal Debt Limitation:	<del></del>
Debt service limitation (7 percent of above)	\$ 606
Less: Projected maximum annual debt service of outstanding bonds	567
Uncommitted Portion of Debt Service Limitation	\$ 39
Remaining State general obligation debt capacity	\$ 550
Plus: Debt outstanding subject to limitation	5,406
Maximum Debt Authorization Subject to Limitation	\$ 5,956

<sup>&</sup>lt;sup>1</sup> Source: Office of the State Treasurer – Certification of the Debt Limitation of the State of Washington for Fiscal Year 2002.

#### Authorized but unissued

The State had a total of \$3,111,828 of bonds authorized but unissued as of June 30, 2002, for the purpose of public building and schools construction and renovation, higher education purposes, and highways construction and improvement.

#### **Interest rates**

Interest rates on fixed rate general obligation bonds ranged from 3.0 to 9.0 percent. Variable rate demand obligations (VRDO) of \$191 million are remarketed on a weekly basis. Interest rates on revenue bonds range from 2.94 to 7.0 percent.

DEBT SERVICE REQUIREMENTS TO MATURITY **General obligation bonds** have been authorized and issued primarily to provide funds for acquisition and construction of capital facilities for public and common schools, higher education, public and mental health, corrections, conservation, and construction and improvements of highways, roads, and bridges. The state has also issued bonds for assistance to municipalities for construction of water and sewage treatment facilities and corrections facilities. In addition, bonds are authorized and issued to provide for the refunding of general obligation bonds outstanding. Outstanding general obligations bonds are presented in the Washington State Treasurer's Annual Report for 2002. A copy of the report is available from the Office of the State Treasurer, PO Box 40200, Olympia, Washington, 98504-0200, phone number (360) 902-9000 or TDD (360) 902-8963.

Total debt service requirements to maturity for general obligation bonds, as of June 30, 2002, are as follows (expressed in thousands):

	Governmen	tal Activities	Business-Typ	e Activities	Tota	ls
General Obligation Bonds	Principal	Interest	Principal	Interest	Principal	Interest
By Fiscal Year:						
2003	\$ 393,339	\$ 424,800	\$ 16,595	\$ 8,170	\$ 409,934	\$ 432,970
2004	365,240	407,699	16,646	7,377	381,886	415,076
2005	373,978	393,562	17,001	6,432	390,979	399,994
2006	377,649	370,580	17,721	5,476	395,370	376,056
2007	390,988	354,897	18,903	4,461	409,891	359,358
2008-2012	1,846,720	1,459,102	55,726	20,642	1,902,446	1,479,744
2013-2017	1,927,051	988,312	30,404	26,144	1,957,455	1,014,456
2018-2022	1,567,754	537,960	14,108	34,682	1,581,862	572,642
2023-2027	754,450	88,928	-	-	754,450	88,928
Total Debt Service Requirements	\$ 7,997,169	\$ 5,025,840	\$ 187,104	\$ 113,384	\$ 8,184,273	\$ 5,139,224

**Revenue Bonds** are authorized under current state statutes, which empower certain state agencies to issue bonds that are not supported, or not intended to be supported, by the full faith and credit of the state. These bonds pledge income derived from acquired or

constructed assets for retirement of the debt and payment of the related interest.

The State's Colleges and Universities issue revenue bonds for the purposes of housing, dining, parking, and student facilities construction.

Total debt service requirements for revenue bonds to maturity as of June 30, 2002, are as follows (expressed in thousands):

	Business-Type Activitie		
Revenue Bonds	Principal	Interest	
By Fiscal Year:			
2003	\$ 8,072	\$ 17,388	
2004	8,606	16,417	
2005	9,875	15,984	
2006	10,119	15,521	
2007	10,675	15,033	
2008-2012	59,221	66,930	
2013-2017	63,885	50,235	
2018-2022	63,496	33,909	
2023-2027	59,281	19,011	
2028-2032	34,282	5,060	
Total Debt Service Requirements	\$ 327,512	\$ 255,488	

#### **DEBT REFUNDINGS**

When advantageous and permitted by statute and bond covenants, the State Finance Committee authorizes the refunding of outstanding bonds. When the State refunds outstanding bonds, the net proceeds of each refunding issue are used to purchase U.S. government securities that are placed in irrevocable trusts with escrow agents to provide for all future debt service payments on the refunded bonds. As a result, the refunded bonds are considered defeased and the liability has been removed from the government-wide statement of net assets.

#### **CURRENT YEAR DEFEASANCES**

#### Governmental Activities:

On June 15, 2002, the State issued \$62.4 million of Various Purpose General Obligation Refunding Bonds (Series R-2002A) with an average interest rate of 4.89 percent to refund \$63.0 million of Various Purpose General Obligation Bonds from several different series with an average interest rate of 6.09 percent. The refunding resulted in a \$4.0 million gross debt service savings over the next five years and an economic gain of \$4.0 million.

On June 15, 2002, the State issued \$25.6 million in Motor Vehicle Fuel Tax General Obligation Refunding Bonds (Series R-2002B) with an average interest rate of 4.89 percent to refund \$25.8 million of Motor Vehicle Fuel Tax General Obligation bonds from two series with an average interest rate of 6.09 percent. The refunding resulted in a \$1.6 million gross debt service savings over the next five years and an economic gain of \$1.6 million.

#### **Business-Type Activities:**

On April 1, 2002, the University of Washington issued \$5.1 million in Housing and Dining System Revenue and Refunding Bonds (Series 2002), with an average interest rate of 5.07 percent, to refund \$4.9 million in outstanding Housing and Dining System Revenue Bonds with an average interest rate of 6.99 percent. The refunding resulted in an accounting gain of \$247,916 and an economic gain (difference between the present values of the debt service payments on the old and new debt) of \$1.3 million. The refunding of the bonds decreased the University's total debt service payments over the next 21 years by \$842,794.

On October 1, 2001, the University of Washington Alumni Association issued \$19.8 million in Lease Refunding Bonds (2001 issue), with an average interest rate of 5.08 percent, to refund \$19.3 million in outstanding Lease Revenue Bonds (1994 issue) with an

average interest rate of 6.09 percent. The refunding resulted in an accounting loss of \$535,000 and an economic gain (difference between the present value of the debt service payments on the old and new debt) of \$889,710. The refunding of the bonds decreased the University's total debt service payments over the next 14 years by \$1.1 million.

#### PRIOR YEAR DEFEASANCES

In prior years, the State defeased certain general obligation and other bonds by placing the proceeds of new bonds in an irrevocable trust to provide for all future debt service payments on the prior bonds. Accordingly, the trust account assets and the liability for the defeased bonds are not included in the State's financial statements.

#### General Obligation Bond Debt:

On June 30, 2002, \$142.0 million of general obligation bonded debt outstanding is considered defeased.

#### Revenue Bond Debt:

On June 30, 2002, \$71.5 million of proprietary revenue bonded debt outstanding is considered defeased.

# **B. School Bond Guarantee Program**

Washington voters passed a constitutional amendment in November 1999, creating the Washington State School Bond Guarantee Program. The program's purpose is to provide savings to state taxpayers by pledging the full faith and credit of the State of Washington to the payment of voter-approved school district general obligation bonds. The State Treasurer introduced the School Bond Guarantee Program in March 2000. At the end of Fiscal Year 2002, the State had guaranteed 83 school districts' voter-approved general obligation debt with a total outstanding principal of \$1.6 billion.

# C. Certificates of Participation

Current state law authorizes the State to enter into longterm financing contracts for the acquisition of real or personal property and for the issuance of certificates of participation in the contracts. These certificates of participation do not fall under the general obligation debt limitations and are generally payable only from annual appropriations by the Legislature. Other specific provisions could also affect the State's obligation under certain agreements. The certificates of participation are recorded for financial reporting purposes if the possibility of the State not meeting the terms of the agreements is considered remote. Total debt service requirements for certificates of participation to maturity as of June 30, 2002, are as follows (expressed in thousands):

	Government	al Activities	Business-Typ	e Activities	Total	S
Certificates of Participation	Principal	Interest	Principal	Interest	Principal	Interest
By Fiscal Year:						
2003	\$ 28,106	\$ 15,926	\$ 21,423	\$ 14,785	\$ 49,529	\$ 30,711
2004	18,497	10,853	14,665	10,636	33,162	21,489
2005	16,179	10,025	13,827	9,974	30,006	19,999
2006	13,942	9,295	12,274	9,342	26,216	18,637
2007	12,636	8,666	11,818	8,779	24,454	17,445
2008-2012	71,648	33,701	71,582	34,500	143,230	68,201
2013-2017	77,940	13,904	80,306	14,327	158,246	28,231
2018-2022	9,710	1,188	10,011	1,224	19,721	2,412
Total Debt Service Requirements	\$ 248,658	\$ 103,558	\$ 235,906	\$ 103,567	\$ 484,564	\$ 207,125

Note: An additional \$5 million certificates of participation, related to fiduciary activities, remains outstanding as of June 30, 2002.

On September 1, 1998, the State lease-purchase program was extended to enable local governments to participate in low cost financing of essential equipment (Local Option Capital Asset Lending Program (LOCAL)). The program allows local governments to pool their financing requests together with Washington State agencies for lower tax-exempt interest rates. While these COP's do

not constitute a debt or pledge of the faith and credit of the State, in the event of default these financing contracts have the State's guarantee to the extent of legally available appropriated funds. As of June 30, 2002, outstanding certificates of participation notes totaled \$26.5 million for 138 local governments participating in LOCAL.

#### D. Claims and Judgments

Claims and judgments are materially related to three activities: workers' compensation, risk management, and health insurance. Workers' compensation and health insurance are business-type activities, and risk management is a governmental activity. A description of the risks to which the State is exposed by these activities,

and the ways in which the State handles the risks, is presented in Note 1L.

#### Workers' Compensation

Changes in the balances of workers' compensation claims liabilities during Fiscal Years 2001 and 2002 were as follows (expressed in thousands):

		Incurred		
	Balances	Claims and		Balances
	Beginning of	Changes in	Claim	End of
Workers' Compensation Fund	Fiscal Year	Estimates	Payments	Fiscal Year
FY 2001	\$ 13,621,702	1,990,349	(1,368,938)	\$ 14,243,113
FY 2002	\$ 14,243,113	2,045,466	(1,405,480)	\$ 14,883,099

At June 30, 2002, \$30.6 billion of unpaid claims and claim adjustment expenses are presented at their net present value of \$14.9 billion. These claims are discounted at assumed interest rates of 4.0 percent (time loss and medical) to 6.5 percent (pensions) and are net of third party recoveries.

The claims and claim adjustment liabilities of \$14.9 billion, as of June 30, 2002, include \$7.2 billion for supplemental pension cost of living adjustments (COLAs) that by statute are not to be fully funded. These COLA payments are funded on a pay-as-you-go

basis, and the Workers' Compensation actuaries have indicated that future premium payments will be sufficient to pay these claims as they come due. The remaining claims liabilities of \$7.7 billion are fully funded by long-term investments, net of obligations under securities lending agreements.

#### Risk Management

Changes in the balances of risk management claims liabilities during Fiscal Years 2001 and 2002 were as follows (expressed in thousands):

		Incurred			
	Balances	Claims and		Tort	Balances
	Beginning of	Changes in	Claim	Defense	End of
Risk Manangement Fund	Fiscal Year	Estimates	Payments	Payments	Fiscal Year
FY 2001	\$ 240,247	131,096	(85,425)	(17,181)	\$ 268,737
FY 2002	\$ 268,737	189,909	(33,638)	(22,538)	\$ 402,470

Risk Management reports claims and judgment liabilities when it becomes probable that a loss has occurred and the amount of that loss can be reasonably estimated. Liabilities include an actuarially determined amount for claims that have been incurred but not reported. It also includes an actuarial estimate of loss adjustment expenses for tort defense. Because actual claims liabilities depend on such complex factors as inflation, changes in legal doctrines, and damage awards, it should be recognized that future loss emergence will likely deviate, perhaps materially, from the actuarial estimates. Claims liabilities are re-evaluated annually to take into consideration recently settled claims, the frequency of claims, and other economic or social factors.

The State is a defendant in a significant number of lawsuits pertaining to property and casualty matters. As of June 30, 2002, outstanding and actuarially determined claims against the State and its public authorities were \$402.5 million for which the State has recorded a liability. The State is restricted by law from accumulating funds in the Self Insurance Liability Program in excess of 50 percent of total outstanding and actuarially determined claims. At June 30, 2002, the Risk Management Fund held \$5.4 million in cash and pooled investments designated for payment of these claims under the State's Self Insurance Liability Program.

#### **Health Insurance**

Changes in the balances of Health Insurance claim liabilities during Fiscal Years 2001 and 2002 were as follows (expressed in thousands):

		Incurred		
	Balances	Claims and		Balances
	Beginning of	Changes in	Claim	End of
Health Insurance Fund	Fiscal Year	Estimates	Payments	Fiscal Year
FY 2001	\$ 35,266	262,342	(254,461)	\$ 43,147
FY 2002	\$ 43,147	297,836	(294,057)	\$ 46,926

The Health Insurance Fund establishes a liability when it becomes probable that a loss has occurred and the amount of that loss can be reasonably estimated. Liabilities include an actuarially determined amount for claims that have been incurred but not reported. Because actual claims liabilities depend on various complex factors, the process used in computing claims liabilities does not always result in an exact amount. Claims liabilities are re-evaluated periodically to take into consideration recently settled claims, the frequency of claims, and other economic and social factors.

At June 30, 2002, health insurance claims liabilities totaling \$46.9 million are fully funded with cash and investments, net of obligations under securities lending agreements.

#### E. Leases

The State leases land, office facilities, office and computer equipment, and other assets under a variety of agreements. Although lease terms vary, most leases are subject to appropriation from the State Legislature to continue the obligation. If the possibility of receiving no funding from the Legislature is remote, leases are considered noncancelable for financial reporting Leases that represent acquisitions are purposes. classified as capital leases, and the related assets and liabilities are recorded in the financial records at the inception of the lease. Other leases are classified as operating leases with the lease payments recorded as expenditures or expenses during the life of the lease. Certain operating leases are renewable for specified periods. In most cases, management expects that the leases will be renewed or replaced by other leases.

Leased buildings and equipment under capital leases as of June 30, 2002, include the following (expressed in thousands):

	Governmental	Business-Type
	Activities	Activities
Buildings	\$ 1,600	\$ 1,671
Equipment	40,384	1,079
Less: Accumulated Depreciation	(7,311)	(601)
Totals	\$ 34,673	\$ 2,149

The following schedule presents future minimum payments for capital and operating leases as of June 30, 2002, (expressed in thousands):

	Capital Leases		Operating	g Leases
Capital and Operating Leases	Governmental Activities	Business-Type Activities	Governmental Activities	Business-Type Activities
By Fiscal Year:				
2003	\$ 6,204	\$ 356	\$ 89,709	\$ 7,737
2004	6,078	345	79,109	6,614
2005	6,013	326	65,410	5,948
2006	5,801	285	56,562	4,722
2007	5,390	246	44,028	3,812
2008-2012	12,934	516	138,680	8,609
2013-2017	526	250	99,395	228
2018-2022	453	125	91,216	-
2023-2027	-	-	97,729	-
2028-2032		-	103,978	-
Total Future Minimum Payments	43,399	2,449	865,816	37,670
Less: Executory costs and interest costs	8,346	691	-	-
Net Present Value of future minimum lease payments	\$ 35,053	\$ 1,758	\$ 865,816	\$ 37,670

The total operating lease rental expense for Fiscal Years 2001 and 2002 were \$317.2 million and \$337.2 million, respectively.

# F. Long-Term Liability Activity

Long-term liability activity for the Fiscal Year 2002 (expressed in thousands) was as follows:

	Beginning			Ending	Amounts
	Balance			Balance	Due Within
Governmental Activities:	July 1, 2001	Additions	Reductions	June 30, 2002	One Year
Long-term Debt:					
Bonds Payable -					
General obligation (GO) bonds	\$7,208,450	\$1,010,195	\$469,695	\$7,748,950	\$378,340
GO - zero coupon bonds (principal)	264,441	-	18,187	246,254	14,914
Other bonds payable	2,045	-	80	1,965	85
Subtotal	7,474,936	1,010,195	487,962	7,997,169	393,339
GO - zero coupon bonds (accreted interest)	161,319	0	9,214	152,105	13,670
Total bonds payable	7,636,255	1,010,195	497,176	8,149,274	407,009
Other liabilities -					
Certificates of participation	264,686	26,544	42,572	248,658	28,106
Claims and judgments	331,912	171,391	31,920	471,383	89,176
Leases	17,672	22,850	5,469	35,053	6,204
Compensated absences	365,412	338,097	316,016	387,493	35,632
Unfunded pension obligations	40,100	4,600	-	44,700	-
Other	139,803	390,806	376,087	154,522	118,302
Total other liabilities	1,159,585	954,288	772,064	1,341,809	277,420
Total	\$8,795,840	\$1,964,483	\$1,269,240	\$9,491,083	\$684,429

For Governmental Activities, payments on the certificates of participation are being repaid directly from various governmental funds. The compensated absences liability will be liquidated approximately 53% by the General Fund, 41% by major Special Revenue Funds, and 6% by various other governmental funds. The

claims and judgments liability will be liquidated primarily through the risk management fund, an internal service fund. Leases, installment contract obligations, and other liabilities will be repaid from various other governmental funds.

	Beginning			Ending	Amounts
	Balance			Balance	Due Within
Business-Type Activities	July 1, 2001	Additions	Reductions	June 30, 2002	One Year
Long-term Debt:					
Bonds Payable -					
General obligation (GO) bonds	\$173,588	\$7,275	\$23,018	\$157,845	\$16,595
GO - zero coupon bonds (principal)	29,259	-	-	29,259	-
Revenue Bonds	283,606	76,256	32,350	327,512	8,072
Less: Deferred amounts on refunding	(2,773)	(555)	-	(3,328)	-
Subtotal	483,680	82,976	55,368	511,288	24,667
GO - zero coupon bonds (accreted interest)	12,190	2,858	-	15,048	-
Less: Deferred amounts for issuance discounts	(1,837)	-	66	(1,771)	(66)
Subtotal	10,353	2,858	-	13,277	(66)
Total bonds payable	494,033	85,834	55,368	524,565	24,601
Other liabilities -					
Certificates of participation	213,660	108,982	86,736	235,906	21,423
Less: Deferred amounts for issuance discounts	(2,625)	-	1	(2,624)	-
Claims and judgments	14,246,313	2,046,615	1,406,760	14,886,168	1,405,746
Lottery prize annuities payable	497,712	879,009	877,724	498,997	25,469
Tuition benefits payable	91,171	121,489	4,760	207,900	-
Leases	1,939	184	365	1,758	356
Compensated absences	34,549	26,521	25,295	35,775	13,928
Other	191,755	131,753	252,106	71,402	69,640
Total other liabilities	15,274,474	3,314,553	2,653,747	15,935,282	1,536,562
Total	\$15,768,507	\$3,400,387	\$2,709,115	\$16,459,847	\$1,561,163

#### **Note 8 - No Commitment Debt**

The Washington State Housing Finance Commission, Washington Higher Education Facilities Authority, Washington Health Care Facilities Authority, and Washington Economic Development Finance Authority (financing authorities) were created by the state Legislature. For financial reporting purposes, they are discretely presented as component units. These financing authorities issue bonds for the purpose of making loans to qualified borrowers for capital acquisitions, construction, and related improvements.

These bonds do not constitute either a legal or moral obligation of the state or these financing authorities, nor does the state or these financing authorities pledge their faith and credit for the payment of such bonds. Debt service on the bonds is payable solely from payments made by the borrowers pursuant to loan agreements. Due to their no commitment nature, the bonds issued by these financing authorities are excluded from the state's financial statements.

The table below presents the latest available balances for the "No Commitment" debt of the state's financing authorities (expressed in thousands):

No Commitment Debt	Principal Bal	ance
Washington State Housing Finance Commission	\$	2,088,138
Washington Higher Education Facilities Authority		324,307
Washington Health Care Facilities Authority		2,533,582
Washington Economic Development Finance Authority		208,765
Total No Commitment Debt	\$	5,154,792

# Note 9 - Fund Balances Reserved or Designated for Other Specific Purposes

The nature and purposes of fund balances reserves and designations for other specific purposes as of June 30, 2002, are listed below (expressed in thousands):

				Nonmajor	
		Higher Education	Higher Education	Governmental	
Fund Balances	General	Special Revenue	Endowment	Funds	Totals
Reserved for Other Specific Purposes					
Long-term student loans	\$ -	\$ 16	\$ -	\$ -	\$ 16
Investments with trustees	593	-	-	448	1,041
Long-term receivables	36,041	286	-	959,016	995,343
Long-term investments	-	113,527	-	19,406	132,933
Emergency reserve	-	-	-	116,129	116,129
Petty cash	603	4,444	-	816	5,863
Total Reserved for					
Other Specific Purposes	\$ 37,237	\$ 118,273	\$ -	\$ 1,095,815	\$ 1,251,325
Unreserved, Designated for					
Other Specific Purposes:					
Higher education	\$ -	\$ 155,679	\$ -	\$ -	\$ 155,679
Miscellaneous	-	-	-	137	137
Total Unreserved, Designated for					
Other Specific Purposes	\$ -	\$ 155,679	\$ -	\$ 137	\$ 155,816

#### Note 10 - Deficit Net Assets

At June 30, 2002, there were two proprietary funds with deficit net assets.

The Workers' Compensation Fund, an enterprise fund, had deficit net assets of \$6.1 billion at June 30, 2002. The fund is used to account for the workers' compensation program which provides time-loss, medical, disability, and pension payments to qualifying individuals sustaining work-related injuries. The main

benefit plans of the workers' compensation program are funded based on rates that will keep these plans solvent in accordance with recognized actuarial principles. The supplemental pension cost-of-living adjustments (COLA) granted for time-loss and disability payments, however, are funded on a pay-as-you-go basis. By statute, the state is only allowed to collect enough revenue to fund the current COLA payments.

The following schedule details the changes in total net assets for the Workers' Compensation Fund during the fiscal year ended June 30, 2002, (expressed in thousands):

Workers' Compensation Fund	Net Assets (Deficit)
Balances, July 1, 2001 Fiscal Year 2002 activity	\$ (5,426,176) (638,309)
Balances, June 30, 2002	\$ (6,064,485)

The Risk Management Fund, an internal service fund, had deficit net assets of \$395.2 million at June 30, 2002. The Risk Management Fund is used to account for the claims, torts, judgments generally arising from automobile and general government operations, and loss adjustment expenses for tort defense. These costs are supported by premium assessments to state agencies that are designed to cover current and future claim losses. Outstanding and incurred but not reported claims are actuarially determined and accrued, resulting in the deficit net assets.

The Self Insurance Liability Program initiated in 1990 is intended to provide funds for the payment of all claims and loss adjustment expenses for tort defense.

The state is restricted by law from accumulating funds in the Self Insurance Liability Program in excess of 50 percent of total outstanding and actuarially determined claims.

The following schedule details the changes in net assets for the Risk Management Fund during the fiscal year ended June 30, 2002, (expressed in thousands):

Risk Management Fund	Net Assets (Deficit)
Balance, July 1, 2001	\$ (271,152)
Fiscal Year 2002 activity	(124,064)
Balance, June 30, 2002	\$ (395,216)

#### Note 11 - Retirement Plans

#### A. General

The state of Washington, through the Department of Retirement Systems, the Board for Volunteer Fire Fighters, and the Administrator for the Courts, administers eleven defined benefit retirement plans and four defined contribution retirement plans covering eligible employees of the state and local governments. Pension plans administered by the state are accounted for using the accrual basis of accounting. Under the accrual basis of accounting, employee and employer contributions are recognized in the period in which employee services are performed; investment gains and losses are recognized as incurred; and benefits and refunds are recognized when due and payable in accordance with the terms of the applicable plan.

#### DEPARTMENT OF RETIREMENT SYSTEMS

As established in chapter 41.50 of the Revised Code of Washington (RCW), the Department of Retirement Systems (DRS) administers seven retirement systems comprising ten defined benefit pension plans and three defined contribution plans as follows:

Public Employees' Retirement System (PERS)

Plan 1 - defined benefit

Plan 2/3 - defined benefit

Plan 3 - defined contribution

Teachers' Retirement System (TRS)

Plan 1 - defined benefit

Plan 2/3 - defined benefit

Plan 3 - defined contribution

School Employees' Retirement System (SERS)

Plan 2/3 - defined benefit

Plan 3 - defined contribution

Law Enforcement Officers' and Fire Fighters'

Retirement System (LEOFF)

Plan 1 - defined benefit

Plan 2 - defined benefit

Washington State Patrol Retirement System (WSPRS)

Defined benefit plan

Judicial Retirement System (JRS)

Defined benefit plan

Judges' Retirement Fund (Judges)

Defined benefit plan

Although some assets of the plans are commingled for investment purposes, each plan's assets may be used only for the payment of benefits to the members of that plan in accordance with the terms of the plan.

Administration of the PERS, TRS, SERS, and LEOFF systems and plans was funded by an employer rate of .23 percent of employee salaries for the period July 1, 2001, through April 30, 2002. The rate decreased to .22 percent as of May 1, 2002. Administration of the WSPRS, JRS, and Judges plans is funded by means of legislative appropriations.

The Department of Retirement Systems prepares a standalone financial report. Copies of the report that include financial statements and required supplemental information may be obtained by writing to Washington State Department of Retirement Systems, PO Box 48380, Olympia, Washington 98504-8380.

#### BOARD FOR VOLUNTEER FIRE FIGHTERS

As established in chapter 41.24 RCW, the Washington Board for Volunteer Fire Fighters' administers the Volunteer Fire Fighters' Relief and Pension Fund (VFFRPF), a defined benefit plan. Administration of VFFRPF is funded through legislative appropriation.

#### ADMINISTRATOR FOR THE COURTS

As established in chapter 2.14 RCW, the Administrator for the Courts administers the Judicial Retirement Account (JRA), a defined contribution plan. Administration of JRA is funded through member fees.

#### TIAA/CREF

Eligible higher education state employees may participate in the Teachers' Insurance and Annuity Association/College Retirement Equity Fund (TIAA/CREF) which is a privately administered defined contribution plan.

Plan descriptions, funding policies, and a table of employer contributions required and paid for defined benefit plans follow at Notes 11.B through D respectively. For information related to defined contribution plans, refer to Note 11.I. Details on plan net assets and changes in plan net assets of pension plans administered by the state are presented at Note 11.J.

Membership of each state administered plan consisted of the following at September 30, 2001, the date of the latest actuarial valuation for all plans except for VFFRPF which had an actuarial valuation performed on December 31, 2001.

Defined Benefit Plans Administered by the State	Retirees and Beneficiaries Receiving Benefits	Terminated Plan Members Entitled to but not yet Receiving Benefits	Active Plan Members Vested	Active Plan Members Nonvested	Total
PERS 1	53,538	3,310	22,226	1,755	80,829
PERS 2	8,651	15,102	75,551	53,404	152,708
TRS 1	32,195	1,995	13,594	377	48,161
TRS 2	709	2,342	7,188	,868	11,107
TRS 3	203	1,730	15,772	28,421	46,126
SERS 2	191	929	12,719	11,344	25,183
SERS 3	78	637	12,566	11,718	24,999
LEOFF 1	7,894	29	1,312	3	9,238
LEOFF 2	184	303	9,582	4,003	14,072
WSPRS 1	696	89	768	259	1,812
JRS	134	3	26	-	163
Judges	18	-	1	-	19
JRA	-	11	180	n/a	191
VFFRPF	2,638	3,960	5,035	7,219	18,852

Following is a summary of government employers participating in state administered retirement plans as of June 30, 2002.

Plan	State Agencies	Public Schools	Counties/ Municipalities	Other Political Subdivisions
PERS 1	156	248	216	255
PERS 2	169	2	268	446
PERS 3	118	-	-	-
TRS 1	87	288	-	-
TRS2	40	267	-	-
TRS 3	45	291	-	-
SERS 2	9	290	-	-
SERS 3	10	287	-	-
LEOFF 1	-	-	113	26
LEOFF 2	7	-	225	127
WSPRS 1	1	-	-	-
JRS	3	-	-	-
Judges	1	-	-	-
JRA	3	-	-	-
VFFRPF	-	-	-	520

#### **B. Plan Description**

# Public Employees' Retirement System (PERS)

PERS is a cost-sharing multiple-employer retirement system comprised of three separate plans for membership purposes: Plans 1 and 2 are defined benefit plans and Plan 3 is a combination defined benefit/defined contribution plan. PERS participants who joined the system by September 30, 1977, are Plan 1 members. Those who joined on or after October 1, 1977, and by either, February 28, 2002, for state and higher

education employees, or August 31, 2002, for local government employees, are Plan 2 members unless they exercise an option to transfer their membership to Plan 3. PERS participants joining the system on or after March 1, 2002, for state and higher education employees, or September 1, 2002, for local government employees have the option of choosing membership in either PERS Plan 2 or PERS Plan 3. The option must be exercised within 90 days of employment. An employee is reported in Plan 2 until a choice is made. Employees who fail to choose within 90 days default to PERS Plan 3.

PERS is comprised of three separate plans for accounting purposes: Plan 1, Plan 2/3, and Plan 3. Plan 1 accounts for the defined benefits of Plan 1 members. Plan 2/3 accounts for the defined benefits of Plan 2 members and the defined benefit portion of benefits for Plan 3 members. Plan 3 accounts for the defined contribution portion of benefits for Plan 3 members. Although members can only be a member of either Plan 2 or Plan 3, the defined benefit portions of Plan 2 and Plan 3 are accounted for in the same pension trust fund. All assets of this 2/3 defined benefit plan may legally be used to pay the defined benefits of any of the Plan 2 or Plan 3 members or beneficiaries, as defined by the terms of the plan. Therefore, Plan 2/3 is considered to be a single plan for accounting purposes.

PERS defined benefit retirement benefits are financed from a combination of investment earnings and employer and employee contributions. Employee contributions to the PERS Plan 1 and 2 defined benefit plans accrue interest at a rate specified by DRS. During Fiscal Year 2002, the DRS-established rate on employee contributions was 5.5 percent compounded quarterly. Employees in PERS Plan 1 and 2 can elect to withdraw total employee contributions and interest thereon upon separation from PERS-covered employment. Employees in PERS Plan 3 can elect to withdraw total employee contributions and earnings from the investment of those contributions upon separation from PERS-covered employment.

The Legislature established PERS in 1947. Membership in the system includes: elected officials; state employees; employees of the Supreme, Appeals, and Superior Courts (other than judges currently in a judicial retirement system); employees of legislative committees; community and technical colleges, college, and university employees not in national higher education retirement programs such as Teachers' Insurance and Annuity Association/College Retirement Equity Fund (TIAA/CREF); judges of district and municipal courts; and employees of local governments. TIAA/CREF is not administered by DRS. Approximately 52 percent of PERS salaries are accounted for by state employment. PERS retirement benefit provisions are established in state statute and may be amended only by the state Legislature.

Plan 1 retirement benefits are vested after an employee completes five years of eligible service. Plan 1 members are eligible for retirement after 30 years of service, or at the age of 60 with five years of service, or at the age of 55 with 25 years of service. The annual pension is 2 percent of the average final compensation (AFC) per year of service (AFC is based on the greatest compensation during any 24 eligible consecutive compensation months), capped at 60 percent.

Plan 2 retirement benefits are vested after an employee completes five years of eligible service. Plan 2 members may retire at the age of 65 with five years of service, or at the age of 55 with 20 years of service, with an allowance of 2 percent of the AFC per year of service. (AFC is based on the greatest compensation during any eligible consecutive 60-month period.) Plan 2 retirements prior to the age of 65 receive reduced benefits. If retirement is at age 55 or older with at least 30 years of service, a 3 percent per year reduction applies; otherwise an actuarial reduction will apply. There is no cap on years of service credit; and a cost-of-living allowance is granted (indexed to the Seattle Consumer Price Index), capped at 3 percent annually.

Plan 3 has a dual benefit structure. contributions finance a defined benefit component, and member contributions finance a defined contribution component. The defined benefit portion provides a benefit calculated at 1 percent of the AFC per year of service. (AFC is based on the greatest compensation during any eligible consecutive 60-month period.) Plan 3 members become eligible for retirement if they have: at least ten years of service; or five years including 12 months that were earned after age 54; or five service credit years earned in PERS Plan 2 prior to June 1, 2003. Plan 3 retirements prior to the age of 65 receive reduced benefits. If retirement is at age 55 or older with at least 30 years of service, a 3 percent per year reduction applies; otherwise an actuarial reduction will apply. There is no cap on years of service credit; and Plan 3 provides the same cost-of-living allowance as Plan 2. Refer to section I. of this note for a description of the defined contribution component of PERS Plan 3.

Plan 1 provides duty and non-duty disability benefits. Duty disability retirement benefits for disablement prior to the age of 60 consist of a temporary life annuity payable to the age of 60. The allowance amount is \$350 a month, or two-thirds of the monthly AFC, whichever is less. The benefit is reduced by any worker's compensation benefit and is payable as long as the member remains disabled or until the member attains the age of 60. A member with five years of membership service is eligible for nonduty disability retirement. Prior to the age of 55, the allowance amount is two percent of the AFC for each year of service reduced by two percent for each year that the member's age is less than 55. The total benefit is limited to 60 percent of the AFC.

Plan 2 and Plan 3 provide non-duty disability benefits. There is no minimum amount of service credit required for eligibility. The Plan 2 allowance amount is 2 percent of the AFC for each year of service. For Plan 3 the allowance amount is one percent of the AFC for each year of service. Benefits are actuarially reduced for each year that the member's age is less than 65, and to reflect the choice of a survivor option.

Legislation passed in the 2001 session provides a \$150,000 death benefit to the estate of an employee of schools, higher education and state agencies who dies in the line of service, if found eligible by the Department of Labor and Industries. This legislation is effective for the period of July 1, 2001, through June 30, 2003.

Legislation passed in the 2002 session gives commercial vehicle enforcement officers (CVEO) who became commissioned officers in the Washington State Patrol after July 1, 2000, and prior to June 30, 2001, the option of either remaining a member of PERS Plan 2 or to make an irrevocable choice to transfer their CVEO credit to the Washington State Patrol Retirement System. Those members who transfer service credit would have until December 31, 2010, or the date of retirement (whichever came first) to pay for the difference in employee and employer contributions plus interest. There were no other material changes in PERS benefit provisions for the fiscal year ended June 30, 2002.

Pension benefit provisions have been established by chapter 41.40 RCW.

# **Teachers' Retirement System (TRS)**

TRS is a cost-sharing multiple-employer retirement system comprised of three separate plans for membership purposes: Plans 1 and 2 are defined benefit plans and Plan 3 is a combination defined benefit/defined contribution plan. TRS participants who joined the system by September 30, 1977, are Plan 1 members. Those who joined on or after October 1, 1977, and by June 30, 1996, are Plan 2 members unless they exercised an option to transfer their membership to Plan 3. TRS participants joining the system on or after July 1, 1996 and those who exercised their transfer option, are members of TRS Plan 3.

TRS is comprised of three separate plans for accounting purposes: Plan 1, Plan 2/3, and Plan 3. Plan 1 accounts for the defined benefits of Plan 1 members. Plan 2/3 accounts for the defined benefits of Plan 2 members and the defined benefit portion of benefits for Plan 3 members. Plan 3 accounts for the defined contribution portion of benefits for Plan 3 members. Although members can only be a member of either Plan 2 or Plan 3, the defined benefit portions of Plan 2 and Plan 3 are accounted for in the same pension trust fund. All assets of this 2/3 defined benefit plan may legally be used to pay the defined benefits of any of the Plan 2 or Plan 3 members or beneficiaries, as defined by the terms of the plan. Therefore, Plan 2/3 is considered to be a single plan for accounting purposes.

TRS defined benefit retirement benefits are financed from a combination of investment earnings and employer and employee contributions. Employee contributions to the TRS Plan 1 and 2 defined benefit plans accrue

interest at a rate specified by DRS. During Fiscal Year 2002, the DRS-established rate on employee contributions was 5.5 percent compounded quarterly. Employees in TRS Plan 1 and 2 can elect to withdraw total employee contributions and interest thereon upon separation from TRS-covered employment. Employees in TRS Plan 3 can elect to withdraw total employee contributions and earnings from the investment of those contributions upon separation from TRS-covered employment.

TRS was legislatively established in 1938. Eligibility for membership requires service as a certificated employee in grades K-12 in the public schools. TRS is comprised principally of non-state employees. TRS retirement benefit provisions are established in state statute and may be amended only by the state Legislature.

Plan 1 retirement benefits are vested after an employee completes five years of eligible service. Plan 1 members are eligible for retirement after 30 years of service, or at the age of 60 with five years of service, or at the age of 55 with 25 years of service. The annual pension is two percent of the average final compensation (AFC) per year of service (AFC is based on the greatest compensation during the highest of any consecutive two compensation contract years); capped at 60 percent.

Plan 2 retirement benefits are vested after an employee completes five years of eligible service. Plan 2 members may retire at the age of 65 with five years of service, or at the age of 55 with 20 years of service, with an allowance of two percent of the AFC per year of service. (AFC is based on the greatest compensation during any eligible consecutive 60-month period.) Plan 2 retirements prior to the age of 65 receive reduced benefits. If retirement is at age 55 or older with at least 30 years of service, a three percent per year reduction applies; otherwise an actuarial reduction will apply. There is no cap on years of service credit; and a cost-of-living allowance is granted (indexed to the Seattle Consumer Price Index), capped at three percent annually.

Plan 3 has a dual benefit structure. Employer contributions finance a defined benefit component, and member contributions finance a defined contribution component. The defined benefit portion provides a benefit calculated at 1 percent of the AFC per year of service. (AFC is based on the greatest compensation during any eligible consecutive 60-month period.) Plan 3 members become eligible for retirement if they have: at least ten years of service; or five years including 12 months that were earned after age 54; or five service credit years earned in TRS Plan 2 by July 1, 1996, and transferred to Plan 3. Plan 3 retirements prior to the age of 65 receive reduced benefits. If retirement is at age 55 or older with at least 30 years of service, a three percent per year reduction applies; otherwise an actuarial

reduction will apply. There is no cap on years of service credit; and Plan 3 provides the same cost-of-living allowance as Plan 2. Refer to Section I. of this note for a description of the defined contribution component of TRS Plan 3.

Plan 1 provides death and duty disability benefits. TRS Plan 1 members receive the following additional lump sum death benefits: retired members \$400 (if at least 10 years of membership service), active members \$600. Members on temporary disability receive a temporary life annuity of \$180 per month payable up to two years. After five years of service, members on a disability retirement receive an allowance based on their salary and service to date of disability. Members enrolled in TRS prior to April 25, 1973, may elect a benefit based on the formula in effect at that time.

Plan 2 and Plan 3 provide non-duty disability benefits. There is no minimum amount of service credit required for eligibility. The Plan 2 allowance amount is two percent of the AFC for each year of service. For Plan 3, the allowance amount is one percent of the AFC for each year of service. Benefits are actuarially reduced for each year that the member's age is less than 65, and to reflect the choice of a survivor option.

Legislation passed in the 2001 session provides a \$150,000 death benefit to the estate of an employee of schools, higher education and state agencies who dies in the line of service, if found eligible by the Department of Labor and Industries. This legislation is effective for the period of July 1, 2001, through June 30, 2003. There were no other material changes in TRS benefit provisions for the fiscal year ended June 30, 2002.

Pension benefit provisions have been established by chapters 41.32 and 41.34 RCW.

# School Employees' Retirement System (SERS)

SERS is a cost-sharing multiple-employer retirement system comprised of two separate plans for membership purposes: Plan 2 is a defined benefit plan and Plan 3 is a combination defined benefit/defined contribution plan. As of September 1, 2000, the membership of classified school employees in PERS Plan 2 was transferred to SERS Plan 2. Those who joined on or after October 1, 1977, and by August 31, 2000, are SERS Plan 2 members unless they exercised an option to transfer their membership to Plan 3. SERS participants joining the system on or after September 1, 2000, and those who exercised their transfer option, are members of SERS Plan 3.

SERS is comprised of two separate plans for accounting purposes: Plan 2/3 and Plan 3. Plan 2/3 accounts for the defined benefits of Plan 2 members and the defined benefit portion of benefits for Plan 3 members. Plan 3

accounts for the defined contribution portion of benefits for Plan 3 members. Although members can only be a member of either Plan 2 or Plan 3, the defined benefit portions of Plan 2 and Plan 3 are accounted for in the same pension trust fund. All assets of this 2/3 defined benefit plan may legally be used to pay the defined benefits of any of the Plan 2 or Plan 3 members or beneficiaries, as defined by the terms of the plan. Therefore, Plan 2/3 is considered to be a single plan for accounting purposes.

SERS defined benefit retirement benefits are financed from a combination of investment earnings and employer and employee contributions. Employee contributions to the SERS Plan 2 defined benefit plan accrue interest at a rate specified by DRS. During Fiscal Year 2002, the DRS-established rate on employee contributions was 5.5 percent compounded quarterly. Employees in SERS Plan 2 can elect to withdraw total employee contributions and interest thereon upon separation from SERS-covered employment. Employees in SERS Plan 3 can elect to withdraw total employee contributions and earnings from the investment of those contributions upon separation from SERS-covered employment.

The Legislature established SERS in 2000. Membership in the system includes all classified employees of school districts or educational service districts. SERS is comprised principally of non-state employees. SERS retirement benefit provisions are established in state statute and may be amended only by the state Legislature.

Plan 2 retirement benefits are vested after an employee completes five years of eligible service. Plan 2 members may retire at the age of 65 with five years of service, or at the age of 55 with 20 years of service, with an allowance of 2 percent of the average final compensation (AFC) per year of service. (AFC is based on the greatest compensation during any eligible consecutive 60-month period.) Plan 2 retirements prior to the age of 65 receive reduced benefits. If retirement is at age 55 or older with at least 30 years of service, a three percent per year reduction applies; otherwise an actuarial reduction will apply. There is no cap on years of service credit; and a cost-of-living allowance is granted (indexed to the Seattle Consumer Price Index), capped at three percent annually.

Plan 3 has a dual benefit structure. Employer contributions finance a defined benefit component, and member contributions finance a defined contribution component. The defined benefit portion provides a benefit calculated at one percent of the AFC per year of service. (AFC is based on the greatest compensation during any eligible consecutive 60-month period.) Plan 3 members become eligible for retirement if they have: at least ten years of service; or five years including 12

months that were earned after age 54; or five service credit years earned in PERS Plan 2 prior to September 1, 2000. Plan 3 retirements prior to the age of 65 receive reduced benefits. If retirement is at age 55 or older with at least 30 years of service, a three percent per year reduction applies; otherwise an actuarial reduction will apply. There is no cap on years of service credit; and Plan 3 provides the same cost-of-living allowance as Plan 2. Refer to Section I. of this note for a description of the defined contribution component of SERS Plan 3.

Plan 2 and Plan 3 provide non-duty disability benefits. There is no minimum amount of service credit required for eligibility. The Plan 2 allowance amount is two percent of the AFC for each year of service. For Plan 3 the allowance amount is one percent of the AFC for each year of service. Benefits are actuarially reduced for each year that the member's age is less than 65, and to reflect the choice of a survivor option.

Legislation passed in the 2001 session provides a \$150,000 death benefit to the estate of an employee of schools, higher education and state agencies who dies in the line of service, if found eligible by the Department of Labor and Industries. This legislation is effective for the period of July 1, 2001, through June 30, 2003. There were no other material changes in SERS benefit provisions for the fiscal year ended June 30, 2002.

Pension benefit provisions have been established by chapter 41.35 RCW.

# Law Enforcement Officers' and Fire Fighters' Retirement System (LEOFF)

LEOFF is a cost-sharing multiple-employer retirement system comprised of two separate defined benefit plans. LEOFF participants who joined the system by September 30, 1977 are Plan 1 members. Those who joined on or after October 1, 1977, are Plan 2 members.

LEOFF defined benefit retirement benefits are financed from a combination of investment earnings, employer and employee contributions, and a special funding situation in which the state pays the remainder through state legislative appropriations. Employee contributions to the LEOFF Plan 1 and 2 defined benefit plans accrue interest at a rate specified by DRS. During Fiscal Year 2002, the DRS-established rate on employee contributions was 5.5 percent compounded quarterly. Employees in LEOFF Plan 1 and 2 can elect to withdraw total employee contributions and interest earnings separation from thereon upon LEOFF-covered employment.

LEOFF was established in 1970 by the Legislature. Membership includes all full-time, fully compensated, local law enforcement officers and fire fighters. LEOFF membership is comprised primarily of non-state

employees. LEOFF retirement benefit provisions are established in state statute and may be amended only by the state Legislature.

Plan 1 retirement benefits are vested after an employee completes five years of eligible service. Plan 1 members are eligible for retirement with five years of service at the age of 50. The benefit per year of service calculated as a percent of final average salary (FAS) is as follows:

Term of Service	Percent of FAS
20+	2.0%
10-19	1.5%
5-9	1.0%

The FAS is the basic monthly salary received at the time of retirement, provided a member has held the same position or rank for 12 months preceding the date of retirement. Otherwise, it is the average of the highest consecutive 24 months' salary within the last 10 years of service. If membership was established in LEOFF after February 18, 1974, the service retirement benefit is capped at 60 percent of FAS. A cost-of-living allowance is granted (indexed to the Seattle Consumer Price Index).

Plan 2 retirement benefits are vested after an employee completes five years of eligible service. Plan 2 members may retire at the age of 50 with 20 years of service, or at the age of 53 with five years of service, with an allowance of 2 percent of the FAS per year of service (FAS is based on the highest consecutive 60 months). Plan 2 retirements prior to the age of 53 are reduced 3 percent for each year that the benefit commences prior to age 53. There is no cap on years of service credit; and a cost-of-living allowance is granted (indexed to the Seattle Consumer Price Index), capped at three percent annually.

Plan 1 provides death and disability benefits. Death benefits for Plan 1 members on active duty consist of the following: (1) If eligible spouse, 50 percent of the FAS, plus five percent of FAS for each surviving child, with a limitation on the combined allowances of 60 percent of the FAS; or (2) If no eligible spouse, 30 percent of FAS for the first child plus 10 percent for each additional child, subject to a 60 percent limitation of FAS. In addition, a duty death benefit of \$150,000 is provided to Plan 1 and Plan 2 members.

The Plan 1 disability allowance is 50 percent of the FAS plus five percent for each child up to a maximum of 60 percent. Upon recovery from disability before the age of 50, a member is restored to service with full credit for service while disabled. Upon recovery after the age of 50, the benefit continues as the greater of the member's disability allowance or service retirement allowance.

Plan 2 provides non-duty disability benefits. There is no minimum amount of service credit required for eligibility. The Plan 2 allowance amount is two percent of the FAS for each year of service. Benefits are actuarially reduced for each year that the member's age is less than 53, and to reflect the choice of a survivor option.

There were no material changes in LEOFF benefit provisions for the fiscal year ended June 30, 2002.

Pension benefit provisions have been established by chapter 41.26 RCW.

# Washington State Patrol Retirement System (WSPRS)

WSPRS is a single-employer retirement system comprised of one defined benefit plan. WSPRS participants who join the system by December 31, 2002, are Plan 1 members.

WSPRS retirement benefits are financed from a combination of investment earnings and employer and employee contributions. Employee contributions to the WSPRS defined benefit plan accrue interest at a rate specified by DRS. During Fiscal Year 2002, the DRS-established rate on employee contributions was 5.5 percent compounded quarterly. Employees in WSPRS can elect to withdraw total employee contributions and interest earnings thereon upon separation from WSPRS-covered employment.

WSPRS was established by the Legislature in 1947. Any commissioned employee of the Washington State Patrol is eligible to participate. WSPRS benefits are established in state statute and may be amended only by the state Legislature.

Retirement benefits are vested after an employee completes five years of eligible service. Members are eligible for retirement at the age of 55 with five years of service, or after 25 years of service. The annual pension is two percent of average final salary (AFS) per year of service (AFS is based on the average of your two highest-paid years), capped at 75 percent.

Benefit provisions include death benefits; however, the system contains no disability benefits. Death benefits for members on active duty consist of the following: (1) If eligible spouse, 50 percent of the FAS, plus 5 percent of the FAS for each surviving child, with a limitation on the combined allowances of 60 percent of the FAS; or (2) If no eligible spouse, 30 percent of FAS for the first child plus 10 percent for each additional child, subject to a 60 percent limitation of FAS. In addition, a duty death benefit of \$150,000 is provided to WSPRS members.

Legislation passed in the 2001 session created a Washington State Patrol Plan 2 for employees commissioned after January 1, 2003. Existing WSPRS members would receive an adjustment to their contribution rate and their COLA, and a change in how some overtime is considered as salary. Current retirees, who retired before June 30, 2000, will receive the new COLA (CPI-based up to 3%) on July 1, 2001, and every vear thereafter. A member who retired between July 1, 2000, and June 30, 2001, received a 2% COLA on July 1, 2001, and a new COLA (CPI-based up to 3%) on July 1, 2002, and every year after. A member who retires after July 1, 2001, will receive the 3% COLA on the next July 1, after being a retiree for one year. The definition of "average final salary" for new members is changed from a two-year average to a five-year average. For existing members, the definition of "salary" is amended to prospectively exclude voluntary overtime. For new members, the definition is amended to exclude both voluntary overtime and cash-outs of annual leave and holiday leave.

Legislation passed in the 2002 session gives commercial vehicle enforcement officers (CVEO) who became commissioned officers in the Washington State Patrol after July 1, 2000, and prior to June 30, 2001, the option of either remaining a member of PERS Plan 2 or to make an irrevocable choice to transfer their CVEO credit to the Washington State Patrol Retirement System. Those members who transfer service credit would have until December 31, 2010, or the date of retirement (whichever came first) to pay for the difference in employee and employer contributions plus interest. There were no other material changes in WSPRS benefit provisions for the fiscal year ended June 30, 2002.

Pension benefit provisions have been established by chapter 43.43 RCW.

#### **Judicial Retirement System (JRS)**

JRS is an agent multiple-employer retirement system comprised of a single defined benefit plan. JRS retirement benefits are financed on a pay-as-you-go basis from a combination of investment earnings, employer contributions, employee contributions, and a special funding situation in which the state pays the remaining contributions. JRS employees accrue no interest on contributions and may not elect to withdraw their contributions upon termination.

JRS was established by the Legislature in 1971. Membership includes judges elected or appointed to the Supreme Court, Court of Appeals, and Superior Courts on or after August 9, 1971. The system was closed to new entrants on July 1, 1988, with new judges joining PERS Plan 2. JRS retirement benefit provisions are established in state statute and may be amended only by the state Legislature.

JRS members are eligible for retirement at the age of 60 with 15 years of service, or at the age of 60 after 12 years of service (if the member left office involuntarily) with at least 15 years after beginning judicial service.

The benefit per year of service calculated as a percent of average final compensation (AFC) is as follows:

Term of Service	Percent of AFC
15+	3.5%
10-14	3.0%

Death and disability benefits are also provided. Eligibility for death benefits while on active duty requires ten or more years of service. A monthly spousal benefit is provided which is equal to 50 percent of the benefit a member would have received if retired. If the member is retired, the surviving spouse receives the greater of 50 percent of the member's retirement benefit or 25 percent of the AFC. For members with ten or more years of service, a disability benefit of 50 percent of AFC is provided.

There were no material changes in JRS benefit provisions for the fiscal year ended June 30, 2002.

Pension benefit provisions have been established by chapter 2.10 RCW.

### Judges' Retirement Fund (Judges)

Judges is an agent multiple-employer retirement system comprised of a single defined benefit plan. Retirement benefits are financed on a pay-as-you-go basis from a combination of employee contributions, employer contributions, and a special funding situation in which the state pays the remaining contributions. Employees do not earn interest on their contributions, nor can they elect to withdraw their contributions upon termination.

The Judges' Retirement Fund was created by the Legislature on March 22, 1937, pursuant to RCW 2.12, to provide retirement benefits to judges of the Supreme Court, Court of Appeals, or Superior Courts of the state of Washington. Subsequent legislation required that all judges first appointed or elected to office on or after August 9, 1971, enter the Judicial Retirement System. Judges' retirement benefit provisions are established in state statute and may be amended only by the state Legislature.

Judges' members are eligible for retirement at the age of 70 with ten years of service, or at any age with 18 years of service. Members are eligible to receive a partial retirement allowance after 12 years of credited service as a judge. With the exception of a partial retirement allowance, the member receives a benefit equal to one-half of the monthly salary being received as a judge at the time of retirement, or at the end of the term

immediately prior to retirement if retirement occurs after the expiration of the member's term in office. A partial retirement allowance is based on the proportion of the member's 12 or more years of service in relation to 18 years of service.

There were no material changes in Judges' benefit provisions for the fiscal year ended June 30, 2002.

Pension benefit provisions have been established by chapter 2.12 RCW.

## The Volunteer Fire Fighters' Relief and Pension Fund (VFFRPF)

VFFRPF is a cost-sharing multiple-employer retirement system that provides death and active duty disability benefits to all members, and optional defined benefit pension plan payments.

VFFRPF retirement benefits are financed from a combination of investment earnings, member contributions, municipality contributions, and a special funding situation where the state pays the remaining contributions. VFFRPF members accrue no interest on contributions and may elect to withdraw their contributions upon termination.

VFFRPF was created by the Legislature in 1945. Membership in the system requires volunteer firefighter service with a fire department of an electing municipality of Washington State.

Retirement benefits are established in state statute and may be amended only by the state Legislature. Since retirement benefits cover volunteer service, benefits are paid based on years of service not salary. Members are vested after ten years of service.

After 25 years of active membership, members having reached the age of 65 and who have paid their annual retirement fee for 25 years are entitled to receive a monthly benefit of \$30 plus \$10 per year of service. The maximum monthly benefit is \$280. Reduced pensions are available for members under the age of 65 or with less than 25 years of service.

Death and active duty disability benefits are provided at no cost to the member. Death benefits in the line of duty consist of a lump sum of \$152,000. Funeral and burial expenses are also paid in a lump sum of \$2,000 for members on active duty. Members receiving disability benefits at the time of death shall be paid \$500. Members on active duty shall receive disability payments of \$2,550 per month for up to six months; thereafter, payments are reduced. Disabled members receive \$1,275 per month, their spouse \$255, and dependent children \$110. Benefit provisions for VFFRPF are established under the authority of chapter 41.24 RCW.

Effective July 1, 2001, the disability income benefits and the maximum survivor benefits under the Relief Plan are increased for increases in the CPI.

There were no material changes in VFFRPF benefit provisions for the fiscal year ended June 30, 2002.

### C. Funding Policies

During the 2002 Session, the Legislature decided to adopt rates effective April 1, 2002, based on the 2000 valuation and the new demographic assumptions that resulted from the six-year review of that experience.

### Public Employees' Retirement System (PERS)

Each biennium, the state Pension Funding Council adopts Plan 1 employer contribution rates, Plan 2 employer and employee contribution rates, and Plan 3 employer contribution rates. Employee contribution rates for Plan 1 are established by statute at six percent and do not vary from year to year. The employer and employee contribution rates for Plan 2 and the employer contribution rate for Plan 3 are developed by the Office of the State Actuary to fully fund Plan 2 and the defined benefit portion of Plan 3. All employers are required to contribute at the level established by the Legislature. PERS Plan 3 defined contribution is a non-contributing plan for employers. Employees who participate in the defined contribution portion of PERS Plan 3 do not contribute to the defined benefit portion of PERS Plan 3. The Employee Retirement Benefits Board sets Plan 3 employee contribution rates. Six rate options are available ranging from 5 to 15 percent; two of the options are graduated rates dependent on the employee's age.

The methods used to determine the contribution requirements are established under state statute in accordance with chapters 41.40 and 41.45 RCW.

Required contribution rates (expressed as a percentage of current year covered payroll) at the close of Fiscal Year 2002 were as follows:

### PERS Actual Contribution Rates

	PLAN 1	PLAN 2	PLAN 3
Employer Rates:			
State agencies*	1.32%	1.32%	1.32%**
Local governmental units	1.32%	1.32%	1.32%**
State gov't elected officials*	1.87%	1.32%	1.32%**
Employee Rates:			
State agencies	6.00%	0.65%	***
Local governmental units	6.00%	0.65%	***
State gov't elected officials	7.50%	0.65%	***

<sup>\*</sup>Includes an administrative expense rate of 0.22 percent.

### **Teachers' Retirement System (TRS)**

Each biennium the state Pension Funding Council adopts Plan 1 employer contribution rates, Plan 2 employer and employee contribution rates, and Plan 3 employer contribution rates. Employee contribution rates for Plan 1 are established by statute at six percent and do not vary The employer and employee from year to year. contribution rates for Plan 2 and the employer contribution rate for Plan 3 are developed by the Office of the State Actuary to fully fund Plan 2 and the defined benefit portion of Plan 3. All employers are required to contribute at the level established by the Legislature. TRS Plan 3 defined contribution is a non-contributing plan for employers. Employees who participate in the defined contribution portion of TRS Plan 3 do not contribute to the defined benefit portion of TRS Plan 3. The Employee Retirement Benefits Board sets Plan 3 employee contribution rates. Six rate options are available ranging from 5 to 15 percent; two of the options are graduated rates dependent on the employee's age.

The methods used to determine the contribution requirements are established under state statute in accordance with chapters 41.32 and 41.45 RCW.

Required contribution rates (expressed as a percentage of current-year covered payroll) at the close of Fiscal Year 2002 were as follows:

<sup>\*\*</sup>Plan 3 defined benefit portion only.

<sup>\*\*\*</sup>Variable from 5% to 15% based on rate selected by the member.

TDO	A . 1 . 1	O C	D . L .
IRS	ACTUAL	Contribution	Rates

	PLAN 1	PLAN 2	PLAN 3			
Employer Rates *	1.27%	1.27%	1.27%**			
Employee Rates:						
State agencies	6.00%	0.15%	***			
Local governmental units	6.00%	0.15%	***			
State gov't elected officials	7.50%	0.15%	***			

<sup>\*</sup> Includes an administrative expense rate of 0.22 percent.

### School Employees' Retirement System (SERS)

Each biennium the state Pension Funding Council adopts Plan 2 employer and employee contribution rates and Plan 3 employer contribution rates. The employer and employee contribution rates for Plan 2 and the employer contribution rate for Plan 3 are developed by the Office of the State Actuary to fully fund Plan 2 and the defined benefit portion of Plan 3. All employers are required to contribute at the level established by the Legislature. SERS Plan 3 defined contribution is a non-contributing plan for employers. Employees who participate in the defined contribution portion of SERS Plan 3 do not contribute to the defined benefit portion of SERS Plan 3. The Employee Retirement Benefits Board sets Plan 3 employee contribution rates. Six rate options are available ranging from 5 to 15 percent; two of the options are graduated rates dependent on the employee's age.

The methods used to determine the contribution requirements are established under state statute in chapters 41.35 and 41.45 RCW.

Required contribution rates (expressed as a percentage of current year covered payroll) at the close of Fiscal Year 2002 were as follows:

SERS Actual Contribution Rates

OLINO Motual Continue	illoii i tatos	
	PLAN 2	PLAN 3
Employer Rates:		
State agencies*	1.18%	1.18% **
Local governmental units*	1.18%	1.18%
Employee Rates:		
State Agencies	0.35%	***
Local Governmental Units	0.35%	***

<sup>\*</sup>Includes an administrative expense rate of 0.22 percent.

## Law Enforcement Officers' and Fire Fighters' Retirement System (LEOFF)

Beginning on July 1, 2000, Plan 1 employers and employees will contribute zero percent as long as the plan remains fully funded. Employer and employee

contribution rates are developed by the Office of the State Actuary to fully fund the plan. Plan 2 employers and employees are required to pay at the level adopted by the Department of Retirement Systems in accordance with chapter 41.45 RCW. All employers are required to contribute at the level required by state statute.

Required contribution rates (expressed as a percentage of current year covered payroll) at the close of Fiscal Year 2002 were as follows:

**LEOFF Actual Contribution Rates** 

	PLAN 1	PLAN 2
Employer Rates:		
Ports and Universities*	NA	4.61%
Local governmental units*	0.22%	2.86%
Employee Rates:		
Ports and Universities	NA	4.39%
Local governmental units	NA	4.39%
Local governmental units	INA	7.00/0
State of Washington	NA	1.75%
		•

<sup>\*</sup>Includes an administrative expense rate of 0.22 percent.

The Legislature, by means of a special funding arrangement, appropriated money from the state General Fund to supplement the current service liability and fund the prior service costs of Plan 1 in accordance with the requirements of the Pension Funding Council. However, this special funding situation is not mandated by the State Constitution and this funding requirement could be returned to the employers by a change of statute.

## Washington State Patrol Retirement System (WSPRS)

State statute (chapter 43.43 RCW) obligates employees to contribute at a fixed rate of 2 percent for Fiscal Year 2002. The Pension Funding Council in accordance with chapter 41.45 RCW adopts contribution rates for the employee and the state. The employee and the state are required to contribute at the level required by state statute.

Required contribution rates (expressed as a percentage of current year covered payroll) at the close of Fiscal Year 2002 were as follows:

WSPRS Actual Contribution Rates

Employer Contributions	0.00%
Employee Contributions	2.00%

### **Judicial Retirement System (JRS)**

Contributions made are based on rates set in chapter 2.10 RCW. By statute, employees are required to contribute 7.5 percent with an equal amount contributed by the state. In addition, the state guarantees the solvency of the JRS on a pay-as-you-go basis. Each biennium, the Legislature, through biennial appropriations from the

<sup>\*\*</sup> Plan 3 defined benefit portion only.

<sup>\*\*\*</sup> Variable from 5% to 15% based on rate selected by the member.

<sup>\*\*</sup>Plan 3 defined benefit portion only.

<sup>\*\*\*</sup>Variable from 5% to 15% based on rate selected by the member.

state General Fund, contributes amounts sufficient to meet benefit payment requirements. For Fiscal Year 2002, the state contributed \$6 million.

### Judges' Retirement Fund (Judges)

Contributions made are based on rates set in chapter 2.12 RCW. By statute, employees are required to contribute 6.5 percent with an equal amount contributed by the state. In addition, the state guarantees the solvency of the Judges' Retirement Fund on a pay-as-you-go basis. Each biennium, the Legislature, through biennial appropriations from the state General Fund, contributes amounts sufficient to meet benefit payment requirements. For Fiscal Year 2002, the state contributed \$.25 million.

## The Volunteer Fire Fighters' Relief and Pension Fund (VFFRPF)

The retirement provisions of VFFRPF is funded through member contributions of \$30 per year, employer contributions of \$30 per year, and 40 percent of the Fire Insurance Premium Tax, as per chapter 41.24 RCW. VFFRPF members earn no interest on contributions and may elect to withdraw their contributions upon termination. The death and disability provisions of VFFRPF are funded by an employer contribution rate of \$10 per member.

Administrative expenses are funded through fire insurance premium taxes and are maintained in a separate fund. Amounts not needed for administrative expenses are transferred to VFFRPF.

### D. Employer Contributions Required and Paid

The following table presents the state of Washington's required contributions in millions of dollars to cost-sharing plans in accordance with the funding policy. All contributions required by the funding method were paid.

	2002	2001	2000
PERS Plan 1	\$35.3	\$94.0	\$102.6
PERS Plan 2/3	26.2	58.2	44.1
TRS Plan 1	1.7	3.5	4.7
TRS Plan 2/3	0.4	0.3	.3
SERS Plan 2/3	0.0	0.0	NA
LEOFF Plan 1	0.0	0.0	0
LEOFF Plan 2	0.2	21.1	17.3
VFFRPF	0.0	3.3	2.7

There are no long-term contracts for contributions for any of the retirement plans administered by the state.

## E. Annual Pension Cost and Net Pension Obligation

The state's annual pension cost and net pension obligation (NPO), in millions, to the plans listed for the current year were as follows:

	WSPRS	JRS	Judges
Annual Required Contribution	\$0.0	\$14.2	\$0.2
Interest on NPO	(2.5)	3.2	(0.2)
Adjustment to annual required	, ,		, ,
contribution	3.8	(6.7)	0.5
Annual Pension Cost	1.3	10.7	0.5
Less Contributions Made	0.0	6.2	0.3
Increase (decrease) in NPO	1.3	4.5	0.2
NPO at beginning of year	(30.9)	40.1	(3.0)
NPO at end of year	(29.6)	44.7	(2.8)

The valuation date for the plans is September 30, 2001. The actuarial cost method for the WSPRS is aggregate and for JRS and Judges is entry age normal. The unfunded amount is being amortized as a level dollar amount to December 31, 2008, for JRS. All other methods and assumptions are the same as used in funding and disclosed in "Notes to the Required Supplementary Information – Defined Benefit Pension Plans."

### F. Three Year Trend Information

The following table presents three-year trend information in millions for the plans listed:

2002	2001	2000
\$1.3	\$1.4	\$0.3
0.0	0.0	0.0
\$(29.6)	\$(30.9)	\$(32.3)
	, ,	, ,
\$10.7	\$10.6	\$10.3
57.9	68.9	70.9
44.7	\$40.1	\$36.8
\$0.5	\$0.4	\$0.5
60.0	200.0	160.0
\$(2.8)	\$(3.0)	\$(2.6)
+(=.0)	+(0.0)	7(=:0)
	\$1.3 0.0 \$(29.6) \$10.7 57.9 44.7 \$0.5	\$1.3 \$1.4 0.0 0.0 \$(29.6) \$(30.9) \$10.7 \$10.6 57.9 68.9 44.7 \$40.1 \$0.5 \$0.4 60.0 200.0

There are no long-term contracts for contributions for any of the retirement plans administered by the state.

### G. Changes in Actuarial Assumptions

The contribution rates effective April 1, 2002, reflect the revised demographic assumption. Demographic assumptions are updated after completion of a six-year review of the experience of the plan. These changes were reflected in the valuation.

### H. Changes in Benefit Provisions

Refer to Section B. of this note for a description of the benefit provision changes in Fiscal Year 2002.

### I. Defined Contribution Plans

## Public Employees' Retirement System Plan 3 (PERS 3)

The Public Employees' Retirement System (PERS) Plan 3 is a combination defined benefit/defined contribution plan administered by the state through DRS. Eligible employees include: elected officials; state employees; employees of the Supreme, Appeals, and Superior Courts (other than judges currently in a judicial retirement employees of legislative committees; community and technical colleges, college and university employees not in national higher education retirement programs such as Teachers' Insurance and Annuity Association/College Retirement Equity (TIAA/CREF); judges of district and municipal courts; and employees of local governments. PERS participants who joined on or after October 1, 1977, and by either, February 28, 2002, for state and higher education employees, or August 31, 2002, for local government employees, are Plan 2 members unless they exercise an option to transfer their membership to Plan 3. PERS participants who joined the system on or after March 1, 2002, for state and higher education employees, or September 1, 2002, for local government employees have the option of choosing membership in either PERS Plan 2 or PERS Plan 3. The option must be exercised within 90 days of employment. An employee is reported in Plan 2 until a choice is made. Employees who fail to choose within 90 days default to PERS Plan 3. Refer to section B of this note for PERS plan descriptions.

Plan 3 has a dual benefit structure. Employer contributions finance a defined benefit component, and member contributions finance a defined contribution component. As established by RCW 41.40, employee contribution rates to the defined contribution component range from 5 to 15 percent of salaries based on age. There are currently no requirements for employer contributions to the defined contribution component of PERS Plan 3.

PERS Plan 3 defined contribution retirement benefits are solely dependent upon the results of investment activities. Members may elect to self-direct the

investment of their contributions as authorized by the Employee Retirement Benefits Board. Any expenses caused in conjunction with self-directed investments are to be paid by members. Absent a member's self-direction, PERS Plan 3 investments are made in the same portfolio as that of the PERS 2/3 defined benefit plan.

For Fiscal Year 2002, employee contributions required and made were \$960,409, and plan refunds paid out were \$6,318.

### **Teachers Retirement System Plan 3 (TRS 3)**

The Teachers Retirement System (TRS) Plan 3 is a combination defined benefit/defined contribution plan administered by the state through the Department of Retirement Systems (DRS). Eligible employees include certificated employees in grades K-12 in the public schools. TRS participants who joined on or after October 1, 1977, and by June 30, 1996, are Plan 2 members unless they exercised an option to transfer their membership to Plan 3. TRS participants joining the system on or after July 1, 1996, and those who exercised their transfer option, are members of TRS Plan 3. Refer to Section B of this note for TRS plan descriptions.

Plan 3 has a dual benefit structure. Employer contributions finance a defined benefit component, and member contributions finance a defined contribution component. As established by RCW 41.34, employee contribution rates to the defined contribution component range from 5 to 15 percent of salaries based on age. There are currently no requirements for employer contributions to the defined contribution component of TRS Plan 3.

TRS Plan 3 defined contribution retirement benefits are solely dependent upon the results of investment activities. Members may elect to self-direct the investment of their contributions as authorized by the Employee Retirement Benefits Board. Any expenses caused in conjunction with self-directed investments are to be paid by members. Absent a member's self-direction, TRS Plan 3 investments are made in the same portfolio as that of the TRS 2/3 defined benefit plan.

For Fiscal Year 2002, employee contributions required and made were \$142.8 million and plan refunds paid out were \$18.4 million.

## The School Employees' Retirement System (SERS 3)

The School Employees' Retirement System (SERS) Plan 3 is a combination defined benefit/defined contribution plan administered by the state through the Department of Retirement Systems (DRS). Eligible employees include classified employees of school districts and educational service districts who are SERS Plan 2 members on or after September 1, 2000, and who

elect to transfer. Refer to Section B of this note for SERS plan descriptions.

Plan 3 has a dual benefit structure. Employer contributions finance a defined benefit component, and member contributions finance a defined contribution component. As established by RCW 41.35, employee contribution rates to the defined contribution component range from 5 percent to 15 percent of salaries based on age. There are currently no requirements for employer contributions to the defined contribution component of SERS Plan 3.

SERS Plan 3 defined contribution retirement benefits are solely dependent upon the results of investment activities. Members may elect to self-direct the investment of their contributions as authorized by the Employee Retirement Benefits Board. Any expenses caused in conjunction with self-directed investments are to be paid by members. Absent a member's self-direction, SERS Plan 3 investments are made in the same portfolio as that of the SERS 2/3 defined benefit plan.

For Fiscal Year 2002, employee contributions required and made were \$36.6 million and plan refunds paid out were \$10.9 million.

### **Judicial Retirement Account (JRA)**

The Judicial Retirement Account Plan was established by the Legislature in 1988 to provide supplemental retirement benefits. It is a defined contribution plan administered by the state of Washington Administrator for the Courts, under the direction of the Board for Judicial Administration. Membership includes judges elected or appointed to the Supreme Court, Court of Appeals, and Superior Courts, and who are members of the PERS for their services as a judge. Vesting is full and immediate. There are three participating employers in JRA.

Employee contributions equal 2.5 percent of salary and the state, as employer, matches this amount. Contributions are collected by the Administrator for the Courts. The employer and employee obligations to contribute are established per chapter 2.14 RCW. Current-year covered payroll for JRA employees was \$21.33 million for the fiscal year ended June 30, 2002. For Fiscal Year 2002, the contribution requirement for JRA was \$1,066,000. Actual employer and employee contributions were \$533,000 each, for a total of \$1,066,000. Plan benefits paid out for Fiscal Year 2001 totaled \$205,982.

A JRA member who separates from judicial service for any reason is entitled to receive a lump-sum distribution of the accumulated contributions. If a member dies, the amount of accumulated contributions standing to the member's credit at the time of the member's death shall be paid to such a person or persons having an insurable interest in the member's life, per written designation of the member.

# Teachers' Insurance and Annuity Association/College Retirement Equity Fund (TIAA/CREF)

TIAA/CREF, privately administered defined contribution plans, provide individual retirement fund contracts for each eligible employee. There are 38 participating state employers in the TIAA/CREF plan. Eligible employees include higher education faculty and other positions as designated by each institution; participation was established under chapter 28B.10 RCW. The employee must commence participation within the first two years of employment. Once eligible to participate in this system, members are vested immediately.

Employee contribution rates, which are based on age, range from 5 to 10 percent of salary. These rates are matched by the institution and sent to TIAA/CREF. The employer and employee obligations to contribute are established per chapter 28B.10 RCW. For Fiscal Year 2002, covered payroll for TIAA/CREF employees was \$1.1 billion and the contribution requirement for TIAA/CREF was \$186 million. Actual employer and employee contributions were \$93 million each, for a total of \$186 million. These contribution amounts represent approximately eight percent of covered payroll for employers and employees.

TIAA/CREF benefits are payable upon termination at the member's option unless the participant is reemployed in another institution which participates in TIAA/CREF. Upon retirement, participant accumulations are used to purchase an annuity. The benefits are determined as follows: TIAA - accumulations are converted to a fixed guaranteed annuity payable for life. In addition to the guaranteed annuity, a dividend payment is declared each year depending on investment performance; CREF - at retirement the value of the fund is converted to a variable annuity. This means the annuity is not guaranteed but rises and falls with the value of equity investments.

## J. Plan Net Assets and Changes in Plan Net Assets

Pension plan investments are presented at fair value. The fair value of investments is based on published market prices and quotations from major investment brokers at current exchange rates, as available. Privately held mortgages have been valued at cost which approximates fair market value. The fair value of real estate investments has been estimated based on independent appraisals. Private equity investments are valued by independent investment advisors based on an analysis of the audited financial statements of the

underlying partnerships. The pension funds have no investments of any commercial or industrial organization whose market value equals five percent or more of each plan's net assets.

The Combining Statement of Plan Net Assets that follows presents the principal components of receivables, investments, and liabilities.

The Combining Statement of Changes in Plan Net Assets presents the additions and deductions to plan net assets.

# **Combining Statement of Plan Net Assets** Pension and Other Employee Benefit Funds

June 30, 2002

(expressed in thousands)

		PERS	PERS		TRS	TRS	SERS	
		Plan 2/3	Plan 3		Plan 2 & 3	Plan 3	Plan 2 & 3	
	PERS	Defined	Defined	TRS	Defined	Defined	Defined	
	Plan 1	Benefit	Contribution	Plan 1	Benefit	Contribution	Benefit	
Assets:	I IGII I	Derient	CONTINUATION	i idii i	DCICIL	CONTINUATION	Deliciit	
Cash and pooled investments	\$ 1,378	\$ 1,009	\$ 32	\$ 4,833	\$ 694	\$ 2,223	\$ 5,103	
odsirana poolea investments	ψ 1,070	ψ 1,000	ψ 52	Ψ +,000	ψ 054	ψ 2,220	ψ 5,105	
Receivables:								
Interest and dividends	38,169	40,093	74	32,569	13,005	3,571	5,200	
Due from other funds	11	261	-	10	1,660	-	5,740	
Due from other governments	6,613	6,208	-	4,320	728	-	640	
Other (net of allowance)	10,382	10,280	19	8,748	4,266	900	1,578	
Total Receivables	55,175	56,842	93	45,647	19,659	4,471	13,158	
Investments Newsymmet								
Investments, Noncurrent:	117 505	102 600	229	100 215	40 101	11 011	16 000	
Asset backed securities Collaterialized mort oblig	117,595 479,713	123,690 504,576	934	100,315 409,221	40,101 163,588	11,011 44,918	16,023 65,364	
Commercial paper	44.552	46,861	93 <del>4</del> 87	38,005	15,193	4,172	6,071	
Corporate bonds	1,029,315	1,082,661	2,005	878,060	351,008	96,380	140,251	
Corporate stock	480,614	505,523	936	409,989	163,895	45,003	65,487	
Govt securities domestic	179,657	188.968	350	153,257	61,265	16.822	24,479	
Govt securities foreign	30,326	31,898	59	25,870	10,342	2,840	4,132	
Government bonds	2,664	2,802	5	2,272	908	249	363	
Repurchase agreements	143,394	150,826	279	122.323	48,899	13,427	19,538	
Certificates of deposit	233,066	245,388	210	198.817	79,730	21,571	31,828	
Mutual funds	3,743,763	3,937,792	7,290	3,193,629	1,276,667	350,548	510,112	
Mortgages	106,366	111,878	207	90,735	36,272	9,960	14,493	
Real estate	830.874	873,936	1,618	708,780	283,338	77,799	113,212	
Private equity	1,182,335	1,243,612	2,302	1,008,595	403,190	110,708	161,101	
Investments on loan	685,747	721,287	1,335	584,978	233,848	64,210	93,437	
Short term investments	364,420	389,884	715	319,370	132,376	36,315	55,453	
Other noncurrent investments	1,161	621	11,403	1,509	617	781,664	1,089	
Total Investments, Noncurrent	9,655,562	10,162,203	29,964	8,245,725	3,301,237	1,687,597	1,322,433	
Total Assets	\$ 9,712,115	\$ 10,220,054	\$ 30,089	\$ 8,296,205	\$ 3,321,590	\$ 1,694,291	\$ 1,340,694	
Total Assets	ψ 9,712,113	ψ 10,220,034	ψ 30,009	ψ 0,230,203	ψ 3,321,330	ψ 1,054,251	ψ 1,540,054	
Liabilities:								
Obligations under security								
lending agreements	\$ 700,871	\$ 736,612	\$ 1,363	\$ 598,396	\$ 239,229	\$ 65,521	\$ 96,424	
Accrued liabilities	19,966	11,769	252	16,568	3,624	1,005	1,384	
Due to other funds	6,298	972	-	1,914	501	-	196	
Total Liabilities	727,135	749,353	1,615	616,878	243,354	66,526	98,004	
Net Assets								
Net Assets Held in Trust for:								
Pension Benefits	8.984.980	9.470.701	28.474	7.679.327	3.078.236	1.627.765	1.242.690	
	0,904,980	9,470,701	20,474	1,019,321	3,070,230	1,021,700	1,242,090	
(Schedule of funding progress								
by plan begins on page 112)								
Deferred Compensation Participants								
Total Net Assets	\$ 8,984,980	\$ 9,470,701	\$ 28,474	\$ 7,679,327	\$ 3,078,236	\$ 1,627,765	\$ 1,242,690	
			•	•	•	•		

SERS Plan 3 Defined	LEOFF	LEOFF						Deferred	
Contribution	Plan 1	Plan 2	WSPRS	JRS	JRA	Judges	VFFRPF	Compensation	Total
	<b>A</b> 4000	<b>A</b> 400	<b>A</b> 500	<b>A</b> 074	<b>^</b> ^	<b>A</b> 4740	<b>*</b> 0.000	<b>A</b> 004	<b>A</b> 00.050
\$ 624	\$ 1,936	\$ 488	\$ 508	\$ 371	\$ 6	\$ 4,746	\$ 8,620	\$ 381	\$ 32,952
1 411	18,744	9,585	0 505	10			425		105 204
1,411	10,744	9,505	2,525 1	13 1	-	- 11	21	1	165,384 7,725
-	ວ				-			ı	
-	4.700	4,387	54	18	-	1	-	-	22,969
355	4,780	2,473	636	7	-	-	107	-	44,531
1,766	23,529	16,448	3,216	39	-	12	553	1	240,609
4 2 4 7	F7 704	00.504	7 704				4 240		F00 700
4,347	57,761 235,628	29,564	7,784 31,752	-	-	-	1,312 5,351	-	509,732
17,732 1,647	235,628 21,883	120,601 11,200	31,752 2,949	-	-	-	5,351 497	-	2,079,378 193,117
38,048	505,583	258,773	68,129	-	-	-	11,483	-	4,461,696
17,766	236,070	120,828	31,811	_	_	_	5,361	_	2,083,283
6,641	88,245	45,166	11,891	-	_	_	2,004	_	778,745
1,121	14,895	7,624	2,007	_	-	_	338	_	131,452
98	1,308	670	176	-	-	_	30	_	11,545
5,300	70,433	36,050	9,491	-	-	-	1,600	-	621,560
8,544	114,478	58,593	15,427	-	-	-	2,600	-	1,010,252
138,386	1,838,876	941,193	247,796	-	-	-	41,764	-	16,227,816
3,932	52,245	26,741	7,040	-	-	-	1,186	-	461,055
30,713	408,112	208,884	54,995	-	-	-	9,269	-	3,601,530
43,704	580,744	297,242	78,258	-	-	-	13,190	-	5,124,981
25,348	336,828	172,399	45,389	-	-	-	7,650	-	2,972,456
15,027	180,193	97,502	24,519	8,165	-	-	4,065	-	1,628,004
142,110	823	149	119	81	9,307	915	1,669	1,353,000	2,306,237
500,464	4,744,105	2,433,179	639,533	8,246	9,307	915	109,369	1,353,000	44,202,839
\$ 502,854	\$ 4,769,570	\$ 2,450,115	\$ 643,257	\$ 8,656	\$ 9,313	\$ 5,673	\$ 118,542	\$ 1,353,382	\$ 44,476,400
\$ 25,866	\$ 344,509	\$ 176,057	\$ 46,433	\$ 78	\$ 1	\$ 879	\$ 9,409	\$ 89	\$ 3,041,737
423	6,520	2,611	1,055	145	-	11	115	364	65,812
	79	181	4	-	-	-	5	9	10,159
26,289	351,108	178,849	47,492	223	1	890	9,529	462	3,117,708
476,565	4,418,462	2,271,266	595,765	8,433	9,312	4,783	109,013		40,005,772
								1,352,920	1,352,920
\$ 476,565	\$ 4,418,462	\$ 2,271,266	\$ 595,765	\$ 8,433	\$ 9,312	\$ 4,783	\$ 109,013	\$ 1,352,920	\$ 41,358,692

### Combining Statement of Changes in Plan Net Assets

\$ 8,984,980

\$ 9,470,701

\$ 28,474

\$ 7,679,327

\$ 3,078,236

\$ 1,627,765

\$1,242,690

Pension and Other Employee Benefit Funds

For the Fiscal Year Ended June 30, 2002 (expressed in thousands)

Net Assets - Ending

**PERS PERS** TRS TRS **SERS** Plan 2/3 Plan 3 Plan 2/3 Plan 3 Plan 2/3 **PERS** Defined Defined TRS Defined Defined Defined Contribution Contribution Benefit Plan 1 Benefit Plan 1 **Benefit** Additions: Contributions: **Employers** \$ 68,631 \$ 50,954 \$ \$ 59,435 \$ 46,360 \$ \$ 11,312 Members 72,562 52,557 960 51,835 5,604 142,774 5,270 State **Participants** 141,193 103,511 960 111,270 51,964 142,774 16,582 **Total Contributions** Investment Income: (753)(147,991)(124, 199)Net appreciation (depreciation) in fair value (887,209)(907,524)(755,813)(309,314)Interest and dividends 264,800 270,210 112 226,106 93,239 19,853 37,483 Less: Investment expenses (21,898)(22,248)(7) (18,659)(7,097)(1,952)(3.138)(644,307) (648) (548,366) (659,562)(223,172)(130,090)(89,854) Net Investment Income Charges for Services 1.035 3.034 1.109 6.131 306 Transfers from other pension plans 113 28,419 46 5 1,539 17,884 1 Other additions **Total Additions** (503,001) (549,919) 29,766 (437,050)(168, 169)14,529 (54,279)**Deductions:** Pension benefits 718,730 679,009 2,048 60,553 8,669 2,397 Pension refunds 7,446 42,087 6 2,313 4,511 18,395 Transfers to other pension plans 3 30,891 18 1,340 244 1,454 Administrative expenses 381 6,040 1,268 176 4,519 175 1,617 Distributions to participants **Total Deductions** 726,560 139,571 1,292 681,498 19,039 18,814 7,516 Net Increase (1,229,561)(689,490)28,474 (1,118,548)(187,208)(4,285)(61,795)Net Assets - Beginning 10,214,541 10,160,191 8,797,875 3,265,444 1,632,050 1,304,485

SERS Plan 3 Defined	LEOFF	LEOFF						Deferred	
Contribution	Plan 1	Plan 2	WSPRS	JRS	JRA	Judges	VFFRPF	Compensation	Total
								·	
\$ -	\$ 98	\$ 23,996	\$ -	\$ 229	\$ 532	\$ 8	\$ 759	\$ -	\$ 262,314
36,569	100	39,486	1,246	229	532	8	150	-	409,882
-	-	15,551	-	6,000	-	250	3,270	-	25,071
	-	-	-	-	-	-	-	119,078	119,078
36,569	198	79,033	1,246	6,458	1,064	266	4,179	119,078	816,345
(33,575)	(433,823)	(213,499)	(57,906)	(2)	(1,199)	(3)	(9,864)	(194,885)	(4,077,559)
8,486	129,561	63,658	17,273	255	290	232	3,193	43,233	1,177,984
(501)	(10,710)	(5,218)	(1,426)	(10)	-	(14)	(261)	-	(93,139)
(25,590)	(314,972)	(155,059)	(42,059)	243	(909)	215	(6,932)	(151,652)	(2,992,714)
447			-						12,062
1,448	44	1	249	-	-	-	-	-	49,749
1,440	-	-	-	-	9		6	999	1,014
									1,014
12,874	(314,730)	(76,025)	(40,564)	6,701	164	481	(2,747)	(31,575)	(2,113,544)
-	252,625	2,743	22,316	8,060	206	656	7,431	-	1,763,046
10,871	92	9,143	199	-	-	-	15	-	97,475
15,735	16	48	-	-	-	-	-	-	49,749
175	236	11	14	-	12	-	61	1,820	16,505
	-	-	-	-	-	-	-	77,602	77,602
26,781	252,969	11,945	22,529	8,060	218	656	7,507	79,422	2,004,377
(13,907)	(567,699)	(87,970)	(63,093)	(1,359)	(54)	(175)	(10,254)	(110,997)	(4,117,921)
490,472	4,986,161	2,359,236	658,858	9,792	9,366	4,958	119,267	1,463,917	45,476,613
\$ 476,565	\$ 4,418,462	\$ 2,271,266	\$ 595,765	\$ 8,433	\$ 9,312	\$ 4,783	\$ 109,013	\$ 1,352,920	\$ 41,358,692

### **Note 12 - Commitments and Contingencies**

### A. Construction and Other Commitments

Outstanding commitments related to state facility construction, improvement, and/or renovation totaled \$2.6 billion at June 30, 2002.

### **B.** Summary of Significant Litigation

The state and its agencies are parties to numerous routine legal proceedings that normally occur in governmental operations. At any given point, there may be numerous lawsuits involving state agencies that could impact expenditures. There is a recurring volume of tort and other claims for compensation and damages against the state and some specific state agencies, including the Departments of Transportation, Corrections, Social and Health Services, and the University of Washington. There are risk management funds reserved by the state for these claims and insurance is available to pay a portion of damages for certain types of claims. There has been a trend over the past two years of higher jury verdicts on certain types of damage claims. collective impact of these claims, however, is not likely to have a material impact on state revenues or expenditures.

### Social Service Program Administration Litigation

During the reporting period, there were a number of lawsuits challenging the management and administration of state programs. Some lawsuits seek an expansion of program social services for certain constituents. In Allen v. Western State Hospital, for instance, the Washington Protection and Advocacy System has filed a class action lawsuit on behalf of patients with developmental disabilities at Western State Hospital alleging that the state programs are inadequate and the state has failed to provide community based services when appropriate. The trial has been stayed pending further review of whether program changes and funding requests to the Legislature by the Department of Social and Health Services will resolve claims. Arc, et al. v. Quasim is a class action on behalf of the persons with developmental disabilities seeking access to Medicaid funded services. The trial has been stayed based on a settlement agreement contingent on additional future funding by the Legislature. If these claims are not resolved through settlement and the cases go to trial, it is difficult to estimate with any certainty the potential amount of damages which might be recovered. These lawsuits, however, are not expected to have a material impact on state revenues or expenditures. If relief is granted, there would be a need to reprioritize agency program expenditures in the budget process to provide program support for individuals in these classes.

### Social Security Benefits

There is a class action lawsuit challenging the Department of Social and Health Services' authority to use Social Security benefits received on behalf of a foster child when it acts as a representative payee and applies the benefits toward the costs of the child's foster care. The Department currently receives \$9 million a year in Social Security monies that it uses for this purpose. This is consistent with the practice in other states. lawsuit sought a declaratory ruling that the state may not obtain and use such funds for foster care services, along with a refund of funds used in the past. The State Supreme Court has determined that the Department may not use the Social Security funds in this manner. The United States Supreme Court has accepted review of this case and argument is scheduled for December 2002. If relief is affirmed, there would be a reduction of revenue to the state in the future, resulting in a need to seek additional funding or reprioritize use of existing funding. There also would be a follow-up proceeding to determine to what extent there should be refunds. It is difficult to estimate with any certainty the potential amount of refunds which might be recovered.

### **Higher Education**

Institutions of higher education occasionally have lawsuits based on program services or salary and benefits. In McGowan v. State and Public School Employees of Washington v. State, the plaintiffs argue that the State must fund cost of living increases for all school district employees. It is estimated the additional cost to the state for the 2001-02 school year would be about \$99 million. The Thurston County Superior Court denied the relief requested and granted a summary judgment motion in favor of the state's position. This ruling was appealed to the State Supreme Court. The Mader, et.al v. State lawsuit is a class action lawsuit by certain part-time faculty at community colleges seeking to establish eligibility under certain pension programs and payment of employer contribution for previous time periods.

The 2002 Legislation appropriated \$12 million to settle these claims and the settlement has received court approval. In a companion case, part-time faculty are also seeking state-paid health care benefits during summer quarter. This case was dismissed in the Court of Appeals, but review and argument are pending before the State Supreme Court.

### Tax Refund Litigation

There is a recurring volume of lawsuits seeking refunds of taxes paid to the state. The Department of Revenue is a litigant in more than 100 cases, the large majority of which are excise tax refund claims by corporate taxpayers. None of these cases individually or collectively will likely have a material impact on state revenues or expenditures.

Over the past ten years, we have reported on the recurring litigation challenging the state's business and occupation tax structure (referred to as the interstate manufacturers litigation). This litigation represents the claims of approximately 115 corporate taxpayers for business and occupation tax refunds from periods from 1980 to the present. In the most recent round of this litigation, the United States Supreme Court denied certiorari review of an April 1999 decision by the Washington State Supreme Court. W.R. Grace & Co. -Conn. And Chrysler Motors Corporation v. State of Washington, Department of Rev., and Buffelen Woodworking Co., et al. v. State of Washington, Department of Rev. The State Supreme Court denied claims for a refund except to the extent the taxpayers could demonstrate entitlement to credits against their Washington State tax liability measured by gross receipt of taxes paid to other taxing jurisdictions outside of the state. Despite case history, the cases were remanded to Thurston County Superior Court, and the taxpayers have waived refunds measured by tax credits. The taxpayers continue to use other refund claims to try to re-present the issue to the United States Supreme Court. Sizeable refund awards, however, are considered remote.

### Medicaid Reimbursement Litigation

In the past there has been periodic litigation involving Medicaid reimbursement issues. Over the last three years, there has been an increase in the number and types of claims. Currently, there are three lawsuits that raise issues such as eligibility for Medicaid benefits and the proper formula for cost reimbursement. For instance, Sacred Heart Medical Center v. DSHS involves Medicaid providers who allege that they provided medical care to numerous clients while they were terminated from Medicaid because their Medicaid eligibility had been improperly linked to eligibility for Temporary Assistance to Needy Families. In this suit, the providers claim breach of contract and seek reimbursement for the care provided to these clients. Some of the plaintiffs who provided mental health services also allege that the improperly terminated individuals should have been included in the state's formula for captivated payments to the Regional Support Networks. The Department will have a better estimate of potential damages on the breach of contract claim once discovery is completed, but we now anticipate that the damages will be in the millions of dollars.

In the past, these types of claims have been limited and focused by courts through motion practice and eventually resolved through settlement agreements and legislative appropriation. It is difficult to predict whether the current cases might result in any significant amount of reimbursement under the theories presented. If substantial costs are recovered in any of those proceedings, there would be a need to reprioritize agency program expenditures in the budget process to cover any additional costs.

### C. Federal Assistance

The state has received federal financial assistance for specific purposes that are generally subject to review or audit by the grantor agencies. Entitlement to this assistance is generally conditional upon compliance with the terms and conditions of grant agreements and applicable federal regulations, including the expenditure of assistance for allowable purposes. Any disallowance resulting from a review or audit may become a liability of the state. The state does estimate and recognize a claims and judgments liability for disallowances when determined by the grantor agency or for probable disallowances based on experience pertaining to these grants; however, these recognized liabilities and any unrecognized disallowances are considered immaterial to the state's overall financial condition.

### D. Arbitrage Rebate

Rebatable arbitrage is defined by the Internal Revenue Service Code Section 148 as earnings on investments purchased from the gross proceeds of a bond issue that are in excess of the amount that would have been earned if the investments were invested at a yield equal to the yield on the bond issue. The rebatable arbitrage must be paid to the federal government. State agencies and universities responsible for investments from bond proceeds carefully monitor their investments to restrict earnings to a yield less than the bond issue, and therefore limit any state arbitrage liability. The state estimates that rebatable arbitrage liability, if any, will be immaterial to its overall financial condition.

### Note 13 - Subsequent Events

### A. Bond Issues

In August 2002, the state issued \$159.6 million in Various Purpose General Obligation Bonds, Series 2003A, and \$24.9 million in General Obligation Bonds (State Housing Trust Fund), Series 2003T (Taxable).

In October 2002, the state issued \$140.5 million in Motor Vehicle Fuel Tax General Obligation Bonds, Series 2003B, \$158 million in Motor Vehicle Fuel Tax General Obligation Bonds, Series 2003C, and \$605.9 million in Various Purpose General Obligation Refunding Bonds, Series R2003A.

In December 2002, the state issued \$70.3 million in Motor Vehicle Fuel Tax General Obligation Refunding Bonds, Series R2003B.

### **B.** Certificates of Participation

In August 2002, the state issued \$3.9 million in real estate Certificates of Participation for the Department of General Administration, Series 2002C, and \$5.1 million in real estate Certificates of Participation for Central Washington University, Series 2002D.

In September 2002, the state issued \$6.4 million in Certificates of Participation for various state and local government equipment purchases, Series 2002D, and \$2.7 million in real estate Certificates of Participation for the University of Washington, Series 2002E.

In December 2002, the state issued \$10.5 million in Certificates of Participation for various state and local government equipment purchases, Series 2002E, and \$12.9 million in real estate Certificates of Participation for the Secretary of State, Series 2002F.

### C. Tobacco Settlement Securitization

On November 5, 2002, the state of Washington securitized a portion of the revenue stream from the Master Settlement Agreement between the state and certain tobacco manufacturers. The state received \$450 million upon execution of a sales agreement with the Tobacco Settlement Authority (TSA). The TSA was created by the Washington State Legislature as a public instrumentality separate and distinct from the state.

### D. Voter Initiatives

On November 5, 2002, voters approved Initiative 776 that reduces state and local transportation funding generated by vehicle license fees. The reduction to state revenues is estimated to be \$9 million in the 2001-2003 Biennium.

The voters also approved Initiative 790 that increases state and local government costs for the law enforcement officers' and fire fighters' pension system. The actual fiscal impacts depend on how provisions for increased benefits are implemented. The minimum cost is estimated to decrease General Fund revenues by \$1 million in the 2001-2003 Biennium.

## **Required Supplementary Information**

# Budgetary Information Budgetary Comparison Schedule

General Fund

For the Fiscal Year Ended June 30, 2002 (expressed in thousands)

		Genera	al Fund	
	Original Budget 2001-03 Biennium	Final Budget 2001-03 Biennium	Actual 2001-03 Biennium	Variance with Final Budget
Budgetary fund balance, July 1	\$ 410,520	\$ 564,950	\$ 564,950	\$ -
Resources:				
Taxes	21,535,714	20,739,562	10,319,064	(10,420,498)
Licenses, permits, and fees	161,284	155,358	75,478	(79,880)
Other contracts and grants	480,967	452,498	217,352	(235,146)
Timber sales	7,255	7,352	3,646	(3,706)
Federal grants-in-aid	9,725,433	9,935,955	4,716,193	(5,219,762)
Charges for services	69,918	72,404	35,060	(37,344)
Interest income	91,500	92,507	30,894	(61,613)
Miscellaneous revenue	97,261	100,910	37,406	(63,504)
Transfers from other funds	351,964	1,198,178	675,759	(522,419)
Total Resources	32,931,816	33,319,674	16,675,802	(16,643,872)
Charges to appropriations:				
General government	2,367,753	2,266,485	1,155,664	1,110,821
Human services	16,292,131	16,186,918	7,932,359	8,254,559
Natural resources and recreation	509,265	480,021	243,740	236,281
Transportation	47,217	46,574	30,036	16,538
Education	13,863,237	13,757,902	6,789,096	6,968,806
Capital outlays	294,045	235,269	34,803	200,466
Transfers to other funds	140,142	140,650	99,803	40,847
Total Charges to appropriations	33,513,790	33,113,819	16,285,501	16,828,318
Excess available for appropriation				
Over (Under) charges to appropriations	(581,974)	205,855	390,301	184,446
Reconciling Items:				
Changes in reserves (net)	-	-	16,332	16,332
Entity adjustments (net)	-	-	30,622	30,622
Accounting and reporting changes (net)		-	-	
Total Reconciling Items	-	-	46,954	46,954
Budgetary Fund Balance, June 30	\$ (581,974)	\$ 205,855	\$ 437,255	\$ 231,400

# Budgetary Information Budgetary Comparison Schedule Budget to GAAP Reconciliation

General Fund

For the Fiscal Year Ended June 30, 2002 (expressed in thousands)

	General Fund
Sources/inflows of resources	
Actual amounts (budgetary basis) "Available for Appropriation"	
from the Budgetary Comparison Schedule	\$ 16,675,802
Differences - budget to GAAP:	
The following items are inflows of budgetary resources but are not	
revenue for financial reporting purposes:	
Transfers from other funds	(675,759)
Budgetary fund balance at the beginning of the year	(564,950)
The following items are not inflows of budgetary resources but are	
revenue for financial reporting purposes:	
Noncash commodities and food stamps	347,840
Unanticipated receipts	69,271
Noncash revenues	30,622
Revenues collected for other governments	23,159
Total revenues as reported on the Statement of Revenues,	
Expenditures, and Changes in Fund Balance - Governmental Funds	\$ 15,905,985
Uses/outflows of resources	
Actual amounts (budgetary basis) "Total Charges to Appropriations"	
from the Budgetary Comparison Schedule.	\$ 16,285,501
Differences - budget to GAAP:	
Budgeted expenditure transfers are recorded as expenditures in the	
budget statement but are recorded as other financing source (use)	
for financial reporting purposes.	(640,520)
Transfers to other funds are outflows of budgetary resources but	
are not expenditures for financial reporting purposes.	(99,803)
The following items are not outflows of budgetary resources but are	
recorded as current expenditures for financial reporting purposes.	
Noncash commodities and food stamps	347,840
Expenditures related to unanticipated receipts	69,271
Capital lease acquisitions	7,039
Distributions to other governments	23,159
Total expenditures as reported on the Statement of Revenues,	
Expenditures, and Changes in Fund Balance - Governmental Funds	\$ 15,992,487

### **Budgetary Information**

# Notes to Required Supplementary Information

### **General Budgetary Policies and Procedures**

The Governor is required to submit a budget to the state Legislature no later than December 20 of the year preceding odd-numbered year sessions of the Legislature. The budget is a proposal for expenditures in the ensuing biennial period based upon anticipated revenues from the sources and rates existing by law at the time of submission of the budget. The Governor may additionally submit, as an appendix to the budget, a proposal for expenditures in the ensuing biennium from revenue sources derived from proposed changes in existing statutes.

The appropriated budget and any necessary supplemental budgets are legally required to be adopted through the passage of appropriation bills by the Legislature and approved by the Governor. Operating appropriations are generally made at the fund/account and agency level; however, in a few cases, appropriations are made at the fund/account and agency/program level. Operating appropriations cover either the entire biennium or a single fiscal year within the biennium. Capital appropriations are biennial and are generally made at the fund/account, agency, and project level.

Legislative appropriations are strict legal limits on expenditures/expenses, and overexpenditures are prohibited. All appropriated and certain nonappropriated funds are further controlled by the executive branch through the allotment process. This process allocates the expenditure/expense plan into monthly allotments by program, source of funds, and object of expenditure. According to statute RCW 43.88.110(2), except under limited circumstances, the original allotments are approved by the Governor and may be revised only at the beginning of the second year of the biennium and must be initiated by the Governor. Because allotments are not the strict legal limit on expenditures/expenses. the budgetary schedules presented as required supplementary information (RSI) are shown on an appropriation versus actual comparison rather than an allotment versus actual comparison.

Proprietary funds earn revenues and incur expenses (i.e., depreciation or budgeted asset purchases) not covered by the allotment process. Budget estimates are generally made outside the allotment process according to prepared business plans. These proprietary fund business plan estimates are adjusted only at the beginning of each fiscal year.

Additional fiscal control is exercised through various means. OFM is authorized to make expenditure/expense allotments based on availability of unanticipated receipts, mainly federal government grant increases made during a fiscal year. State law does not preclude the over expenditure of allotments, although RCW 43.88.110(3) requires that the Legislature be provided an explanation of major variances.

Operating encumbrances lapse at the end of the applicable appropriation. Capital outlay encumbrances lapse at the end of the biennium unless reappropriated by the Legislature in the ensuing biennium. Encumbrances outstanding against continuing appropriations at fiscal year end are reported as reservations of fund balance.

### **Budgetary Reporting versus GAAP Reporting**

Governmental funds are budgeted materially in conformance with GAAP. However, the presentation in the accompanying budgetary schedules is different in certain respects from the corresponding Statements of Revenues, Expenditures, and Changes in Fund Balance (governmental operating statement). accompanying budgetary schedules, budget and actual expenditures are reported only for appropriated activities. Expenditures are classified based on whether the appropriation is from the operating or capital budget. Expenditures funded by operating budget appropriations are reported as current expenditures classified by the function of the agency receiving the appropriation. Expenditures funded by capital budget appropriations are reported as capital outlays.

However, in the governmental operating statements, all governmental funds are included and expenditures are classified according to what was actually purchased. Capital outlays are fixed asset acquisitions such as land, buildings, and equipment. Debt service expenditures are principal and interest payments. Current expenditures are all other governmental fund expenditures classified based on the function of the agency making the expenditures.

Additionally, certain activities are excluded from the budgetary schedules because they are not appropriated. These activities include: activities designated as nonappropriated by the Legislature, such as the Higher Education Special Revenue Fund, Higher Education Endowment Fund, Unemployment Compensation Fund, Institutional Fund, Higher Education Student Services Fund, Printing Services Fund, Higher Education Revolving Fund, Risk Management Fund, federal surplus food commodities, electronic food stamp benefits, capital leases, note proceeds, and resources collected and distributed to other governments. Further,

certain expenditures are appropriated as operating transfers.

These transfers are reported as operating transfers on the budgetary schedules and as expenditures on the governmental operating statements. The factors contributing to the differences between the Budgetary Comparison Schedule and the Statement of Revenues,

Expenditures, and Changes in Fund Balance are noted in the previous Budget to GAAP reconciliation.

Budgetary Fund Balance consists of unreserved, undesignated fund balance; unreserved fund balance, designated for other specific purposes; and reservation for encumbrances on the Balance Sheet.

# Pension Plan Information Public Employees' Retirement System - Plan 1

Schedule of Funding Progress

Valuation Years 2001 through 1996 (dollars in millions)

	2001	2000	1999	1998	1997	1996
Actuarial Valuation Date	9/30/2001	12/31/2000	12/31/1999	12/31/1998	12/31/1997	12/31/1996
Actuarial Value of Plan Assets	\$ 10,990	\$ 11,111	\$ 10,456	\$ 9,219	\$ 8,211	\$ 7,197
Actuarial Accrued Liability	12,088	11,695	11,636	11,227	10,817	10,339
Unfunded Actuarial Liability	1,098	584	1,180	2,008	2,606	3,142
Percentage Funded	91%	95%	90%	82%	76%	70%
Covered Payroll	1,085	1,132	1,184	1,233	1,271	1,308
Unfunded Actuarial Liability as a						
Percentage of Covered Payroll	101%	52%	100%	163%	205%	240%
Percentage of Covered Payroll	101%	52%	100%	163%		205%
shington State Office of the Sta	te Actuary					

### **Teachers' Retirement System - Plan 1**

Schedule of Funding Progress

Valuation Years 2001 through 1996 (dollars in millions)

	30/2001 9,342 9,895	6/30/2000 \$ 9,372 9,566	6/30/1999 \$ 8,696 9,529	6/30/1998 \$ 7,819	6/30/1997 \$ 6,844	6/30/1996 \$ 5,924
Actuarial Accrued Liability	,	, ,		, ,	\$ 6,844	\$ 5,924
•	9,895	9,566	9 529			
Unfunded Actuarial Liability			0,020	9,354	9,044	8,796
,	553	194	833	1,535	2,200	2,872
Percentage Funded	94%	98%	91%	84%	76%	67%
Covered Payroll	800	957	984	1,046	1,083	1,128
Unfunded Actuarial Liability as a						
Percentage of Covered Payroll	69%	20%	85%	147%	203%	255%

### **Pension Plan Information**

### Law Enforcement Officers' and Fire Fighters' Retirement System- Plan 1

### Schedule of Funding Progress

Valuation Years 2001 through 1996 (dollars in millions)

	2001	2000	1999	1998	1997	1996
Actuarial Valuation Date	9/30/2001	12/31/2000	12/31/1999	12/31/1998	12/31/1997	12/31/1996
Actuarial Value of Plan Assets	\$ 5,369	\$ 5,440	\$ 5,150	\$ 4,568	\$ 4,087	\$ 3,594
Actuarial Accrued Liability	4,153	4,002	4,125	3,906	3,767	4,006
Unfunded (Assets in Excess of)						
Actuarial Liability	(1,216)	(1,437)	(1,024)	(662)	(320)	412
Percentage Funded	129%	136%	125%	117%	108%	90%
Covered Payroll	87	95	106	117	128	137
Unfunded Actuarial Liability as a						
Percentage of Covered Payroll	N/A	N/A	N/A	N/A	N/A	301%

### **Judicial Retirement System**

### Schedule of Funding Progress

Valuation Years 2001 through 1996 (dollars in millions)

Actuarial Valuation Date 9/30/2001 Actuarial Value of Plan Assets \$ 10 Actuarial Accrued Liability 91 Unfunded Actuarial Liability 81 Percentage Funded 111%	12/31/2000 \$ 10 93 83	12/31/1999 \$ 9 94 85	12/31/1998 \$ 8 97 89	12/31/1997 \$ 5 95	12/31/1996 \$ 4 92
Actuarial Accrued Liability 91 Unfunded Actuarial Liability 81	93	94	97	95	92
Unfunded Actuarial Liability 81					
,	83	85	89	00	
Percentage Funded 11%			00	90	88
	11%	10%	8%	5%	4%
Covered Payroll 3.0	4.0	4.0	4.0	4.0	5.0
Unfunded Actuarial Liability as a					
Percentage of Covered Payroll 2700%	2075%	2125%	2225%	2250%	1760%

# Pension Plan Information Volunteer Fire Fighters' Relief and Pension Fund

Schedule of Funding Progress

Valuation Years 2001 through 1996 (dollars in millions)

	2001	2000	1999	1998	1997	1996
Actuarial Valuation Date	12/31/2001	12/31/2000	12/31/1999	12/31/1998	12/31/1997	12/31/1996
Actuarial Value of Plan Assets	\$ 129	\$ 126	\$ 118	\$ 102	\$ 91	\$ 74
Actuarial Accrued Liability	99	96	98	94	69	67
Unfunded (Assets in Excess of)						
Actuarial Liability	(30)	(30)	(20)	(8)	(22)	(7)
Percentage Funded	130%	131%	120%	109%	132%	110%
Covered Payroll*	N/A	N/A	N/A	N/A	N/A	N/A
Unfunded Actuarial Liability as a						
Percentage of Covered Payroll	N/A	N/A	N/A	N/A	N/A	N/A

<sup>\*</sup>Covered Payroll is not presented because it is not applicable since this is a volunteer organization.

Source: Washington State Office of the State Actuary

## **Judges' Retirement Fund**

Schedule of Funding Progress

Valuation Years 2001 through 1996 (dollars in millions)

	2001	2000	1999	1998	1997	1996
Actuarial Valuation Date	9/30/2001	12/31/2000	12/31/1999	12/31/1998	12/31/1997	12/31/1996
Actuarial Value of Plan Assets	\$ 5	\$ 5	\$ 4	\$ 4	\$ 4	\$ 3
Actuarial Accrued Liability	6	6	6	7	7	7
Unfunded Actuarial Liability	1	1	2	3	3	4
Percentage Funded	83%	83%	67%	57%	57%	43%
Covered Payroll	0.1	0.1	0.1	0.1	0.2	0.4
Unfunded Actuarial Liability as a						
Percentage of Covered Payroll	1000%	1000%	2000%	3000%	1500%	1000%

# Pension Plan Information Schedules of Contributions from Employers and Other Contributing Entities

For the Fiscal Years Ended June 30, 2002 through 1997

	2002	2001	2000	1999	1998	1997
Public Employees' Retirement						
System - Plan 1 (expressed in millions)						
Employers' Annual Required						
Contribution	\$ 164.3	\$ 118.8	\$ 199.2	\$ 237.6	\$ 287.2	\$ 355.0
Employers' Actual Contribution	68.6	181.7	200.2	234.3	226.1	206.0
Percentage Contributed	42%	153%	101%	99%	79%	58%
Public Employees' Retirement						
System - Plan 2/3 (expressed in millions)						
Employers' Annual Required						
Contribution	\$ 72.0	\$ 55.6	\$ 103.6	\$ 86.6	\$ 106.3	\$ 185.0
Employers' Actual Contribution	51.0	115.0	101.9	238.4	222.8	224.0
Percentage Contributed	71%	207%	98%	275%	210%	121%
Teachers' Retirement						
System - Plan 1 (expressed in millions)						
Employers' Annual Required						
Contribution	\$ 119.8	\$ 90.6	\$ 176.1	\$ 209.7	\$ 269.7	\$ 338.0
Employers' Actual Contribution	59.5	141.3	183.0	222.5	211.6	210.0
Percentage Contributed	50%	156%	104%	106%	78%	62%
Teachers' Retirement						
System - Plan 2/3 (expressed in millions)						
Employers' Annual Required						
Contribution	\$ 66.7	\$ 40.4	\$ 56.2	\$ 45.9	\$ 59.8	\$ 82.0
Employers' Actual Contribution	46.4	69.6	75.3	100.2	105.6	103.0
Percentage Contributed	70%	172%	134%	218%	177%	126%
School Employees' Retirement						
System - Plan 2/3 (expressed in millions)						
Employers' Annual Required						
Contribution	\$ 19.5	\$ 6.7	**	**	**	**
Employers' Actual Contribution	11.3	19.9	**	**	**	**
Percentage Contributed	58%	297%	**	**	**	**

<sup>\*\*</sup> SERS did not exist prior to 9/1/2000

### Pension Plan Information Schedules of Contributions from Employers and Other Contributing Entities

For the Fiscal Years Ended June 30, 2002 through 1997

	2002	2001	2000	1999	1998	1997
Law Enforcement Officers' and						
Fire Fighters' Retirement						
System - Plan 1 (expressed in millions)						
Employers' Annual Required						
Contribution	\$ -	\$ -	\$ 6.3	\$ 6.9	\$ 7.5	\$ 8.1
Employers' Actual Contribution	0.1	0.1	6.3	7.2	7.6	8.2
Percentage Contributed	NA	NA	100%	104%	101%	101%
State Annual Required Contribution	-	-	-	-	-	67.1
State Actual Contribution	-	-	-	48.8	50.4	66.7
Percentage Contributed	N/A	N/A	N/A	N/A	N/A	99%
Law Enforcement Officers' and						
Fire Fighters' Retirement						
System - Plan 2 (expressed in millions)						
Employers' Annual Required						
Contribution	\$ 26.2	\$ 20.3	\$ 26.9	\$ 22.3	\$ 22.5	\$ 28.1
Employers' Actual Contribution	24.0	31.5	26.2	34.3	31.1	28.5
Percentage Contributed	92%	155%	97%	154%	138%	101%
State Annual Required Contribution	17.5	13.5	18.0	14.9	15.0	18.7
State Actual Contribution	15.6	20.9	17.1	22.2	20.1	17.7
Percentage Contributed	89%	155%	95%	149%	134%	95%
Washington State Patrol						
Retirement System (expressed in millions)						
Employers' Annual Required						
Contribution	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 0.5
Employers' Actual Contribution	-	-	-	5.9	6.0	6.8
Percentage Contributed	N/A	N/A	N/A	N/A	N/A	1360%

## Pension Plan Information Schedules of Contributions from Employers and Other Contributing Entities

For the Fiscal Years Ended June 30, 2002 through 1997

	2002	2001	2000	1999	1998	1997
Judicial Retirement System (expressed in millions)						
Employers' Annual Required						
Contribution	\$ 14.2	\$ 13.3	\$ 12.5	\$ 12.2	\$ 11.6	\$ 12.7
Employers' Actual Contribution	6.2	7.3	7.3	8.8	8.8	6.9
Percentage Contributed	44%	55%	58%	72%	76%	54%
Judges' Retirement Fund (expressed in millions)						
Employers' Annual Required						
Contribution	\$ 0.2	\$ 0.2	\$ 0.3	\$ 0.3	\$ 0.4	\$ 0.4
Employers' Actual Contribution	0.3	0.8	0.8	0.8	0.8	0.8
Percentage Contributed	150%	400%	267%	267%	200%	200%
Volunteer Fire Fighters' Relief and Pension Fund (expressed in millions)						
Employers' Annual Required						
Contribution	\$ 0.8	\$ 0.7	\$ 0.7	\$ 0.8	\$ 0.7	\$ 0.5
Employers' Actual Contribution	0.8	0.7	0.7	0.8	0.7	0.6
Percentage Contributed	100%	100%	100%	100%	100%	120%
State Annual Required Contribution	-	-	0.1	0.8	-	0.4
State Actual Contribution	3.3	3.3	2.7	2.5	2.0	3.0
Percentage Contributed	N/A	N/A	2700%	313%	N/A	750%

# Pension Plan Information Notes to the Required Supplementary Information Defined Benefit Pension Plans

For the Fiscal Year Ended June 30, 2002

The information presented in the required supplementary schedules was determined as part of the actuarial valuations at the dates indicated below. Additional information as of the latest valuation follows.

	PERS	PERS	TRS	TRS	SERS
	Plan 1	Plan 2/3	Plan 1	Plan 2/3	Plan 2/3
/aluation - date	9/30/2001	9/30/2001	9/30/2001	9/30/2001	9/30/2001
Actuarial cost method	entry age	aggregate**	entry age	aggregate**	aggregate**
Amortization Method					
Funding	level %	n/a	level %	n/a	n/a
GASB	level \$	n/a	level \$	n/a	n/a
Remaining amortization					
period (closed)	6/30/2024	n/a	6/30/2024	n/a	n/a
Asset valuation method	4-year	4-year	4-year	4-year	4-year
	smoothed	smoothed	smoothed	smoothed	smoothed
	fair value	fair value	fair value	fair value	fair value
Actuarial assumptions:					
Investment rate of return	8.00%	8.00%	8.00%	8.00%	8.00%
Projected salary increases					
Salary Inflation at 4.5%, plus the merit in	ncreases described bel	ow:			
initial salary merit (grades down to 0%	6.1%	6.1%	6.2%	6.2%	7.0%
merit period (years of service)	17 yrs	17 yrs	17 yrs	17 yrs	17 yrs
Includes inflation at	3.50%	3.50%	3.50%	3.50%	3.50%
Cost of living adjustments	Uniform COLA*	CPI increase,	Uniform COLA*	CPI increase,	CPI increase
	Gainsharing COLA*	maximum 3%	Gainsharing COLA*	maximum 3%	maximum 3%

<sup>\*</sup> Generally, all retirees over age 66 receive an increase in their monthly benefit at least once a year.

The Uniform COLA increase is added every July. On 7/1/1999, it was \$0.77 per year of service.

The Uniform COLA amount is calculated as the last Uniform COLA amount plus any Gainsharing COLA amount, all increased by 3%. On 7/1/2000, it was (\$0.77+\$0.28)x1.03 = \$1.08. On 7/1/2001, it was (\$1.08+\$0.00)x1.03 = \$1.11. On 7/1/2002, it was (\$1.11+\$0.00)x1.03 = \$1.14.

The Gainsharing COLA is added every even-numbered year if certain extraordinary investment gains are achieved. For 2000, the gain sharing COLA was \$0.28 per year of service. On 1/1/2002, no Gainsharing COLA was added.

<sup>\*\*</sup> The aggregate cost method does not identify or separately amortize unfunded actuarial liabilities.

<sup>\*\*\*</sup> pay-as-you-go basis funding

LEOFF	LEOFF	WSPRS	JRS	Judges	VFFRPF
Plan 1	Plan 2				
9/30/2001	9/30/2001	9/30/2001	9/30/2001	9/30/2001	12/31/2001
entry age	aggregate**	aggregate**	entry age***	entry age***	entry age
level %	n/a	n/a	n/a	n/a	level \$
level \$	n/a	n/a	level \$	level \$	level \$
6/30/2024	n/a	n/a	12/31/2008	12/31/2008	12/31/2017
4-year	4-year	4-year	market	market	4-year
smoothed	smoothed	smoothed			smoothed
fair value	fair value	fair value			fair value
8.00%	8.00%	8.00%	8.00%	8.00%	8.00% n/a
11.7%	11.7%	6.0%	0.0%	0.0%	n/a
21 yrs	21 yrs	20 yrs			none
3.50%	3.50%	3.50%	3.50%	3.50%	
CPI increase	CPI increase, maximum 3%	CPI increase, maximum 3%	3.00%	none	

# Information about Infrastructure Assets Reported Using the Modified Approach Condition Assessment

### **Pavement Condition**

The Washington State Department of Transportation (WSDOT) owns and maintains 19,164 lane miles of highway, including ramps and collectors. WSDOT has been rating pavement condition since 1969. Pavement rated in *good* condition is smooth and has few defects. Pavement in *poor* condition is characterized by cracking, patching, roughness and rutting. Pavement condition is rated using three factors: Pavement Structural Condition

(PSC), International Roughness Index (IRI), and Rutting. In 1993 the Legislature required WSDOT to rehabilitate pavements at the Lowest Life Cycle Cost, which has been determined to occur at a PSC range between 40 and 60, or when triggers for roughness or rutting are met. The trend over the last five years has shown slight decreases in the percent of pavements in poor or worse condition.

WSDOT uses the following scale for Pavement Structural Condition (PSC):

Category	PSC Range	Description
Very Good	80 – 100	Little or no distress. Example: Flexible pavement with 5% of wheel track length having "hairline" severity alligator cracking will have a PSC of 80.
Good	60 - 80	Early stage deterioration. Example: Flexible pavement with 15% of wheel track length having "hairline" alligator cracking will have a PSC of 70.
Fair	40 - 60	This is the threshold value for rehabilitation. Example: Flexible pavement with 25% of wheel track length having "hairline" alligator cracking will have a PSC of 50.
Poor	20 - 40	Structural deterioration. Example: Flexible pavement with 25% of wheel track length having "medium (spalled)" severity alligator cracking will have a PSC of 30.
Very Poor	0 - 20	Advanced structural deterioration. Example: Flexible pavement with 40% of wheel track length having "medium (spalled)" severity alligator cracking will have a PSC of 10. May require extensive repair and thicker overlays.

The PSC is a measure based on distresses such as cracking and patching which are related to the pavement's ability to carry loads. Pavements develop structural deficiencies due to truck traffic and cold weather. WSDOT attempts to program rehabilitation for pavement segments when they are projected to reach a PSC of 50. A PSC of 50 can occur due to various amounts and severity of distress. See above table for examples for flexible pavements such as asphalt. For rigid pavements (such as Portland cement concrete), a PSC of 50 represents 50 percent of the concrete slabs exhibiting joint faulting with a severity of 1/8 to 1/4 inch (faulting is the elevation difference at slab joints and results in a rough ride - particularly in large trucks). Further, a PSC of 50 can also be obtained if 25 percent of concrete slabs exhibit two to three cracks per panel.

The International Roughness Index (IRI) uses a scale in inches per mile. Rutting is measured in millimeters. The three indices (PSC, IRI, and Rutting) are combined to rate a section of pavement which is assigned the lowest category of any of the three ratings. The following table

shows the combined explanatory categories and the ratings for each index.

Category	PSC	IRI	Rut
Very Good	100 - 80	<= 95	<= 4
Good	80 - 60	95 - 170	4 – 8
Fair	60 - 40	170 - 220	8 – 12
Poor	40 - 20	220 - 320	12 – 16
Very Poor	0 - 20	> 320	> 16

**Notes:** Based on WSPMS 2002 database. Ramps are not included. Based on all three indices: PSC, IRI and Rut. A section of pavement is assigned the lowest category based on the three indices. The following table lists the explanatory categories and the ranges of the underlying indices. From 1991 - 1998, previous year IRI and rut values were used for those sections that were not surveyed in a particular year.

Beginning in 1999, the pavement distress survey procedure changed from a visual survey to an automated survey. In the automated survey, high-resolution video images are collected at highway speed and these video images are then rated on special workstations at 3-6 mph speed. This change has also resulted in a more detailed classification and recording of various distresses that are rated.

Pavement condition surveys are generally conducted in the fall of each year, then analyzed during the winter and spring, with the previous year's results available by July each year. The chart below shows recent pavement condition ratings for the State Highway System, using the combination of the three indices described above.

### Condition Rating of Washington State Department of Transportation's Pavement

Percentage of Pave	ement in Fai <b>2001</b> *	r or Better 2000*	Condition 1999*	1998*	1997*
Statewide - Chip Seals	89	92	91	76	76
Statewide - Asphalt	92	95	93	90	89
Statewide - Concrete	92	92	90	92	92
Statewide - All Pavements (based on total lane miles rated)	91	94	92	87	86

### Percentage of Pavement in Poor or Very Poor Condition

	<u>2001*</u>	<u>2000*</u>	<u>1999*</u>	<u>1998*</u>	<u>1997*</u>
Statewide - Chip Seals	11	8	9	24	24
Statewide - Asphalt	8	5	7	10	11
Statewide - Concrete	8	8	10	8	8
Statewide - All Pavements (based on total lane miles rated)	9	6	8	13	14

<sup>\*</sup> Calendar year data. Assessments are typically made in the fall of each year, and verified during the winter and spring, with final results released in June. Years indicated are when the physical assessment was done in the fall.

More information about pavement management at the Department of Transportation may be obtained at: http://www.wsdot.wa.gov/fossc/mats/pavement/pave\_management\_main.htm

### **Bridge Condition**

There are 3,063 state-owned bridges with a total deck area of 45,261,272 square feet. All bridges are inspected on a two to four year interval, with no more than 10 percent of the bridges inspected less than every three years. Underwater bridge components are inspected by divers at least once every five years. Special emphasis is given to the ongoing inspection and maintenance of major bridges which represent a significant public investment due to size, complexity or strategic location. Information related to public bridges is maintained in the Washington State Bridge Inventory System (WSBIS). This system is used to develop preservation strategies and comprehensive recommendations for maintenance and construction, and for reporting to the Federal Highway Administration (FHWA).

The following condition rating data is based on the structural sufficiency standards established in the FHWA "Recording and Coding Guide for the Structural Inventory and Appraisal of the Nation's Bridges." This structural rating relates to the evaluation of bridge superstructure, deck, substructure, structural adequacy and waterway adequacy. Three categories of condition were established in relation to the FHWA criteria as follows:

Category	National Bridge Inventory Code	Description
Good	6, 7, or 8	A range from no problems noted to some minor deterioration of structural elements.
Fair	5	All primary structural elements are sound but may have deficiencies such as minor section loss, deterioration, cracking, spalling or scour.
Poor	4 or less	Advanced deficiencies such as section loss, deterioration, cracking, spalling, scour or seriously affected primary structural components.

**Notes**: Bridges rated in poor condition may be restricted for the weight and type of traffic allowed.

### Condition Rating of Washington State Department of Transportation's Bridges

Percentage of Bridges in Fair or Be	tter Conditi	ion	·	·	·
Ç Ç	<u>2002</u>	<u>2001</u>	<u>2000</u>	<u>1999</u>	<u>1998</u>
Reinforced Concrete (1283 bridges in FY 2002)	97	96	95	na	na
Prestressed Concrete (1271 bridges in FY 2002)	99.5	99	99	na	na
Steel (344 bridges in FY 2002)	92	91	91	na	na
Timber (65 bridges in FY 2002)	70	71	71	na	na
Statewide - All Bridges (2963 bridges out of 3063 in FY 2002)	96.7	96	95	na	na
Percentage of Bridges in F	Poor Condit	tion			
	<u>2002</u>	<u>2001</u>	<u>2000</u>	<u>1999</u>	<u>1998</u>
Reinforced Concrete (38 bridges in FY 2002)	3	4	5	na	na
Prestressed Concrete (6 bridges in FY 2002)	0.5	1	1	na	na
Steel (28 bridges in FY 2002)	8	9	9	na	na
Timber (28 bridges in FY 2002)	30	29	29	na	na
Statewide - All Bridges (100 bridges out of 3063 in FY 2002)	3.3	4	5	na	na

na - data not available

**Notes:** Bridges rated as poor may have structural deficiencies that restricted the weight and type of traffic allowed. WSDOT currently has 14 posted bridges and 152 restricted bridges. Posted bridges have signs posted which inform of legal weight limits. Restricted bridges are those where overweight permits will not be issued

for travel by overweight vehicles. Refer to http://www.wsdot.wa.gov/fossc/maint/motor/ for more information. Any bridges determined to be unsafe are closed to traffic. WSDOT has no closed bridges at the present time.

Additional information regarding the Department of Transportation's bridge inspection program may be obtained at: http://www.wsdot.wa.gov/eesc/bridge/index.cfm or http://www.wsdot.wa.gov/accountability/GrayNotebookDec-01.pdf

### **Emergency Air Field Condition**

The Washington State Department of Transportation (WSDOT), through its Aviation Division is authorized by RCW 47.68.100 to acquire and maintain airports. Under this authority, WSDOT owns eight emergency airfields and leases several others. Most of the airfields are located near or adjacent to state highways and range in character from paved to gravel or turf. The prime task of the airfields is to provide emergency facilities. Two airfields are in operational condition twelve months of

the year, with five operational from June to October each year. One is only available for emergency search and rescue use. Maintenance is done on each airfield annually to keep it at its existing condition of use. Each airfield is inspected a minimum of three times per year.

The definitions below form the rating criteria for the current airfield condition ratings which follow.

Category	Definition
General Use Community Airport	An airport with a paved runway capable of handling aircraft with a maximum gross certificated takeoff weight of 12,500 pounds.
Limited Use Community Airport	An airport with an unpaved runway capable of handling aircraft with a maximum gross certificated takeoff weight of 12,500 pounds.
General Recreational Use Airport	An airport with a turf (unpaved) runway near access to recreational opportunities with capacity for aircraft less than 12,500 pounds.
Limited Search and Rescue Forward Operating Location	An airport with a landing pad only capable of accommodating rotorcraft.

Washington State Emergency Airfields

Condition Rating	Number of Airports	•	•			
Owned airports:						
Acceptable for general use as a community airport	2					
Acceptable for limited use as a community airport	1					
Acceptable for general recreation use	4					
Limited search and rescue forward operating location	1					
Total owned airports	8					
		2002	2001	2000	1999	1998
Percentage of airports acceptable for						
general recreational use or better		88	88	88	88	na
Percentage of airports not acceptable for						
general recreational use or better		12	12	12	12	na

na - data not available

**Notes:** One airport is open only as a limited search and rescue operating location and is expected to remain in that status.

For pictures of specific airfields, see our website at: http://www.wsdot.wa.gov/Aviation/airports/airport-default.htm

# Information about Infrastructure Assets Reported Using the Modified Approach Comparison of Budgeted-to-Actual Preservation and Maintenance

For the Fiscal Year Ended June 30, 2002 (expressed in thousands)

			Variance
	<u>Budget</u>	<u>Actual</u>	with Budget
Pavement:			
Preservation	\$ 134,810	\$ 127,946	\$ 6,864
Maintenance	23,746	19,485	4,261
Total	\$ 158,556	\$ 147,431	\$ 11,125
<del>-</del>			
Bridges:			
Preservation	\$ 24,270	\$ 16,307	\$ 7,963
Maintenance	11,430	11,012	418
Total	\$ 35,700	\$ 27,319	\$ 8,381
=		-	<del></del>
Emergency air fields:	\$ 70	\$ 28	\$ 42

**Notes:** Numbers for the Pavement and Bridges budget amounts came from the 2001-2003 biennial plan as shown in the WSDOT December 2001 *Monthly Financial Report* for sub-programs P1 (Roadway Preservation), P2 (Structures Preservation), and M2 (Roadway, Bridge & Tunnel maintenance). For FY 2002, the annual budget amount was calculated as half the biennial amount. The Preservation budgeted and actual amounts were adjusted for capitalized infrastructure and equipment in FY 2002.

The emergency airfields (program F3, State Airport Construction and Maintenance) budget amount came from the same sources as for pavements and bridges described above but is only one fourth of the biennial amount budgeted as half of the biennial budget is assigned for airfields not owned by WSDOT.

The Maintenance Accountability Process (MAP) measures and communicates the outcomes of 34 distinct highway maintenance activities. Maintenance results are measured via field condition surveys and reported as

Level of Service (LOS) ratings. LOS targets are defined in terms of the condition of various highway features ( i.e. percent of guardrail on the highway system that is damaged) and are set commensurate with the level of funding provided for the WSDOT highway maintenance program. More information about MAP may be obtained at:

http://www.wsdot.wa.gov/fossc/maint/htm/accountability.htm

The state implemented the requirements of Statement No. 34 of the Governmental Accounting Standards Board (GASB), including the provisions related to capitalizing and reporting infrastructure on the modified approach, in Fiscal Year 2002. While budget to actual information is not available for years prior to Fiscal Year 2002 using the GASB definitions of preservation and maintenance, historical budget to actual information for the entire Construction and Maintenance programs is available by contacting the WSDOT Budget Office at (360) 705-7500.

State of	Washington	

# APPENDIX E CERTIFICATE PAYMENT SCHEDULE AND CUSIP NUMBERS

This page left blank intentionally

### STATE OF WASHINGTON CERTIFICATES OF PARTICIPATION \$4,355,000

### REAL ESTATE SERIES RE-2003E (UNIVERSITY OF WASHINGTON, SAND POINT BUILDING 5 AND 29 PROJECTS)

Evidencing and Representing Undivided Proportionate Interests of the Owners Thereof in Base Rent Payments to be Made by the State of Washington

Pursuant to Two State Agency Financing Leases

### CERTIFICATE PAYMENT SCHEDULE

Certificate Payment Date (July 1)	Principal Component	CUSIP Numbers
2004	\$ 30,000	9397183Q3
2005	160,000	9397183R1
2006	160,000	9397183S9
2007	165,000	9397183T7
2008	170,000	9397183U4
2009	170,000	9397183V2
2010	180,000	9397183W0
2011	185,000	9397183X8
2012	190,000	9397183Y6
2013	205,000	9397183Z3
2014	210,000	9397184 <b>A</b> 7
2015	215,000	9397184B5
2016	230,000	9397184C3
2017	235,000	9397184D1
2018	245,000	9397184E9
2019	260,000	9397184F6
2020	270,000	9397184G4
2021	285,000	9397184H2
2022	300,000	9397184J8
2023	240,000	9397184K5
2024	<u>250,000</u>	9397184L3
Total	\$ 4,355,000	

This page left blank intentionally

# APPENDIX F BOOK-ENTRY SYSTEM

This page left blank intentionally

#### **BOOK-ENTRY SYSTEM**

The following information has been provided by DTC. The state makes no representation as to the accuracy or completeness thereof. Beneficial Owners should confirm the following with DTC or the Participants (as hereinafter defined).

DTC will act as securities depository for the Certificates. The Certificates will be issued as fully registered Certificates, registered in the name of Cede & Co. (DTC's partnership nominee). One fully-registered certificate will be issued for each principal payment date of the Certificates, each in the aggregate principal amount of represented by such Certificates, and will be deposited with DTC.

DTC is a limited-purpose trust company organized under the New York Banking Law, a "banking organization" within the meaning of the New York Banking Law, a member of the Federal Reserve System, a "clearing corporation" within the meaning of the New York Uniform Commercial Code, and a "clearing agency" registered pursuant to the provisions of Section 17A of the Securities Exchange Act of 1934. DTC holds securities that its participants (the "Participants") deposit with DTC. DTC also facilitates the settlement among Participants of securities transactions, such as transfers and pledges, in deposited securities through electronic computerized book-entry changes in Participants' accounts, thereby eliminating the need of physical movement of securities certificates. Direct Participants include securities brokers and dealers, banks, trust companies, clearing corporations, and certain other organizations ("Direct Participants"). DTC is owned by a number of its Direct Participants and by the New York Stock Exchange, Inc., the American Stock Exchange, Inc. and the National Association of Securities Dealers, Inc. Access to the DTC system is also available to others such as banks, brokers, dealers and trust companies that clear through or maintain a custodial relationship with a Direct Participant, either directly or indirectly ("Indirect Participants"). The rules applicable to DTC and its Participants are on file with the Securities and Exchange Commission.

Purchases of Certificates under the DTC system must be made by or through Direct Participants. Such Direct Participants will receive a credit for the Certificates on DTC's records. The ownership interest of each actual purchaser of each Certificate ("Beneficial Owner") is in turn to be recorded on the Direct and Indirect Participants' records. Beneficial Owners will not receive written confirmation from DTC of their purchase, but Beneficial Owners are expected to receive written confirmations providing details of the transaction, as well as periodic statements of their holdings, from the Direct or Indirect Participant through which the Beneficial Owner entered into the transaction. Transfers of ownership interests in the Certificates are to be accomplished by entries made on the books of Participants acting on behalf of Beneficial Owners. Beneficial Owners will not receive certificates representing their ownership interests in the Certificates, except in the event that use of the book-entry system for the Certificates is discontinued.

To facilitate subsequent transfers, all Certificates deposited by Participants with DTC are registered in the name of DTC's partnership nominee, Cede & Co. The deposit of Certificates with DTC and their registration in the name of Cede & Co. effect no change in beneficial ownership. DTC has no knowledge of the actual Beneficial Owners of the Certificates; DTC's records reflect only the identity of the Direct Participants to whose accounts such Certificates are credited, which may or may not be the Beneficial Owners. The Participants will remain responsible for keeping account of their holdings on behalf of their customers.

Conveyance of notices and other communications by DTC to Direct Participants, by Direct Participants to Indirect Participants, and by Direct Participants and Indirect Participants to Beneficial Owners will be governed by arrangements among them, subject to any statutory or regulatory requirements as may be in effect from time to time.

Redemption notices will be sent to Cede & Co. If less than all of the Certificates within a Series are being redeemed, DTC's practice is to determine by lot the amount of the interest of each Direct Participant in Certificates to be redeemed.

Neither DTC nor Cede & Co. will consent or vote with respect to Certificates. Under its usual procedures, DTC mails an Omnibus Proxy to the state as soon as possible after the record date. The Omnibus Proxy assigns Cede & Co.'s consenting or voting rights to those Direct Participants to whose accounts the Certificates are credited on the record date (identified in a listing attached to the Omnibus Proxy).

Principal and interest payments on the Certificates will be made to DTC. DTC's practice is to credit Direct Participants' accounts on payable date in accordance with their respective holdings shown on DTC's records unless DTC has reason to believe that it will not receive payment on payable date. Payments by Participants to Beneficial Owners will be governed by standing instructions and customary practices, as is the case with securities held for the accounts of customers in bearer form or registered in "street name," and will be the responsibility of such Participant and not of DTC, the Fiscal Agent or the state, subject to any statutory or regulatory requirements as may be in effect from time to time. Payment of principal and interest to DTC is the responsibility of the state or the Fiscal Agent, disbursement of such payments to Direct Participants will be the responsibility of DTC, and disbursement of such payments to the Beneficial Owners will be the responsibility of Direct and Indirect Participants.

DTC may discontinue providing its services as securities depository with respect to the Certificates at any time by giving reasonable notice to the state. Under such circumstances, in the event that a successor securities depository is not obtained, physical certificates are required to be printed and delivered.

The state may decide to discontinue use of the system of book-entry transfers through DTC (or a successor securities depository). In that event, physical certificates will be printed and delivered.

The information in this section concerning DTC and DTC's book-entry system has been obtained from sources the state believes to be reliable, but the state takes no responsibility for the accuracy or completeness thereof.

# APPENDIX G MUNICIPAL BOND INSURANCE POLICY SPECIMEN

This page left blank intentionally



### FINANCIAL GUARANTY INSURANCE POLICY

### **MBIA Insurance Corporation** Armonk, New York 10504

Policy No. [NUMBER]

MBIA Insurance Corporation (the "Insurer"), in consideration of the payment of the premium and subject to the terms of this policy, hereby unconditionally and irrevocably guarantees to any owner, as hereinafter defined, of the following described obligations, the full and complete payment required to be made by or on behalf of the Issuer to [PAYING AGENT/TRUSTEE] or its successor (the "Paying Agent") of an amount equal to (i) the principal of (either at the stated maturity or by any advancement of maturity pursuant to a mandatory sinking fund payment) and interest on, the Obligations (as that term is defined below) as such payments shall become due but shall not be so paid (except that in the event of any acceleration of the due date of such principal by reason of mandatory or optional redemption or acceleration resulting from default or otherwise, other than any advancement of maturity pursuant to a mandatory sinking fund payment, the payments guaranteed hereby shall be made in such amounts and at such times as such payments of principal would have been due had there not been any such acceleration); and (ii) the reimbursement of any such payment which is subsequently recovered from any owner pursuant to a final judgment by a court of competent jurisdiction that such payment constitutes an avoidable preference to such owner within the meaning of any applicable bankruptcy law. The amounts referred to in clauses (i) and (ii) of the preceding sentence shall be referred to herein collectively as the "Insured Amounts." "Obligations" shall mean:

### [PAR] [LEGAL NAME OF ISSUE]

Upon receipt of telephonic or telegraphic notice, such notice subsequently confirmed in writing by registered or certified mail, or upon receipt of written notice by registered or certified mail, by the Insurer from the Paying Agent or any owner of an Obligation the payment of an Insured Amount for which is then due, that such required payment has not been made, the Insurer on the due date of such payment or within one business day after receipt of notice of such nonpayment, whichever is later, will make a deposit of funds, in an account with State Street Bank and Trust Company, N.A. in New York, New York, or its successor, sufficient for the payment of any such Insured Amounts which are then due. Upon presentment and surrender of such Obligations or presentment of such other proof of ownership of the Obligations, together with any appropriate instruments of assignment to evidence the assignment of the Insured Amounts due on the Obligations as are paid by the Insurer, and appropriate instruments to effect the appointment of the Insurer as agent for such owners of the Obligations in any legal proceeding related to payment of Insured Amounts on the Obligations, such instruments being in a form satisfactory to State Street Bank and Trust Company, N.A., State Street Bank and Trust Company, N.A. shall disburse to such owners, or the Paying Agent payment of the Insured Amounts due on such Obligations, less any amount held by the Paying Agent for the payment of such Insured Amounts and legally available therefor. This policy does not insure against loss of any prepayment premium which may at any time be payable with respect to any Obligation.

As used herein, the term "owner" shall mean the registered owner of any Obligation as indicated in the books maintained by the Paying Agent, the Issuer, or any designee of the Issuer for such purpose. The term owner shall not include the Issuer or any party whose agreement with the Issuer constitutes the underlying security for the Obligations.

Any service of process on the Insurer may be made to the Insurer at its offices located at 113 King Street, Armonk, New York 10504 and such service of process shall be valid and binding.

This policy is non-cancellable for any reason. The premium on this policy is not refundable for any reason including the payment prior to maturity of the Obligations.

IN WITNESS WHEREOF, the Insurer has caused this policy to be executed in facsimile on its behalf by its duly authorized officers, this [DAY] day of [MONTH, YEAR].

> **MBIA Insurance Corporation** Assistant Sectory

Attest:

This page left blank intentionally